



Department of Public Safety and Correctional Services

Office of the Secretary

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November 1, 2021

The Honorable Guy Guzzone,
Chair, Senate Budget and Taxation Committee
3 West Miller Senate Office Building
Annapolis, Maryland 21401

The Honorable Maggie McIntosh
Chair, House Appropriations Committee
121 Taylor House Office Building
6 Bladen Street
Annapolis, Maryland 21401

RE: Joint Chairmen's Report – Q00 – SUD and MAT Report

Dear Chair Guzzone and Chair McIntosh:

Pursuant to the 2021 Joint Chairmen's Report, the Department of Public Safety and Correctional Services is required to submit an SUD and MAT report. The language on pages 156 – 157 of the 2021 Joint Chairmen's Report states:

, provided that \$100,000 of this appropriation made for the purpose of a substance use disorder (SUD) treatment services subprogram may not be expended until the Department of Public Safety and Correctional Services (DPSCS) submits a report on the new SUD treatment services provider and the Medication Assisted Treatment (MAT) Pilot Program in the Baltimore City Pretrial Complex. The report shall include a description of the new vendor and SUD treatment services that are provided at DPSCS facilities, a description of actions taken to establish an MAT Pilot Program at the Baltimore City Pretrial Complex, and a description of the planned use of restricted SUD treatment funds. The report shall be submitted by November 1, 2021, and the budget committees shall have 45 days from the date of receipt of the report to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Attached is the Department's submission in satisfaction of the reporting requirement.

I hope this letter and report meet with your approval. If the Department or I can be of further assistance, please do not hesitate to contact me or Chief of Staff Rachel Sessa at Rachel.sessa@maryland.gov.

Sincerely,

A handwritten signature in cursive script, appearing to read "Robert L. Green".

Robert L. Green
Secretary

cc: Members of the Senate Budget and Taxation Committee
Members of the House Appropriations Committee
Ms. Sarah Albert, Department of Legislative Services
Ms. Cathy Kramer, Department of Legislative Services
Mr. Matthew Bennett, Counsel to the Senate Budget and Taxation Committee
Ms. Amelia Chassé Alcivar, Chief of Staff, Governor's Office
Mr. Kenneth Weaver, Policy Analyst to the House Appropriations Committee
Mr. Keiffer Mitchell, Senior Counsel and Chief Legislative Officer,
Governor's Office
Ms. Erin Chase, Deputy Legislative Officer, Governor's Office
Mr. Jacob Cash, Policy Analyst, Department of Legislative Services
Ms. Cristina Jorge-Tuñón, Budget Analyst, Department of Budget and
Management



**DEPARTMENT OF PUBLIC SAFETY AND
CORRECTIONAL SERVICES**

SUD and MAT Report

November 1, 2021

Governor Larry J. Hogan
Lt. Governor Boyd K. Rutherford
Secretary Robert L. Green

INTRODUCTION

The Budget Committees requested the Department of Public Safety and Correctional Services (DPSCS) submit an SUD and MAT Report. Language found on pages 156 and 157 of the 2021 Joint Chairmen's Report specifically states:

, provided that \$100,000 of this appropriation made for the purpose of a substance use disorder (SUD) treatment services subprogram may not be expended until the Department of Public Safety and Correctional Services (DPSCS) submits a report on the new SUD treatment services provider and the Medication Assisted Treatment (MAT) Pilot Program in the Baltimore City Pretrial Complex. The report shall include a description of the new vendor and SUD treatment services that are provided at DPSCS facilities, a description of actions taken to establish an MAT Pilot Program at the Baltimore City Pretrial Complex, and a description of the planned use of restricted SUD treatment funds. The report shall be submitted by November 1, 2021, and the budget committees shall have 45 days from the date of receipt of the report to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

SYNOPSIS

DPSCS is responsible for overseeing the Division of Pretrial Detention and Services (DPDS), which primarily consists of the Baltimore City Booking and Intake Center (BCBIC), the Maryland Reception Diagnostic and Classification Center (MRDCC) and the Metropolitan Transition Center (MTC) and Chesapeake Detention Facility (CDF).

Maryland is one of only two states in which the state prison system is also responsible for operating a local jail. When an individual is arrested in Baltimore City, they are taken to BCBIC for booking, intake, and pretrial detainment. If an individual is committed under pretrial detainment, they are housed at MRDCC, MTC, BCBIC or another State prison facility.

Upon intake at BCBIC, all individuals receive an initial medical and mental health screening which includes substance abuse screening, within 24 hours of entrance to the facility. The screenings are conducted by a registered nurse or a higher-level health care staff. DPSCS currently provides a variety of services designed to stem the use and abuse of illicit substances including Medication Assisted Therapy (MAT) related to methadone maintenance and methadone initiation. The substance abuse services are provided to the male and female pretrial detainee population in Baltimore City as well as pregnant detainees housed at MCIW who require Methadone assisted therapy.

