
Effect of the 2002 Legislative Program on the Financial Condition of the State

**Department of Legislative Services
Office of Policy Analysis**

Annapolis, Maryland

July 2002

For further information concerning this document contact:

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DEPARTMENT OF LEGISLATIVE SERVICES
OFFICE OF POLICY ANALYSIS
MARYLAND GENERAL ASSEMBLY

Karl S. Aro
Executive Director

Warren G. Deschenaux
Director

July 2002

The Honorable Thomas V. Mike Miller, Jr., President of the Senate
The Honorable Casper R. Taylor, Jr., Speaker of the House of Delegates
The Honorable Members of the Maryland General Assembly

After each session of the General Assembly, the Department of Legislative Services is required by law to prepare a report summarizing the fiscal effect on State and local governments of that year's legislative program (State Government Article, Section 2-1237). In accordance with this requirement, I am pleased to submit the following report, *Effect of the 2002 Legislative Program on the Financial Condition of the State*.

This document is divided into five chapters.

Chapter One highlights the major components of the fiscal 2003 operating budget (**SB 175/Chapter 439**).

Chapter Two summarizes the fiscal 2003 capital budget and the State's capital program (**SB 288/Chapter 290**).

Chapter Three identifies enacted legislation from the 2002 session that has an impact on State revenues and expenditures. The revenue and expenditure effects of the legislation are summarized, as are the number of permanent and contractual positions required.

Chapter Four identifies enacted legislation from the 2002 session that has a fiscal impact on local governments. This chapter also identifies State mandates on local governments and provides an overview of State aid to local governments.

Chapter Five provides a listing of all bills passed by the 2002 General Assembly but vetoed by the Governor for policy reasons. The fiscal implications of those bills are noted.

Further information on issues considered during the 2002 session can be found in *The 90 Day Report - A Review of the 2002 Legislative Session*, issued annually by the Department of Legislative Services following adjournment of the General Assembly.

The Honorable Thomas V. Mike Miller, Jr.
The Honorable Casper R. Taylor, Jr.
The Honorable Members of the Maryland General Assembly
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Page 2

The enclosed report is prepared by the staff of the Office of Policy Analysis. The work was coordinated by Debra Dickstein. I trust this report will be a useful source of information for you. If you have any questions concerning its contents, please do not hesitate to contact me.

Respectfully submitted,

Karl S. Aro
Executive Director

KSA/mld

Contents

Transmittal Letter	iii
Abbreviations	ix
Fiscal Effects of the 2002 Legislative Program	1
Chapter One - Operating Budget	3
Budget in Brief	5
Framing the Session	7
Governor's Spending Plan As Introduced	8
Budget Reconciliation Act	8
Revenue and Reversion Assumptions	10
Legislative Consideration of the Budget	11
Outlook for Future Budgets	15
By the Numbers	18
Chapter Two - State Capital Program	27
Summary	29
PAYGO Reversions and Replacement Funding	40
Debt Affordability	45
Fiscal 2004 Capital Bond Authorizations	46
Higher Education	46
Public School Construction	49
Transfer Tax	51
Chapter Three - Impact of Legislation on State Revenues and Expenditures	53
Legislation Affecting State Revenues	55
Summary of Quantifiable Revenue Effects	69
Legislation Affecting State Expenditures	71
Expenditures by Agency	91
Summary of Quantifiable Expenditure Effects	97
Permanent Positions Needed by Agency	99
Contractual Positions Needed by Agency	101

Chapter Four - Local Government	103
Overview of State Assistance to Local Governments	105
State Aid Patterns	106
Changes in State Aid	107
State Mandates on Local Governments	122
Legislation Affecting Local Government Revenues	123
Legislation Affecting All/Multiple Local Jurisdictions	123
Legislation Affecting Local Governments by Subdivision	127
Allegany County	127
Anne Arundel County	127
Baltimore City	127
Baltimore County	128
Calvert County	128
Caroline County	128
Carroll County	129
Cecil County	129
Charles County	130
Dorchester County	130
Frederick County	130
Garrett County	131
Harford County	131
Kent County	131
Montgomery County	131
Prince George's County	132
Somerset County	133
St. Mary's County	133
Washington County	133
Worcester County	134
Legislation Affecting Local Government Expenditures	135
Legislation Affecting All/Multiple Local Jurisdictions	135
Legislation Affecting Local Governments by Subdivision	140
Baltimore City	140
Baltimore County	140
Calvert County	140
Caroline County	141
Carroll County	142
Cecil County	142
Charles County	143
Dorchester County	143
Frederick County	143
Garrett County	143
Howard County	144
Kent County	144

Montgomery County	144
Prince George's County	145
Somerset County	146
St. Mary's County	146
Talbot County	146
Washington County	147
Washington Suburban Sanitary Commission	147
Worcester County	147
 Chapter Five - Vetoed Legislation	 149

Abbreviations

BOND	-	Bond
Ch.	-	Chapter
FF	-	Federal Fund
FY	-	Fiscal Year
GF	-	General Fund
G.O.	-	General Obligation
HB	-	House Bill
HE	-	Higher Education
NB	-	Nonbudgeted
PGO GF	-	PAYGO General Fund
SB	-	Senate Bill
SF	-	Special Fund
()	-	Indicates Decrease

Fiscal Effects of the 2002 Legislative Program

The fiscal effect of enacted legislation from the 2002 session resulted in a nonbudgeted general fund revenue increase of \$4.9 million and a nonbudgeted general fund expenditure increase of \$7.4 million. Overall, this creates a negative impact of approximately \$2.5 million on the State's general fund.

The impact of the revenue legislation will be considered by the Board of Revenue Estimates when the fiscal 2003 revenue estimates are revised in December 2002. The impact of legislation requiring increased expenditures may result in a deficiency appropriation being requested by the Governor at the 2003 session or agencies absorbing the costs within the existing level of appropriations. Legislation requiring additional special fund or federal fund expenditures was offset in some instances by special fund or federal fund revenues. These bills could be implemented through the budget amendment process.

The analysis excludes the effect of legislation for which an estimate cannot be quantified. The estimates are based on the assumptions stated in the fiscal notes and on implementation of the legislation during fiscal 2003. Based on the information detailed in this report, the fiscal impact of legislation enacted following the 2002 session that was not included in the fiscal 2003 budget is set forth below.

	General Funds	Special Funds	Federal Funds
Additional Revenues	\$4,934,611	\$2,014,912	\$838,558
Additional Expenditures	\$7,393,476	\$1,828,333	\$3,374,065
Net Impact	(\$2,458,865)	\$186,579	(\$2,535,507)

In addition, legislation was enacted that will not impact the State's budget until fiscal 2004. This legislation will require increased general fund appropriations totaling \$4.6 million.

	Revenues	Expenditures	Net Budgetary Impact
General Fund Impact in FY 2004	(\$39,504)	\$4,551,146	(\$4,590,650)

The enacted legislation that had a quantifiable effect (budgeted and nonbudgeted) on the general fund resulted in an overall positive impact of \$341,875,560 in fiscal 2003.

The table below summarizes the quantifiable general fund impact of all enacted legislation from the 2002 session over the next five years.

	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007
GF Revenues	\$237,675,950	\$274,132,380	\$226,878,581	\$231,764,288	\$215,156,494
GF Expenditures	(\$104,199,610)*	\$100,680,944	\$337,059,506	\$632,664,127	\$946,626,828
Net General Fund Impact	\$341,875,560	\$173,451,436	(\$110,180,925)	(\$400,899,839)	(\$731,470,334)

*Includes a reduction of \$79,237,659 pursuant to the Budget Reconciliation and Financing Act (discussed in Chapter One). Also includes a reduction of \$33,495,132 resulting from two bills that established special funds with transfers from general funds.

Enacted legislation from the 2002 session also created a need for 31.5 new permanent State positions for fiscal 2003, 27.5 of which are not funded in the fiscal 2003 State budget. Of the new permanent positions, 26.5 (84 percent) will be supported with general funds; 2 of these positions are accounted for in the budget. Special funds will support the remaining 5 new positions (16 percent), 2 of which are accounted for in the budget.

For fiscal 2004 it is estimated that another 7 permanent positions were made necessary by enacted legislation from the 2002 session, bringing the two-year total to 38.5 new permanent positions.

Chapter One - Operating Budget

- Budget in Brief
- Framing the Session
- Governor's Spending Plan As Introduced
- Budget Reconciliation Act
- Revenue and Reversion Assumptions
- Legislative Consideration of the Budget
- Outlook for Future Budgets
- By the Numbers

Budget in Brief

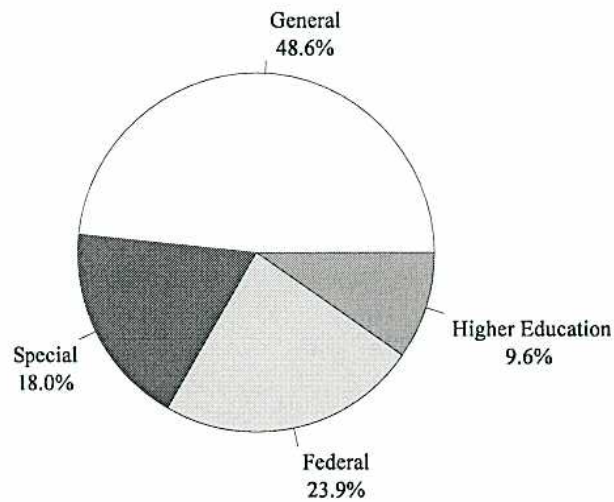
From a budgetary standpoint, the 2002 session was the most challenging since the early 1990s. An economic slowdown in 2001, combined with terrorist attacks on September 11, 2001, caused revenue estimates to be reduced, and general fund projections were lowered again during the session. The Governor proposed to balance the budget through a number of one-time fund transfers, cancellation of the final phase of a 10 percent income tax reduction, and statutory mandate relief through a Budget Reconciliation Act (BRA). Although the Administration's spending plan would have produced a balanced fiscal 2003 budget, the use of one-time measures masked an underlying structural deficit between operating revenues and expenses in excess of \$1.3 billion.

As adopted during the 2002 session, the budget bill (**SB 175/Chapter 439**) provides \$21.7 billion in appropriations for fiscal 2003, an increase of \$0.6 billion (2.7 percent) over fiscal 2002. **Exhibit 1.1** illustrates funding by type of revenue. Slightly less than one-half of the budget is supported by general funds, with lesser proportions supported by dedicated special funds, federal aid, and higher education funds. State agency operations constitute the largest area of spending, representing 48.0 percent of the total budget. Aid to local jurisdictions accounts for 21.8 percent of the budget, and spending for entitlements accounts for 17.9 percent. Remaining appropriations pay debt service on general obligation bonds, fund portions of the capital program, and increase the balance in the State Reserve Fund.

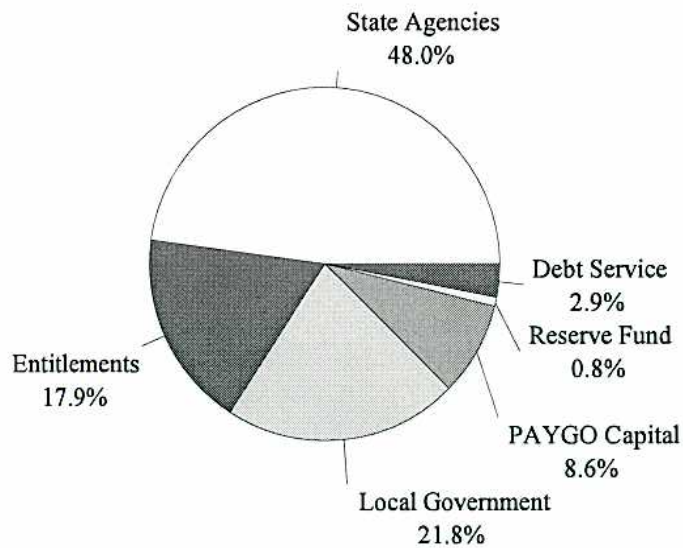
Growth in general fund appropriations is virtually flat, increasing by \$3.7 million, or 1 percent above the revised fiscal 2002 level. However, this reflects a \$317 million decrease in PAYGO capital spending. Ongoing general fund spending increases \$346 million, or 3.4 percent. Aid to local governments, especially aid to education, drives this year's general fund growth. General fund local aid support increases \$232.4 million, or 7.1 percent. Special, federal, and higher education funds appropriations also increase in fiscal 2003. Special funds grow by \$253.0 million (4.4 percent), federal spending by \$280.6 million (5.7 percent), and higher education spending by \$98.6 million (5.0 percent).

Within State agency operations, health, higher education, transportation, and public safety-related agencies receive approximately 68 percent of dollars allocated for State agencies. Growth in personnel expenses accounts for much of the growth in agency spending. Although no cost-of-living adjustment is provided in fiscal 2003, funds were required to annualize the 4 percent increase that was provided for six months in fiscal 2002. Employees will receive a one-time lump sum bonus payment, equal to one-half of a step increase in their current grade. Other costs are attributed to inflationary increases in health, dental, and mental health insurance, which are projected to increase approximately 10 percent.

Exhibit 1.1
Maryland's \$21.7 Billion Budget
Where It Comes From: Budget by Fund Source



Where It Goes: Budget by Purpose



Source: Department of Legislative Services

Other actions related to personnel include adoption of a new actuarial methodology for calculating contributions for employees in the regular State employees' and teachers' retirement plans, a reduction in the State's match of the deferred compensation benefit from \$600 to \$500, and deletion of funds for pay-for-performance bonuses.

Education programs continue to fare well in the fiscal 2003 budget. Total education and library aid to local jurisdictions rises \$303 million (8.8 percent). The operating budget includes \$15.9 million for public school construction. In combination with new general obligation bond funding of \$135.1 million, a total of \$151 million will be available.

Funding is also provided for additional substance abuse treatment slots, expansion of the Developmental Disabilities waiting list initiative, the first year of a five-year wage enhancement initiative for community providers serving the developmentally disabled, additional transportation operating and capital spending, Medicaid and Maryland Children's Health program costs, child care subsidies and cash assistance for low-income families, and community services for the mentally ill.

Framing the Session

Following the 2001 session, national economic activity was weak. It was not until late in calendar 2001 that economists determined that the country had been in recession since March 2001. Throughout calendar 2001 the Federal Reserve Board responded to the slowdown by lowering interest rates 11 times, for a cumulative cut of 4.75 percentage points, to 1.75 percent. States such as Tennessee and Florida, which rely more heavily on the sales tax as a major source of revenue, found it necessary to write revenues down significantly in the spring and summer. Shortly after the start of fiscal 2002, revenue collections in Maryland began to dip. Through the first two months, revenues fell \$53 million below projected attainments. In September the Board of Revenue Estimates (BRE) indicated that a write down of revenues was imminent. The budget committees expressed concern to the Governor and suggested that cost containment actions be considered. At the first meeting of the Spending Affordability Committee (SAC), the Department of Legislative Services (DLS) estimated that the State faced a combined structural deficit of \$1.7 billion for fiscal 2002 and 2003.

In mid-October the Governor announced an 18-month hiring freeze, a 1.5 percent reduction in certain operating expenses, and the planned withdrawal of \$65 million in embargoed PAYGO general fund capital. The Board of Public Works (BPW) was to approve a total cost containment withdrawal of \$154 million (\$126 million general and \$28 million special fund appropriations). The Governor announced a plan to embargo an additional 30 percent of remaining agency general fund appropriations for fiscal 2002,

in case additional cost containment became necessary. In mid-December BRE wrote down general fund revenues by \$276.3 million, a 1.7 percent decline from fiscal 2001.

In late December SAC recommended a 3.95 percent growth limit based in part on varying projections of personal income growth. The committee further recognized that sustainability was an important issue and suggested that ongoing changes to the budget be made by the Administration. Concern was expressed that the use of one-time cash would not address the structural deficit. The committee further recommended retention of at least 5 percent of general fund revenues in the Revenue Stabilization Fund and indicated that monies applied to base underfunding for mental health and Medicaid would be exempted from the spending affordability calculation.

Governor's Spending Plan As Introduced

The Governor produced a spending plan to address the needs of 2002 and 2003, which formed the cornerstone of the allowance. The original budget totaled \$22.0 billion (excluding \$128.1 million in contingent reductions through BRA), which was 2.1 percent higher than the fiscal 2002 adjusted appropriation (i.e., including proposed deficiency appropriations and excluding cost containment withdrawals approved by BPW). On a spending affordability basis, the proposed budget (including deficiency appropriations) provided for an increase of 4.89 percent, \$128.7 million over the 3.95 percent spending limit recommended by SAC. This was largely because the allowance did not provide the full base funding for Medicaid, which would have made the appropriation exempt from the calculation.

Excluding allocations to the State Reserve Fund and large decreases in PAYGO capital funding, the allowance provided for 1,517.9 new positions, fringe benefit cost increases, employee compensation enhancements (including a 2 percent cost-of-living adjustment effective January 1, 2003, performance bonuses, and increments), additional funding for higher education (albeit at a lower level than in prior years), higher entitlement costs associated with Medicaid, and various health and environmental enhancements.

Budget Reconciliation Act

To achieve a balanced budget for fiscal 2002 and 2003, the Administration submitted a reconciliation bill to transfer one-time balances from a variety of special and nonbudgeted sources to the general fund and to implement other statutory changes to permit reductions. Examples of the larger proposed transfers included:

Fiscal 2002

- \$70 million from the Maryland Automobile Insurance Fund (MAIF), including a legally questionable transfer of \$50 million from the insured division and \$20 million from the uninsured division;
- \$69.9 million from the Dedicated Purpose Fund (DPF), representing the unexpended portion of monies set aside to replace the Woodrow Wilson Bridge and construct an Addison Road Metro extension;
- \$29.0 million from PAYGO capital fund balances for housing and economic development programs; and
- \$11.0 million from the State's self-insurance trust fund within the budget of the State Treasurer's Office.

Fiscal 2003

- \$32.2 million from the Injured Workers' Insurance Fund (IWIF) that the State had paid toward its unfunded liability;
- \$18 million from the Maryland Transportation Authority (MdTA); and
- \$16.6 million from the fund balance of the University System of Maryland (USM).

An additional \$128 million in savings was proposed through mandate relief from certain statutory funding requirements. This included:

- restricting aid to nonpublic higher education and aid to community colleges for one year;
- deferring the electricity generating equipment property tax grant to local jurisdictions and eliminating the property tax exemption for one year;
- reducing the contribution to the State's retirement system;
- deferring payments under the Private Donation Incentive Program; and
- capping funding for the State's tourism board.

Revenue and Reversion Assumptions

General Fund Revenues

As part of the budget submission, the Governor assumed additional revenues beyond that estimated by BRE. For fiscal 2002 this included \$1.1 million to recognize prior year educational funds that had been held in reserve. For fiscal 2003 an added \$5.0 million was forecast due to higher lottery activity, \$1.6 million was included in the expectation that tax enforcement and compliance following the completion of tax amnesty would yield more revenue, and \$177.4 million was budgeted as part of the Administration's proposal to eliminate the final phase of the multi-year income tax reduction. Finally, a voluntary contribution of \$400,000 from the Maryland Environmental Service to the general fund was assumed in fiscal 2003.

General Fund Reversions

As introduced, the Governor's spending plan made assumptions for additional general fund reversions in fiscal 2002 and 2003. For fiscal 2002, in addition to the \$25 million figure normally used for budget estimation, the administration assumed \$279.6 million in PAYGO capital reversions, \$7.2 million from restricted general funds in the Department of Human Resources (DHR), and cost containment contributions from the Judiciary (\$1.0 million) and the Legislature (\$0.2 million).

The fiscal 2003 budget assumed general fund reversions of \$46 million. Prior to the 2001 session, it had been the practice of the Administration to assume reversions of \$25 million, although a higher number was assumed when the fiscal 2002 allowance was submitted. Sufficient reductions were made to the budget in the 2001 session to permit the Governor to restore the estimate of reversions to its customary level in Supplemental Budget No. 2. Given the cost containment actions taken to reduce agency budgets, the attainment of this level of reversion was viewed skeptically.

Structural Balance

Taking the general fund revenues, additional revenues, and reversion assumption into consideration, the budget, as introduced, showed an estimated closing balance of \$4.5 million. However, in a business sense (i.e., comparing ongoing revenues to ongoing operating expenses), the budget reflected a revenue shortfall of \$937 million in fiscal 2003. This figure was later to be increased to more than a billion dollars based on a further write down of revenues by BRE in March 2002.

Legislative Consideration of the Budget

At the outset of the session, legislative leadership recognized the magnitude and complexity of the fiscal problem facing the State. It was determined that a consensus with respect to certain policy objectives would be needed in order to establish a framework for making decisions on the operating and capital budgets and legislation such as the Budget Reconciliation Act. The foundation for the 2002 session was built upon the following areas of consensus:

- *A Multi-year Approach:* Given the magnitude of the structural deficit, it was decided that it would require at least two years to restore equilibrium between operating revenues and expenses. The goal for the 2002 session was to halve the deficit, which would position the State to complete actions to eliminate the deficit during the 2003 session;
- *Honoring the Income Tax Cut:* The final phase of the 10 percent income tax reduction went into effect on January 1, 2002. Honoring the commitment to the taxpayers was viewed as an integral element of the spending plan; and
- *Holding the Line on Additional Debt:* To supplement the general fund balance, SAC had recommended the issuance of additional debt to allow for the withdrawal of prior year PAYGO capital appropriations. Given the magnitude of funds to be withdrawn, it was apparent that all project commitments could not be funded in one year without additional debt. The decision was made to stay within the SAC recommendation with respect to the level of debt to be issued.

State of the Economy/BRE Write Down

By mid-session the national economy was beginning to recover, while the U.S. Congress continued to debate economic stimulus legislation. Despite the apparent good news, BRE revised its estimate of general fund revenues downward by \$249.1 million (\$124.4 million for fiscal 2002 and \$124.7 million for fiscal 2003) due to a decline in tax receipts related to capital gains. The revenue write down raised the level of difficulty in meeting the legislature's policy objectives.

Legislative Budget Actions

Actions to balance the budget involved a combination of budget reductions, contingent reductions, additional revenue actions, and other statutory changes through the Budget Reconciliation and Financing Act of 2002 (BRFA) and other legislation. **Exhibit 1.2** illustrates the final action taken by the legislature with respect to each element of the spending plan originally submitted by the Governor.

Exhibit 1.2
General Fund Budget Summary
(\$ in Millions)

<u>Budget Reconciliation</u>	<u>As Introduced</u>	<u>Final Legislative Action</u>	<u>Difference from Admin.</u>
Freeze Income Tax Reduction	\$177.4	\$0	(\$177.4)
Revenue Changes (SB 323 and others)*	0	152.1	152.1
Transfers (BRFA)	391.9	231.8	(160.1)
Targeted Reversions	297.0	486.2	189.2
Spending Reductions	128.1	380.5	252.4
Total Actions	\$994.4	\$1,250.6	\$256.2
Initial Fund Balance (January 2002)			4.5
Lottery (net added GF)			2.0
Revised Revenue (March 2002)			(\$249.1)
Fund Balance			\$13.6

* SB 323 provides an added \$161.0 million in revenue. Another \$20.0 million was contingent upon enactment of SB 856 which increased the tobacco tax by 34 cents per pack. \$5.5 million in revenue was contingent upon enactment of SB 93, which would establish multijurisdictional lotteries. Other legislation reduced general fund revenue by \$34 million, principally related to SB 772 and HB 135 to transfer the Workers' Compensation Commission, Public Service Commission, and Office of the People's Counsel from general to special funds.

Source: Department of Legislative Services

Income Tax Cut

The goal to retain the final phase of the income tax reduction was met.

Revenues

BRFA provides \$161.0 million in fiscal 2003 revenues based on changes in vendor discounts (some for only a two-year period), decoupling from federal tax changes, and recapturing certain revenues that had been diverted to the Transportation Trust Fund (TTF) during the 2001 session to support the transit initiative. In addition, a portion of the transfer tax will also be divided between the general fund and Program Open Space for a two-year period.

Transfers

Final action on BRFA resulted in a lessened reliance on one-time transfers, enabling the legislature to meet two goals. First, overall changes that were of a structural nature permitted compliance with the SAC recommendation for changes that would lessen the structural deficit. Second, it was possible to eliminate proposed transfers that raised policy issues, established poor fiscal precedents, or were legally questionable. Transfers that were not adopted included the proposals related to the insured division of MAIF, the use of MdTA, the USM fund balance, the reserve fund for future welfare costs, the emergency medical services operations fund, the 9-1-1 emergency number fund, the self-insurance trust fund, and uncompensated hospital care monies.

Reductions

The legislature reduced the Governor's fiscal 2002 deficiency items by \$0.9 million and pared the fiscal 2003 allowance by \$379.6 million. The largest reductions were effected through savings in personnel costs. These include \$25.0 million from eliminating the 2 percent cost-of-living adjustment, \$11.0 million from adopting a ceiling that limits the number of full-time regular positions at 75,600 (it is expected that sufficient vacancies exist in State government to accommodate this reduction, and a change in the BPW's authority to create 500 positions instead of the usual 50), and \$8.7 million from one-time pay for performance bonuses.

Other spending reductions were made to defer or scale back various PAYGO capital projects and programs (\$52.7 million), defer information technology project spending (\$40.0 million), and limit general fund support for USM (\$25.2 million), aid to community colleges and Baltimore City Community College, aid to nonpublic institutions of higher education, circuit court lease payments, and law clerk costs. Additional reductions of \$123.9 million were made contingent upon enactment of BRFA. These reductions consisted of savings generated through:

- reduced Program Open Space spending, since provisions were adopted to transfer 50 percent of the transfer tax to the general fund (\$58.5 million);
- adoption of a revised actuarial retirement contribution methodology (\$48.9 million);
- a reduction in debt service to recognize receipt of a bond premium (\$14.0 million); and
- a reduction in tourism development (\$2.5 million).

The proposed contingent reduction to the electricity generating grant was not adopted.

BRFA also rebased the higher education aid and tourism funding formulas, helped address base budget underfunding of the Medicaid and mental health programs, and made other changes to funds, policies, and practices. Finally, legislation modified the source of funds for the Workers' Compensation Commission, the Public Service Commission, and the Office of the People's Counsel. **SB 772/Chapter 487** and **HB 135/Chapter 494** transferred \$24.4 million in funding for all three agencies from general funds to newly created special funds.

Final Action Relative to Spending Affordability

Final action by the legislature reduced the budget to a 3.4 percent growth rate as measured on a spending affordability basis. This is \$76 million below the 3.95 percent recommended level. The budget under spending affordability is illustrated in **Exhibit 1.3**.

Exhibit 1.3 **Summary of the Budget under Spending Affordability**

<u>Funds</u>	<u>2001 Session</u>	<u>2002 Session</u>	<u>Funding Change</u>	<u>Percent Change</u>
General	\$10,219.5	\$10,451.9	\$232.4	2.27%
Special	2,333.7	2,491.7	158.0	6.77%
Higher Education	1,199.2	1,276.0	76.8	6.40%
SAC Growth	\$13,752.4	\$14,224.1	\$467.2	3.40%
SAC Limit	\$13,752.4	\$14,295.6	\$543.2	3.95%

Source: Department of Legislative Services

Budget-related Legislation

Several pieces of legislation have an impact on current and future revenues and spending. **SB 93/Chapter 449** and **SB 856/Chapter 288** both provide revenues that are expected to assist in balancing the fiscal 2003 budget. **SB 856** also establishes new levels of expenditures for primary and secondary education, with significant out-year implications. Other significant legislation would extend teacher scholarships and provide grants for local infants and toddlers programs.

Multijurisdictional Lottery

SB 93 authorizes the State Lottery to operate multijurisdictional lotteries in other states or countries. This allows the opportunity to increase sales and revenues by attracting new players and creating greater interest among existing players. The State could participate in Lotto South or in new games offered by the International Lottery Alliance. An additional \$5.46 million in general funds is projected for fiscal 2003.

Bridge to Excellence in Public Schools Act

SB 856 provides significantly enhanced funding for primary and secondary education, which ramps up over a multi-year period. A portion of these expenses are offset somewhat by the imposition of an additional 34 cent tobacco tax (raising the rate to \$1.00 per pack). The tax is expected to provide slightly more than \$100 million in fiscal 2002 and 2003, of which approximately \$80.5 million would support initial implementation with the \$20.0 million balance supplementing the general fund. Out-year spending would increase, ultimately approaching \$950 million by fiscal 2007. The Act requires the General Assembly to affirm by joint resolution at the 2004 session that the additional State aid is within the State's fiscal resources for fiscal 2005. If the joint resolution is not adopted, required aid increases are limited to 5 percent.

Higher Education – Teaching Assistants

HB 1172/Chapter 410 expands eligibility for the Maryland Teacher Scholarship Program to include teaching assistants who have met certain criteria. Additional spending of about \$3.0 million annually is required.

Maryland Infants and Toddlers Act of 2002

SB 419/Chapter 312 creates a State funding formula to provide grants to local infants and toddlers programs. Out-year expenses require \$1.3 million in fiscal 2004 and increase to \$8.6 million by fiscal 2007.