During the 2019 legislative session, House Bill 116 (Ch. 532) passed requiring local detention centers to establish a program for the screening, evaluation, and MAT of inmates with an opioid use disorder (OUD). The bill required programs to begin in

four counties by January 1, 2020, and in six additional local detention centers by October 1, 2021. The bill stipulated that the Baltimore Pretrial Complex and the remaining local detention centers must establish a MAT program by September 2023. Funding for the program at the Baltimore Pretrial Complex shall be as provided in the State budget and based on the DPSCS Substance Use Disorder policy and procedure.

DESCRIPTION OF THE NEW VENDOR AND SUD TREATMENT SERVICES

The Department issued a Request for Proposals for the Substance Use Disorder (SUD) Treatment contract in 2020 before the COVID-19 pandemic. However, since COVID-19 changed the landscape of the Department's operations, the RFP was suspended in order to develop an RFP with emphasis in the area of tele-treatment. The RFP was rewritten to reflect more comprehensive services including, virtual interviewers, treatment, and follow-up services.

On July 12, 2021, the Department issued a new RFP to obtain one or more contractors to provide SUD Treatment and Screening and Assessment Services throughout the Department's facilities. The RFP described that the contractor shall provide screening, assessment, and treatment services in one or more designated regions throughout the State. Additionally, the contractor shall establish and administer various American Society of Addictive Medicine (ASAM) levels of care treatment based on the screening and assessments conducted by the contractor. The expected levels of care treatment shall include but not be limited to the Therapeutic Community (TC) model and Medication-Assisted Treatment (MAT). Services and training that must be provided include, but are not limited to, peer mentoring, cultural and gender sensitivity, and training of custody personnel (specifically, Suboxone-related therapy and diversion prevention). Additional services to be provided shall include alternatives to medication-based pain management, naloxone training/education, and trauma-based therapy. In addition, the contractor shall collaborate with the DPSCS medical, mental health, and pharmacy contractors regarding MAT, and with Re-entry MAT community liaisons. The contractor for the Baltimore City Region will develop a 45-day SUD disorder curriculum for pretrial detainees. RFP BID responses are due on October 21, 2021, and DPSCS anticipates making an award to the new SUD service provider by August 2022.

ACTIONS TAKEN TO ESTABLISH A MAT PILOT PROGRAM

DPSCS currently provides a variety of services designed at stemming the use and abuse of illicit substances. Medication Assisted Treatment (MAT) regarding both methadone maintenance and methadone initiation are provided to the male and female pretrial detainee population in Baltimore City currently under the medical contractor. In 2017, BPC partnered with the Behavioral Health Leadership Institute (BHLI) to expand MAT and OUD treatment through a Re-entry program called the Project Connections at Re-Entry program (PCARE).

PCARE is a multi-site, mobile treatment facility that has been providing a low-threshold buprenorphine (suboxone) program. The PCARE mobile treatment facility, located just outside BCBIC, has allowed for easily accessible treatment services to be available to individuals with substance abuse and other behavioral health disorders upon release from BCBIC. Currently, during intake, patients meet with the treatment provider at the PCARE facility to conduct an initial assessment regarding OUD, and to determine eligibility for the initiation or continuation of buprenorphine treatment. An individualized care plan is developed with input from the patient, provider, nurse, and peer based on the patient’s desires and needs. In addition, every effort is made to link the patient to a community OUD provider for continuation of treatment.

PLANNED USE OF SUBSTANCE ABUSE TREATMENT FUNDS

DPSCS’ fiscal year 2022 budget includes approximately \$9.1 million for substance use disorder treatment. A breakdown of how these funds will be allocated is provided below.

**DPSCS Substance Abuse Budget
FY 22 Appropriation**

Salaries (including contractual)	\$3,313,021
Substance Use Testing	445,000
Baltimore City Health	405,000
Washington County Health	22,500
Marion House	350,000
MAT/HB 116	1,212,518
Therapeutic Treatment Contract	2,981,878
Assessments	360,000
Total	\$9,089,917

As stated in the chart above, the FY 22 budget includes nearly \$3 million for a contract to provide expanded substance use disorder treatment services, \$1.2 million to establish a MAT pilot program in compliance with HB 116 (2019), and \$360,000 for substance use disorder treatment assessments. DPSCS consolidated these allocations into one request for proposals (RFP). As stated previously, in July 2021 DPSCS issued an RFP which included specifications for the MAT Pilot Program as required by HB 116 (2019). The RFP will take into consideration any operational and treatment modifications necessitated by COVID-19 and guidelines established by the Maryland Department of Health and the Centers for Disease Control and Prevention. A solicitation for services was advertised and RFP bid proposals are due on October 21, 2021. DPSCS anticipates recommending to the Board of Public Works a contract award to the new SUD treatment services provider by August 2022.