Outlook for Future Budgets

As shown in **Exhibit 1.4**, a potential budget shortfall of \$912.1 million is projected by the end of fiscal 2004. By fiscal 2007 the potential shortfall is expected to approach \$2 billion. The factors behind the projected shortfall include increased costs for current services, enacted legislation, and funding of current services in fiscal 2003

Exhibit 1.4
General Fund Forecast
(\$ in Millions)

	<u>FY 2002</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
Revenues						
Fund Balance	\$538.4	\$427.6	\$13.6	-	-	-
Transfer from Rainy Day Fund	533.2	249.0			-	-
BRFA One-time Transfers	281.0	85.2	-	-	-	-
	\$1,352.5	\$761.8	\$13.6			
Operating Revenues	\$9,627.6	\$9,671.7	\$10,191.4	\$10,631.6	\$11,186.9	\$11,762.1
Miscellaneous Revenue Adjustment	1.1	(0.4)	-	-	-	-
Revenue Actions – Legislation	7.4	145.1	240.7	193.5	198.4	181.7
	\$9,636.1	\$9,816.4	\$10,432.1	\$10,825.1	\$11,385.2	\$11,943.8
Total Revenues	\$10,988.6	\$10,578.3	\$10,445.7	\$10,825.1	\$11,385.2	\$11,943.8
Spending						
Operating Spending	\$10,042.8	\$10,413.4	\$11,165.9	\$11,720.5	\$12,264.3	\$12,838.9
Expenditure Actions – Legislation		(24.4)	133.8	369.7	681.7	1,019.5
	\$10,042.8	\$10,389.0	\$11,299.7	\$12,090.2	\$12,945.9	\$13,858.3
PAYGO Capital	366.4	49.6	83.0	104.1	95.5	89.6
Appropriation to Reserve Fund	176.8	181.0	-		0.3	4.4
	543.1	230.6	83.0	104.1	95.8	94.1
Nondesignated Reversions	(25.0)	(55.0)	(25.0)	(25.0)	(25.0)	(25.0)
Total Expenditures	\$10,561.0	\$10,564.7	\$11,357.8	\$12,169.3	\$13,016.4	\$13,927.4
Ending Balance	427.6	13.6	(912.1)	(1,344.2)	(1,631.2)	(1,983.6)
Revenue Stabilization Fund						
Ending Balance	548.2	500.5	522.5	546.4	569.3	597.2
Pct of GF Revenues	0.1	0.1	0.1	0.1	0.1	0.1
5% of GF Revenues	481.4	490.8	521.6	541.3	569.3	597.2
Excess over 5%	66.7	9.7	0.8	5.1	0.0	0.0

Source: Department of Legislative Services

with \$762 million of one-time revenues. As shown in the exhibit, the State has contingency resources in excess of \$500 million in the Rainy Day Fund that are available to mitigate the problem.

Current Services

Cost increases associated with salary and fringe benefit growth (e.g., increments and health insurance), inflation (particularly medical inflation), local aid, and the continued implementation of legislation enacted in prior years, are anticipated. Caseload and entitlement growth, particularly for Medicaid, are also expected to drive future spending needs.

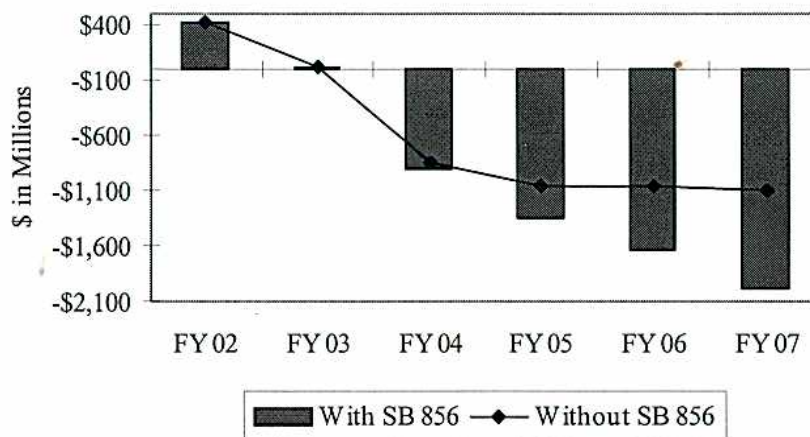
Legislation

Forecasted revenues are increased by \$145.1 million in fiscal 2003 largely due to the Budget Reconciliation and Financing Act and the Bridge to Excellence in Public Schools Act. The revenue gain increases to an estimated \$240.7 million in fiscal 2004, then decreases to a range of \$180 to \$190 million per annum for fiscal 2005 through 2007. The drop in revenues after fiscal 2004 reflects sunset dates for many of the revenue provisions in BRFA and the expectation that tobacco tax revenues will decline over time as consumption falls.

Legislation passed at the 2002 session will have a significant impact on State expenditures, increasing fiscal 2004 costs by \$133.8 million. By fiscal 2007 the cost of legislation passed at the 2001 session could exceed \$1 billion. Most of the increase in general fund spending is attributable to the Bridge to Excellence in Public Schools Act, which increases State education spending. **Exhibit 1.5** demonstrates that this Act accounts for about half of the general fund budget gap forecast for fiscal 2007. However, this impact can be mitigated if the joint resolution referenced below is not adopted during the 2004 session.

Assuming that economic growth proceeds at a moderate pace as forecast by BRE, addressing the potential shortfall in fiscal 2004 and beyond will require some combination of programmatic reductions and revenue enhancements. To better prepare for actions that may be contemplated at the 2003 and 2004 sessions, the legislature adopted **HB 1/Chapter 343**, which establishes a Commission on Maryland's Fiscal Structure. The commission is charged with examining the State's budget process and tax structure. Recommendations on funding education, transportation, and health care are to be submitted in 2002 and 2003.

Exhibit 1.5
General Fund Forecast With and
Without SB 856



Source: Department of Legislative Services

Postscript

In late February/early March the State prepared to sell \$312.8 million in general obligation bonds to support the capital program and refund previously authorized debt. All three of the major rating agencies (i.e., Fitch, Moody's, and Standard & Poor's) gave Maryland another AAA rating. The ratings reflected the diversity of the State's economy, wealth, and income levels; financial management and performance; the continued existence of the 5 percent reserve in the Rainy Day Fund; and debt burden. The ratings reflected favorably on the State's financial management and policies.

By the Numbers

A number of exhibits summarize the legislative budget action. These exhibits are described below:

Exhibit 1.6 shows the impact of the legislative budget on the general fund balance for fiscal 2002 and 2003. The fiscal 2002 balance, including transfers from the Revenue Stabilization Fund and actions through BRFA, yields a projected ending balance of \$427.6 million. At the end of fiscal 2003, the ending balance is estimated to be

\$13.6 million, although this is again based on the higher assumption of \$55 million in agency reversions.

Exhibit 1.6
General Fund Impact – 2002 Session Actions

	<u>Fiscal</u> <u>2002</u>	<u>Fiscal</u> <u>2003</u>
Starting General Fund Balance	\$583,352,823	\$420,267,855
<u>Revenues</u>		
BRE Estimated Revenues - December 2001	9,752,017,496	9,787,339,642
BRE Revenue Revisions - March 2002	(124,400,000)	(124,700,000)
BRFA Revenues	0	161,025,114
BRFA Transfers	146,235,967	85,200,000
BRFA Withdrawn Appropriations	468,807,761	0
Other Legislation	7,368,024	(15,917,188)
Additional Revenues	<u>1,100,000</u>	<u>33,528,593</u>
Subtotal	\$10,251,129,248	\$9,901,637,457
 Net GF Transfer from the Rainy Day Fund	 361,409,278	 67,971,223
 Revenue Total	 \$11,150,891,349	 \$10,397,244,559
<u>Appropriations</u>		
GF Appropriations net of Rainy Day Fund	10,757,568,930	10,818,206,937
Legislative reductions & contingent reduc.	(873,514)	(379,582,883)
Estimated agency reversions	<u>(33,439,946)</u>	<u>(55,000,000)</u>
Appropriations Total	\$10,723,255,470	\$10,383,624,054
 Closing Balance	 \$427,635,879	 \$13,620,505

Source: Department of Legislative Services

Exhibit 1.7, the fiscal note on the budget bill, depicts the Governor's allowance, actions through BRFA, legislative reductions, and final appropriations for fiscal 2002 and 2003 by fund source. The Governor's original request provided for \$22.5 billion (not counting the \$128.1 million in contingent general fund reductions) in fiscal 2003 expenditures and fiscal 2002 deficiencies. The legislature made \$483.9 million in reductions and contingent reductions to the total budget request, resulting in

appropriations of \$37.1 million for fiscal 2002 (net of withdrawn appropriations) and \$21.7 billion (less reversions) for fiscal 2003.

Exhibit 1.8 illustrates budget changes by major expenditure category by fund. Total spending grows 2.5 percent. Debt service increases 2.4 percent; aid to local governments increases by 7.4 percent; State agency spending rises 2.7 percent; and entitlements rise 4.6 percent. PAYGO capital expenditures decrease 11.7 percent, exclusive of an added \$22.2 million in special fund PAYGO that was authorized contingent on enactment of **SB 856**. The reduction in PAYGO results largely from the lower availability of surplus funds for such one-time spending. The allocation to the State Reserve Fund increases 2.4 percent, based on the lower amount of unappropriated general funds at closeout that was statutorily required to be appropriated. However, these funds were also transferred to the general fund to support the budget.

Exhibit 1.7
Fiscal Note
Summary of the Budget Bill – Senate Bill 175

	<u>General Funds</u>	<u>Special Funds</u>	<u>Federal Funds</u>	<u>Education Funds</u>	<u>Total Funds</u>
Governor's Request:					
FY 2002 Deficiency Budget	\$172,524,015	\$30,257,756	\$169,287,065	\$0	\$372,068,836
FY 2003 Budget	<u>10,944,235,714</u>	<u>3,870,374,463</u>	<u>5,208,435,106</u>	<u>2,082,614,622</u>	<u>22,105,659,904</u>
Original Budget Request	\$11,116,759,729	\$3,900,632,219	\$5,377,722,171	\$2,082,614,622	\$22,477,728,741
Budget Reconciliation and Financing Act of 2002:					
FY 2002 Withdrawn Appropriations	(\$334,061,761)	(\$1,000,000)	\$0	\$0	(\$335,061,763)
FY 2002 Appropriations	-	953,000	-	-	953,000
FY 2003 Appropriations	-	39,118,353	-	-	39,118,353
FY 2003 Contingent Reductions	<u>(54,162,431)</u>	<u>(64,102,519)</u>	<u>(5,606,177)</u>	<u>0</u>	<u>(123,871,127)</u>
Total BRA Actions	(\$388,224,192)	(\$25,031,166)	(\$5,606,177)	\$0	(\$418,861,535)
FY 2003 Legislation	\$0	\$80,523,604	\$0	\$0	80,523,604
Final Reductions & Impact of Legislation					
FY 2002 Deficiency Budget	(873,514)	\$0	(22,398,153)	\$0	(\$873,514)
FY 2003 Legislation	(24,400,939)	19,941,236	\$0	\$0	(\$4,459,703)
FY 2003 Budget	<u>(301,019,513)</u>	<u>(36,867,945)</u>	<u>(16,791,976)</u>	<u>(44,584)</u>	<u>(354,724,018)</u>
Total Reductions	(\$326,293,966)	(\$16,926,709)	(\$16,791,976)	(\$44,584)	(\$360,057,235)
Appropriations:					
FY 2002 Deficiency Budget	(\$162,411,260)	\$30,210,756	\$169,287,065	\$0	\$37,086,561
FY 2003 Budget	<u>10,564,652,831</u>	<u>3,908,987,192</u>	<u>5,186,036,953</u>	<u>2,082,570,038</u>	<u>21,742,247,014</u>
Total Appropriation	\$10,402,241,571	\$3,939,197,948	\$5,355,324,018	\$2,082,570,038	\$21,779,333,575

(1) Includes general fund reversions of \$55 million. The Governor's budget assumed \$46 million. Chapter 487, Acts of 2002 created a special fund for agencies funded through Workers' Compensation assessments. An additional \$9.0 million in general funds appropriations are expected to be reverted at the end of the fiscal year based on this change in funding.

Source: Department of Legislative Services

Exhibit 1.8
State Expenditures – General Funds
(\$ in Millions)

<u>Category</u>	<u>Actual FY 2001</u>	<u>Work. App. FY 2002</u>	<u>Leg. Appr. FY 2003</u>	<u>\$ Diff. 02 to 03</u>	<u>% Diff. 02 to 03</u>
Debt Service	\$204.5	\$204.0	\$183.9	-\$20.1	-9.9%
Aid to Local Governments					
General Government	174.5	200.9	228.9	28.0	13.9%
Community Colleges	163.3	178.5	188.9	10.4	5.8%
Education/Libraries	2,718.1	2,847.3	3,036.3	189.0	6.6%
Health	52.5	56.9	61.9	5.0	8.8%
	3,108.4	3,283.7	3,516.1	232.4	7.1%
Entitlements					
Foster Care Payments	126.9	137.8	132.9	-4.9	-3.6%
Assistance Payments	34.5	55.5	62.7	7.2	13.0%
Medical Assistance	1,320.3	1,547.0	1,600.7	53.7	3.5%
Property Tax Credits	52.6	55.7	55.5	-0.2	-0.3%
	1,534.3	1,795.9	1,851.7	55.9	3.1%
State Agencies					
Health	1,006.6	1,090.0	1,183.6	93.7	8.6%
Human Resources	303.8	289.4	298.7	9.2	3.2%
Systems Reform Initiative	46.9	43.1	40.1	-3.1	-7.1%
Juvenile Justice	150.3	162.2	173.6	11.5	7.1%
Public Safety/Police	863.9	920.8	961.2	40.5	4.4%
Higher Education	886.5	961.3	970.4	9.1	0.9%
Other Education	248.6	275.5	284.6	9.1	3.3%
Agric./Nat'l Res./Environment	125.5	147.3	155.6	8.3	5.6%
Other Executive Agencies	520.6	553.2	517.9	-35.4	-6.4%
Judicial/Legislative	281.4	316.5	329.7	13.3	4.2%
Across-the-Board Cuts	0.0	0.0	-78.1	-78.1	n.a.
	4,434.2	4,759.3	4,837.4	78.1	1.6%
Subtotal	\$9,281.4	\$10,042.8	\$10,389.0	\$346.2	3.4%
Capital	638.4	366.4	49.6	-316.8	-86.5%
Transfers	2.0	0.0	0.0	0.0	n.a.
Reserve Fund	315.8	176.8	181.0	4.3	2.4%
Appropriations	\$10,237.5	\$10,586.0	\$10,619.7	\$33.7	0.3%
Reversions	0.0	-25.0	-55.0	-30.0	120.0%
Grand Total	\$10,237.5	\$10,561.0	\$10,564.7	\$3.7	0.0%

Note: The FY 2002 working appropriation reflects deficiency appropriations, legislative reductions to the deficiencies (\$0.9 million) and \$342.5 million in withdrawn appropriations.

Exhibit 1.8 (cont'd.)
State Expenditures – Special and Higher Education Funds **
(\$ in Millions)

Category	Actual FY 2001	Work. App. FY 2002	Leg. Appr. FY 2003	\$ Diff. 02 to 03	% Diff. 02 to 03
Debt Service	\$376.3	\$410.5	\$445.5	\$35.0	8.5%
Aid to Local Governments					
General Government	495.9	487.3	476.4	-10.9	-2.2%
Community Colleges	0.0	0.0	0.0	0.0	n.a.
Education/Libraries (1)	66.7	83.3	124.3	41.0	49.3%
Health	0.0	0.0	0.0	0.0	n.a.
	562.6	570.6	600.7	30.1	5.3%
Entitlements					
Foster Care Payments	0.2	2.0	0.2	-1.8	-88.3%
Assistance Payments	16.8	21.1	17.4	-3.7	-17.5%
Medical Assistance	39.0	15.2	47.4	32.3	212.3%
Property Tax Credits	0.0	0.0	0.0	0.0	-20.0%
	56.0	38.4	65.1	26.8	69.8%
State Agencies					
Health	165.6	174.0	161.6	-12.5	-7.2%
Human Resources	47.5	63.5	57.0	-6.5	-10.2%
Systems Reform Initiative	0.0	0.0	1.8	1.7	3554.2%
Juvenile Justice	0.3	0.1	0.3	0.1	81.6%
Public Safety/Police	140.9	140.8	143.5	2.7	1.9%
Higher Education	1,864.7	1,989.5	2,088.8	99.3	5.0%
Other Education	39.9	44.6	36.7	-7.8	-17.6%
Transportation	942.6	983.0	1,006.4	23.4	2.4%
Agric./Nat'l Res./Environment	108.8	108.4	105.3	-3.1	-2.8%
Other Executive Agencies	256.7	229.5	254.6	25.0	10.9%
Judicial/Legislative	11.9	15.3	12.9	-2.4	-15.7%
Across-the-Board Cuts	0.0	0.0	-11.1	-11.1	n.a.
Operating Spending in BRFA (2)	0.0	1.0	16.9	16.0	1677.5%
	3,578.7	3,749.8	3,874.7	124.9	3.3%
Subtotal	\$4,573.7	\$4,769.2	\$4,986.1	\$216.9	4.5%
Capital	889.5	969.3	983.3	14.0	1.4%
Capital Spending in BRFA (2)	0.0	0.0	22.2	22.2	n.a.
Transfer to MDTA	19.9	0.0	0.0	0.0	n.a.
Grand Total	\$5,483.1	\$5,738.5	\$5,991.5	\$253.0	4.4%

** Includes higher education fund (current unrestricted and current restricted) net of general and special funds.

Note: The FY 2002 working appropriation reflects deficiency appropriations and \$1 million in withdrawn appropriations.

(1) FY 2003 includes \$79.0 million in education aid funded from an increase in the tobacco tax (SB 856). This spending is not technically part of the legislative appropriation. It was authorized by SB 856 but will be appropriated via budget amendment.

(2) The Budget Reconciliation and Financing Act (SB 323) included additional spending from the dedicated purpose fund, a portion of which (\$23.1 million) was contingent on the passage of a tobacco tax increase (SB 856). This additional spending is not technically part of the legislative appropriation. It was authorized by the BRFA but will be appropriated via the budget amendment process.

Exhibit 1.8 (cont'd.)
State Expenditures – Federal Funds
(\$ in Millions)

<u>Category</u>	<u>Actual FY 2001</u>	<u>Work. App. FY 2002</u>	<u>Leg. Appr. FY 2003</u>	<u>\$ Diff. 02 to 03</u>	<u>% Diff. 02 to 03</u>
Debt Service	\$0.0	\$0.0	\$0.0	\$0.0	n.a.
Aid to Local Governments					
General Government	21.4	32.9	23.4	-9.5	-29.0%
Community Colleges	0.0	0.0	0.0	0.0	n.a.
Education/Libraries	475.6	511.0	584.3	73.3	14.3%
Health	4.5	4.5	4.5	0.0	0.0%
	501.5	548.4	612.1	63.7	11.6%
Entitlements					
Foster Care Payments	90.9	94.0	101.2	7.2	7.6%
Assistance Payments	290.8	283.2	284.5	1.3	0.5%
Medical Assistance	1,326.7	1,518.6	1,600.0	81.3	5.4%
Property Tax Credits	0.0	0.0	0.0	0.0	n.a.
	1,708.4	1,895.9	1,985.6	89.8	4.7%
State Agencies					
Health	477.9	481.8	521.2	39.4	8.2%
Human Resources	570.1	570.2	598.5	28.3	5.0%
Systems Reform Initiative	38.2	29.0	29.3	0.3	0.9%
Juvenile Justice	14.3	16.8	15.2	-1.6	-9.3%
Public Safety/Police	10.9	9.8	7.3	-2.5	-25.2%
Higher Education	0.0	0.0	0.0	0.0	n.a.
Other Education	88.3	98.0	95.0	-3.0	-3.0%
Transportation	29.4	45.5	61.4	15.9	34.9%
Agric./Nat'l Res./Environment	45.7	53.2	51.0	-2.2	-4.2%
Other Executive Agencies	286.0	392.8	394.8	1.9	0.5%
Judicial/Legislative	1.8	2.0	1.9	-0.1	-5.2%
Across-the-Board Cuts	0.0	0.0	-7.5	-7.5	n.a.
	1,562.6	1,699.1	1,768.1	69.0	4.1%
Subtotal	\$3,772.5	\$4,143.4	\$4,365.9	\$222.5	5.4%
Capital	571.7	762.0	820.2	58.1	7.6%
Grand Total	\$4,344.2	\$4,905.4	\$5,186.0	\$280.6	5.7%

Note: The FY 2002 working appropriation reflects deficiency appropriations.

Exhibit 1.8 (cont'd.)
State Expenditures – State Funds
(\$ in Millions)

Category	Actual FY 2001	Work. App. FY 2002	Leg. Appr. FY 2003	\$ Diff. 02 to 03	% Diff. 02 to 03
Debt Service	\$580.7	\$614.5	\$629.4	\$14.9	2.4%
Aid to Local Governments					
General Government	670.4	688.2	705.3	17.1	2.5%
Community Colleges	163.3	178.5	188.9	10.4	5.8%
Education/Libraries (1)	2,784.8	2,930.6	3,160.6	230.0	7.8%
Health	52.5	56.9	61.9	5.0	8.8%
	3,671.1	3,854.3	4,116.8	262.5	6.8%
Entitlements					
Foster Care Payments	127.1	139.8	133.1	-6.7	-4.8%
Assistance Payments	51.3	76.6	80.1	3.5	4.6%
Medical Assistance	1,359.3	1,562.1	1,648.1	86.0	5.5%
Property Tax Credits	52.6	55.7	55.5	-0.2	-0.3%
	1,590.4	1,834.3	1,916.9	82.6	4.5%
State Agencies					
Health	1,172.2	1,264.0	1,345.2	81.2	6.4%
Human Resources	351.3	352.9	355.7	2.7	0.8%
Systems Reform Initiative	46.9	43.2	41.8	-1.3	-3.1%
Juvenile Justice	150.6	162.3	173.9	11.6	7.1%
Public Safety/Police	1,004.8	1,061.6	1,104.7	43.1	4.1%
Higher Education	2,751.2	2,950.8	3,059.2	108.5	3.7%
Other Education	288.5	320.1	321.4	1.3	0.4%
Transportation	942.6	983.0	1,006.4	23.4	2.4%
Agric./Natl Res./Environment	234.2	255.7	260.9	5.3	2.1%
Other Executive Agencies	777.3	782.8	772.4	-10.3	-1.3%
Judicial/Legislative	293.2	331.8	342.7	10.9	3.3%
Across-the-Board Cuts	0.0	0.0	-89.1	-89.1	n.a.
Operating Spending in BRFA (2)	0.0	1.0	16.9	16.0	1677.5%
	8,012.9	8,509.0	8,712.1	203.0	2.4%
Subtotal	\$13,855.1	\$14,812.0	\$15,375.1	\$563.1	3.8%
Capital	1,527.9	1,335.7	1,032.9	-302.8	-22.7%
Capital Spending in BRFA(2)	0.0	0.0	22.2	22.2	n.a.
Transfers	2.0	0.0	0.0	0.0	n.a.
Transfer to MDTA	19.9	0.0	0.0	0.0	n.a.
Reserve Fund	315.8	176.8	181.0	4.3	2.4%
Appropriations	\$15,720.6	\$16,324.5	\$16,611.2	\$286.7	1.8%
Reversions	0.0	-25.0	-55.0	-30.0	120.0%
Grand Total	\$15,720.6	\$16,299.5	\$16,556.2	\$256.7	1.6%

Note: The FY 2002 working appropriation reflects deficiency appropriations, legislative reductions to the deficiencies and withdrawn appropriations.

(1) FY 2003 includes \$79.0 million in education aid funded from an increase in the tobacco tax (SB 856). This spending is not technically part of the legislative appropriation. It was authorized by SB 856 but will be appropriated by budget amendment.

(2) The Budget Reconciliation and Financing Act (SB 323) included added spending from the dedicated purpose fund, of which (\$23.1 million) was contingent on passage of a tobacco tax increase (SB 856). The added spending, not technically part of the legislative appropriation, was authorized by the BRFA but will be appropriated by budget amendment.

Exhibit 1.8 (cont'd.)
State Expenditures – All Funds
(\$ in Millions)

<u>Category</u>	<u>Actual FY 2001</u>	<u>Work. App. FY 2002</u>	<u>Leg. Appr. FY 2003</u>	<u>\$ Diff. 02 to 03</u>	<u>% Diff. 02 to 03</u>
Debt Service	\$580.7	\$614.5	\$629.4	\$14.9	2.4%
Aid to Local Governments					
General Government	691.8	721.1	728.6	7.5	1.0%
Community Colleges	163.3	178.5	188.9	10.4	5.8%
Education/Libraries (1)	3,260.4	3,441.6	3,744.9	303.3	8.8%
Health	57.0	61.4	66.4	5.0	8.1%
	4,172.6	4,402.6	4,728.9	326.2	7.4%
Entitlements					
Foster Care Payments	218.0	233.8	234.3	0.5	0.2%
Assistance Payments	342.1	359.8	364.6	4.8	1.3%
Medical Assistance	2,686.0	3,080.8	3,248.1	167.3	5.4%
Property Tax Credits	52.6	55.7	55.5	-0.2	-0.3%
	3,298.8	3,730.1	3,902.5	172.4	4.6%
State Agencies					
Health	1,650.1	1,745.8	1,866.4	120.6	6.9%
Human Resources	921.4	923.1	954.2	31.1	3.4%
Systems Reform Initiative	85.1	72.2	71.2	-1.1	-1.5%
Juvenile Justice	164.9	179.1	189.1	10.0	5.6%
Public Safety/Police	1,015.7	1,071.3	1,112.0	40.7	3.8%
Higher Education	2,751.2	2,950.8	3,059.2	108.5	3.7%
Other Education	376.8	418.1	416.4	-1.7	-0.4%
Transportation	972.0	1,028.5	1,067.8	39.3	3.8%
Agric./Nat'l Res./Environment	279.9	308.9	311.9	3.0	1.0%
Other Executive Agencies	1,063.3	1,175.6	1,167.2	-8.4	-0.7%
Judicial/Legislative	295.0	333.8	344.5	10.8	3.2%
Across-the-Board Cuts	0.0	0.0	-96.6	-96.6	n.a.
Operating Spending in BRFA (2)	0.0	1.0	16.9	16.0	1677.5%
	9,575.4	10,208.2	10,480.2	272.0	2.7%
Subtotal	\$17,627.5	\$18,955.4	\$19,741.0	\$785.6	4.1%
Capital	2,099.6	2,097.7	1,853.0	-244.7	-11.7%
Capital Spending in BRFA (2)	0.0	0.0	22.2	22.2	n.a.
Transfers	2.0	0.0	0.0	0.0	n.a.
Transfer to MDTA	19.9	0.0	0.0	0.0	n.a.
Reserve Fund	315.8	176.8	181.0	4.3	2.4%
Appropriations	\$20,064.8	\$21,229.9	\$21,797.2	\$567.3	2.7%
Reversions	0.0	-25.0	-55.0	-30.0	120.0%
Grand Total	\$20,064.8	\$21,204.9	\$21,742.2	\$537.3	2.5%

Note: The FY 2002 working appropriation reflects deficiency appropriations, legislative reductions to the deficiencies and withdrawn appropriations.

(1) FY 2003 includes \$79.0 million in education aid funded from an increase in the tobacco tax (SB 856). This spending is not technically part of the legislative appropriation. It was authorized by SB 856 but will be appropriated via budget amendment.

(2) The Budget Reconciliation and Financing Act (SB 323) included additional spending from the dedicated purpose fund, a portion of which (\$23.1 million) was contingent on the passage of a tobacco tax increase (SB 856). This additional spending is not technically part of the legislative appropriation. It was authorized by the BRFA but will be appropriated via the budget amendment process.

Chapter Two - State Capital Program

- Summary
- PAYGO Reversions and Replacement Funding
- Debt Affordability
- Fiscal 2004 Capital Bond Authorizations
- Higher Education
- Public School Construction
- Transfer Tax

Summary

The 2002 General Assembly passed a capital budget totaling \$2.65 billion including a \$1.6 billion transportation program. Of the total amount, \$720 million is funded with general obligation bonds; \$1.5 billion is funded on a pay-as-you-go (PAYGO) basis in the operating budget; and \$400 million is funded with revenue bonds, including higher education academic bonds (\$40 million) and transportation bonds (\$360 million). **Exhibit 2.1** presents an overview of the State's capital program for fiscal 2003. **Exhibit 2.2** shows the sources and uses of the funds for the nontransportation capital program.

General obligation debt totaling \$731.1 million is authorized in the Maryland Consolidated Capital Bond Loan of 2002, **SB 288/Chapter 290**. This is offset by deauthorization of \$11.1 million in previously authorized debt resulting in a net increase of \$720 million. The general obligation bond amount includes \$328.7 million to replace previously authorized general fund PAYGO. General obligation funding for new projects equals \$402.4 million.

The Maryland Consolidated Capital Bond Loan includes funding for:

- State facilities including colleges and universities, hospitals, office buildings, and correctional facilities;
- grants to local governments for school construction and facilities at community colleges;
- health and social services facilities such as senior citizen and adult day care centers, juvenile services facilities, and community mental health, disabilities and addictions facilities;
- environmental programs such as the Chesapeake Bay Water Quality, GreenPrint and Rural Legacy programs;
- housing and community development such as the Partnership Rental Housing and Community Legacy programs; and
- local projects.

In addition to being used to fund the same types of projects funded with general obligation debt, PAYGO funds are used for economic development, housing, and environmental programs for which tax-exempt debt cannot be issued under federal tax guidelines. **Exhibit 2.3** lists capital projects by fund source.

HB 828/Chapter 393 authorizes \$40 million in debt for academic facilities at the University System of Maryland and Morgan State University.

Exhibit 2.1

Summary of the Capital Program as Passed for the 2002 Session
(\$ in Millions)

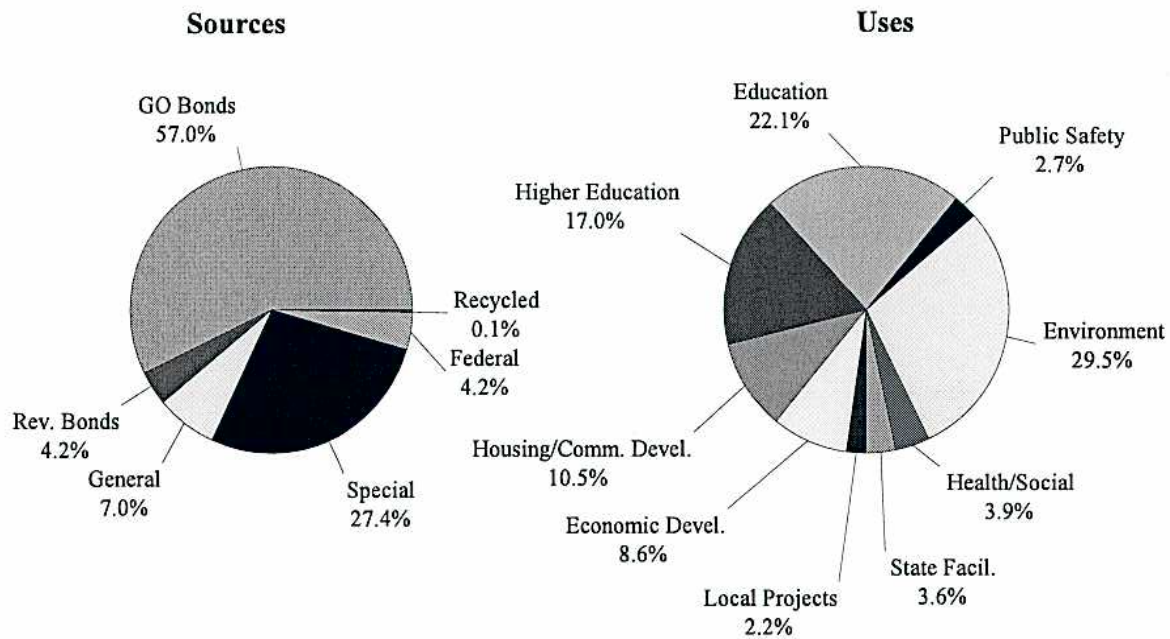
Function	Bonds			Current Funds (PAYGO)			Total
	General Obligation	Agency	Recycled	General	Special	Federal	
State Facilities							\$44.9
Facilities Renewal	\$10.1	\$0.0	\$0.0	\$0.0	\$0.3	\$0.0	
Other	29.6	0.0	0.9	0.0	1.4	2.5	
Health/Social							\$27.4
State Facilities	7.2	0.0	0.0	0.0	1.4	0.0	
Private Hospitals	5.0	0.0	0.0	0.0	0.0	0.0	
Other	13.8	0.0	0.0	0.0	0.0	0.0	
Environment							\$208.1
Natural Resources	36.5	0.0	0.0	1.6	49.5	2.0	
Agriculture	5.6	0.0	0.0	0.0	23.3	0.0	
Environment	25.7	0.0	0.0	9.0	50.6	0.0	
MD Envir. Services	3.4	0.0	0.0	0.0	0.0	0.0	
Energy	0.0	0.0	0.0	0.0	1.0	0.0	
Public Safety							\$28.0
State Corrections	8.9	0.0	0.0	0.0	0.0	0.0	
Local Jails	5.2	0.0	0.0	0.0	0.0	0.0	
State Police	0.3	0.0	0.0	0.0	0.0	0.0	
Other	10.1	0.0	0.0	0.0	3.4	0.0	
Education							\$244.8
School Construction	224.1	0.0	0.0	3.0	2.4	10.5	
Other	4.8	0.0	0.0	0.0	0.0	0.0	
Higher Education							\$335.4
University System	176.2	35.9	0.0	0.0	15.3	0.0	
Morgan State University	24.2	4.1	0.0	0.0	0.0	0.0	
St. Mary's College	5.2	0.0	0.0	0.0	0.0	0.0	
Community Colleges	34.1	0.0	0.0	0.0	0.0	0.0	
Private Colleges/Univers.	31.9	0.0	0.0	0.0	0.0	0.0	
Other	8.6	0.0	0.0	0.0	0.0	0.0	
Housing/Community Development							\$74.1
Housing	14.8	0.0	0.0	14.6	17.8	14.8	
Other	12.0	0.0	0.0	0.0	0.3	0.0	
Economic Development							\$61.0
Economic Development	0.0	0.0	0.0	21.0	40.0	0.0	
Local Projects							\$36.4
Administration	33.9	0.0	0.0	0.5	2.0	0.0	
Legislative	0.0	0.0	0.0	0.0	0.0	0.0	
Transportation*							\$1,605.4
Transportation - Other	0.0	360.0	0.0	0.0	455.1	790.3	
Deauthorizations							\$-11.1
Deauthorization	-11.1	0.0	0.0	0.0	0.0	0.0	
Total	\$720.0	\$400.0	\$0.9	\$49.6	\$663.7	\$820.2	\$2,654.3
PAYGO Replacement	-328.7	-10.1			-15.3		-354.1
Total New Funding	\$391.3	\$389.9			\$648.4		\$2,300.2

*Transportation capital funded off budget totals \$244 million

Note: Numbers may not sum to total due to rounding

Source: Department of Legislative Services and Department of Budget and Management

Exhibit 2.2
Nontransportation Capital*
\$706 Million



*Does not include \$354.1 million replacing PAYGO that was withdrawn.

Source: Department of Legislative Services and Department of Budget and Management

Exhibit 2.3

Budget as Passed -- 2002 Session

Budget Code	Project	Bonds			Current Funds (PAYGO)				Total	
		General Obligation	Recycled	Agency	General	Special	Federal			
State Facilities										
DA02.01A	OID: Accessibility Modifications	1,600,000	0	0	0	0	0	0	1,600,000	
DE02.0190A	Annapolis Govt. Complex Security	0	0	0	0	1,400,000	0	0	1,400,000	
DE02.01A	Legislative Facilities	19,750,000	868,000	0	0	0	0	0	20,618,000	
DE02.01B	200 West Baltimore St. Fire Protection System	2,500,000	0	0	0	0	0	0	2,500,000	
DE02.01C	301 W. Preston St. Perimeter Piping Replace.	185,000	0	0	0	0	0	0	185,000	
DE02.01D	DGS: Capital Facilities Renewal	5,932,000	0	0	0	300,000	0	0	6,232,000	
DE02.01F	DGS: Asbestos Abatement Program	1,500,000	0	0	0	0	0	0	1,500,000	
DE02.01H	Public Safety Communications Systems	3,000,000	0	0	0	0	0	0	3,000,000	
DE02.01I	Judiciary: Mont. Co. Dist. Ct. - Rockville	4,600,000	0	0	0	0	0	0	4,600,000	
DH01.04A	Military: Salisbury Organiz. Maintenance Shop	489,000	0	0	0	0	2,547,000	0	3,036,000	
ZD00A.01	MSA: Mem. Stadium Dem.-Veterans Mem.	200,000	0	0	0	0	0	0	200,000	
Subtotal		\$39,756,000	\$868,000	\$0	\$0	\$1,700,000	\$2,547,000		\$44,871,000	
Health/Social										
DA07A	Aging: Senior Citizen Activities Center	2,117,000	0	0	0	0	0	0	2,117,000	
MA01A	DHMH: Comm. Mental Health Facil.	8,912,000	0	0	0	0	0	0	8,912,000	
MA01B	DHMH: Adult Day Care	1,856,000	0	0	0	0	0	0	1,856,000	
ML08A	DHMH: Springfield Electrical Dist. Sys.	6,720,000	0	0	0	0	0	0	6,720,000	
PG01.09	DLR: Eastern Shore Regional Claims Center	0	0	0	0	1,400,000	0	0	1,400,000	
VA01A	DJJ: Facilities Grant Program	930,000	0	0	0	0	0	0	930,000	
VA01B	DJJ: Cheltenham Youth Facility Demolition	165,000	0	0	0	0	0	0	165,000	
VA01C	DJJ: Eastern Shore Detention Center	260,000	0	0	0	0	0	0	260,000	
ZC01A	MHA: Atlantic General Hospital	750,000	0	0	0	0	0	0	750,000	
ZC01B	MHA: Sinai Hospital of Baltimore	500,000	0	0	0	0	0	0	500,000	
ZC01C	MHA: Franklin Square Hospital Ctr.	500,000	0	0	0	0	0	0	500,000	
ZC01D	MHA: Dorchester General Hospital	500,000	0	0	0	0	0	0	500,000	

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds			Current Funds (PAYGO)			
		General Obligation	Recycled	Agency	General	Special	Federal	Total
ZC01E	MHA: Sacred Heart Hospital	545,000	0	0	0	0	0	545,000
ZC01F	MHA: Bon Secours Baltimore Health Sys.	970,000	0	0	0	0	0	970,000
ZC01G	MHA: Union Hospital	445,000	0	0	0	0	0	445,000
ZC01H	MHA: Mont.Coll. Primary Care Health Clinic	345,000	0	0	0	0	0	345,000
ZC01I	MHA: Peninsula Regional Medical Center	445,000	0	0	0	0	0	445,000
ZD00A.13	Springfield Hospital - Electrical Dist. Sys.	70,000	0	0	0	0	0	70,000
Subtotal		\$26,030,000	\$0	\$0	\$0	\$1,400,000	\$0	\$27,430,000
Environment								
DA13.03	MEA: State Agency Loan Prg. (SALP)	0	0	0	0	1,000,000	0	1,000,000
KA05.10.1	DNR: POS Land Acq. & Local Prgm.	0	0	0	0	27,037,203	2,000,000	29,037,203
KA05.10.2	DNR: POS Capital Devel. Projects	0	0	0	0	3,858,659	0	3,858,659
KA05.11	DNR: Waterway Improvement Programs	0	0	0	0	11,200,000	0	11,200,000
KA05A	DNR: Rural Legacy Program	15,000,000	0	0	0	6,363,429	0	21,363,429
KA05B	DNR: GreenPrint Program	16,000,000	0	0	0	0	0	16,000,000
KA05C	DNR: Community Parks & Playgrounds	5,500,000	0	0	0	0	0	5,500,000
KA09.06	DNR: O.C. Beach Maint. - Local Share	0	0	0	0	1,000,000	0	1,000,000
KA17.09	DNR: Oyster Restoration Program	0	0	0	1,575,000	0	0	1,575,000
LA11.11	MDA: Ag Land Preservation	0	0	0	0	17,034,374	0	17,034,374
LA12.13	MDA: Tobacco Conversion Prgm.	0	0	0	0	6,291,000	0	6,291,000
LA15A	MDA: Ag Cost Share	5,600,000	0	0	0	0	0	5,600,000
UA01.03	MDE: Water Quality Revol. Loan Fund	0	0	0	6,434,000	40,000,000	0	46,434,000
UA01.04	MDE: Hazardous Substance Cleanup	0	0	0	700,000	0	0	700,000
UA01.05	MDE: Drinking Water Revol. Loan Fund	0	0	0	1,816,000	10,600,000	0	12,416,000
UA04A.1	MDE: CBWQ Nutrient Removal	17,832,000	0	0	0	0	0	17,832,000
UA04A.2	MDE: CBWQ Supplemental Assistance	4,766,000	0	0	0	0	0	4,766,000
UA04A.3	MDE: CBWQ Small Creeks & Estuaries	450,000	0	0	0	0	0	450,000
UA04A.4	MDE: CBWQ Stormwater Pollution Ctrl.	500,000	0	0	0	0	0	500,000
UA04B	MDE: Water Supply Assistance Fund	1,500,000	0	0	0	0	0	1,500,000
UA05A	MDE: Comp. Flood Management Grants	667,000	0	0	0	0	0	667,000

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds		Current Funds (PAYGO)				
		General Obligation	Recycled	Agency	General	Special	Federal	Total
UB00A	MES: Infrastructure Improvement Fund	3,360,000	0	0	0	0	0	3,360,000
Subtotal		\$71,175,000	\$0	\$0	\$10,525,000	\$124,384,665	\$2,000,000	\$208,084,665
Public Safety								
DE02.0190B	Hagerstown Central Kithen	0	0	0	0	3,441,000	0	3,441,000
QA01.05.2	DPSCS: Public Safety Training Center	962,000	0	0	0	0	0	962,000
QB06A	DPSCS: Central Laundry Kitch/Dining Renov.	215,000	0	0	0	0	0	215,000
QB08A	DPSCS: WCI Support Services Building	122,000	0	0	0	0	0	122,000
QD00A	DPSCS: Patuxent Fire Safety Improvements	6,560,000	0	0	0	0	0	6,560,000
QP00A	DPSCS: BCDC Fire Safety & Utility Improve.	2,000,000	0	0	0	0	0	2,000,000
WA01B	DSP: North East Barrack and Garage	300,000	0	0	0	0	0	300,000
WA01C	DSP: DNA Storage Facility	331,000	0	0	0	0	0	331,000
ZB02A	Jails: Balt. Co. Detention Center	5,000,000	0	0	0	0	0	5,000,000
ZB02B	Jails: Calvert Co. Detention Center	175,000	0	0	0	0	0	175,000
ZD00A.02	MCI-J: Perimeter Security/Gatehouse	3,000,000	0	0	0	0	0	3,000,000
ZD00A.03	Patuxent Institution - Fence/Gatehouse	3,300,000	0	0	0	0	0	3,300,000
ZD00A.14	MCI-J: Perimeter Security/Gatehouse	2,557,000	0	0	0	0	0	2,557,000
Subtotal		\$24,522,000	\$0	\$0	\$0	\$3,441,000	\$0	\$27,963,000
Education								
DE02.02A	Public School Construction Program	224,100,000	0	0	3,000,000	2,400,000	10,536,000	240,036,000
ZA00 C	Baltimore City Zoo Redevelopment	4,750,000	0	0	0	0	0	4,750,000
Subtotal		\$228,850,000	\$0	\$0	\$3,000,000	\$2,400,000	\$10,536,000	\$244,786,000
Higher Education								
RB21A	UMB: New Dental School	16,550,000	0	10,100,000	0	0	0	26,650,000
RB21B	UMB: Howard Hall	1,500,000	0	0	0	0	0	1,500,000
RB22A	UMCP: New Arena	4,000,000	0	0	0	0	0	4,000,000
RB22B	UMCP: New Biological Sci. Research Bld.	1,900,000	0	0	0	0	0	1,900,000
RB22C	UMCP: Gossett Football Team House	1,000,000	0	0	0	0	0	1,000,000

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds			Current Funds (PAYGO)			
		General Obligation	Recycled	Agency	General	Special	Federal	Total
RB22D	UMCP: Chem. & Nuclear Engin. Bldg.	279,000	0	3,450,000	0	0	0	3,729,000
RB22rb	UMCP: Key & Taliaferro Halls	0	0	1,550,000	0	0	0	1,550,000
RB23A	BSU: Ctr. for Business & Grad. Studies	550,000	0	0	0	0	0	550,000
RB24A	TU: Fine Arts Bldg. Additions & Alterations	3,373,000	0	0	0	0	0	3,373,000
RB25A	UMES: Waters & Somerset Halls	587,000	0	0	0	0	0	587,000
RB25rb	UMES: Utilities Upgrade	0	0	390,000	0	0	0	390,000
RB26A	FSU: Compton Science Ctr.	918,000	0	2,614,000	0	0	0	3,532,000
RB27A	CSC: Telecommunications Upgrade	2,500,000	0	0	0	0	0	2,500,000
RB27B	CSC: New Health & Humans Srv. Bldg.	700,000	0	400,000	0	0	0	1,100,000
RB31A	UMBC: New Public Policy Institute	0	0	0	0	15,338,000	0	15,338,000
RB31rb	UMBC: Info Tech./Engineering Facil.	0	0	3,941,000	0	0	0	3,941,000
RB34A	CES: Aquaculture & Rest. Ecology Lab	18,000	0	3,445,000	0	0	0	3,463,000
RB35A	UMBI: CARB II Building	500,000	0	0	0	0	0	500,000
RB36A	USM: Capital Facilities Renewal	2,000,000	0	10,000,000	0	0	0	12,000,000
RB36B	USM: Hagerstown Education Center	12,394,000	0	0	0	0	0	12,394,000
RD00A	SMC: New Academic Building	1,543,000	0	0	0	0	0	1,543,000
RD00C	SMC: New Student Services Building	415,000	0	0	0	0	0	415,000
RI00A	MHEC: Comm. College Grant Prgm.	32,416,000	0	0	0	0	0	32,416,000
RM00	MSU: Steam Boiler Replace./Plant Renov.	0	0	4,110,000	0	0	0	4,110,000
RM00A	MSU: Commun. Ctr. & Pedestrian Bridge	18,414,000	0	0	0	0	0	18,414,000
RM00C	MSU: Sci. Research Facility & Greenhouse	2,600,000	0	0	0	0	0	2,600,000
RQ00A	UMMS: Diagnostic & Treatment Facil.	8,000,000	0	0	0	0	0	8,000,000
ZA00 D	MICUA: Capitol College	3,000,000	0	0	0	0	0	3,000,000
ZA00 H	MICUA: College of Notre Dame	850,000	0	0	0	0	0	850,000
ZA00 J	Eastern Shore Higher Ed. Ctr.	600,000	0	0	0	0	0	600,000
ZA00 M	MICUA: JHU New Chemistry Bldg.	425,000	0	0	0	0	0	425,000
ZA00 N	JHU Bloomberg School of Public Health	4,133,000	0	0	0	0	0	4,133,000
ZA00 O	JHU School of Medicine Research Bldg.	2,934,000	0	0	0	0	0	2,934,000
ZA00NN	MICUA: Wash. College Sci. Complex	2,575,000	0	0	0	0	0	2,575,000
ZD00A.04	UMB: Health Sciences Research Facility II	10,000,000	0	0	0	0	0	10,000,000

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds			Current Funds (PAYGO)			
		General Obligation	Recycled	Agency	General	Special	Federal	Total
ZD00A.05	UMB: New Dental School	3,500,000	0	0	0	0	0	3,500,000
ZD00A.06	UMCP: Engineering & Applied Sciences Bldg.	6,203,000	0	0	0	0	0	6,203,000
ZD00A.07	UMBC: Chemistry/Physics Building	8,100,000	0	0	0	0	0	8,100,000
ZD00A.08	FSU: New Science Building	10,000,000	0	0	0	0	0	10,000,000
ZD00A.09	USM: Assateague Education & Research Ctr.	1,000,000	0	0	0	0	0	1,000,000
ZD00A.10	St. Mary's College - Somerset Hall	1,087,000	0	0	0	0	0	1,087,000
ZD00A.11	MHEC: Bladen and Lanham Halls Renovation	525,000	0	0	0	0	0	525,000
ZD00A.12	MHEC: Community College Grant Program	1,110,000	0	0	0	0	0	1,110,000
ZD00A.15	UMB: Health Sciences Research Facility II	17,746,000	0	0	0	0	0	17,746,000
ZD00A.16	UMCP: Chemistry Teaching Building	1,860,000	0	0	0	0	0	1,860,000
ZD00A.17	BSU: Campuswide Site Improvements	1,300,000	0	0	0	0	0	1,300,000
ZD00A.18	UMES: Social Sci. Ed. & Health Science Bldg	5,365,000	0	0	0	0	0	5,365,000
ZD00A.19	UMES: Phys. Plant/Central Receiving Bldg.	972,000	0	0	0	0	0	972,000
ZD00A.20	UMES: Food Science and Technology Center	1,300,000	0	0	0	0	0	1,300,000
ZD00A.21	TU: 7800 York Road	1,600,000	0	0	0	0	0	1,600,000
ZD00A.22	CSU: Dining Facilities	1,500,000	0	0	0	0	0	1,500,000
ZD00A.23	UB: Charles Hall and Annex	1,300,000	0	0	0	0	0	1,300,000
ZD00A.24	SU: New Science Building	939,000	0	0	0	0	0	939,000
ZD00A.25	FSU: New Science Building	3,300,000	0	0	0	0	0	3,300,000
ZD00A.26	UMBC: Chemistry/Physics Building	14,600,000	0	0	0	0	0	14,600,000
ZD00A.27	USM: Shady Grove Educational Center III	1,000,000	0	0	0	0	0	1,000,000
ZD00A.28	UMBC: Information Tech./Engineering Facil.	21,800,000	0	0	0	0	0	21,800,000
ZD00A.29	UMCES: Aquaculture and Ecology	14,000,000	0	0	0	0	0	14,000,000
ZD00A.30	St. Mary's College - Somerset Hall	2,167,000	0	0	0	0	0	2,167,000
ZD00A.31	MSU: Sci. Research Building w/Greenhouse	3,210,000	0	0	0	0	0	3,210,000
ZD00B.02	JHU: School of Medicine	7,933,000	0	0	0	0	0	7,933,000
ZD00B.03	JHU: School of Public Health	2,067,000	0	0	0	0	0	2,067,000
ZD00B.06	JHU: School of Medicine	7,933,000	0	0	0	0	0	7,933,000
Subtotal		\$280,091,000	\$0	\$40,000,000	\$0	\$15,338,000	\$0	\$335,429,000

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds			Current Funds (PAYGO)				Total	
		General Obligation	Recycled	Agency	General	Special	Federal			
Housing/Community Development										
DB01B	HSMCC: St. John's Archaeol. Exhibit	2,217,000	0	0	0	0	0	0	2,217,000	
SA23.06	DHCD: MHT Revolving Loan Fund	0	0	0	0	250,000	0	0	250,000	
SA23A	DHCD: Capital Grant Fund	500,000	0	0	0	0	0	0	500,000	
SA24.02.1	DHCD: Neighborhood Business Development	0	0	0	0	3,356,000	0	0	3,356,000	
SA24.02.3	DHCD: Community Development Block Grants	0	0	0	0	0	8,330,000	0	8,330,000	
SA24A	DHCD: Community Legacy Program	6,000,000	0	0	0	0	0	0	6,000,000	
SA25.07	DHCD: Rental Housing Programs	0	0	0	7,061,000	4,939,000	4,700,000	0	16,700,000	
SA25.08	DHCD: Homeownership Programs	0	0	0	2,781,000	4,719,000	100,000	0	7,600,000	
SA25.09	DHCD: Special Loan Programs	0	0	0	4,753,000	4,747,000	1,629,000	0	11,129,000	
SA25A	DHCD: Partnership Rental Housing Program	8,000,000	0	0	0	0	0	0	8,000,000	
SA25B	DHCD: Shelter and Transitional Housing Fac.	800,000	0	0	0	0	0	0	800,000	
ZA00 R	African American Museum	9,242,000	0	0	0	0	0	0	9,242,000	
Subtotal		\$26,759,000	\$0	\$0	\$14,595,000	\$18,011,000	\$14,759,000	\$0	\$74,124,000	
Economic Development										
DE02.01.02	TEDCO: Tech. Devel. Investment Fund	0	0	0	3,000,000	0	0	0	3,000,000	
DU00.02	Canal Place Improvements	0	0	0	1,075,000	0	0	0	1,075,000	
TF00.09	DBED: Sm. Business Devel. (MSBDFA)	0	0	0	2,080,000	6,095,000	0	0	8,175,000	
TF00.17.1	DBED: Enterprise Investment	0	0	0	4,500,000	0	0	0	4,500,000	
TF00.17.2	DBED: Challenge Investment Prgm.	0	0	0	0	2,000,000	0	0	2,000,000	
TF00.21	DBED: Md. Econ. Adj. Fund (MEAF)	0	0	0	0	1,500,000	0	0	1,500,000	
TF00.23	DBED: Md. Econ. Devel. Asst. (MEDAF)	0	0	0	2,000,000	30,000,000	0	0	32,000,000	
TF00.24	DBED: Md. Comp. Adv. Fin. (MCAFF)	0	0	0	800,000	200,000	0	0	1,000,000	
TF00.25	DBED: One Maryland	0	0	0	7,500,000	200,000	0	0	7,700,000	
Subtotal		\$0	\$0	\$0	\$20,955,000	\$39,995,000	\$0	\$0	\$60,950,000	
Local Projects										
DE02.0190C	East Baltimore Biotechnology Park	0	0	0	0	2,000,000	0	0	2,000,000	

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds			Current Funds (PAYGO)			
		General Obligation	Recycled	Agency	General	Special	Federal	Total
ZA00 A	Allegheny Highlands Trail	1,000,000	0	0	0	0	0	1,000,000
ZA00 B	Baltimore City Revitalization Projects	5,000,000	0	0	0	0	0	5,000,000
ZA00 E	Centro de la Comunidad	100,000	0	0	0	0	0	100,000
ZA00 F	Chesapeake Village Park	250,000	0	0	0	0	0	250,000
ZA00 I	Dundalk Revitalization	1,750,000	0	0	0	0	0	1,750,000
ZA00 K	Foundation School	500,000	0	0	0	0	0	500,000
ZA00 L	Great Blacks in Wax Museum	750,000	0	0	0	0	0	750,000
ZA00 P	Link-Ages Place	50,000	0	0	0	0	0	50,000
ZA00 Q	Lone Oak Center	500,000	0	0	0	0	0	500,000
ZA00 S	Md. Hall for the Creative Arts	250,000	0	0	0	0	0	250,000
ZA00 U	Md. Science Center	1,000,000	0	0	0	0	0	1,000,000
ZA00 V	Mont. Co. Family Services	250,000	0	0	0	0	0	250,000
ZA00 W	National Aquarium in Baltimore	1,500,000	0	0	0	0	0	1,500,000
ZA00 X	National Federation for the Blind	2,000,000	0	0	0	0	0	2,000,000
ZA00 Y	National Capital Trolley Mus.	100,000	0	0	0	0	0	100,000
ZA00 Z	North Point Indoor Soccer Fac.	900,000	0	0	0	0	0	900,000
ZA00AA	Olney Boys & Girls Club	100,000	0	0	0	0	0	100,000
ZA00BB	Olney Theatre	500,000	0	0	0	0	0	500,000
ZA00CC	Outward Bound	500,000	0	0	0	0	0	500,000
ZA00DD	Park Heights Comm. Men's Ctr.	350,000	0	0	0	0	0	350,000
ZA00EE	Park Heights Golf Range	500,000	0	0	0	0	0	500,000
ZA00HH	Quiet Waters Amphitheater	200,000	0	0	0	0	0	200,000
ZA00JJ	Rockville Parking Garage	1,000,000	0	0	0	0	0	1,000,000
ZA00KK	Strathmore Hall Performing Arts Ctr.	3,000,000	0	0	0	0	0	3,000,000
ZA00LL	Takoma Park Comm. Lrng. Ctr.	1,000,000	0	0	0	0	0	1,000,000
ZA00OO	Wheaton Multipurpose Yth Ctr.	175,000	0	0	0	0	0	175,000
ZA00QQ	Ripken Stadium & Youth Academy	500,000	0	0	500,000	0	0	1,000,000
ZD00B.01	Takoma Park Community Learning Center	500,000	0	0	0	0	0	500,000
ZD00B.04	Penn Place - Garrett Park	500,000	0	0	0	0	0	500,000
ZD00B.05	Maryland Science Center	4,000,000	0	0	0	0	0	4,000,000

Exhibit 2.3 (cont'd.)

Budget Code	Project	Bonds		Current Funds (PAYGO)				Total
		General Obligation	Recycled	Agency	General	Special	Federal	
ZD00B.07	Howard County Head Start Center	500,000	0	0	0	0	0	500,000
ZD00B.08	Doctors Community Hospital	1,000,000	0	0	0	0	0	1,000,000
ZD00B.09	Gateway Arts District	650,000	0	0	0	0	0	650,000
ZD00B.10	Suitland Manor Revitalization	3,000,000	0	0	0	0	0	3,000,000
Subtotal		\$33,875,000	\$0	\$0	\$500,000	\$2,000,000	\$0	\$36,375,000
Transportation								
ZG00	Transportation	0	0	360,000,000	0	455,051,114	790,326,632	1,605,377,746
Subtotal		\$0	\$0	\$360,000,000	\$0	\$455,051,114	\$790,326,632	\$1,605,377,746
Deauthorizations								
ZZ01	Deauthorizations as Introduced	-11,058,000	0	0	0	0	0	-11,058,000
Subtotal		-\$11,058,000	\$0	\$0	\$0	\$0	\$0	-\$11,058,000
Grand Total		\$720,000,000	\$868,000	\$400,000,000	\$49,575,000	\$663,720,779	\$820,168,632	\$2,654,332,411
PAYGO Replacement		-328,703,000		-10,000,000		-15,338,000		-354,141,000
Total New Funding		\$391,297,000		\$389,900,000		\$648,382,779		\$2,300,191,411

Source: Department of Legislative Services and Department of Budget and Management

PAYGO Reversions and Replacement Funding

The Budget Reconciliation and Financing Act of 2002, **SB 323/Chapter 440**, withdraws \$457.2 million in general fund PAYGO appropriations from fiscal 1999 through 2002. Of this amount, \$354.1 million is being replaced in fiscal 2003, primarily with general obligation bond funding. Funding taken from ongoing financing programs in the Departments of Agriculture, Business and Economic Development, Housing and Community Development, and Natural Resources, totaling \$40.0 million will not be replaced. **Exhibit 2.4** lists the reversions and indicates the status of replacement funding.

Exhibit 2.4 PAYGO Reversions & Replacement Funding

<u>Fiscal</u> <u>Year</u>	<u>Project/Program</u>	<u>Reversion</u>	<u>FY 2003</u> <u>Replacement</u>
No Replacement			
2001	Department of Health and Mental Hygiene - Western Maryland Center	\$57,000	\$0
2001	Maryland Stadium Authority - Memorial Stadium Demolition	1,800,000	0
2001	School Construction Program - Solar Energy Pilot Projects	250,000	0
2002	Department of Business and Economic Development - Maryland Competitive Advantage Financing Fund	525,000	0
2002	Department of Business and Economic Development - Maryland Economic Development Assistance Fund	3,750,000	0
2002	Department of Business and Economic Development - Maryland Small Business Development Financing Authority	568,750	0
2002	Department of Business and Economic Development - Smart Growth Economic Development Infrastructure Fund (One Maryland)	2,500,000	0
2002	Department of Housing and Community Development - Homeownership Programs	1,354,750	0
2002	Department of Housing and Community Development - Neighborhood Business Development Program	1,941,000	0
2002	Department of Housing and Community Development - Rental Housing Programs	1,967,750	0

Exhibit 2.4 (cont'd.)
PAYGO Reversions & Replacement Funding

Fiscal			FY 2003
<u>Year</u>	<u>Project/Program</u>	<u>Reversion</u>	<u>Replacement</u>
No Replacement			
2002	Department of Housing and Community Development - Special Loan Programs	1,510,500	0
2002	Department of Natural Resources - GreenPrint	5,000,000	0
2002	Department of Natural Resources - Oyster Restoration	500,000	0
2002	Department of Natural Resources - Park Improvement Program	750,000	0
2002	Department of Natural Resources - Community Parks & Playgrounds	5,500,000	0
2002	Economic Development Opportunities Program (Sunny Day Fund)	3,875,000	0
2002	High Speed Data Network	3,800,000	0
2002	Maryland Department of Agriculture - Agricultural Cost Share Program	1,600,000	0
2002	Maryland Department of the Environment - Nutrient Removal	1,250,000	0
2002	Maryland Technology Development Corporation - Technology Development Investment Fund	1,250,000	0
2002	School Construction Program - Solar Energy Pilot Projects	250,000	0
Subtotal - No Replacement		\$39,999,750	\$0
Replacement Deferred to Future Year			
1999	Rockville Science, Cultural and Business Resource Center	200,000	0
2000	Old Blair High School Auditorium Renovation	500,000	0
2001	Chesterwood Park	1,000,000	0
2001	Maryland Historical Society	1,000,000	0
2001	Phelps Center	570,000	0
2001	Walters Art Gallery	1,000,000	0
2002	Maryland Hall for Creative Arts	500,000	0
2002	Parole Plaza Improvements	500,000	0
2002	Public Safety Communication System	1,000,000	0
2002	Rockville Science, Cultural and Business Resource Center	500,000	0

Exhibit 2.4 (cont'd.)
PAYGO Reversions & Replacement Funding

Fiscal			FY 2003
<u>Year</u>	<u>Project/Program</u>	<u>Reversion</u>	<u>Replacement</u>
Replacement Deferred to Future Year			
2002	YMCA of Central - Howard County Branch	1,500,000	0
Subtotal - Replacement Deferred to Future Year		\$8,270,000	\$0
Partial Replacement - Remainder Deferred to Future Year			
2001	Maryland Stadium Authority - Memorial Stadium Demolition - Veterans' Memorial	1,200,000	200,000
2002	Chesapeake Village Park	1,000,000	250,000
2002	Doctors Community Hospital	2,000,000	1,000,000
2002	Foundation School	1,000,000	500,000
2002	Gateway Arts District	1,000,000	650,000
2002	Towson University - Fine Arts Building	7,443,000	3,373,000
2002	University of Maryland Biotechnology Institute - Center for Advanced Research in Biotechnology - Second Building	42,442,000	500,000
2002	University of Maryland, Baltimore County - Public Policy Institute ¹	17,542,000	15,338,000
Subtotal - Partial Replacement - Remainder Deferred to Future Year		\$73,627,000	\$21,811,000
Fully Replaced			
1999	School Construction Program	784,000	784,000
2000	School Construction Program	2,728,000	2,728,000
2000	Takoma Park Community Learning Center	500,000	500,000
2001	Centro de la Comunidad, Inc.	100,000	100,000
2001	Dundalk Revitalization	1,750,000	1,750,000
2001	Frostburg State University - New Science Building	10,000,000	10,000,000
2001	Lone Oak Center	500,000	500,000
2001	Maryland Correctional Institution - Jessup - Perimeter Security/Gatehouse	3,000,000	3,000,000
2001	Maryland Hall for the Creative Arts	250,000	250,000
2001	Maryland Higher Education Commission - Community College Grant Program	1,110,000	1,110,000
2001	Maryland Higher Education Commission - Bladen and Lanham Halls Renovation	525,000	525,000
2001	Maryland Science Center	4,000,000	4,000,000

Exhibit 2.4 (cont'd.)
PAYGO Reversions & Replacement Funding

Fiscal			FY 2003
<u>Year</u>	<u>Project/Program</u>	<u>Reversion</u>	<u>Replacement</u>
Fully Replaced			
2001	North Point Indoor Soccer Facility	900,000	900,000
2001	Outward Bound - Leakin Park Campus	500,000	500,000
2001	Park Heights Community Men's Center	350,000	350,000
2001	Patuxent Institution - Fence/Gatehouse	3,300,000	3,300,000
2001	Penn Place - Garrett Park	500,000	500,000
2001	Quiet Waters Amphitheater	200,000	200,000
2001	Rockville District Court	4,600,000	4,600,000
2001	Rockville Parking Garage	1,000,000	1,000,000
2001	School Construction Program	37,532,000	37,532,000
2001	St. Mary's College - Somerset Hall	1,087,000	1,087,000
2001	Takoma Park Comm Learning Center	500,000	500,000
2001	The Johns Hopkins University - School of Medicine	7,933,000	7,933,000
2001	The Johns Hopkins University - School of Public Health	2,067,000	2,067,000
2001	University of Maryland, Baltimore - New Dental School	16,150,000	16,150,000
2001	University of Maryland, Baltimore - Health Sciences Research Facility II	10,000,000	10,000,000
2001	University of Maryland, Baltimore County - Chemistry/Physics Building	8,100,000	8,100,000
2001	University of Maryland, College Park - Engineering & Applied Sciences Building	6,203,000	6,203,000
2001	University System of Maryland Office - Assateague Education & Research Center	1,000,000	1,000,000
2002	Allegheny Highlands	1,000,000	1,000,000
2002	Bowie State University - Campuswide Site Improvements	1,300,000	1,300,000
2002	Coppin State College - Dining Facilities	1,500,000	1,500,000
2002	Frostburg State University - New Science Building	3,300,000	3,300,000
2002	Great Blacks in Wax	750,000	750,000
2002	Howard County Head Start Center	500,000	500,000
2002	Legislative Facilities	15,000,000	15,000,000
2002	Link - Ages	50,000	50,000

Exhibit 2.4 (cont'd.)
PAYGO Reversions & Replacement Funding

Fiscal			FY 2003
<u>Year</u>	<u>Project/Program</u>	<u>Reversion</u>	<u>Replacement</u>
Fully Replaced			
2002	Maryland Correctional Institution - Jessup - Perimeter Security/Gatehouse	2,557,000	2,557,000
2002	Maryland Higher Education Commission - Community Colleges Grant Program ²	4,821,000	1,800,000
2002	Montgomery County Family Services	250,000	250,000
2002	Morgan State University - Science Research Building with Greenhouse	3,210,000	3,210,000
2002	National Capitol Trolley Museum	100,000	100,000
2002	Olney Boys and Girls Club	100,000	100,000
2002	Olney Theatre	500,000	500,000
2002	Park Heights Golf Range	500,000	500,000
2002	Salisbury University - New Science Building	939,000	939,000
2002	School Construction Program	47,956,000	47,956,000
2002	Springfield Hospital - Electrical Distribution System	70,000	70,000
2002	St. Mary's College - Somerset Hall	2,167,000	2,167,000
2002	Suitland Manor Revitalization	3,000,000	3,000,000
2002	Takoma Park Community Learning Center	500,000	500,000
2002	The Johns Hopkins University - School of Medicine	7,933,000	7,933,000
2002	The Johns Hopkins University School of Public Health	2,067,000	2,067,000
2002	Towson University - 7800 York Road	1,600,000	1,600,000
2002	University of Baltimore - Charles Hall and Annex	1,300,000	1,300,000
2002	University of Maryland Center for Environmental Science - Aquaculture and Ecology Lab	14,000,000	14,000,000
2002	University of Maryland, Baltimore - Health Sciences Research Facility II	17,746,000	17,746,000
2002	University of Maryland, Baltimore - New Dental School ³	14,000,000	14,000,000
2002	University of Maryland, Baltimore County - Chemistry/Physics Building	14,600,000	14,600,000
2002	University of Maryland, Baltimore County - Information Technology/Engineering Facility	21,800,000	21,800,000
2002	University of Maryland, College Park - Chemistry Teaching Building	1,860,000	1,860,000

Exhibit 2.4 (cont'd.)
PAYGO Reversions & Replacement Funding

Fiscal			FY 2003
Year	Project/Program	Reversion	Replacement
Fully Replaced			
2002	University of Maryland, Eastern Shore - Food Science and Technology Center	1,300,000	1,300,000
2002	University of Maryland, Eastern Shore - Physical Plant/Central Receiving Building	972,000	972,000
2002	University of Maryland, Eastern Shore - Social Science, Education, & Health Science Building	5,365,000	5,365,000
2002	University System of Maryland Office - New Hagerstown Higher Educational Center	12,394,000	12,394,000
2002	University System of Maryland Office - Shady Grove Educational Center III	1,000,000	1,000,000
2002	Wheaton Multi-purpose Youth	175,000	175,000
Subtotal - Fully Replaced		\$335,351,000	\$332,330,000
Grand Total		\$457,247,750	\$354,141,000

¹Funding provided by means of a transfer from the Dedicated Purpose Account authorized in SB 323/Chapter 440.

²General obligation bond funding of \$1.8 million, combined with the available balance in the community college grant program from completed projects provides full funding of all fiscal 2002 approved projects.

³Of the replacement funding, \$10.1 million is academic revenue bonds.

Source: Department of Legislative Services and Department of Budget and Management

Debt Affordability

In its September 2001 report, the Capital Debt Affordability Committee (CDAC) recommended a general obligation bond debt authorization limit of \$520 million for fiscal 2003. This recommendation includes a \$15 million increase in the limit over the previous year. The Spending Affordability Committee recommended that debt authorizations be increased to \$720 million to allow up to \$200 million in previously authorized general fund PAYGO to be reverted and replaced with debt. The Governor's capital budget as introduced included \$731.1 million in net new general obligation debt. The budget as passed by the General Assembly includes \$720 million in net new general obligation debt, consistent with the recommendation of the Spending Affordability Committee.

In order to move previously authorized PAYGO projects into the general obligation bond program, projects totaling approximately \$129 million had to be deferred. To help ensure that the projects that were deferred from fiscal 2003 are funded in fiscal 2004 and to avoid a delay of planned fiscal 2004 projects, the budget committees adopted committee narrative indicating support to increase the fiscal 2004 debt limit by up to \$200 million above the \$535 million anticipated provided that the debt ratios remain favorable given the increased debt proposed and with the understanding that debt authorizations would return to the levels anticipated in the 2001 CDAC report beginning in fiscal 2005.

Fiscal 2004 Capital Bond Authorizations

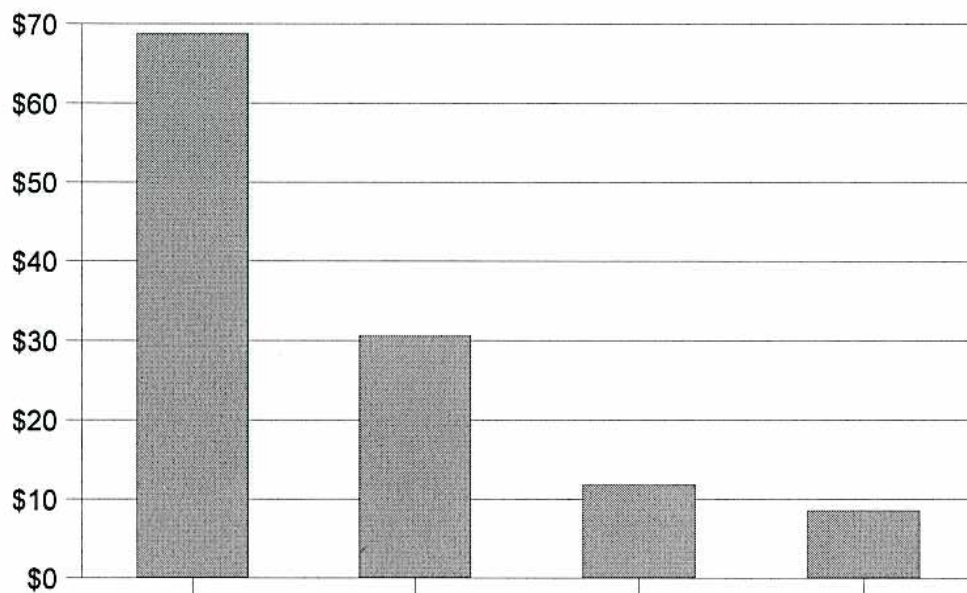
SB 288/Chapter 290 includes a general obligation bond authorization not effective until fiscal 2004. The bill authorizes \$52 million to support the completion of design and construction work for a new library at Morgan State University. Funds expended by the university prior to fiscal 2004 are to be reimbursed from the fiscal 2004 bond funds when they become available.

Higher Education

The fiscal 2003 capital program for all segments of higher education is \$335.5 million, including general obligation bonds, academic revenue bonds, and special funds. Special fund capital funding is from the Dedicated Purpose Fund contingent on the enactment of relevant legislation and the processing of a budget amendment. The capital program includes \$119.9 million for new projects and \$215.5 million for projects for which previously authorized general fund PAYGO support is reverted. **Exhibit 2.5** shows fiscal 2003 capital funding by higher education segment for the new projects authorized this session.

The *Capital Improvement Plan* (CIP) shows \$1.017 billion in capital spending for higher education projects over the fiscal 2004-2007 period. **Exhibit 2.6** shows the fiscal 2003 legislative appropriation for higher education capital and the funding anticipated in the CIP for fiscal 2004-2007. **Exhibit 2.7** shows the fiscal 2003 allocation of capital funding by institution.

Exhibit 2.5
Higher Education
Fiscal 2003 Legislative Appropriation by Segment
(\$ in Millions)



	<u>Public Four-Year Institutions</u>	<u>Community Colleges</u>	<u>Private Institutions</u>	<u>Centers and Medical System</u>
Number of Projects	20	32	6	2
Authorization	\$68.824	\$30.616	\$11.853	\$8.600

Source: Department of Legislative Services and Department of Budget and Management

Exhibit 2.6
Higher Education
FY 2003 Legislative Appropriation and Out-Year Capital Funding
(\$ in Thousands)

Source	Fiscal Years					Total
	<u>2003*</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	
G.O. Bonds	\$89,990	\$193,800	\$238,800	\$180,350	\$229,250	\$932,190
PAYGO	-	\$5,000	-	-	-	\$5,000
Acad. Rev. Bonds	\$29,900	\$32,350	\$44,350	\$59,550	\$33,850	\$200,000
Total	\$119,890	\$231,150	\$283,150	\$239,900	\$263,100	\$1,137,190

*Excludes PAYGO replacement funding.

Source: Department of Legislative Services and Fiscal 2003 *Capital Improvement Program*

Exhibit 2.7
Higher Education
Fiscal 2003 Allocation of Capital Funding by Institution
(\$ in Thousands)

<u>Institution</u>	<u>FY 2003 Capital Funding</u>
University of Maryland, Baltimore	\$1,500
University of Maryland, College Park	12,179
Bowie State University	550
University of Maryland, Eastern Shore	977
Frostburg State University	3,532
Coppin State College	3,600
University of Maryland, Baltimore County	3,941
UM Center for Environmental Science	3,463
USM Office	12,000

Exhibit 2.7 (cont'd.)
Higher Education
Fiscal 2003 Allocation of Capital Funding by Institution
(\$ in Thousands)

<u>Institution</u>	<u>FY 2003 Capital Funding</u>
Eastern Shore Higher Education Center	600
St. Mary's College of Maryland	1,958
Morgan State University	25,124
UM Medical System	8,000
Community Colleges	30,616
Independent Colleges	6,850
Johns Hopkins University	5,000
Total	\$121,893

Source: Department of Legislative Services and Department of Budget and Management

Public School Construction

The fiscal 2003 capital budget includes \$240 million for public school construction. Of this amount, \$89 million replaces previously authorized general fund PAYGO withdrawn in the Budget Reconciliation and Financing Act of 2002, **SB 323/Chapter 440** in order to help balance the operating budget. Excluding this replacement, new funding totals \$151 million. An additional \$6 million representing funds remaining from completed projects is also available for distribution in fiscal 2003 bringing the total available to \$157 million. The Board of Public Works allocated \$110.4 million of this funding in January 2002. The remaining funds will be allocated by the board in May 2002. **Exhibit 2.8** shows the initial allocations for each jurisdiction.

The new funding comprises \$135.1 million in general obligation bonds, \$3.0 million in general fund PAYGO, \$2.4 million in special fund PAYGO, and \$10.5 million in federal fund PAYGO. The \$10.5 million in federal fund PAYGO reflects funds for school renovation, accessibility projects, and asbestos removal projects that will be awarded under federal guidelines and through an application process.

The \$2.4 million in special fund PAYGO is from the Maryland Stadium Authority (MSA). Section 13-715.2 of the Financial Institutions Article requires the MSA to annually contribute \$2.4 million for school construction between fiscal 2001 and

2010 inclusive. However, language added to the fiscal 2003 special fund appropriation for school construction allows the appropriation only to the extent that the transfer from the MSA does not result in a negative balance in the Maryland Stadium Authority Financing Fund at the close of fiscal 2003.

The fiscal 2003 operating budget contains \$10.4 million for improvements and repairs to existing school buildings under the Aging Schools Program. The operating budget also contains \$1.9 million from the Cigarette Restitution Fund for a second-year lease repayment on Technology in Maryland Schools Program funding borrowed to wire all schools for technology.

Exhibit 2.8
Public School Construction Allocations

<u>County</u>	<u>FY 2003 Allocation</u>
Allegany	\$0
Anne Arundel	8,831,000
Baltimore City	13,840,000
Baltimore County	12,470,000
Calvert	10,891,000
Caroline	1,055,000
Carroll	8,534,000
Cecil	0
Charles	10,598,000
Dorchester	3,268,000
Frederick	11,525,000
Garrett	2,395,000
Harford	6,181,000
Howard	12,356,000

Exhibit 2.8 (cont'd.)
Public School Construction Allocations

<u>County</u>	<u>FY 2003 Allocation</u>
Kent	550,000
Montgomery	18,000,000
Prince George's	18,000,000
Queen Anne's	5,000,000
St. Mary's	7,443,000
Somerset	0
Talbot	0
Washington	1,361,000
Wicomico	2,684,000
Worcester	1,518,000
Total FY 2003	\$156,500,000

Source: Department of Legislative Services and the Fiscal 2003 *Public School Construction Program*, May 2002.

Transfer Tax

In light of the recent fiscal condition of the State, approximately half of the revenues (\$47,268,585) from the transfer tax will be transferred to the general fund in fiscal 2003 and 2004. The programs funded by the transfer tax that will be impacted by this transfer are the following: Program Open Space, the Maryland Agricultural Land Preservation Foundation, Rural Legacy, and the Heritage Conservation Fund. **Exhibit 2.9** shows the transfer tax allocation for fiscal 2003.

Exhibit 2.9
Fiscal 2003 Transfer Tax Allocation

	<u>Prior Law</u>	<u>SB 323 Change</u>	<u>Variance</u>
POS State Acquisition	\$21,384,607	\$8,925,198	(\$12,459,409)
POS State Development	9,964,214	3,858,659	(6,105,555)
State Park Operating	950,000	950,000	0
Local Program	39,241,172	17,261,171	(21,980,001)
Heritage Areas Authority	1,000,000	1,000,000	0
Heritage Conservation	1,903,769	850,835	(1,052,934)
Rural Legacy	13,288,246	6,363,429	(6,924,817)
Ag Land Preservation	18,032,920	8,059,294	(9,973,626)
Total	\$105,764,928	\$47,268,586	(58,496,342)

Source: Department of Legislative Services and Department of Budget and Management

Chapter Three - Impact of Legislation on State Revenues and Expenditures

- Legislation Affecting State Revenues
- Summary of Quantifiable Revenue Effects
- Legislation Affecting State Expenditures
- Expenditures by Agency
- Summary of Quantifiable Expenditure Effects
- Permanent Positions Needed by Agency
- Contractual Positions Needed by Agency

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 13		Register of Wills - Salary (Ch. 294)					
	GF	(\$151,317)	(\$259,380)	(\$259,380)	(\$259,380)	(\$259,380)	
SB 18		Riparian Property - Potomac River - Stationary Blind and Blind Site Licensing (Ch. 106)					
	SF	increase	increase	increase	increase	increase	Minimal license revenue.
SB 25		Commercial Law - Payment Devices - Receipts (Ch. 295)					
	GF	increase	increase	increase	increase	increase	Minimal civil penalty revenue.
SB 43		Sales and Use Tax - Multifuel Pellet Stoves (Ch. 447)					
	GF	(\$25,000)	(\$25,500)	(\$26,010)	(\$26,530)	(\$27,060)	
SB 50		Vehicle Laws - Dealer - Definition and Penalties (Ch. 448)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
	SF	increase	increase	increase	increase	increase	Minimal license fee revenue.
SB 67/HB 1178		Estates of Victims of September 11, 2001 Terrorist Attacks (Ch. 97/Ch. 98)					
	GF	decrease	\$0	\$0	\$0	\$0	Minimal decrease in tax revenue.
SB 93		State Lottery - Multijurisdictional Lottery - Agreement (Ch. 449)					
	GF	\$5,460,000	\$12,012,000	\$12,852,840	\$13,495,482	\$14,170,256	
SB 110		Driver Licensing - New Residents - Extension of Exemption Period (Ch. 128)					
	SF	decrease	\$0	\$0	\$0	\$0	Minimal license fee revenue loss.

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 429		Correctional Services - Inmates - Indecent Exposure (Ch. 160)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
SB 436		Criminal Law - Theft - Subsequent Offenders - Penalties (Ch. 161)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
SB 447		Maryland Income Tax - Subtraction Modification - Conservation Tillage Equipment (Ch. 313)					
	GF	decrease	decrease	decrease	decrease	decrease	Minimal revenue loss.
SB 462		Baltimore County - Property Tax - Neighborhood Stabilization Credits (Ch. 167)					
	GF	\$0	(\$39,504)	(\$79,008)	(\$158,016)	(\$316,032)	
SB 472		Maryland Insurance Administration - Program Evaluation (Ch. 317)					
	GF	(\$333,413)	(\$334,532)	(\$335,656)	(\$336,785)	(\$337,917)	
	SF	\$333,413	\$334,532	\$335,656	\$336,785	\$337,917	
SB 486		DNA Testing - Felony Convictions - DNA Technology Fund - Preservation of Scientific Identification Evidence (Ch. 465)					
	FF	\$750,000	\$0	\$0	\$0	\$0	
	SF	\$750,000	\$0	\$0	\$0	\$0	
SB 571		Property Tax Assessment - Country Clubs and Golf Courses (Ch. 474)					
	SF	(\$47,489)	(\$75,622)	(\$99,167)	(\$113,861)	(\$125,927)	
SB 575/HB 421		Health Occupations - Graduate Licenses (Ch. 327/Ch. 367)					
	SF	\$30,800	\$30,800	\$31,500	\$31,500	\$32,300	

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 580	State Board of Docking Masters (Ch. 475)						
	GF	increase	increase	increase	increase	increase	Minimal fee revenue.
SB 599	Natural Resources - Hunting Licenses and Stamps (Ch. 177)						
	SF	\$672,624	\$635,124	\$597,624	\$560,124	\$560,124	
SB 617	Maryland Youth Camps - Days of Operation and Regulations (Ch. 328)						
	GF	\$10,000	\$10,000	\$10,000	\$10,000	\$10,000	
SB 646/HB 559	Crimes - Vulnerable Adult - Exploitation Prohibited (Ch. 479/Ch. 480)						
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
SB 672	Nuisance Control - Authority to Investigate and File a Complaint - Penalties for Violations (Ch. 333)						
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
SB 733	Crimes - Railroad Trespass (Ch. 335)						
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
SB 772	Workers' Compensation - Workers' Compensation Commission - Budget Process (Ch. 487)						
	GF	(\$20,657,333)	decrease	decrease	decrease	decrease	Assumed in FY 2003 budget; GF expenditures decrease by an equal amount.
	SF	\$20,657,333	increase	increase	increase	increase	Assumed in FY 2003 budget.
SB 844	State Employee and Retiree Health and Welfare Benefits Program - Employees of Legal Aid Bureau, Inc. (Ch. 191)						
	REIMBURS	increase	increase	increase	increase	increase	Minimal administrative fee revenue.

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 856	Bridge to Excellence in Public Schools Act (Ch. 288)						
	GF	\$20,011,357	\$75,966,400	\$75,075,770	\$74,194,936	\$73,323,792	\$12,643,333 assumed in FY 2003 budget; \$7,368,024 allocated to FY 2002.
	SF	\$80,523,604	\$0	\$0	\$0	\$0	Assumed in FY 2003 budget.
SB 899	Prince George's Hospital System Improvement Task Force (Ch. 342)						
	GF	increase	increase	increase	increase	increase	Potential one-time revenue increase of \$2.5 million.
HB 4	Vehicle Laws - Drunk Driving - Repeat Offenders (Ch. 110)						
	GF	\$51,750	\$69,000	\$69,000	\$69,000	\$69,000	
	SF	\$69,000	\$92,000	\$92,000	\$92,000	\$92,000	
HB 85	Health Insurance - Small Group Market - Producer Commissions (Ch. 29)						
	GF	increase	increase	increase	increase	increase	Minimal tax revenue increase.
HB 92	Maryland Egg Law (Ch. 201)						
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 98	Fireworks - Permits for Display - Late Fees (Ch. 31)						
	GF	\$5,500	\$5,500	\$4,125	\$3,094	\$2,320	
HB 135	Public Service Commission - Orders - Public Utility Regulation Fund and Filing Fees (Ch. 494)						
	GF	(\$12,837,799)	decrease	decrease	decrease	decrease	Assumed in FY 2003 budget; GF expenditures decrease by an equal amount. Minimal new fee revenues.
	SF	\$12,837,799	increase	increase	increase	increase	Assumed in FY 2003 budget.

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 177		Crimes - Felony Theft - Penalties (Ch. 496)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 181		State Employee and Retiree Health and Welfare Benefits Program - Eligibility for Enrollment and Participation (Ch. 497)					
	GF	\$3,236	\$3,611	\$4,029	\$4,498	\$5,020	
HB 200		False Statements - Destructive Devices - Restitution (Ch. 351)					
	GF	increase	increase	increase	increase	increase	Minimal cost recovery revenue.
HB 235		Nursing Homes - Notice of Closure - Penalties (Ch. 47)					
	GF	increase	increase	increase	increase	increase	Minimal penalty revenue.
HB 256/SB 345		See entry for SB 345.					
HB 291		Community Right-to-Know Fund (Ch. 434)					
	SF	\$800,000	\$800,000	\$800,000	\$800,000	\$800,000	\$835,787 assumed in FY 2003 budget.
HB 317		Vehicle Laws - Obscuring or Modifying Registration Plate with Intent to Avoid Identification (Ch. 503)					
	GF	increase	increase	increase	decrease	increase	Minimal fine revenue.
HB 339		Commuter Benefits Act 2002 (Ch. 507)					
	GF	(\$99,375)	(\$102,675)	(\$106,350)	(\$110,325)	(\$114,750)	
	SF	(\$33,125)	(\$34,225)	(\$35,450)	(\$36,775)	(\$38,250)	
HB 348		Alcoholic Beverages - Wholesaler's Licenses (Ch. 59)					
	GF	increase	increase	increase	increase	increase	Minimal license fee revenue.

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 358		Crimes - Fraud - Personal Identifying Information (Ch. 509)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 378		Sales and Use Tax - Taxable Price - Communications Services (Ch. 513)					
	GF	decrease	decrease	decrease	decrease	decrease	Minimal revenue loss.
HB 421/SB 575		See entry for SB 575.					
HB 429		Private Detectives, Security Systems Technicians, and Security Guards - Licensing - Regulation by the Department of State Police (Ch. 517)					
	GF	\$15,420	(\$1,950)	(\$9,450)	\$16,095	\$2,100	
HB 466		Dental Facilities - Radiation Monitoring and Regulation - Fees (Ch. 222)					
	SF	\$154,000	\$154,000	\$231,000	\$231,000	\$308,000	
HB 467		Maryland Horse Industry Fund - Assessments on Commercial Equine Feed (Ch. 223)					
	SF	\$100,000	\$300,000	\$300,000	\$300,000	\$300,000	
HB 469		Oyster Sanctuaries and Reserves - Penalties for Taking Oysters (Ch. 224)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
	SF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 483		Mental Hygiene - Maryland Mental Health Crisis Response System (Ch. 371)					
	FF	\$88,558	\$2,850,600	\$5,893,100	\$9,115,450	\$9,391,700	
	SF	\$88,558	\$2,850,600	\$5,893,100	\$9,115,450	\$9,391,700	

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 575		Private Detectives - Fugitives from Justice (Ch. 379)					
	GF	increase	increase	increase	increase	increase	Minimal license fee revenue.
HB 592		Home Builders - Registration Fee (Ch. 530)					
	SF	(\$152,400)	(\$195,000)	(\$195,000)	(\$152,400)	\$0	
HB 652		Pilot Program for Long-Term Employment of Qualified Ex-Felons (Ch. 533)					
	GF	\$0	(\$251,100)	(\$418,500)	(\$418,500)	(\$167,400)	
HB 683		Child Support - Financial Institutions - Garnishment of Accounts (Ch. 536)					
	SF	increase	increase	increase	increase	increase	Minimal child support revenue.
HB 692		Health Insurance - Habilitative Services - Modification and Clarification (Ch. 382)					
	SF	increase	\$0	\$0	\$0	\$0	
HB 697		Business Occupations and Professions - Certified Interior Designers - Seal (Ch. 383)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 704		Business Occupations and Professions - Real Estate Salespersons and Associate Real Estate Brokers - Use of Trade Name (Ch. 583)					
	GF	increase	increase	increase	increase	increase	Minimal fee revenue.
HB 707		Montgomery County - Tax Credit for Businesses That Create New Jobs - Qualifications MC 212-02 (Ch. 538)					
	GF	decrease	decrease	decrease	decrease	decrease	Potential significant revenue loss.
	SF	decrease	decrease	decrease	decrease	decrease	

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 714		Unemployment Insurance - Maximum Benefit (Ch. 239)					
	NB	(\$203,951)	(\$1,337,517)	\$6,663,831	\$34,571,265	\$28,048,629	Nonbudgeted funds.
HB 715		Maryland Money Transmission Act (Ch. 539)					
	GF	(\$2,000)	(\$15,200)	(\$1,800)	(\$14,800)	(\$1,500)	
	SF	\$180,000	\$302,000	\$60,000	\$294,000	\$50,000	
HB 728		Credit Unions - Credit Union Insurance Corporation - Credit Union Share Guaranty Corporations (Ch. 540)					
	GF	\$8,000	\$5,000	\$8,000	\$5,000	\$8,000	
HB 759		Maryland Heritage Structure Rehabilitation Tax Credit (Ch. 541)					
	GF/SF	increase	increase	increase	increase	increase	Total general fund and Transportation Trust Fund revenue increase of up to \$33.0 million.
HB 762		One Maryland Economic Development Tax Credits - Refunds - Businesses Creating Higher Wage Jobs (Ch. 385)					
	GF/SF	decrease	decrease	decrease	decrease	decrease	Revenue losses could be accelerated and decrease to the extent that participation increases.
HB 781		Physicians and Pharmacists - Therapy Management Contracts (Ch. 249)					
	SF	\$4,500	\$4,500	\$6,300	\$6,300	\$6,300	
HB 805		Reimbursement of Health Care Providers (Ch. 250)					
	SF	\$200,000	\$0	\$0	\$0	\$0	

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 811		Alcoholic Beverages - Direct Wine Seller's Permit (Ch. 251)					
	GF	increase	increase	increase	increase	increase	Minimal fee revenue.
HB 827		Higher Education - Waiver of Tuition and Fees - Clarifying Foster Care Recipients (Ch. 392)					
	HE	decrease	decrease	decrease	decrease	decrease	Potential minimal tuition revenue decrease.
HB 828		Academic Facilities Bonding Authority (Ch. 393)					
	HE	\$112,000,000	\$0	\$0	\$0	\$0	
HB 892/SB 208		See entry for SB 208.					
HB 896		Health Insurance - Mental Illness - Coverage for Residential Crisis Services (Ch. 394)					
	GF	increase	increase	increase	increase	increase	Minimal tax revenue increase.
	SF	increase	\$0	\$0	\$0	\$0	Minimal rate and form filing fee increase.
HB 948		Prince George's County - Roadside Solicitation - Children PG 418-02 (Ch. 253)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 994		Organically Produced Commodities (Ch. 257)					
	SF	\$22,800	\$26,400	\$30,000	\$33,600	\$37,200	
HB 1002		Motor Vehicle Liability Insurance - Premium Increases - Consumer Information (Ch. 553)					
	SF	\$25,000	\$0	\$0	\$0	\$0	
HB 1044		Vessel Excise Tax - Amnesty for Unpaid Taxes (Ch. 260)					
	SF	increase	\$0	\$0	\$0	\$0	Potential significant tax revenue.

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 1076		Lobbyist Ethics - Registration and Reporting Requirements (Ch. 405)					
	SF	(\$4,600)	(\$4,600)	(\$4,600)	(\$4,600)	(\$4,600)	
HB 1080		Criminal Law - Housing Assistance - Fraud (Ch. 556)					
	GF	increase	increase	increase	increase	increase	Minimal fine revenue.
HB 1098		Income Tax - Credit for Aquaculture Oyster Float (Ch. 557)					
	GF	decrease	decrease	decrease	decrease	decrease	Indeterminate revenue loss.
HB 1131		Local Land Preservation Programs (Ch. 264)					
	FF	increase	increase	increase	increase	increase	Potential significant funding increase.
HB 1149		Natural Resources - Angler's Licenses (Ch. 268)					
	SF	\$14,218	\$14,218	\$14,218	\$14,218	\$14,218	
HB 1158		Health Insurance - Continuation Coverage - Voluntary Termination of Employment (Ch. 409)					
	SF	increase	\$0	\$0	\$0	\$0	Minimal rate and form filing fee revenue.
HB 1178/SB 67		See entry for SB 67.					
HB 1197		Public Schools - Technology for Education (Ch. 412)					
	SF	\$0	\$25,000	\$25,000	\$25,000	\$25,000	
HB 1217		Housing and Community Development - Maryland Home Financing Program - Mortgage Sales (Ch. 274)					
	SF	increase	indet.	indet.	indet.	indet.	Significant one-time mortgage loan sale revenue. Potential significant long-term loss.

Legislation Affecting State Revenues

	<u>Fund</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 1228							
		Health Insurance Safety Net Act of 2002 (Ch. 153)					
	SF	\$0	\$76,065,028	\$82,339,580	\$89,167,350	\$96,600,745	
HB 1256							
		Maryland Stadium Authority - Hippodrome Performing Arts Center (Ch. 417)					
	BOND	\$8,250,000	\$0	\$0	\$0	\$0	
HB 1357							
		Limited Liability Companies - Mergers (Ch. 570)					
	GF	indet.	indet.	indet.	indet.	indet.	Potential minimal increase or decrease in filing revenue.
	SF	indet.	indet.	indet.	indet.	indet.	
HB 1456							
		Insurance - Certificate of Authority - Penalties (Ch. 286)					
	GF	decrease	decrease	decrease	decrease	decrease	Minimal fine revenue reduction.

Summary of Quantifiable Revenue Effects

<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
GF	\$237,675,950 ¹	\$274,132,380	\$226,878,581	\$231,764,288	\$215,156,494
SF	\$28,268,804 ²	\$37,842,916	\$44,212,661	\$54,270,522	\$61,315,046
FF	\$838,558 ³	\$2,850,600	\$5,893,100	\$9,115,450	\$9,391,700

In addition, a total of 40 bills have an unquantifiable GF revenue impact for FY 2003. Thirty of these represent revenue increases (three of a significant magnitude); nine represent revenue decreases (one of a significant magnitude); and one has an indeterminate revenue impact.

¹ \$4,934,611 not assumed in FY 2003 budget.

² \$2,014,912 not assumed in FY 2003 budget.

³ Not assumed in FY 2003 budget.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 3		Maryland Safe Haven Act (Ch. 441)						
	GF	Hlth. & Mental Hyg.	\$120,000	\$0	\$0	\$0	\$0	
SB 5/HB 422		Nursing Home Residents - Increase in Personal Needs Allowance (Ch. 292/Ch. 293)						
	GF	Hlth. & Mental Hyg.	\$255,000	\$1,020,000	\$2,040,000	\$2,186,880	\$2,336,820	
	FF	Hlth. & Mental Hyg.	\$255,000	\$1,020,000	\$2,040,000	\$2,186,880	\$2,336,820	
SB 25		Commercial Law - Payment Devices - Receipts (Ch. 295)						
	GF/SF	All or Multiple Agencies	increase	\$0	\$0	\$0	\$0	Minimal increase to replace receipt-printing equipment.
SB 50		Vehicle Laws - Dealer - Definition and Penalties (Ch. 448)						
	GF	All or Multiple Agencies	increase	increase	increase	increase	increase	Minimal incarceration costs.
	SF	Transportation	\$48,400	\$43,500	\$45,600	\$47,800	\$50,200	
SB 90		Health Insurance - Health Maintenance Organizations and Managed Care Organizations - Application of Acquisitions Disclosure and Control Act (Ch. 117)						
	GF	Hlth. & Mental Hyg.	increase	increase	increase	increase	increase	Negligible capitation payment increase.
	FF	Hlth. & Mental Hyg.	increase	increase	increase	increase	increase	Negligible capitation payment increase.
SB 98		State Aid - Property Values (Ch. 121)						
	GF	Education	\$0	increase	increase	increase	increase	Minimal increase.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 105		Retirement and Pension Systems - Baltimore City Community College - Nonfaculty Employees (Ch. 127)						
	GF	Baltimore City Community College	(\$298,600)	(\$317,584)	(\$337,599)	(\$358,698)	(\$380,935)	
SB 108		State Highway Plats - Filing and Recordation (Ch. 450)						
	SF	Transportation	(\$3,000)	(\$4,000)	(\$4,000)	(\$4,000)	(\$4,000)	
SB 112		Vehicle Laws - Registration Plates and Parking Placards - Individuals with Disabilities (Ch. 129)						
	SF	Transportation	\$12,649	\$0	\$0	\$0	\$0	
SB 158		Maryland Insurance Administration - Subpoenas - Issuance (Ch. 452)						
	SF	Insur. Admin.	decrease	decrease	decrease	decrease	decrease	Minimal decrease in expenditures attributable to serving subpoenas.
SB 171		Judges' Retirement System - Death Benefits - Multiple Beneficiaries (Ch. 301)						
	GF	Judiciary	increase	increase	increase	increase	increase	Minimal increase in State pension contributions to the Judges' Retirement System.
SB 174		Higher Education - Developmental Disabilities and Mental Health Tuition Assistance Program (Ch. 302)						
	GF	Higher Ed. Comm.	\$181,600	\$325,064	\$437,656	\$526,640	\$597,464	
SB 197		Circuit Courts - Rental of Space for Clerks of Court (Ch. 453)						
	GF	Gen. Services	\$0	\$78,687	\$61,708	\$64,412	\$67,290	
	GF	Judiciary	\$0	\$171,313	\$438,292	\$4,909,380	\$4,909,380	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 202	Pensions - Service Retirement Benefits for Governors and Surviving Spouses (Ch. 137)							
	GF	All or Multiple Agencies	\$0	\$28,620	\$30,060	\$31,560	\$33,120	
	SF	All or Multiple Agencies	\$0	\$9,540	\$10,020	\$10,520	\$11,040	
	FF	All or Multiple Agencies	\$0	\$9,540	\$10,020	\$10,520	\$11,040	
SB 208/HB 892	Property Tax - Petition for Review Outside of Assessment Cycle (Ch. 455/Ch. 456)							
	GF	All or Multiple Agencies	\$481,000	\$283,000	\$283,000	\$283,000	\$283,000	
SB 226	Education - Technology for Education Program - Equivalent Access for Students with Disabilities (Ch. 457)							
	GF	Education	increase	\$0	\$0	\$0	\$0	Minimal increase in training expenditures.
SB 233	Education - Negotiations Between Public School Employers and Employee Organizations (Ch. 287)							
	GF	Education	\$0	\$0	increase	increase	increase	Potential increase in State aid to local school systems.
SB 252	Baltimore City - Sheriff - Salary (Ch. 14)							
	GF	Retirement Agency	\$0	\$57	\$115	\$172	\$230	
SB 265	State Government - Equal Access to Public Services - Individuals with Limited English Proficiency (Ch. 141)							
	GF	All or Multiple Agencies	\$290,200	\$465,600	\$585,400	\$780,900	\$512,500	

Legislation Affecting State Expenditures

<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 287	Motor Fuel and Lubricants - Dyed Diesel Fuel (Ch. 145)						
GF	Public Sfty & Corr. Srvcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
SB 297	Motor Vehicle Administration - Drivers' Licenses and Identification Cards - Selective Service Administration Registration (Ch. 309)						
SF	Transportation	\$11,946	\$0	\$0	\$0	\$0	
FF	Transportation	\$183,120	\$0	\$0	\$0	\$0	
SB 323	The Budget Reconciliation and Financing Act of 2002 (Ch. 440)						
GF	All or Multiple Agencies	(\$79,237,659)	(\$61,037,805)	(\$50,147,325)	(\$39,070,431)	(\$37,562,131)	Assumed in FY 2003 budget.
SF	All or Multiple Agencies	\$33,512,176	(\$5,606,177)	(\$5,606,177)	(\$5,606,177)	(\$5,606,177)	Included in FY 2003 budget.
FF	All or Multiple Agencies	(\$5,606,177)	(\$5,606,177)	(\$5,606,177)	(\$5,606,177)	(\$5,606,177)	Assumed in FY 2003 budget.
SB 337	Retirement and Pensions - Service Retirement Benefit (Ch. 310)						
GF	All or Multiple Agencies	\$0	\$68,400	\$71,820	\$75,411	\$79,181	
SF	All or Multiple Agencies	\$0	\$22,800	\$23,940	\$25,137	\$26,394	
SF	Retirement Agency	\$50,000	\$0	\$0	\$0	\$0	
FF	All or Multiple Agencies	\$0	\$22,800	\$23,940	\$25,137	\$26,394	
SB 345/HB 256	Vehicle Laws - Leaving the Scene of an Accident Involving Serious Bodily Injury or Death - Penalties (Ch. 461/Ch. 462)						
GF	Public Sfty & Corr. Srvcs.	indet.	indet.	indet.	indet.	indet.	Minimal impact on incarceration costs.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 419		Maryland Infants and Toddlers Act of 2002 (Ch. 312)						
	GF	Education	\$0	\$1,274,733	\$3,303,059	\$5,737,815	\$8,635,737	
SB 429		Correctional Services - Inmates - Indecent Exposure (Ch. 160)						
	GF	Public Sfty & Corr. Svcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
SB 453/HB 661		College Readiness for Disadvantaged and Capable Students Act of 2002 (Ch. 315/Ch. 429)						
	GF	Education	\$163,594	\$800,976	\$2,335,671	\$3,570,796	\$4,259,262	
	GF	Higher Ed. Comm.	\$0	\$618,125	\$1,737,339	\$2,962,382	\$3,640,378	
SB 456		State Board of Master Electricians - Sunset Extension and Program Evaluation (Ch. 163)						
	GF	Labor Lic. & Reg.	\$15,000	\$0	\$0	\$0	\$0	
SB 477		State Police Retirement System - Retirees - Reemployment as Sheriffs or State's Attorneys (Ch. 318)						
	GF	All or Multiple Agencies	\$0	\$20,216	\$21,227	\$22,288	\$23,402	
	SF	All or Multiple Agencies	\$0	\$5,054	\$5,307	\$5,572	\$5,851	
SB 486		DNA Testing - Felony Convictions - DNA Technology Fund - Preservation of Scientific Identification Evidence (Ch. 465)						
	GF	Executive Department	\$84,692	\$26,814	\$0	\$0	\$0	
	GF	State Police	\$66,600	\$293,628	\$0	\$0	\$0	
	SF	State Police	\$750,000	\$0	\$0	\$0	\$0	
	FF	State Police	\$750,000	\$0	\$0	\$0	\$0	

Legislation Affecting State Expenditures

<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 516	Abuse or Neglect of Vulnerable Adults - Degrees (Ch. 321)						
	GF Public Sfty & Corr. Svcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
SB 533	Department of Transportation - Special Bonds and Borrowings (Ch. 470)						
	SF Transportation	increase	increase	increase	increase	increase	Potential significant interest payments on bonds.
SB 535	The Elderly - Naturally Occurring Retirement Community Demonstration Program (Ch. 471)						
	FF Aging	\$1,538,971	\$1,545,027	\$1,546,041	\$0	\$0	Grant expenditures.
SB 569	Law Enforcement Officers' Pension System - Membership (Ch. 326)						
	GF Education	\$48,198	\$44,600	\$46,800	\$49,200	\$51,600	
SB 571	Property Tax Assessment - Country Clubs and Golf Courses (Ch. 474)						
	GF All or Multiple Agencies	\$47,489	\$75,622	\$99,167	\$113,861	\$125,927	
SB 599	Natural Resources - Hunting Licenses and Stamps (Ch. 177)						
	SF Natural Resources	\$128,918	\$108,918	\$108,918	\$108,918	\$108,918	
SB 617	Maryland Youth Camps - Days of Operation and Regulations (Ch. 328)						
	GF Hlth. & Mental Hyg.	\$66,253	\$55,361	\$57,774	\$60,338	\$63,071	
SB 643	Environment - Wastewater Infrastructure Improvement - Study (Ch. 178)						
	BOND Environment	\$1,000,000	\$0	\$0	\$0	\$0	Included in FY 2003 capital budget.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 646/HB 559								
		Crimes - Vulnerable Adult - Exploitation Prohibited (Ch. 479/Ch. 480)						
	GF	Public Sfty & Corr. Srvcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
SB 658/HB 1014								
		Developmental Disabilities Administration - Supplemental Security Income - Cost-of-Living Increase (Ch. 330/Ch. 430)						
	GF	Hlth. & Mental Hyg.	\$279,888	\$0	\$0	\$0	\$0	
SB 672								
		Nuisance Control - Authority to Investigate and File a Complaint - Penalties for Violations (Ch. 333)						
	GF	Hlth. & Mental Hyg.	increase	increase	increase	increase	increase	Minimal abatement expenditures.
SB 733								
		Crimes - Railroad Trespass (Ch. 335)						
	GF	Public Sfty & Corr. Srvcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
SB 737								
		Education - Adult Education and Literacy Services (Ch. 185)						
	GF	Education	\$0	increase	increase	increase	increase	Significant increase depending upon the formula used by MSDE to calculate the need and cost for adult education services.
SB 747								
		Public Safety - Mandatory Supervision - Diminution Credits and Sentences (Ch. 485)						
	GF	Public Sfty & Corr. Srvcs.	\$0	\$0	increase	increase	increase	Potential significant incarceration costs.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
SB 772	Workers' Compensation - Workers' Compensation Commission - Budget Process (Ch. 487)							
	GF	Workers' Compensation	(\$20,657,333)	decrease	decrease	decrease	decrease	Assumed in FY 2003 budget; GF revenues decrease by an equal amount.
	SF	Commission Workers' Compensation Commission	\$20,657,333	increase	increase	increase	increase	Included in FY 2003 budget.
SB 801	Crimes - First Degree Rape and Sexual Offense - Subsequent Offenders - Imprisonment for Life Without the Possibility of Parole (Ch. 187)							
	GF	Public Defender	increase	increase	increase	increase	increase	Trial defense costs.
SB 856	Bridge to Excellence in Public Schools Act (Ch. 288)							
	GF	Education	\$492,067	\$147,979,986	\$365,030,338	\$639,935,202	\$948,739,764	Included in FY 2003 budget.
	SF	Education	\$74,656,835	\$0	\$0	\$0	\$0	Included in FY 2003 budget.
SB 868	Employees' Pension System - Participating Governmental Units - Contributory Pension Benefit (Ch. 341)							
	GF	Retirement Agency	increase	\$0	\$0	\$0	\$0	Minimal administrative costs.
SJ 6/HJ 7	Governor's Salary Commission - Salary Recommendations for Governor and Lieutenant Governor (Ch. 3/Ch. 4)							
	GF	All or Multiple Agencies	\$14,388	\$33,572	\$43,164	\$52,755	\$57,552	
SJ 8/HJ 10	State Highways - Intercountry Connector - Restart of Environmental Impact Statement Process (Ch. 14/Ch. 15)							
	SF	Transportation	increase	increase	increase	increase	increase	Significant costs for highway study, consultant.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 4	Vehicle Laws - Drunk Driving - Repeat Offenders (Ch. 110)							
	GF	All or Multiple Agencies	increase	increase	increase	increase	increase	Minimal treatment costs.
	SF	Transportation	\$25,122	\$640,200	\$616,785	\$630,724	\$645,194	
HB 7	Education - Principal Training Pilot Program (Ch. 344)							
	GF	Education	\$183,425	\$178,286	\$178,934	\$0	\$0	
HB 15	Education - Teacher Salary Signing Bonus - Eligibility Requirements (Ch. 345)							
	GF	Education	\$0	\$150,000	\$150,000	\$150,000	\$150,000	
HB 39	Circuit Court Clerks - Salary (Ch. 27)							
	GF	Judiciary	\$154,700	\$265,300	\$265,300	\$265,300	\$265,300	
HB 66	Caroline County - Treasurer - Salary (Ch. 28)							
	SF	Retirement Agency	\$0	\$316	\$316	\$316	\$316	
HB 79	New Home Builders - Regulation (Ch. 492)							
	SF	Attorney General's Office	\$52,230	\$63,445	\$66,203	\$69,128	\$72,234	
HB 84	Maryland Children's Health Program - Employer-Sponsored Health Benefit Plans - Employer Contribution (Ch. 197)							
	GF	Hlth. & Mental Hyg.	decrease	decrease	decrease	decrease	decrease	Minimal Medicaid expenditure reduction.
	FF	Hlth. & Mental Hyg.	decrease	decrease	decrease	decrease	decrease	Minimal Medicaid expenditure reduction.

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 93		Higher Education - Private Donation Incentive Program - University of Maryland Baltimore County (Ch. 202)						
	GF	Higher Ed. Comm.	\$0	\$500,000	\$0	\$0	\$0	
HB 98		Fireworks - Permits for Display - Late Fees (Ch. 31)						
	GF	State Police	\$0	(\$4,366)	(\$7,641)	(\$10,097)	(\$11,939)	
HB 135		Public Service Commission - Orders - Public Utility Regulation Fund and Filing Fees (Ch. 494)						
	GF	Public Srvc. Comm.(\$12,837,799)	decrease	decrease	decrease	decrease	decrease	Assumed in FY 2003 budget; GF revenues decrease by an equal amount.
	SF	Public Srvc. Comm.\$12,837,799	increase	increase	increase	increase	increase	Included in FY 2003 budget.
HB 164		Task Force to Study the State's Retiree Health Insurance Liabilities (Ch. 348)						
	SF	Retirement Agency	\$52,000	\$0	\$0	\$0	\$0	
HB 179		Higher Education - Community Colleges - Unrestricted Grants (Ch. 350)						
	GF	Higher Ed. Comm.	\$600,000	\$600,000	\$600,000	\$0	\$0	Included in FY 2003 budget.
HB 181		State Employee and Retiree Health and Welfare Benefits Program - Eligibility for Enrollment and Participation (Ch. 497)						
	GF	Budget & Mgt.	\$14,611	\$19,823	\$20,811	\$21,870	\$23,004	
HB 216		Law Enforcement Officers' Pension System - Membership (Ch. 353)						
	GF	Morgan St. Univ.	\$14,998	\$14,027	\$14,727	\$15,464	\$16,236	
	GF	Natural Resources	\$14,998	\$14,027	\$14,727	\$15,464	\$16,236	
	GF	Univ. Sys. of MD.	\$134,985	\$126,246	\$132,546	\$139,173	\$146,127	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 247		Arthritis Prevention and Control Act (Ch. 215)						
	GF	Hlth. & Mental Hyg.	\$356,704	\$461,676	\$471,739	\$482,286	\$439,361	
HB 256/SB 345		See entry for SB 345.						
HB 274		Caroline County – State’s Attorney – Salary (Ch. 216)						
	GF	Retirement Agency	\$551	\$1,102	\$1,102	\$1,102	\$1,102	
HB 291		Community Right-to-Know Fund (Ch. 434)						
	SF	Environment	\$835,787	\$800,000	\$800,000	\$800,000	\$800,000	Included in FY 2003 budget.
HB 292		Maryland National Guard Readiness Act (Ch. 101)						
	GF	Budget & Mgt.	increase	increase	increase	increase	increase	Minimal death benefit expenditure.
HB 300		Higher Education – Edward T. Conroy Memorial Scholarship Program – Eligibility (Ch. 99)						
	GF	Higher Ed. Comm.	\$76,000	\$76,000	\$76,000	\$76,000	\$76,000	
HB 301		Atlantic Coastal Bays Protection Act (Ch. 433)						
	GF	Natural Resources	\$391,038	\$296,514	\$308,813	\$321,831	\$335,614	
HB 322		Vehicle Laws – Commercial Drivers’ Licenses – Special School Bus Endorsement (Ch. 217)						
	SF	Transportation	\$151,500	\$0	\$0	\$0	\$0	
HB 341		Maryland National Guard – Active Service – September 11th Service Bar (Ch. 103)						
	GF	Military Dept.	\$6,000	\$0	\$0	\$0	\$0	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 353		Oysters - Nonnative and Native Species - Research and Report (Ch. 508)						
	GF/SF/FF	Natural Resources	increase	increase	increase	\$0	\$0	Significant expenditures for studies.
HB 357		Kent County - Treasurer - Salary (Ch. 61)						
	GF	Retirement Agency	\$72	\$215	\$359	\$502	\$574	
HB 358		Crimes - Fraud - Personal Identifying Information (Ch. 509)						
	GF	Public Sfty & Corr. Svcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
HB 359		State Employees - Contractual Employees - Break In Service (Ch. 584)						
	GF	All or Multiple Agencies	increase	increase	increase	increase	increase	Minimal personnel expenditures.
HB 361		Department of Health and Mental Hygiene - Biological Agents Registry Program (Ch. 361)						
	GF	Hlth. & Mental Hyg.	\$94,973	\$108,746	\$113,481	\$118,522	\$123,895	
HB 399		Higher Education - Student Financial Assistance - Eligibility (Ch. 314)						
	GF	Higher Ed. Comm.	increase	increase	increase	increase	increase	Potential scholarship expenditures.
HB 420		Department of Health and Mental Hygiene - Asthma Control Program (Ch. 366)						
	GF	Hlth. & Mental Hyg.	\$0	\$0	\$700,435	\$726,316	\$737,894	
HB 422/SB 5		See entry for SB 5.						

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 430		Militia - Honor Guard - Compensation (Ch. 104)						
	GF	Military Dept.	\$28,000	\$28,850	\$29,700	\$30,600	\$31,500	
HB 454		Community Services Reimbursement Rate Commission - Termination Date Extension and Modifications (Ch. 370)						
	GF	Hlth. & Mental Hyg.	\$102,314	\$151,452	\$152,966	\$38,624	\$0	\$47,638 included in FY 2003 budget.
HB 483		Mental Hygiene - Maryland Mental Health Crisis Response System (Ch. 371)						
	GF	Hlth. & Mental Hyg.	\$0	\$250,000	\$250,000	\$250,000	\$250,000	
	SF	Hlth. & Mental Hyg.	\$88,558	\$2,850,600	\$5,893,100	\$9,115,450	\$9,391,700	
	FF	Hlth. & Mental Hyg.	\$88,558	\$2,850,600	\$5,893,100	\$9,115,450	\$9,391,700	
HB 514		Vehicle Laws - Special Registration Plates for Farm Trucks - Maryland Agriculture (Ch. 372)						
	SF	Transportation	\$10,640	\$0	\$0	\$0	\$0	
HB 530		Family Investment Program - Earned Income Disregard (Ch. 229)						
	GF	Hlth. & Mental Hyg.	\$0	\$50,825	\$54,383	\$58,190	\$62,264	
	FF	Hlth. & Mental Hyg.	\$0	\$50,825	\$54,383	\$58,190	\$64,263	
	FF	Human Resources	\$227,665	\$229,942	\$232,241	\$234,563	\$236,909	
HB 533		Maryland Physician Assistants Act - Revisions (Ch. 374)						
	SF	Hlth. & Mental Hyg.	\$84,360	\$14,352	\$53,083	\$14,456	\$53,666	
HB 536		Natural Resources - Submerged Aquatic Vegetation (Ch. 527)						
	SF	Natural Resources	\$0	\$12,075	\$8,625	\$8,711	\$8,798	
HB 559/SB 646		See entry for SB 646.						

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 602		Maryland Safe Haven Act of 2002 (Ch. 442)						
	GF	Hlth. & Mental Hyg.	\$120,000	\$0	\$0	\$0	\$0	
HB 637		Prince George's County – State's Attorney's Office - Composition and Salaries PG 309-02 (Ch. 531)						
	GF	Retirement Agency	\$161	\$321	\$482	\$964	\$964	
HB 652		Pilot Program for Long-Term Employment of Qualified Ex-Felons (Ch. 533)						
	GF	Labor Lic. & Reg.	\$12,600	\$12,600	\$12,600	\$0	\$0	
HB 661/SB 453		See entry for SB 453.						
HB 663		Interim Domestic Violence Orders and Interim Peace Orders - Issuance by District Court Commissioners (Ch. 235)						
	GF	Judiciary	increase	increase	increase	increase	increase	Minimal computer, research, and training costs.
HB 683		Child Support - Financial Institutions - Garnishment of Accounts (Ch. 536)						
	GF	Human Resources	\$125,984	\$41,908	\$42,328	\$42,751	\$43,178	
	FF	Human Resources	\$244,556	\$81,352	\$82,165	\$82,986	\$83,817	
HB 692		Health Insurance - Habilitative Services - Modification and Clarification (Ch. 382)						
	GF/SF/FF	All or Multiple Agencies	increase	increase	increase	increase	increase	Minimal State Employee Health Benefits Plan expenditure increase.
HB 704		Business Occupations and Professions - Real Estate Salespersons and Associate Real Estate Brokers - Use of Trade Name (Ch. 583)						
	GF	Labor Lic. & Reg.	\$15,000	\$0	\$0	\$0	\$0	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 714	Unemployment Insurance - Maximum Benefit (Ch. 239)							
	NB	Labor Lic. & Reg.	\$7,618,388	\$25,618,852	\$30,033,444	\$31,539,259	\$30,944,314	Nonbudgeted funds.
HB 715	Maryland Money Transmission Act (Ch. 539)							
	SF	Labor Lic. & Reg.	\$83,110	\$111,575	\$116,189	\$121,101	\$126,338	
HB 728	Credit Unions - Credit Union Insurance Corporation - Credit Union Share Guaranty Corporations (Ch. 540)							
	GF	All or Multiple Agencies	\$3,000	\$0	\$3,000	\$0	\$3,000	
HB 752	Health - Nursing Facilities - Information About Home-Based and Community-Based Services (Ch. 84)							
	GF/FF	Hlth. & Mental Hyg.	decrease	decrease	decrease	decrease	decrease	Minimal Medicaid expenditure reduction.
HB 764	Maryland-National Capital Park and Planning Commission - Citations - Hunting PG/MC 119-02 (Ch. 86)							
	GF	Public Sfty & Corr. Svcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.
HB 781	Physicians and Pharmacists - Therapy Management Contracts (Ch. 249)							
	SF	Hlth. & Mental Hyg.	\$2,700	\$2,700	\$2,700	\$2,700	\$2,700	
HB 805	Reimbursement of Health Care Providers (Ch. 250)							
	SF	Hlth. & Mental Hyg.	\$200,000	\$0	\$0	\$0	\$0	
HB 811	Alcoholic Beverages - Direct Wine Seller's Permit (Ch. 251)							
	GF	Comptroller	\$15,800	\$1,800	\$1,800	\$1,800	\$1,800	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 828		Academic Facilities Bonding Authority (Ch. 393)						
	HE	Morgan St. Univ.	\$1,004,152	\$1,004,152	\$1,004,152	\$1,004,152	\$1,004,152	
	HE	Univ. Sys. of MD.	\$8,229,631	\$8,229,631	\$8,229,631	\$8,229,631	\$8,229,631	
HB 853		Primary and Secondary Education - Baltimore City-State Partnership (Ch. 545)						
	GF	Education	\$0	\$0	\$0	\$387,000	\$193,000	
HB 854		Public Safety - Mandatory Supervision - Diminution Credits and Sentences (Ch. 486)						
	GF	Public Sfty & Corr. Srvcs.	\$0	\$0	increase	increase	increase	Potential significant incarceration costs.
HB 884		High Occupancy Vehicle (HOV) Lanes - Use by Inherently Low Emission Vehicles (Ch. 549)						
	SF	Transportation	\$6,000	\$0	\$0	\$0	\$0	
HB 887		Workers' Compensation - Partly Dependent Individuals - Death Benefit (Ch. 550)						
	GF/SF/FF	All or Multiple Agencies	increase	increase	increase	increase	increase	Minimal increase in benefit payments.
HB 892/SB 208		See entry for SB 208.						
HB 896		Health Insurance - Mental Illness - Coverage for Residential Crisis Services (Ch. 394)						
	GF	All or Multiple Agencies	\$151,200	\$225,792	\$252,887	\$283,233	\$317,221	
	GF/FF	Hlth. & Mental Hyg.	decrease	decrease	decrease	decrease	decrease	Minimal decrease for mental health services.
	SF	All or Multiple Agencies	\$50,400	\$75,264	\$84,296	\$94,411	\$105,740	
	FF	All or Multiple Agencies	\$50,400	\$75,264	\$84,296	\$94,411	\$105,740	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 899		Maryland National Guard - Tuition Assistance (Ch. 105)						
	GF	Military Dept.	\$20,440	\$20,650	\$20,850	\$21,050	\$21,270	
HB 949		Prince George's County School System - Education - Management, Governance, and Financing PG 415-02 (Ch. 289)						
	GF	Education	(\$310,000)	\$300,000	\$488,000	\$677,000	\$300,000	
HB 962		Juvenile Causes - Treatment Service Plans (Ch. 397)						
	GF	Juvenile Justice	increase	increase	increase	increase	increase	Significant placement expenditures.
HB 965		Morgan State University - Establishment and Funding of Distinguished Scholar Position (Ch. 398)						
	HE	Morgan St. Univ.	\$0	\$138,199	\$133,499	\$133,534	\$133,569	
HB 968		Juvenile Causes - Children in Need of Assistance - Termination of Permanency Plan Review (Ch. 399)						
	GF	Human Resources	decrease	decrease	decrease	decrease	decrease	Minimal reduction of hearing costs.
HB 986		Child Care Quality Incentive Grant Program (Ch. 256)						
	FF	Human Resources	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	Included in FY 2003 budget.
HB 994		Organically Produced Commodities (Ch. 257)						
	SF	Agriculture	\$22,800	\$26,400	\$30,000	\$33,600	\$37,200	

Legislation Affecting State Expenditures

	<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 1011		Baltimore City Juvenile Justice Center - Intake - Assessment - Detention (Ch. 554)						
	GF	Public Sfty & Corr. Svcs.	\$208,906	\$215,891	\$226,983	\$238,887	\$251,682	Additional \$10,214,040 included in FY 2003 budget for Juvenile Justice expenditures.
HB 1014/SB 658		See entry for SB 658.						
HB 1080		Criminal Law - Housing Assistance - Fraud (Ch. 556)						
	GF	All or Multiple Agencies	increase	increase	increase	increase	increase	Minimal incarceration costs.
HB 1131		Local Land Preservation Programs (Ch. 264)						
	GF/SF/FF	Natural Resources	increase	increase	increase	increase	increase	Administrative expenditures and matching funds.
HB 1147		Crimes - Subsequent Sexual Offenders - Sentences (Ch. 266)						
	GF	Public Defender	increase	increase	increase	increase	increase	Potential significant trial defense costs.
HB 1172		Higher Education - Teaching Assistants - Eligibility for the Maryland Teacher Scholarship Program (Ch. 410)						
	GF	Higher Ed. Comm.	\$2,975,368	\$2,982,277	\$2,984,409	\$2,986,685	\$2,989,121	
HB 1192		Health Insurance - Coverage Under Medical Support Notices (Ch. 411)						
	GF	Human Resources	\$18,440	\$6,518	\$6,583	\$6,649	\$6,715	
	FF	Human Resources	\$35,795	\$12,652	\$12,778	\$12,906	\$13,036	

Legislation Affecting State Expenditures

<u>Fund Type</u>	<u>Agency</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>Comments</u>
HB 1197	Public Schools - Technology for Education (Ch. 412)						
	GF Education	\$275,944	\$297,519	\$302,728	\$308,260	\$314,142	
HB 1217	Housing and Community Development - Maryland Home Financing Program - Mortgage Sales (Ch. 274)						
	SF Housing & Commnty Dvlpt.	increase	increase	increase	increase	increase	Loan disbursements and personnel costs.
HB 1221	Education - Disabled Children - Nonpublic Educational Programs and Related Services (Ch. 563)						
	GF Education	\$369,600	\$384,400	\$399,800	\$415,700	\$432,400	
HB 1228	Health Insurance Safety Net Act of 2002 (Ch. 153)						
	SF Insur. Admin.	\$471,000	\$76,065,028	\$82,339,580	\$89,167,350	\$96,600,745	Included in FY 2003 budget.
HB 1237	Higher Education - Community Colleges - Innovative Partnerships for Technology Program (Ch. 413)						
	GF Higher Ed. Comm.	\$0	\$0	\$1,650,000	\$1,650,000	\$1,650,000	
HB 1256	Maryland Stadium Authority - Hippodrome Performing Arts Center (Ch. 417)						
	GF Stadium Authority	\$0	\$401,000	\$802,000	\$802,000	\$802,000	
HB 1265	State Commission on Public Safety Technology and Critical Infrastructure (Ch. 277)						
	GF Executive Department	\$50,000	\$50,000	\$50,000	\$50,000	\$0	
HB 1302	Sexual Crimes - Continuing Course of Conduct Against a Child (Ch. 278)						
	GF Public Sfty & Corr. Svcs.	increase	increase	increase	increase	increase	Minimal incarceration costs.

Expenditures by Agency

<u>Agency</u>	<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
Aging						
	FF	\$1,538,971	\$1,545,027	\$1,546,041	\$0	\$0
Agriculture						
	SF	\$22,800	\$26,400	\$30,000	\$33,600	\$37,200
All or Multiple Agencies						
	GF	(\$78,250,382) ¹	(\$59,727,383)	(\$48,643,200)	(\$37,306,623)	(\$36,000,828)
	SF	\$33,562,576 ²	(\$5,466,119)	(\$5,454,014)	(\$5,440,337)	(\$5,425,552)
	FF	(\$5,555,777) ³	(\$5,498,573)	(\$5,487,921)	(\$5,476,109)	(\$5,463,003)
Attorney General's Office						
	SF	\$52,230	\$63,445	\$66,203	\$69,128	\$72,234
Baltimore City Community College						
	GF	(\$298,600)	(\$317,584)	(\$337,599)	(\$358,698)	(\$380,935)
Budget & Mgt.						
	GF	\$14,611	\$19,823	\$20,811	\$21,870	\$23,004
Comptroller						
	GF	\$15,800	\$1,800	\$1,800	\$1,800	\$1,800

¹ (\$79,237,659) assumed in FY 2003 budget.

² \$33,512,176 included in FY 2003 budget.

³ (\$5,606,177) assumed in FY 2003 budget.

Expenditures by Agency (cont'd.)

<u>Agency</u>	<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
Education						
	GF	\$1,222,828 ⁴	\$151,410,500	\$372,235,330	\$651,230,973	\$963,075,905
	SF	\$74,656,835 ⁵	\$0	\$0	\$0	\$0
Environment						
	SF	\$835,787 ⁶	\$800,000	\$800,000	\$800,000	\$800,000
	BOND	\$1,000,000	\$0	\$0	\$0	\$0
Executive Department						
	GF	\$134,692	\$76,814	\$50,000	\$50,000	\$0
Gen. Services						
	GF	\$0	\$78,687	\$61,708	\$64,412	\$67,290
Higher Ed. Comm.						
	GF	\$3,832,968 ⁷	\$5,101,466	\$7,485,404	\$8,201,707	\$8,952,963
Hlth. & Mental Hyg.						
	GF	\$1,395,132 ⁸	\$2,098,060	\$3,840,778	\$3,921,156	\$4,013,305
	SF	\$375,618	\$2,867,652	\$5,948,883	\$9,132,606	\$9,448,066
	FF	\$343,558	\$3,921,425	\$7,987,483	\$11,360,520	\$11,792,783

⁴ \$492,067 included in FY 2003 budget.⁵ Included in FY 2003 budget.⁶ Included in FY 2003 budget.⁷ \$600,000 included in FY 2003 budget.⁸ \$47,638 included in FY 2003 budget.

Expenditures by Agency (cont'd.)

<u>Agency</u>	<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
Human Resources	GF	\$144,424	\$48,426	\$48,911	\$49,400	\$49,893
	FF	\$708,016 ⁹	\$523,946	\$527,184	\$530,455	\$533,762
Insur. Admin.	SF	\$471,000 ¹⁰	\$76,065,028	\$82,339,580	\$89,167,350	\$96,600,745
Judiciary	GF	\$154,700	\$436,613	\$703,592	\$5,174,680	\$5,174,680
Labor Lic. & Reg.	GF	\$42,600	\$12,600	\$12,600	\$0	\$0
	SF	\$83,110	\$111,575	\$116,189	\$121,101	\$126,338
	NB	\$7,618,388	\$25,618,852	\$30,033,444	\$31,539,259	\$30,944,314
Military Dept.	GF	\$54,440	\$49,500	\$50,550	\$51,650	\$52,770
Morgan St. Univ.	GF	\$14,998	\$14,027	\$14,727	\$15,464	\$16,236
	HE	\$1,004,152	\$1,142,351	\$1,137,651	\$1,137,686	\$1,137,721
Natural Resources	GF	\$406,036	\$310,541	\$323,540	\$337,295	\$351,850
	SF	\$128,918	\$120,993	\$117,543	\$117,629	\$117,716

⁹ \$200,000 included in FY 2003 budget.¹⁰ Included in FY 2003 budget.

Expenditures by Agency (cont'd.)

<u>Agency</u>	<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
Public Sfty & Corr. Svcs.						
	GF	\$208,906	\$215,891	\$226,983	\$238,887	\$251,682
Public Srvc. Comm.						
	GF	(\$12,837,799) ¹¹	\$0	\$0	\$0	\$0
	SF	\$12,837,799 ¹²	\$0	\$0	\$0	\$0
Retirement Agency						
	GF	\$784	\$1,695	\$2,058	\$2,740	\$2,870
	SF	\$102,000	\$316	\$316	\$316	\$316
Stadium Authority						
	GF	\$0	\$401,000	\$802,000	\$802,000	\$802,000
State Police						
	GF	\$66,600	\$322,222	\$26,967	\$26,241	\$26,216
	SF	\$750,000	\$8,240	\$8,652	\$9,084	\$9,539
	FF	\$750,000	\$0	\$0	\$0	\$0
Transportation						
	SF	\$263,257	\$679,700	\$658,385	\$674,524	\$691,394
	FF	\$183,120	\$0	\$0	\$0	\$0

¹¹ Assumed in FY 2003 budget.¹² Included in FY 2003 budget.

Expenditures by Agency (cont'd.)

<u>Agency</u>	<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
Univ. Sys. of MD.						
	GF	\$134,985	\$126,246	\$132,546	\$139,173	\$146,127
	HE	\$8,229,631	\$8,229,631	\$8,229,631	\$8,229,631	\$8,229,631
Workers' Compensation Commission						
	GF	(\$20,657,333) ¹³	\$0	\$0	\$0	\$0
	SF	\$20,657,333 ¹⁴	\$0	\$0	\$0	\$0

¹³ Assumed in FY 2003 budget.¹⁴ Included in FY 2003 budget.

Summary of Quantifiable Expenditure Effects

<u>Fund Type</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
GF	(\$104,199,610) ¹⁵	\$100,680,944	\$337,059,506	\$632,664,127	\$946,626,828
SF	\$144,799,263 ¹⁶	\$75,277,230	\$84,631,737	\$94,685,001	\$102,477,996
FF	(\$2,032,112) ¹⁷	\$491,825	\$4,572,787	\$6,414,866	\$6,863,542

In addition, a total of 34 bills have an unquantifiable GF expenditure impact for FY 2003. Twenty-nine of these represent expenditure increases (three of a significant magnitude); four represent expenditure decreases (none of a significant magnitude); and one has an indeterminate expenditure impact.

¹⁵ \$7,393,476 not included in FY 2003 budget.

¹⁶ \$1,828,333 not included in FY 2003 budget.

¹⁷ \$3,374,065 not included in FY 2003 budget.

Permanent Positions Needed by Agency

<u>Agency</u>	<u>Fund Type</u>	<u>Beginning in FY 2003</u>	<u>Beginning in FY 2004</u>
Attorney General's Office			
	SF	1.0	0
Budget & Mgt.			
	GF	0.5	0
Education			
	GF	9.0 ¹	2.0
Environment			
	SF	2.0 ²	0
Gen. Services			
	GF	0.0	1.0
Higher Ed. Comm.			
	GF	1.0	0
Hlth. & Mental Hyg.			
	GF	6.0	3.0
Human Resources			
	GF	2.0	0
Labor Lic. & Reg.			
	SF	2.0	0

¹ Funding for two of these positions is included in the FY 2003 budget.

² Funding for these positions is included in the FY 2003 budget.

Permanent Positions Needed by Agency (cont'd.)

<u>Agency</u>	<u>Fund Type</u>	<u>Beginning in FY 2003</u>	<u>Beginning in FY 2004</u>
Morgan St. Univ.			
	HE	0.0	1.0
Natural Resources			
	GF	2.0	0
Public Sfty & Corr. Srves.			
	GF	6.0	0
Total		31.5	7.0

Contractual Positions Needed by Agency

<u>Agency</u>	<u>Fund Type</u>	<u>Beginning in FY 2003</u>	<u>Beginning in FY 2004</u>
Aging			
	FF	1.0	0
Education			
	GF	0.5	0
Hlth. & Mental Hyg.			
	GF	1.0	0
	SF	1.0	0
State Police			
	GF/SF/FF	9.0	0
	GF	2.0	0
Total		14.5	0

Chapter Four - Local Government

- Overview of State Assistance to Local Governments
- State Aid Patterns
- Changes in State Aid
- State Mandates on Local Governments
- Legislation Affecting Local Government Revenues
- Legislation Affecting Local Government Expenditures

Overview of State Assistance to Local Governments

State assistance to local governments accounts for approximately 25 percent of State expenditures. This assistance includes direct aid to county and municipal governments, local school systems, libraries, community colleges, and local health departments; and retirement payments made on behalf of local school systems, libraries, and community colleges.

In fiscal 2003, local governments will receive \$3.7 billion in direct State aid. This represents a \$239.8 million, or 6.8 percent increase over fiscal 2002. The State will also pay \$377.7 million for the employer's share of retirement costs for local school teachers, librarians, and community college faculty who are members of either the teachers' retirement or pension systems maintained by the State. These State payments do not go through the local governments but are paid directly to the State Retirement Agency.

The State assumption of functions or responsibilities performed by local governments is another aspect of State/local fiscal relationships. Legislation enacted in 1990 established the Baltimore City Community College as a State agency with State assumption beginning in fiscal 1991. The State previously funded the city's community college through a formula program. Legislation enacted in 1991 authorized the State to assume the costs and operation of the Baltimore City jail and provided for State operation of a central booking facility in Baltimore City by fiscal 1995. State funding for Baltimore City under the police aid formula was discontinued to offset the State costs for these functions. Legislation enacted in 1996 provided a small grant to Baltimore City under the police aid formula beginning in fiscal 1997. The State also increased funding for the Washington Metropolitan area transit system. The mass transit system serving the Baltimore area is operated by the Maryland Department of Transportation. The level of State funding for State assumed functions will total \$161.2 million in fiscal 2003.

Overall State assistance to local governments, including the recently assumed costs, totals almost \$4.3 billion. This represents a 6.8 percent increase over fiscal 2002. **Exhibit 4.1** provides a summary of State aid since fiscal 1996.

Exhibit 4.1
Summary of State Assistance to Local Governments
Fiscal 1996 - 2003
(\$ in Millions)

Fiscal Year	Direct State Aid	Retirement Payments on Behalf	Subtotal	Functions Assumed by the State	Total	Percent Change
1996	\$2,327.3	\$455.6	\$2,782.9	\$102.3	\$2,885.2	5.8%
1997	2,441.4	479.7	2,921.2	108.9	3,030.1	5.0%
1998	2,659.6	474.8	3,134.5	114.3	3,248.9	7.2%
1999	2,910.2	442.5	3,352.7	124.3	3,477.0	7.0%
2000	3,029.7	420.5	3,450.3	132.6	3,582.9	3.0%
2001	3,273.2	389.8	3,663.0	148.0	3,811.1	6.4%
2002	3,502.9	349.9	3,852.8	154.6	4,007.4	5.2%
2003	3,742.7	377.7	4,120.4	161.2	4,281.6	6.8%

Source: Department of Legislative Services

State Aid Patterns

As **Exhibit 4.2** indicates, the overall composition of State aid changed slightly between fiscal 2002 and 2003. State aid to local school systems accounts for nearly 75.6 percent of total State aid. County and municipal governments receive 17.2 percent of State aid, with most of the aid targeted for transportation, public safety, and park land acquisition and development. Community colleges, libraries, and local health departments account for the remaining 7.2 percent of State aid.

Exhibit 4.2
Changes in State Aid Patterns
(\$ in Millions)

	Fiscal 2002	Percent of Total	Fiscal 2003	Percent of Total	Percent Increase
Public Schools	\$2,882.7	74.8%	\$3,112.9	75.6%	8.0%
Libraries	44.8	1.2%	47.4	1.2%	5.8%
Community Colleges	178.5	4.6%	189.8	4.6%	6.3%
Local Health	56.9	1.5%	61.9	1.5%	8.8%
General Government	689.9	17.9%	708.3	17.2%	2.7%
Total	\$3,852.8	100.0%	\$4,120.4	100%	6.9%

Source: Department of Legislative Services

Changes in State Aid

Direct aid and retirement payments for local governments will increase by \$267.5 million, or 6.9 percent in fiscal 2003. Primarily this reflects statutorily mandated increases in State aid. **Exhibit 4.3** summarizes the distribution of direct State aid by governmental entity. The exhibit also shows the estimated State retirement payments for local employees. **Exhibit 4.4** compares total State aid in fiscal 2002 and 2003 by program.

Exhibit 4.3
State Assistance to Local Governments
Fiscal 2003 Legislative Appropriation
(\$ in Thousands)

County	Direct State Aid						Retirement	Over		
	General Government	Community Colleges	Education	Libraries	Health	Subtotal		Total	FY 2002	Percent Change
Allegany	\$15,343	\$4,814	\$46,427	\$627	\$1,543	\$68,755	\$4,457	\$73,212	\$5,519	8.2%
Anne Arundel	43,276	22,375	183,225	1,808	5,228	255,913	31,158	287,071	11,215	4.1%
Baltimore City	265,230	0	572,593	5,452	10,990	854,265	42,333	896,598	44,652	5.2%
Baltimore County	50,486	35,274	285,071	3,857	7,025	381,713	49,003	430,716	24,759	6.1%
Calvert	12,414	1,042	49,317	301	636	63,710	6,480	70,190	6,334	9.9%
Caroline	7,280	964	25,130	218	919	34,510	2,214	36,724	3,094	9.2%
Carroll	13,564	5,319	86,342	743	2,034	108,003	10,655	118,658	7,607	6.8%
Cecil	7,799	3,472	56,337	518	1,369	69,494	6,356	75,850	4,970	7.0%
Charles	12,376	5,792	78,384	631	1,636	98,819	9,499	108,319	6,817	6.7%
Dorchester	7,500	984	18,380	207	723	27,794	2,164	29,958	690	2.4%
Frederick	18,240	6,115	110,655	854	2,497	138,361	15,292	153,653	11,768	8.3%
Garrett	8,982	2,702	19,058	170	766	31,678	2,210	33,888	1,512	4.7%
Harford	17,259	8,020	122,633	1,143	2,853	151,908	15,570	167,478	9,071	5.7%
Howard	18,084	9,433	104,633	613	2,009	134,772	22,083	156,854	8,162	5.5%
Kent	2,940	495	8,237	83	628	12,382	1,282	13,664	526	4.0%
Montgomery	58,391	31,570	229,969	2,132	5,040	327,102	75,455	402,558	25,851	6.9%
Prince George's	76,434	19,437	522,253	5,229	8,146	631,499	51,509	683,008	67,606	11.0%
Queen Anne's	5,450	1,191	19,258	132	701	26,732	2,902	29,634	1,007	3.5%
St. Mary's	7,491	1,591	50,374	486	1,337	61,278	5,921	67,200	3,803	6.0%
Somerset	7,690	527	13,976	223	699	23,115	1,365	24,480	1,991	8.9%
Talbot	4,597	1,145	5,749	82	587	12,160	2,007	14,167	624	4.6%
Washington	14,355	5,350	65,751	830	2,299	88,585	8,350	96,936	5,718	6.3%
Wicomico	12,267	3,165	52,762	607	1,561	70,362	6,158	76,520	6,888	9.9%
Worcester	7,014	1,518	9,331	116	711	18,689	3,250	21,939	1,702	8.4%
Unallocated	12,477	3,490	22,553	12,558	0	51,078	0	51,078	5,658	12.5%
Total	\$706,940	\$175,785	\$2,758,398	\$39,620	\$61,936	\$3,742,678	\$377,674	\$4,120,352	\$267,544	6.9%

Note: General government includes the municipal share of police aid, highway user revenue and fire aid.

Exhibit 4.3 (cont'd.)
State Assistance to Local Governments
Dollar Difference Between Fiscal 2003 Legislative Appropriation & Fiscal 2002 Working Appropriation
(\$ in Thousands)

County	Direct State Aid						Retirement	Total
	General Government	Community Colleges	Education	Libraries	Health	Subtotal		
Allegany	\$2,245	\$510	\$2,195	\$59	\$169	\$5,178	\$341	\$5,519
Anne Arundel	-1,965	1,109	9,411	-11	334	8,878	2,337	11,215
Baltimore City	14,269	0	26,405	278	617	41,569	3,083	44,652
Baltimore County	-2,102	2,252	20,389	349	215	21,103	3,656	24,759
Calvert	-47	78	5,674	7	119	5,831	504	6,334
Caroline	147	59	2,582	-2	142	2,928	165	3,094
Carroll	-406	554	6,487	-61	245	6,819	788	7,607
Cecil	-98	154	4,253	15	172	4,495	475	4,970
Charles	-247	435	5,739	-15	196	6,108	709	6,817
Dorchester	-45	60	423	10	79	527	163	690
Frederick	52	106	10,107	24	343	10,632	1,136	11,768
Garrett	32	393	726	4	190	1,345	166	1,512
Harford	-549	148	8,161	-35	193	7,918	1,153	9,071
Howard	-1,284	706	6,937	-19	163	6,502	1,659	8,162
Kent	-5	30	263	-2	144	431	96	526
Montgomery	-3,099	1,877	21,352	66	395	20,591	5,260	25,851
Prince George's	5,403	342	57,444	313	228	63,729	3,877	67,606
Queen Anne's	-11	73	660	-15	83	790	217	1,007
St. Mary's	-103	119	3,324	-43	67	3,365	438	3,803
Somerset	555	49	1,236	8	43	1,890	101	1,991
Talbot	-68	70	339	1	133	474	150	624
Washington	1,171	273	3,323	44	282	5,093	625	5,718
Wicomico	2,071	291	3,771	72	224	6,429	459	6,888
Worcester	-77	140	1,170	8	219	1,460	242	1,702
Unallocated	2,370	171	1,571	1,546	0	5,658	0	5,658
Total	\$18,207	\$9,999	\$203,942	\$2,603	\$4,993	\$239,745	\$27,799	\$267,544

Note: General government includes the municipal share of police aid, highway user revenue and fire aid.

Exhibit 4.3 (cont'd.)
State Assistance to Local Governments
Percent Change: Fiscal 2003 Legislative Appropriation over Fiscal 2002 Working Appropriation

Direct State Aid								
County	General	Community				Subtotal	Retirement	Total
	Government	Colleges	Education	Libraries	Health			
Allegany	17.1%	11.8%	5.0%	10.4%	12.3%	8.1%	8.3%	8.2%
Anne Arundel	-4.3%	5.2%	5.4%	-0.6%	6.8%	3.6%	8.1%	4.1%
Baltimore City	5.7%	n.a.	4.8%	5.4%	5.9%	5.1%	7.9%	5.2%
Baltimore County	-4.0%	6.8%	7.7%	10.0%	3.2%	5.9%	8.1%	6.1%
Calvert	-0.4%	8.1%	13.0%	2.2%	22.9%	10.1%	8.4%	9.9%
Caroline	2.1%	6.5%	11.5%	-0.8%	18.3%	9.3%	8.1%	9.2%
Carroll	-2.9%	11.6%	8.1%	-7.6%	13.7%	6.7%	8.0%	6.8%
Cecil	-1.2%	4.6%	8.2%	3.0%	14.3%	6.9%	8.1%	7.0%
Charles	-2.0%	8.1%	7.9%	-2.4%	13.6%	6.6%	8.1%	6.7%
Dorchester	-0.6%	6.5%	2.4%	5.0%	12.3%	1.9%	8.2%	2.4%
Frederick	0.3%	1.8%	10.1%	2.9%	15.9%	8.3%	8.0%	8.3%
Garrett	0.4%	17.0%	4.0%	2.3%	33.0%	4.4%	8.1%	4.7%
Harford	-3.1%	1.9%	7.1%	-2.9%	7.2%	5.5%	8.0%	5.7%
Howard	-6.6%	8.1%	7.1%	-3.0%	8.8%	5.1%	8.1%	5.5%
Kent	-0.2%	6.5%	3.3%	-1.9%	29.8%	3.6%	8.1%	4.0%
Montgomery	-5.0%	6.3%	10.2%	3.2%	8.5%	6.7%	7.5%	6.9%
Prince George's	7.6%	1.8%	12.4%	6.4%	2.9%	11.2%	8.1%	11.0%
Queen Anne's	-0.2%	6.5%	3.5%	-9.9%	13.4%	3.0%	8.1%	3.5%
St. Mary's	-1.4%	8.1%	7.1%	-8.1%	5.3%	5.8%	8.0%	6.0%
Somerset	7.8%	10.1%	9.7%	3.8%	6.5%	8.9%	8.0%	8.9%
Talbot	-1.5%	6.5%	6.3%	1.2%	29.2%	4.1%	8.1%	4.6%
Washington	8.9%	5.4%	5.3%	5.6%	14.0%	6.1%	8.1%	6.3%
Wicomico	20.3%	10.1%	7.7%	13.6%	16.7%	10.1%	8.1%	9.9%
Worcester	-1.1%	10.1%	14.3%	7.8%	44.7%	8.5%	8.0%	8.4%
Unallocated	23.4%	5.2%	7.5%	14.0%	n.a.	12.5%	n.a.	12.5%
TOTAL	2.6%	6.0%	8.0%	7.0%	8.8%	6.8%	7.9%	6.9%

Note: General government includes the municipal share of police aid, highway user revenue and fire aid.

Source: Department of Legislative Services

Exhibit 4.4
Total State Assistance to Local Governments
Direct State Aid

<u>Program</u>	<u>FY 2002</u>	<u>FY 2003</u>	<u>Difference</u>
Current Expense Aid	\$1,681,230,578	\$1,764,230,813	\$83,000,235
Compensatory Education	117,123,662	141,945,669	24,822,007
School Transportation - regular	127,766,954	133,156,684	5,389,730
School Transportation - special education	5,556,500	5,740,500	184,000
Special Education - formula	81,253,345	81,253,345	0
Special Education - nonpublic placements	95,358,691	100,691,229	5,332,538
Special Education - infants and toddlers	433,250	5,199,999	4,766,749
Limited English Proficiency Grants	30,057,750	34,156,350	4,098,600
Additional Poverty Grants	18,163,360	18,163,360	0
Targeted Poverty Grants	8,000,000	8,000,000	0
Magnet Schools	16,100,000	16,100,000	0
Extended Elementary	19,262,500	19,262,500	0
Baltimore City Partnership	70,465,079	70,465,079	0
Aging Schools	10,370,000	10,370,000	0
Targeted Improvement Grants	21,991,425	23,275,284	1,283,859
Teacher Development/Mentoring Programs	35,508,000	34,895,000	-613,000
Adult Education	1,453,602	2,553,622	1,100,020
Food Service	6,264,664	6,264,664	0
Gifted and Talented Grants	6,169,829	6,169,829	0
Class Size Initiative	17,320,383	24,613,411	7,293,028
Out-of-County Placements	6,063,044	6,463,043	399,999
Teacher's Salary Grant	85,221,180	72,273,294	-12,947,886
Early Education Initiatives	19,000,000	19,000,000	0
Headstart	0	2,949,664	2,949,664
Bridge to Excellence (SB 856)	0	64,656,835	64,656,835
Prince George's Restructuring Grant	0	10,000,000	10,000,000
Education Modernization	13,406,002	13,486,002	80,000
School Reconstitution	9,797,400	11,835,600	2,038,200
Academic Intervention	19,100,000	19,100,000	0
Other Programs	32,018,081	32,125,881	107,800
Total Primary and Secondary Education	\$2,554,455,279	\$2,758,397,657	\$203,942,378
Library Formula	26,005,123	27,062,145	1,057,022
Library Network	11,011,769	12,557,844	1,546,075
Total Libraries	\$37,016,892	\$39,619,989	\$2,603,097

Exhibit 4.4 (cont'd.)
Total State Assistance to Local Governments
Direct State Aid

<u>Program</u>	<u>FY 2002</u>	<u>FY 2003</u>	<u>Difference</u>
Community College Formula	151,099,514	158,816,372	7,716,858
Grants for ESOL Programs	1,979,918	2,378,410	398,492
Optional Retirement	7,145,000	8,000,001	855,001
Small College/Allegany & Garrett Grant	2,242,981	3,100,000	857,019
Statewide Programs	3,318,542	3,489,885	171,343
Total Community Colleges	\$165,785,955	\$175,784,668	\$9,998,713
Highway User Revenue	418,040,511	432,103,926	14,063,415
Elderly & Handicapped Transportation Aid	4,315,789	4,815,788	499,999
Paratransit	2,882,054	3,632,051	749,997
Total Transportation	\$425,238,354	\$440,551,765	\$15,313,411
Police Aid	60,354,152	62,144,781	1,790,629
Fire And Rescue Aid	10,000,000	10,000,000	0
Vehicle Theft Prevention	2,900,000	2,600,000	-300,000
9-1-1 Grants	4,253,349	4,253,349	0
Community Policing	2,000,000	2,000,000	0
Foot Patrol/Drug Enforcement Grants	4,462,500	4,462,500	0
Law Enforcement Training Grants	94,255	95,000	745
Stop Gun Violence Grants	1,000,000	1,000,000	0
Violent Crime Grants	5,000,000	5,000,000	0
Baltimore City State's Attorney Grant	1,722,354	1,000,000	-722,354
Baltimore City Circuit Court Grant	400,000	0	-400,000
Domestic Violence Grants	200,000	200,000	0
Foreign Vehicle Registration Grant	360,000	360,000	0
School Vehicle Safety Grant	0	550,000	550,000
Body Armor	50,000	50,000	0
Total Public Safety	\$92,796,610	\$93,715,630	\$919,020
Program Open Space	43,978,135	18,261,173	-25,716,962
Critical Area Grants	750,000	750,000	0
Total Recreation/Environment	\$44,728,135	\$19,011,173	-\$25,716,962
Local Health Formula	56,942,362	61,935,705	4,993,343
Utility Property Tax Grant	30,615,201	30,615,201	0

Exhibit 4.4 (cont'd.)
Total State Assistance to Local Governments
Direct State Aid

<u>Program</u>	<u>FY 2002</u>	<u>FY 2003</u>	<u>Difference</u>
Disparity Grant	89,289,557	115,179,884	25,890,327
Horse Racing Impact Aid	1,341,400	1,341,400	0
Payments in Lieu of Taxes	825,989	905,989	80,000
Security Interest Filing Fees	2,797,685	2,750,000	-47,685
Baltimore City Lead Paint Abatement Grant	500,000	250,000	-250,000
Senior Citizens Activities Center	500,000	500,000	0
Warfield Complex Historic Site	100,000	0	-100,000
Statewide Voting Systems	0	2,119,000	2,119,000
Total Other Direct Aid	\$6,065,074	\$7,866,389	\$1,801,315
 Total Direct Aid	 \$3,502,933,419	 \$3,742,678,061	 \$239,744,642
 Payments-in-Behalf			
Retirement - Teachers	328,221,731	354,543,785	26,322,054
Retirement - Libraries	7,786,219	7,792,763	6,544
Retirement - Community Colleges	12,716,486	13,981,834	1,265,348
Retirement - Local Employees	1,150,210	1,355,503	205,293
Total Payments-in-Behalf	\$349,874,646	\$377,673,885	\$27,799,239
 Total State Assistance	 \$3,852,808,065	 \$4,120,351,946	 \$267,543,881

Source: Department of Legislative Services

Primary and Secondary Education

State aid to local school systems will increase by \$230.3 million or 8.0 percent in fiscal 2003. State aid paid directly to local boards of education increases by \$203.9 million or 8.0 percent; whereas teachers' retirement costs paid by the State on behalf of local boards of education increases by \$26.3 million or 8.0 percent.

Current Expense Aid

State law provides for automatic increases in current expense formula aid based on two factors: student enrollment and prior years' spending growth. The current expense formula is based on school expenditures in the third and fourth prior years: the fiscal 2003 formula is affected by expenditures in fiscal 1999 and 2000. Current expense formula aid is not restricted to specific purposes and is distributed inversely to local wealth, as measured by net taxable income and property assessable base. The current expense formula is the largest State aid program accounting for 43.0 percent of total State assistance to local governments. In fiscal 2003, current expense aid will total \$1.8 billion, representing an \$83.0 million or 4.9 percent increase over fiscal 2002. This is based on a full-time equivalent enrollment count of 810,502 students and a \$4,291 per pupil foundation amount.

Compensatory Aid

The compensatory aid formula distributes funding to local school systems on the basis of the number of students from economically disadvantaged environments as measured by the student counts used for federal Title I aid. The Title I count for fiscal 2003 totals 132,412, a 16.5 percent increase from the prior year. In addition, the compensatory aid formula is tied to growth in the current expense formula in that the program's per pupil foundation is one-fourth of the foundation for the current expense formula. In fiscal 2003, the program's per pupil foundation will total \$1,072. Due to the growth in the foundation amount and the Title 1 count, compensatory aid increases by \$24.8 million or 21.2 percent in fiscal 2003.

Aging Schools Program

The General Assembly approved legislation **HB 937 (vetoed)** that would have established a new funding allocation method for the Aging Schools Program based on each county's proportionate share of school facilities constructed before 1960; however, the Governor vetoed the legislation. The new allocation method would have primarily benefitted Baltimore City and Prince George's County with 17 local school systems realizing a reduction in funding. Three local school systems (Charles, Dorchester, and Somerset counties) would not have received any funding under the new allocation method.

Targeted Poverty Funding

The State currently provides \$49.4 million for several targeted poverty programs that are based on the free and reduced price meal count. This includes \$23.3 million in

targeted improvement grants, \$18.1 million in additional poverty grants, and \$8.0 million in targeted poverty grants.

Baltimore City Partnership Grant

This program is part of the State's effort to reform the Baltimore City Public School System. Baltimore City will receive \$70.5 million under the Baltimore City Partnership Grant in fiscal 2003.

Student Transportation Grants

Each county receives a grant for student transportation based on the county's grant in the previous year increased by inflation. Increases can not exceed 8.0 percent or be less than 3.0 percent. As a result of legislation enacted in 1996, counties with enrollment increases receive additional funds. The fiscal 2003 budget includes \$138.9 million for the program, reflecting a 3.0 percent transportation inflation rate and slight growth in student enrollment. The State also provides a grant for transporting disabled students. Each school board receives \$500 per special education student in excess of the number transported in fiscal 1981. The fiscal 2003 grant level of \$5.7 million is based on 11,481 students. Total funding for student transportation, including special transportation, increases by \$5.6 million in fiscal 2003.

Special Education

State aid for special education recognizes the additional costs associated with providing programs for students with disabilities. Most special education students receive services in the public schools; however, if an appropriate program is not available in the public schools, students may be placed in a private school offering more specialized services. The State and local school systems share the costs of these nonpublic placements. State funding for public special education programs will total \$81.3 million in fiscal 2003 and State funding for nonpublic placements will total \$100.2 million. Funding for public special education programs does not increase in fiscal 2003, while funding for nonpublic placements increases by \$5.3 million. In addition, the Bridge to Excellence in Public Schools Act, **SB 856/Chapter 288**, provides \$4.8 million in additional funding for the Infants and Toddlers Program.

Teachers' Retirement Costs

The State pays the employers' retirement costs for local teachers who are members of either the teachers' retirement or pension systems maintained and operated

by the State. The \$26.3 million increase in fiscal 2003 results from a 8.0 percent increase in the salary base and a constant employer contribution rate (9.35 percent). The Budget Reconciliation and Financing Act, **SB 323/Chapter 440**, changes the methodology for determining the State's contribution for teachers' retirement. Without this change, the employer contribution rate would have been 9.87 percent and the payments would have increased by \$46.0 million or 14.0 percent.

Teacher Salary Grants/Academic Intervention

The General Assembly approved legislation at the 2000 session (Chapter 493/Chapter 492) that establishes teacher salary grants and funding for academic intervention services. The teacher salary challenge program requires the State to provide a one percent salary match to local school systems granting a 4.0 percent cost-of-living increase to teachers in fiscal 2001 and 2002. Chapter 420 of 2001 extended funding for the teacher salary grants through fiscal 2003, except for the \$10.6 million provided under the targeted component which was provided for fiscal 2002 only. The fiscal 2003 State budget includes \$72.2 million for teacher salary challenge program and \$19.1 million for academic intervention.

Early Education Initiatives/Judith P. Hoyer Program

This program provides financial support for the establishment of centers that provide full-day, comprehensive, early education programs and family support services that will assist in preparing children to enter school ready to learn. This program also provides funding to support voluntary accreditation of early child care centers, professional development of early childhood educators, and statewide implementation of an early childhood assessment system. The fiscal 2003 State budget includes \$7.6 million for Judy Center grants and approximately \$3.0 million for school readiness and program accreditation. In addition, the fiscal 2003 State budget continues \$19.0 million in funding for early education programs that improve the academic achievement of students in prekindergarten through third grade. The funding is distributed on the basis of the State's special education formula. The Extended Elementary Education Program, a public school prekindergarten program for four-year-old children identified as having a high potential for failure in school, will continue to receive \$19.3 million in funding.

Teacher Quality Incentives

The General Assembly passed legislation at the 1999 session (Chapter 600) that provides salary enhancements for teachers obtaining national certification, a signing bonus for teachers graduating in the top of their class, and a stipend for teachers working

in a reconstitution-eligible or challenge school. The fiscal 2003 State budget includes \$7.2 million in funding for these teacher quality incentives.

Class Size Reduction Grants

Local school systems will receive \$24.6 million in funding in fiscal 2003 to reduce class size for reading instruction in the first and second grades. This represents a \$7.3 million increase over fiscal 2002. The funding is based on legislation passed by the General Assembly at the 1999 session (Chapter 513/Chapter 514).

Teacher Development/Mentoring/Certification Grants

Funding for teacher development, mentoring, and certification grants will total \$26.7 million in fiscal 2003. Teacher development grants are provided to enhance teacher development programs in schools with a free or reduced price meal count of 25 percent or more of their student population. Each eligible school receives an \$8,000 grant to enhance teacher training in instructing at-risk students. In fiscal 2003 these grants will total \$5.8 million, representing a \$8,000 increase over fiscal 2002. In addition, the State budget includes \$5.0 million for teacher certification programs, of which \$2.5 million is for Prince George's County and \$2.0 million is for Baltimore City. The State budget also includes \$5.0 million for teacher mentoring program in accordance with legislation passed in the 1999 session (Chapter 600). In addition, \$10.9 million for mentoring programs is provided to three local school systems (\$1.0 million for Anne Arundel County, \$7.9 million for Baltimore County, and \$2.0 million for Prince George's County).

Limited English Proficiency

The State provides grants to local school systems for programs for students with limited English proficiency. The grant amount totals \$1,350 per limited English proficient student. Funding for this program totals \$34.2 million in fiscal 2003, representing a \$4.1 million increase over fiscal 2002. This increase is due to a 3,036 student increase in the limited English proficiency count. Approximately 23,891 students are categorized as limited English proficient.

Education Modernization Initiative

This program provides schools access to on-line computer resources and capacity for data, voice, and video equipment. Total funding for this program is \$13.5 million.

The Maryland Technology Academy will continue to receive \$1.9 million in funding in fiscal 2003.

Additional Enhancements for Fiscal 2003

The General Assembly enhanced funding for public schools by approving **SB 856/Chapter 288** that bases State funding on the framework established by the Commission on Education Finance, Equity, and Excellence. Special funds obtained through the increased tobacco tax in fiscal 2003 will be used to provide: (1) unrestricted grants to local boards of education totaling \$62.7 million; (2) a \$10.0 million board of education restructuring grant for Prince George's County; (3) \$4.8 million for the Maryland Infants and Toddlers Program; and (4) \$1.1 million for adult education and literacy services. Pursuant to the legislation, 27 existing State education aid programs are eliminated or phased-out in fiscal 2004, and the funding for the programs is replaced by enhanced funding for four programs, one based on total student enrollment and three based on the enrollments of three categories of students with special needs. The enhanced State education aid is phased in from fiscal 2003 to 2008. By fiscal 2008, State education aid would increase by \$1.3 billion.

Libraries

The State provides assistance to public libraries through a formula that determines the State and local shares of a minimum per capita library program. The minimum library program is specified in statute. For fiscal 2003, the program is based on a \$12 per capita grant. Overall, the State provides about 40 percent of the minimum program and the counties provide 60 percent. However, the State/local share of the minimum program varies from county to county depending on local wealth. In fiscal 2003, State library formula aid will total \$27.1 million, an increase of \$1.1 million. In addition, the State pays the employer's share of retirement costs for eligible library employees. These payments will total \$7.8 million in fiscal 2003, a slight increase over fiscal 2002.

The General Assembly approved legislation at the 1999 session that established a funding formula for the State Library Resource Center requiring the State to contribute a larger share of the center's funding. In 2000, legislation was enacted that altered the calculation of the State funding formula for regional resource centers. State funding for the resource centers total \$12.6 million in fiscal 2003, an increase of \$1.5 million.

Community Colleges

Total State funding for community colleges increases by \$11.3 million for fiscal 2003. Local community colleges will receive \$158.8 million through the State's funding formula. The Budget Reconciliation and Financing Act of 2002 **SB 323/Chapter 440** lowers the percentages used in calculating the aid per full-time equivalent students at the 15 community colleges included in the Senator John A. Cade funding formula. The percentage is set at 23.1 percent of the per pupil funding for the State's four-year colleges in fiscal 2003 and 2004 and 24.0 percent in fiscal 2005. The funding formula returns to the previous statutory level (25.0 percent) in fiscal 2006. Local community colleges will receive \$17.0 million in special categorical grants, including the small college grant, English for Speakers of Other Languages (ESOL) grant, statewide programs, optional retirement grant, and the innovative partnership for technology grant. **HB 179/Chapter 350** provides an additional \$360,000 in unrestricted grants to Allegany College and \$240,000 to Garrett Community College beginning in fiscal 2003. State paid retirement expenditures increase by \$1.3 million in fiscal 2003.

Local Health Programs

State aid for local health departments totals \$61.9 million in fiscal 2003, reflecting a \$5.0 million or 8.8 percent increase. This increase includes funds to annualize the current year's cost-of-living adjustment for eligible employees of local health departments and the statutorily required increase based on population and inflation.

General Government Assistance

The State provides grants to counties and municipalities for various governmental functions, including public safety, transportation, and recreation. In addition, the disparity grant program targets aid to low income wealth jurisdictions. Overall, general government assistance will increase by \$18.4 million in fiscal 2003, a 2.7 percent increase.

Police Aid Grants

Maryland's counties and municipalities receive grants for police protection through the police aid formula. The police aid formula allocates funds on a per capita basis, and jurisdictions with higher population density receive greater per capita grants. Municipalities receive additional grants based on the number of sworn officers. Police

aid grants in fiscal 2003 total \$62.1 million, a \$1.8 million or 3.0 percent increase over fiscal 2002.

Public Safety Grants

SB 323/Chapter 440 authorizes \$1.0 million for the Baltimore City State's Attorney's Office to improve the prosecution of gun offenses and repeat violent offenders and to expand the homicide division. In fiscal 2002, the grant totaled \$1.7 million. In addition, the fiscal 2003 State budget continues to fund the special public safety grants for Baltimore City and Prince George's County.

Vehicle Theft Prevention Program

This program provides grants to law enforcement agencies, prosecutors' offices, local governments, and community organizations for the purpose of establishing vehicle theft prevention, deterrence, and educational programs. Funds are also used to enhance the prosecution and adjudication of vehicle theft crimes. Funding for the program is provided through the Vehicle Theft Prevention Fund, a non-lapsing dedicated fund that receives up to \$2.0 million a year from penalties collected for lapsed or terminated insurance coverage. Additional funds are received from inspection fees collected for salvaged vehicle verification. Accordingly, funding for this program will total \$2.6 million in fiscal 2003.

Fire, Rescue, and Ambulance Services

The State provides formula grants to the counties, Baltimore City, and qualifying municipalities for local and volunteer fire, rescue, and ambulance services. The grants are for equipment and renovations, not operating costs. The program is funded from the Maryland Emergency Medical System Operations Fund (MEMSOF). The grant level for the program is set at \$10.0 million in fiscal 2003.

Program Open Space Grants

Under Program Open Space, the State provides grants to the counties and Baltimore City for land acquisition and the development of park and recreation facilities. State property transfer tax revenues fund Program Open Space and related programs. The Budget Reconciliation and Financing Act of 2002, **SB 323/Chapter 440** earmarks 50.0 percent of the transfer tax revenues in fiscal 2003 and 2004 to the general fund which results in a reduction to local Program Open Space grants. In fiscal 2003, Program Open

Space funding totals \$18.3 million, which includes a \$1.0 million special grant for Baltimore City.

Transportation

The State shares receipts from motor fuel taxes, vehicle excise (titling) taxes, registration fees, and corporate income taxes with local governments for the purpose of constructing and maintaining transportation facilities across the State. Counties, municipalities, and Baltimore City receive 30.0 percent of these “highway user” revenues. The Maryland Department of Transportation projects a modest increase in these grants in fiscal 2003 (\$14.1 million) based on estimated tax revenues.

Disparity Grant

The disparity grant, which provides funding to counties whose per capita local income tax revenues is less than 75.0 of the statewide average, increases by \$25.9 million in fiscal 2003. **SB 856/Chapter 288** requires that \$11.9 million be earmarked for increased funding to public schools in fiscal 2003 only. The nine jurisdictions receiving a disparity grant in fiscal 2003 are Allegany, Caroline, Dorchester, Garrett, Prince George’s, Somerset, Washington, and Wicomico counties, and Baltimore City.

Electric Utility Grant

Ten counties and Baltimore City receive an electricity generating equipment property tax grant which partially offsets lost local revenues resulting from the electric and gas utility tax reform passed in the 1999 session. The grants were phased in over two years beginning with fiscal 2001 and will total \$30.6 million in fiscal 2003.

State Mandates on Local Governments

Nine State mandates* (including two potential mandates) were imposed on local governments during the 2002 legislative session. The mandates involved collective bargaining, critical area programs, education, law enforcement, and water systems.

Summary of State Mandates	
Collective Bargaining	3
Critical Area Programs	1
Education	3
Law Enforcement	1
Water Systems	1
Total	9

***Mandate** is defined as a directive in a bill requiring a local government unit to perform a task or assume a responsibility that has a discernable fiscal impact on the local government unit (*Maryland Annotated Code*, State Government Article, § 2-1501(c)). In the following section, legislation that imposes a State mandate is marked accordingly.

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
Legislation Affecting All/Multiple Local Jurisdictions			
SB 98	State Aid - Property Values (Ch. 121)	Minimal impact on State aid to local governments beginning in FY 2004.	
SB 112	Vehicle Laws - Registration Plates and Parking Placards - Individuals with Disabilities (Ch. 129)	Minimal parking revenue increase.	
SB 323	The Budget Reconciliation and Financing Act of 2002 (Ch. 440)	Increase of \$8.2 million annually beginning in FY 2003.	
SB 344	Property Tax Credits - Personal Property of a Business That Provides Computers to Employees for Home Use (Ch. 460)	Minimal personal property tax decrease.	
SB 345/ HB 256	Vehicle Laws - Leaving the Scene of an Accident Involving Serious Bodily Injury or Death - Penalties (Ch. 461/462)	Minimal fine increase.	
SB 419	Maryland Infants and Toddlers Act of 2002 (Ch. 312)	Increase in State aid to local infants and toddlers programs of \$1.3 million in FY 2004 and \$8.6 million in FY 2007 when fully phased-in.	
SB 429	Correctional Services - Inmates - Indecent Exposure (Ch. 160)	Minimal fine increase.	
SB 436	Crimes - Misdemeanor Theft - Subsequent Offenders - Penalty (Ch. 161)	Minimal fine increase.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
SB 447	Maryland Income Tax - Subtraction Modification - Conservation Tillage Equipment (Ch. 313)	Decrease of 2.8% of the total State subtraction taken.	
SB 453/ HB 661	College Readiness for Disadvantaged and Capable Students Act of 2002 (Ch. 315/429)	Increase in State aid of \$75,000 in FY 2003 for test administration and \$1.2 million in FY 2004 to implement outreach program.	
SB 516	Abuse or Neglect of Vulnerable Adults - Degrees (Ch. 321)	Minimal fine increase.	
SB 646/ HB 559	Crimes - Vulnerable Adult - Exploitation Prohibited (Ch. 479/480)	Minimal fine increase.	
SB 737	Education - Adult Education and Literacy Services (Ch. 185)	Significant increase in State funding beginning in FY 2004 for local agencies providing adult education services.	
SB 856	Bridge to Excellence in Public Schools Act (Ch. 288)	Increase in State aid for school systems of \$74.7 million in FY 2003 and \$1.3 billion in FY 2008.	
SB 867	Property Tax Credit - Surviving Spouse of Fire, Rescue, or Emergency Medical Service Personnel (Ch. 489)	Potential minimal property tax decrease.	
HB 7	Education - Principal Training Pilot Program (Ch. 344)	Increase in State aid of \$150,000 for local school systems to implement principal training programs.	
HB 177	Crimes - Felony Theft - Penalties (Ch. 496)	Minimal fine increase.	
HB 179	Higher Education - Community Colleges - Unrestricted Grants (Ch. 350)	Increase in State aid of \$360,000 for Allegany College of Maryland and \$240,000 for Garrett Community College.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
HB 200	False Statements - Destructive Devices - Restitution (Ch. 351)	Minimal cost recovery increase.	
HB 256/ SB 345	See entry for SB 345.		
HB 291	Community Right-to-Know Fund (Ch. 434)	Grant revenue increase for emergency planning activities of \$400,000 annually beginning in FY 2003.	
HB 339	Commuter Benefits Act of 2002 (Ch. 507)	Potential decrease due to corporate taxpayers claiming the credit.	
HB 358	Crimes - Fraud - Personal Identifying Information (Ch. 509)	Potential fine increase.	
HB 405	Maryland Technology Development Corporation (Ch. 364)	Potential significant grant revenue increase.	
HB 420	Department of Health and Mental Hygiene - Asthma Control Program (Ch. 366)	Increase of \$400,000 for local health departments beginning in FY 2005, offset by equal expenditure increase.	
HB 483	Mental Hygiene - Maryland Mental Health Crisis Response System (Ch. 371)	Increase of \$6 million in FY 2004 for response systems, offset by equal expenditure increase.	
HB 512	Recordation Tax - Refinancing Instrument (Ch. 524)	Potential minimal recordation tax decrease.	
HB 559/ SB 646	See entry for SB 646.		

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
HB 652	Pilot Program for Long-Term Employment of Qualified Ex-Felons (Ch. 533)	Potential decrease due to corporate taxpayers claiming the credit.	
HB 661/ SB 453	See entry for SB 453.		
HB 693	Maryland Water Conservation Act (Ch. 537)	Potential water service revenue decrease.	Potential
HB 759	Maryland Heritage Structure Rehabilitation Tax Credit (Ch. 541)	Increase due to fewer claims against the corporate income tax.	
HB 762	One Maryland Economic Development Tax Credits - Businesses Creating Higher Wage Jobs (Ch. 385)	Accelerated corporate income tax losses.	
HB 827	Higher Education - Waiver of Tuition and Fees - Clarifying Foster Care Recipients (Ch. 392)	Potential minimal community college tuition decrease.	
HB 1044	Vessel Excise Tax - Amnesty for Unpaid Taxes (Ch. 260)	Potential Waterway Improvement Fund grant increase.	
HB 1080	Criminal Law - Housing Assistance - Fraud (Ch. 556)	Potential minimal fine increase.	
HB 1131	Local Land Preservation Programs (Ch. 264)	Potential State matching fund grant increases for land preservation activities.	
HB 1237	Higher Education - Community Colleges - Innovative Partnerships for Technology Programs (Ch. 413)	Increase in State aid of up to \$1.65 million annually for community college technology equipment beginning in FY 2005.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
Legislation Affecting Local Governments by Subdivision			
<i>Allegany County</i>			
HB 552	Allegany County - Alcoholic Beverages - Sunday Sales Permit (Ch. 72)	Increase of \$50 for each day a two-day permit is used by a license holder.	
<i>Anne Arundel County</i>			
SB 40/ HB 355	Property Tax - Homeowners' Tax Credits (Ch. 445/446)	Potential minimal property tax decrease.	
HB 146	Anne Arundel County - Alcoholic Beverages - Multiple License (Ch. 37)	Increase of \$850 for each additional Class H (beer and wine) license issued and \$1,400 for each additional Class H (beer, wine, and liquor) license issued.	
HB 355/ SB 40	See entry for SB 40.		
<i>Baltimore City</i>			
SB 295/ HB 853	Education - New Baltimore City Board of School Commissioners - Bonds (Ch. 459/545)	School bond revenue increase of \$25 million in FY 2003 and FY 2004.	
SB 358	Baltimore City - Class D Beer, Wine, and Liquor Licenses - Sunday Sales (Ch. 21)	Increase of \$75 for each Class D beer, wine, and liquor supplemental alcoholic beverages license issued.	
SB 378	Baltimore City - Tax Sales - High-Bid Premium (Ch. 311)	Potential minimal increase due to high-bid premium increase.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
HB 853/ SB 295	See entry for SB 295.		
HB 997	Baltimore City - Ground Rents on Abandoned Property - Tax Sales - Donation (Ch. 401)	Potential property tax increase.	
Baltimore County			
SB 154	Baltimore County - Licenses - Special Wine Festival and Special Beer Festival (Ch. 300)	Increase of \$15 for each special wine festival or special beer festival license issued.	
SB 462	Baltimore County - Property Tax - Neighborhood Stabilization Credits (Ch. 167)	Property tax decrease of \$39,500 in FY 2004 for the extension of the property tax credit program.	
Calvert County			
HB 262	Calvert County - Public Facilities Bonds (Ch. 50)	Bond proceeds of up to \$25.7 million for capital projects.	
Caroline County			
SB 189	Town of Marydel (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 10)	Real property sales for the Town of Marydel.	
SB 190	Town of Henderson (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 11)	Real property sales for the Town of Henderson.	
SB 191	Town of Goldsboro (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 12)	Real property sales for the Town of Goldsboro.	
SB 193	Town of Greensboro (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 13)	Real property sales for the Town of Greensboro.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
SB 690	Town of Preston (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 181)	Real property sales for the Town of Preston.	
SB 691	Town of Ridgely (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 182)	Real property sales for the Town of Ridgely.	
SB 692	Town of Hillsboro (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 183)	Real property sales for the Town of Hillsboro.	
HB 494	Caroline County - Alcoholic Beverages - Golf Course Licenses (Ch. 68)	Increase of \$1,600 for each Class GC 7-day (golf course) beer, wine, and liquor license issued.	
HB 1087	Caroline County - Alcoholic Beverages - Sales to Underage Drinkers and Intoxicated Persons (Ch. 407)	Minimal fine increase.	
Carroll County			
SB 792	Carroll County - Public Facilities Bonds (Ch. 488)	Bond proceeds of up to \$22.6 million for capital projects.	
HB 224	County Commissioners - Shore Erosion Control - Annual Benefit Assessment (Ch. 355)	Lien revenue increase for Carroll, Dorchester, St. Mary's, and Somerset counties.	
Cecil County			
SB 312	Town of Charlestown (Cecil County) - Urban Renewal Authority for Slum Clearance (Ch. 147)	Real property sales for the Town of Charlestown.	
HB 417	Cecil County - Public Facilities Bonds (Ch. 365)	Bond proceeds of up to \$5 million for capital projects.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
<i>Charles County</i>			
SB 628/ HB 1017	Charles County - New School Capacity Financing Mechanism (Ch. 476/586)	Significant excise tax increase.	
HB 230	Charles County - Occupations - Licensing, Certification and Registration (Ch. 501)	Decrease of \$250 for each palm reader, fortune teller, and soothsayer license no longer licensed.	
HB 1003	Charles County - Property Tax Credit - Renovated or Rehabilitated Business Property (Ch. 90)	Minimal property tax decrease.	
HB 1017/ SB 628	See entry for SB 628.		
<i>Dorchester County</i>			
HB 224	County Commissioners - Shore Erosion Control - Annual Benefit Assessment (Ch. 355)	Lien revenue increase for Carroll, Dorchester, St. Mary's, and Somerset counties.	
HB 1397	Dorchester County - Alcoholic Beverages - Class B Licenses (Ch. 581)	Increase of \$1,000 for each Class B beer, wine, and liquor license issued.	
<i>Frederick County</i>			
HB 337	Frederick County - Property Tax Credits - Agricultural Preservation Land and Farm Buildings (Ch. 505)	Property tax decrease of \$525,600 annually beginning in FY 2003.	
HB 433	Frederick County - Alcoholic Beverages - Class B Licenses in Middletown (Ch. 65)	Increase of \$1,500 for each Class B (on-sale) beer, wine, and liquor license issued.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
Garrett County			
HB 1232	Garrett County - Bonds for Garrett County Memorial Hospital (Ch. 93)	Bond proceeds of up to \$7.5 million for capital improvement projects.	
Harford County			
HB 874	Harford County - Alcoholic Beverages - Stadium License - Sale of Liquor (Ch. 548)	Increase of \$5,000 for each stadium beer, wine, and liquor (on-sale) license issued.	
Kent County			
HB 506	Kent County - Alcoholic Beverages Violations - Penalties (Ch. 69)	Potential minimal fine increase.	
HB 508	Kent County - Alcoholic Beverages - Special Theater License (Ch. 70)	Increase of \$400 beginning in FY 2003 for one special theater license annually.	
Montgomery County			
SB 40/ HB 355	Property Tax - Homeowners' Tax Credits (Ch. 445/446)	Potential minimal property tax decrease.	
SB 208/ HB 892	Property Tax - Petition for Review Outside of Assessment Cycle (Ch. 455/456)	Property tax decrease of \$4.3 million in FY 2003 and \$2.5 million annually thereafter.	
HB 355/ SB 40	See entry for SB 40.		
HB 707	Montgomery County - Tax Credit for Businesses That Create New Jobs - Qualifications (Ch. 538)	Potential significant property tax decrease.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
HB 708	Montgomery County - Alcoholic Beverages - Continuing Care Retirement Community License (Ch. 236)	Increase of \$500 for each Continuing Care Retirement Community license issued.	
HB 724	Montgomery County - Alcoholic Beverages - Special Class B-BWL (Performing Arts Facility) License (Ch. 241)	Increase of \$700 for each special Class B-BWL license application and \$1,000 annually for each special Class B-BWL license issued.	
HB 725	Montgomery County - Alcoholic Beverages Licenses - Community Swimming Pools (Ch. 242)	Increase of \$15 for each one-day special Class C beer or special Class C beer and wine license issued and \$30 for each one-day special Class C beer, wine, and liquor license issued.	
HB 892/ SB 208	See entry for SB 208.		
Prince George's County			
SB 903	Prince George's County - Special Taxing Districts and Tax Increment Financing (Ch. 585)	Significant bond proceeds increase.	
HB 635	Town of Landover Hills (Prince George's County) - Urban Renewal Authority for Slum Clearance (Ch. 74)	Real property sales for the Town of Landover Hills.	
HB 639	Town of Cottage City (Prince George's County) - Urban Renewal Authority for Slum Clearance (Ch. 75)	Real property sales for the Town of Cottage City.	
HB 648	Town of Capitol Heights (Prince George's County) - Urban Renewal Authority for Slum Clearance (Ch. 234)	Real property sales for the Town of Capitol Heights.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
HB 739	Prince George's County - Alcoholic Beverages - Restaurants Under Franchise or Licensing Agreements (Ch. 245)	Increase of \$330 for each additional Class B beer (on-sale) or Class B beer and wine (on-sale) license issued.	
HB 948	Prince George's County - Roadside Solicitation - Children (PG 418-02) (Ch. 253)	Potential minimal fine increase.	
HB 949	Prince George's County School System - Education - Management, Governance, and Financing (PG 415-02) (Ch. 289)	Tax increase of \$20.4 million annually beginning in FY 2003 to be used for education.	X
HB 958	Prince George's County - School Facilities Surcharge (PG 427-02) (Ch. 254)	Potential minimal school facility surcharge decrease.	
Somerset County			
HB 224	County Commissioners - Shore Erosion Control - Annual Benefit Assessment (Ch. 355)	Lien revenue increase for Carroll, Dorchester, St. Mary's, and Somerset counties.	
St. Mary's County			
HB 145	St. Mary's County - Alcoholic Beverages - Wine Festival License (Ch. 36)	Increase of \$15 for each special wine festival license issued.	
HB 224	County Commissioners - Shore Erosion Control - Annual Benefit Assessment (Ch. 355)	Lien revenue increase for Carroll, Dorchester, St. Mary's, and Somerset counties.	
Washington County			
HB 942	Washington County - Property Tax Credit - Hagerstown Soccer Club, Inc. (Ch. 89)	Property tax decrease of \$1,100 annually beginning in FY 2003.	

Legislation Affecting Local Government Revenues

Bill #	Title	Revenue Effect	Mandate
<i>Worcester County</i>			
HB 301	Atlantic Coastal Bays Protection Act (Ch. 433)	Grant revenue increase of \$273,000 in FY 2003 for local coastal bay critical area programs.	Potential
HB 1104	Worcester County - Alcoholic Beverages (Ch. 582)	Increase of \$975 for each affected Class A beer and wine license renewed.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
Legislation Affecting All/Multiple Local Jurisdictions			
SB 25	Commercial Law - Payment Devices - Receipts (Ch. 295)	Potential minimal increase for equipment replacement.	
SB 50	Vehicle Laws - Dealer - Definition and Penalties (Ch. 448)	Minimal incarceration costs.	
SB 86	State Procurement - Auction Bids (Ch. 297)	Potential significant decrease for the purchase of supplies.	
SB 108	State Highway Plats - Filing and Recordation (Ch. 450)	Minimal decrease in administrative costs for clerks of the court.	
SB 226	Education - Technology for Education Program - Equivalent Access for Students with Disabilities (Ch. 457)	Potential significant increase for technology-based instructional products.	X
SB 233	Education - Negotiations Between Public School Employees and Employee Organizations (Ch. 287)	Potential significant increase for labor negotiation and other personnel costs.	
SB 239	Maryland Emergency Management Assistance Compact (Ch. 2)	Potential increase for emergency management activities.	
SB 287	Motor Fuel and Lubricants - Dyed Diesel Fuel (Ch. 145)	Minimal incarceration costs.	
SB 337	Retirement and Pensions - Service Retirement Benefit (Ch. 310)	Increase in aggregate pension contributions of \$8,000 beginning in FY 2004 and 5% annually thereafter.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
SB 345/ HB 256	Vehicle Laws - Leaving the Scene of an Accident Involving Serious Bodily Injury or Death - Penalties (Ch. 461/462)	Minimal decrease in incarceration costs.	
SB 371	Injured Workers' Insurance Fund - Phase-In of Regulatory Requirements (Ch. 22)	Decrease in workers' compensation costs.	
SB 429	Correctional Services - Inmates - Indecent Exposure (Ch. 160)	Minimal incarceration costs.	
SB 436	Crimes - Misdemeanor Theft - Subsequent Offenders - Penalty (Ch. 161)	Minimal incarceration costs.	
SB 453/ HB 661	College Readiness for Disadvantaged and Capable Students Act of 2002 (Ch. 315/429)	Increase in matching funds beginning in FY 2004.	
SB 480/ HB 492	School Buying Consortium - County Boards of Education - Procurement - Exceptions (Ch. 170/171)	Potential significant decrease due to cooperative procurement.	
SB 643	Environment - Wastewater Infrastructure Improvement - Study (Ch. 178)	Potential decrease for conducting wastewater treatment system studies.	
SB 646/ HB 559	Crimes - Vulnerable Adult - Exploitation Prohibited (Ch. 479/480)	Minimal incarceration costs.	
SB 733	Crimes - Railroad Trespass (Ch. 335)	Minimal incarceration costs.	
SB 856	Bridge to Excellence in Public Schools Act (Ch. 288)	Aggregate increase of \$11.9 million in educational expenditures for eight jurisdictions; increase of \$49 million annually to implement full-day kindergarten programs.	X

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
SB 868	Employees' Pension System - Participating Governmental Units - Contributory Pension Benefit (Ch. 341)	Annual surcharge of 2.42% of payroll plus three years of missed surcharges plus interest for governmental units that elect the enhanced pension system.	
HB 4	Vehicle Laws - Drunk Driving - Repeat Offenders (Ch. 110)	Minimal incarceration costs.	
HB 7	Education - Principal Training Pilot Program (Ch. 344)	Increase of \$50,000 to provide local matches for principal training programs.	
HB 16	Vehicle Laws - Signs Designating Parking Spaces for Individuals with Disabilities - Notice of Fine for Violation (Ch. 490)	Minimal increase to replace parking signs.	X
HB 130	Sidewalks or Bicycle Pathways - Priority Funding Areas - Sharing of Construction Costs (Ch. 347)	Potential significant decrease for pathway construction in priority funding areas.	
HB 181	State Employee and Retiree Health and Welfare Benefits Program - Eligibility for Enrollment and Participation (Ch. 497)	Regional Council expenditure increase of \$39,400 in FY 2003.	
HB 202	Criminal Law - Criminal Penalties - Wharves and Transfer Tickets (Ch. 352)	Minimal incarceration costs.	
HB 256/ SB 345	See entry for SB 345.		
HB 291	Community Right-to-Know Fund (Ch. 434)	Increase of \$400,000 annually beginning in FY 2003 for emergency planning activities.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
HB 350	Drinking Water Security Act (Ch. 436)	Potential significant increase for local jurisdictions that own and operate public water systems.	
HB 358	Crimes - Fraud - Personal Identifying Information (Ch. 509)	Minimal incarceration costs.	
HB 361	Department of Mental Hygiene - Biological Agents Registry Program (Ch. 361)	Potential minimal increase for entities required to report data under the program.	
HB 420	Department of Health and Mental Hygiene - Asthma Control Program (Ch. 366)	Increase of \$400,000 annually beginning in FY 2005 for local health departments, offset by equal revenue increase.	
HB 483	Mental Hygiene - Maryland Mental Health Crisis Response System (Ch. 371)	Increase of \$6 million in FY 2004 for implementation of response system, offset by equal revenue increase.	
HB 492/ SB 480	See entry for SB 480.		
HB 559/ SB 646	See entry for SB 646.		
HB 569	Education - Schools and Other Educational Programs - Task Force to Propose Regulations Regarding Student Behavior Intervention (Ch. 230)	Potential significant increase for local schools depending on regulations adopted by Maryland State Department of Education.	
HB 588	Personal Property Tax - Refunds and Reports (Ch. 529)	Minimal decrease due to interest on amended personal property tax reports no longer being required.	
HB 661/ SB 453	See entry for SB 453.		

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
HB 692	Health Insurance - Habilitative Services - Modification and Clarification (Ch. 382)	Potential increase in employee health benefits expenditures.	
HB 693	Maryland Water Conservation Act (Ch. 537)	Potential increase for local jurisdictions that operate large public water systems.	Potential
HB 887	Workers' Compensation - Partly Dependent Individuals - Death Benefit (Ch. 550)	Potential increase in workers' compensation expenditures.	
HB 896	Health Insurance - Mental Illness - Coverage for Residential Crisis Services (Ch. 394)	Potential increase in employee health benefits expenditures.	
HB 968	Juvenile Causes - Children in Need of Assistance - Termination of Permanency Plan Review (Ch. 399)	Potential minimal decrease due to fewer case reviews.	
HB 1080	Criminal Law - Housing Assistance - Fraud (Ch. 556)	Minimal incarceration costs.	
HB 1131	Local Land Preservation Programs (Ch. 264)	Potential significant increase for land preservation activities.	
HB 1197	Public Schools - Technology for Education (Ch. 412)	Minimal increase for school systems that purchase on-line courses.	
HB 1221	Education - Disabled Children - Nonpublic Educational Programs and Related Services (Ch. 563)	Local school increase of \$92,400 annually beginning in FY 2003.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
Legislation Affecting Local Governments by Subdivision			
Baltimore City			
SB 252	Baltimore City - Sheriff - Salary (Ch. 14)	Increase of \$1,000 in FY 2004 and \$4,000 annually beginning in FY 2007.	
SB 295/ HB 853	Education - New Baltimore City Board of School Commissioners - Bonds (Ch. 459/545)	School debt service increase of \$2.4 million in FY 2003 and \$4.8 million annually thereafter. Increase for an evaluation of the Partnership in FY 2006 and 2007.	
HB 853/ SB 295	See entry for SB 295.		
HB 1362	Baltimore City - Orphans' Court Judges - Salary (Ch. 281)	Increase of \$11,400 in FY 2003 and \$19,500 annually thereafter.	
Baltimore County			
SB 464	Baltimore County - Arbutus Community Center Loan of 2000 (Ch. 168)	Matching funds required.	
SB 568	Baltimore County - Orphans' Court Judges - Salary Increases (Ch. 175)	Increase of \$26,000 annually beginning in FY 2004.	
Calvert County			
HB 262	Calvert County - Public Facilities Bonds (Ch. 50)	Debt service increase of \$2.5 million annually for 15 years beginning in FY 2003.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
HB 264	Calvert County - Fire and Rescue - Length of Service Award Program (Ch. 52)	Increase in lifetime payments ranging from \$3,000 to \$55,000 per additional member.	
HB 265	Calvert County - Extension of Task Force to Study the Infrastructure Needs of Private Communities in Calvert County (Ch. 53)	Minimal increase if overtime is required.	
HB 267	Calvert County Board of Education - Term Limits and Compensation (Ch. 55)	School board compensation increase of \$2,000 in FY 2003.	
HB 328	Calvert County - County Officials - Salaries (Ch. 58)	Increase of \$36,200 in FY 2003 and \$90,600 annually beginning in FY 2006.	
Caroline County			
SB 189	Town of Marydel (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 10)	Increase in land acquisition and urban renewal project costs for the Town of Marydel.	
SB 190	Town of Henderson (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 11)	Increase in land acquisition and urban renewal project costs for the Town of Henderson.	
SB 191	Town of Goldsboro (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 12)	Increase in land acquisition and urban renewal project costs for the Town of Goldsboro.	
SB 193	Town of Greensboro (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 13)	Increase in land acquisition and urban renewal project costs for the Town of Greensboro.	
SB 690	Town of Preston (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 181)	Increase in land acquisition and urban renewal project costs for the Town of Preston.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
SB 691	Town of Ridgely (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 182)	Increase in land acquisition and urban renewal project costs for the Town of Ridgely.	
SB 692	Town of Hillsboro (Caroline County) - Urban Renewal Authority for Slum Clearance (Ch. 183)	Increase in land acquisition and urban renewal project costs for the Town of Hillsboro.	
HB 66	Caroline County - Treasurer - Salary (Ch. 28)	Increase of \$7,200 annually beginning in FY 2004.	
HB 68	Caroline County - Sheriff - Salary (Ch. 346)	Increase of \$3,600 annually beginning in FY 2004.	
HB 274	Caroline County - State's Attorney (Ch. 216)	Increase of \$12,500 in FY 2003 and \$25,000 annually thereafter.	
Carroll County			
SB 792	Carroll County - Public Facilities Bonds (Ch. 488)	Debt service increase of \$1.5 million annually for 30 years beginning in FY 2003.	
Cecil County			
SB 312	Town of Charlestown (Cecil County) - Urban Renewal Authority for Slum Clearance (Ch. 147)	Increase in land acquisition and urban renewal project costs for the Town of Charlestown.	
SB 839	Cecil County and Kent County - Orphans' Court Judges - Salaries (Ch. 25)	Increase of \$1,650 in FY 2003 and \$3,300 annually beginning in FY 2004.	
HB 417	Cecil County - Public Facilities Bonds (Ch. 365)	Debt service increase of \$367,900 annually for 20 years beginning in FY 2003.	
HB 1030	Cecil County - Sheriff - Salary (Ch. 91)	Increase of \$1,950 in FY 2003 and \$9,100 annually beginning in FY 2007.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
HB 1289	Cecil County - Retirement and Pensions (Ch. 419)	Potential increase in pension costs.	
Charles County			
HB 1019	Charles County - Sheriff's Office - Collective Bargaining (Ch. 555)	Potential increase in personnel and administrative costs.	X
Dorchester County			
HB 222	Dorchester County - County Commissioners - Salaries and Compensation (Ch. 214)	Increase of \$7,500 in FY 2003 and \$15,000 annually beginning in FY 2004.	
HB 1442	Law Enforcement Officers' Pension System and State Police Retirement System - Death Benefits (Ch. 102)	Increase of \$1,600 annually for City of Cambridge pension contributions beginning in FY 2004.	
Frederick County			
HB 367	Frederick County - State's Attorney - Salary (Ch. 511)	Increase of \$6,700 in FY 2003 and \$13,400 annually beginning in FY 2004.	
HB 435	Frederick County - Alcoholic Beverages - Inspector's Salary (Ch. 519)	Increase of \$3,600 annually beginning in FY 2003.	
Garrett County			
HB 1232	Garrett County - Bonds for Garrett County Memorial Hospital (Ch. 93)	Reimbursable debt service increase of \$502,000 annually for 30 years beginning in FY 2003.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
Howard County			
HB 753	Howard County - Orphans' Court - Compensation of Judges (Ho. Co. 13-02) (Ch. 85)	Increase of \$2,900 in FY 2003 and \$5,800 annually beginning in FY 2004.	
Kent County			
SB 839	Cecil County and Kent County - Orphans' Court Judges - Salaries (Ch. 25)	Increase of \$875 in FY 2003 and \$1,500 annually beginning in FY 2004.	
HB 357	Kent County - Treasurer - Salary (Ch. 61)	Increase of \$1,600 in FY 2003 and \$12,500 annually beginning in FY 2007.	
HB 365	Kent County - State's Attorney - Salary (Ch. 510)	Increase of \$11,300 in FY 2003 and \$22,600 annually beginning in FY 2004.	
HB 630	Kent County - Sheriff - Salary (Ch. 73)	Increase of \$1,900 in FY 2003 and \$7,500 annually beginning in FY 2007.	
Montgomery County			
HB 706	Montgomery County - Board of Education - Compensation (MC 204-02) (Ch. 78)	Increase of \$34,000 in FY 2003.	
HB 710	Housing Opportunities Commission of Montgomery County - Binding Arbitration (MC 209-02) (Ch. 238)	Potential arbitration and personnel costs.	X
HB 724	Montgomery County - Alcoholic Beverages - Special Class B-BWL (Performing Arts Facility) License (Ch. 241)	Increase of \$700 per application for publication costs and criminal background checks.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
HB 768	Washington Suburban Sanitary Commission - Minority Business Enterprise Program (PG/MC 102-02) (Ch. 387)	Annual WSSC program expenditures would continue at \$224,450.	
HB 769	Maryland-National Capital Park and Planning Commission - Park Police Officers - Binding Arbitration (PG/MC 110-02) (Ch. 248)	Increase in arbitration costs of \$9,250 to \$35,500; potential personnel costs.	X
<i>Prince George's County</i>			
HB 635	Town of Landover Hills (Prince George's County) - Urban Renewal Authority for Slum Clearance (Ch. 74)	Increase in land acquisition and urban renewal project costs for the Town of Landover Hills.	
HB 637	Prince George's County - State's Attorney's Office - Composition and Salaries (Ch. 531)	Increase of \$3,300 in FY 2003 and \$13,300 annually beginning in FY 2006.	
HB 639	Town of Cottage City (Prince George's County) - Urban Renewal Authority for Slum Clearance (Ch. 75)	Increase in land acquisition and urban renewal project costs for the Town of Cottage City.	
HB 643	Prince George's County Sheriff's Office - Compensation (Ch. 233)	Increase of \$13,000 in FY 2003.	
HB 644	Prince George's County - Education - Home and Hospital Teacher Representative and Junior Reserve Officer Training Corps Instructors (PG 403-02) (Ch. 76)	Potential minimal personnel costs.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
HB 648	Town of Capitol Heights (Prince George's County) - Urban Renewal Authority for Slum Clearance (Ch. 234)	Increase in land acquisition and urban renewal project costs for the Town of Capitol Heights.	
HB 768	Washington Suburban Sanitary Commission - Minority Business Enterprise Program (PG/MC 102-02) (Ch. 387)	Annual WSSC program expenditures would continue at \$224,450.	
HB 769	Maryland-National Capital Park and Planning Commission - Park Police Officers - Binding Arbitration (PG/MC 110-02) (Ch. 248)	Increase in arbitration costs of \$9,250 to \$35,500; potential personnel costs.	X
HB 949	Prince George's County School System - Education - Management, Governance, and Financing (PG 415-02) (Ch. 289)	Net school board decrease of \$3,100 in FY 2003; potential personnel costs; increase for an evaluation in FY 2005 and 2006.	X
Somerset County			
HB 524	Somerset County - Orphans' Court - Judges' Compensation (Ch. 71)	Increase of \$2,260 in FY 2003 and \$4,520 annually beginning in FY 2004.	
St. Mary's County			
HB 251	St. Mary's County - Public Officials - Salaries (Ch. 48)	Increase of \$28,600 in FY 2003 and \$57,200 annually beginning in FY 2004.	
Talbot County			
HB 238	Dorchester and Talbot Counties - State's Attorney - Salary and Duties (Ch. 502)	Increase of \$12,500 in FY 2003 and \$25,000 annually beginning in FY 2004.	

Legislation Affecting Local Government Expenditures

Bill #	Title	Expenditure Effect	Mandate
<i>Washington County</i>			
HB 442	Washington County - County Commissioners - Salary (Ch. 220)	Increase of \$35,300 in FY 2003 and \$60,500 annually beginning in FY 2004.	
HB 443	Washington County - Orphans' Court - Compensation and Expense Allowances of Judges (Ch. 66)	Increase of \$3,070 in FY 2003 and \$5,260 annually beginning in FY 2004.	
<i>Washington Suburban Sanitary Commission</i>			
HB 773	Washington Suburban Sanitary Commission - Police Force (PG/MC 101-02) (Ch. 388)	\$5,000 one-time computer equipment costs in FY 2003.	
<i>Worcester County</i>			
HB 301	Atlantic Coastal Bays Protection Act (Ch. 433)	Grant expenditure increase of \$273,000 (total) for the county and Ocean City in FY 2003 for local coastal bay critical area programs.	Potential

Chapter Five - Vetoed Legislation

Vetoed Legislation

The following is a list of all bills passed by the 2002 General Assembly and vetoed by the Governor for policy reasons.

SB 11	Local Correctional Facilities - Inmate Transfers
SB 31	Administrative Procedure Act - Contested Cases - Time Limit for Making Final Decision
SB 38	Income Tax - Claims for Refunds
SB 232/HB 1374	Frederick County - Zoning - Referendum
SB 302/HB 404	Vehicle Laws - Trailers and Semitrailers - Surge Brakes
SB 383/HB 437	Qualified Tuition Programs - Income Tax Treatment
SB 399	Income Tax - Subtraction Modification for Retirement Income - Rollovers to Individual Retirement Accounts
SB 427/HB 211	Motor Vehicle Administration - Digital Photographic Images - Private Detective Agencies
SB 482/HB 438	Credit Regulation - Credit Grantor Revolving Credit Provisions - Amendment of Plan Agreement
SB 497	Retirement and Pensions - Maryland National Guard - Service Credit
SB 523/HB 596	Nonresident Real Estate Brokers - Commercial Real Estate - Reciprocity
SB 560	Business Occupations and Professions - Real Estate Licenses - Requirements for Licensure and Renewal
SB 582/HB 1001	Cigarette Business Licensing Law - Cigarette Nonresident Dealers
SB 604	Allegany County - Director of Emergency Management
SB 625	Vehicle Laws - Uninsured Motorist Penalties - Distribution of Fees

SB 701	Dorchester County - Office of the Treasurer - Repeal
SB 735/HB 849	Task Force on Resource Industry Business Development
SB 750	Property Tax - Tax Credit for Conservation Property
SB 807/HB 1236	Homeowner's Insurance - Cancellation
HB 9	Deer Management Plans - Increased Harvest
HB 25	State Comptroller's Office - Field Enforcement Division - Law Enforcement Authority
HB 48	District Court - Civil Jurisdiction - Dishonored Checks and Other Instruments
HB 52	Business Occupations and Professions - Real Estate Licenses - Requirements for Licensure and Renewal
HB 70	District Court - Small Claims Actions
HB 169	Political Posters - Worcester County
HB 237	State Government - Plaque Commemorating the Bataan Death March
HB 342	Commission on Indian Affairs - Formal Recognition of Maryland Indian Status
HB 471	Motor Vehicles - Salvage Vehicles - Distribution of Fees
HB 495	Department of Human Resources - Welfare Reform and Child Support Enforcement - Repeal of Sunset
HB 567	Maryland Agricultural Land Preservation Foundation - Allegany and Garrett Counties - Natural Gas Rights
HB 741	St. Mary's County - Alcohol Beverage Board - Chairman
HB 845	Milk Products - Length of Sell-by Period
HB 937	Education - Public School Facilities
HB 1000	Agricultural Land Preservation - Easements - Dwelling House

HB 1012	Agriculture - Crimes - Agricultural Research Protection Act
HB 1205	Uniformed State Employees

These bills would have had the following fiscal effects:

SB 31: Would have increased special fund expenditures by \$56,400 in FY 2003, with future years reflecting annualization, salary increases, and inflation.

SB 38: Would have resulted in a minimal general fund revenue loss.

SB 232/HB 1374: Would have increased Frederick County expenditures by \$105,000 for each special election held to vote on zoning ordinances.

SB 383/HB 437: Could have resulted in a significant revenue decrease associated with the subtraction modification being claimed for contributions made to other State plans. General fund revenue loss may have been mitigated significantly by limiting the number of subtraction modifications that could be taken by one contributor for one beneficiary. Local government revenues would have increased by approximately 2.8 percent of any increase in adjusted gross income due to the limitations put in place by the bill.

SB 399: Would have resulted in a general fund revenue loss, depending on a number of unknown factors including the number and amount distributed each year from such nontaxable rollovers and the amount of Social Security received by the affected individuals. Under one set of assumptions, general fund revenues would have decreased by \$1.7 million annually. Based on the same assumptions, local government revenues would have decreased by \$982,200.

SB 427/HB 211: Could have resulted in Transportation Trust Fund revenue and expenditure increases, depending on the level of demand for digital images.

SB 497: Would have resulted in minimal State pension costs, as well as minimal pension costs for local governments that participate in the State Retirement and Pension System.

SB 523/HB 596: Would have resulted in minimal fee revenue decrease for real estate broker licenses and real estate salesperson licenses.

SB 582/HB 1001: Would have increased general fund revenues by \$375 annually beginning in FY 2003.

SB 625: Would have decreased Transportation Trust Fund (TTF) revenues by \$2.0 million in FY 2002, \$2.2 million in FY 2003-2005, and \$2.8 million in FY 2006-2007. Vehicle Theft Prevention Fund revenues would have increased by \$2.0 million in FY 2002 and \$2.2 million annually beginning in FY 2003. School Bus Safety Enforcement

Fund revenues would have increased by \$600,000 annually beginning in FY 2006. General fund revenues would have decreased by \$2.8 million annually beginning in FY 2008. Expenditures by the two programs would have increased, and TTF expenditures would have decreased, accordingly.

SB 701: Would have decreased State retirement expenditures by \$1,100 in FY 2007 and by \$2,200 annually thereafter if the repeal were approved by the qualified voters of Dorchester County; county retirement expenditures would have increased by \$820 beginning in FY 2007 and \$1,640 annually thereafter.

SB 750: Local government property tax revenues could have decreased, depending on the number of additional properties made eligible for property tax credits for conservation land.

SB 807/HB 1236: Would have increased rate and form filing fee (special fund) revenues by \$250 in FY 2003.

HB 9: Would have increased overtime costs for officers by \$2,800 in FY 2003, with future years reflecting inflation.

HB 237: Would have increased general fund expenditures by \$2,000 in FY 2003 to install a plaque at the Maryland State House.

HB 471: Would have decreased minimally grant revenues to local governments for vehicle theft enforcement and deterrence.

HB 495: Would have continued State finances for the Child Support Enforcement Privatization Pilot Program beyond FY 2003. The FY 2003 budget includes \$11.2 million for the privatization program (\$7.4 million federal funds/\$3.8 million general funds). Incentive payments would have increased in FY 2003-2005 for new demonstration sites. Could have resulted in minimal support collections (special fund) revenue increase. As of June 30, 2005, demonstration sites established under this bill would have reverted to traditional State-run sites.

HB 937: Would have had increased funding for seven local school systems under the Aging Schools Program and decreased funding for 17 local school systems beginning in FY 2003.

HB 1000: Could have minimally increased special fund revenues in FY 2003 and FY 2004 from landowner reimbursement for any acres released from easements.

HB 1012: Could have minimally increased general fund revenues and expenditures due to the bill's penalty provisions.

SB11, SB 302/HB 404, SB 482/HB438, SB 560, SB 604, SB 735/HB 849, HB 25, HB 48, HB 52, HB 70, HB 169, HB 342, HB 567, HB 741, HB 845, HB1205: Would not have had a discernable impact on State or local finances.

