



# MARYLAND Department of Health

Larry Hogan, Governor · Boyd Rutherford, Lt. Governor · Dennis Schrader, Secretary

December 18, 2017

The Honorable Thomas M. Middleton  
Chair  
Senate Finance Committee  
3 East Miller Senate Office Building  
Annapolis, Maryland 21401-1991

The Honorable Shane E. Pendergrass  
Chair  
House Health and Government Operations  
Committee  
241 House Office Building  
Annapolis, Maryland 21401-1991

**RE: Senate Bill 577 (Chapter 305 of the Acts of 2014) and State Finance and Procurement §10-309(h) – 2016 and 2017 Report on Cemeteries Located on the Grounds of State Facilities**

Dear Chair Middleton and Chair Pendergrass:

Enclosed please find the 2016 and 2017 reports pursuant to SB 577, *Department of Health and Mental Hygiene (now the Maryland Department of Health (MDH)) – State Facilities-Cemeteries*, which passed during the 2014 session of the General Assembly, and State Finance and Procurement §10-309(h). The reports address the Department's obligation to report on the implementation and provision of perpetual care to cemeteries located on the grounds of a state facility.

If you have any questions or need more information on this subject, please contact Mr. Webster Ye, MDH Deputy Chief of Staff at 410-767-6480 or [webster.ye@maryland.gov](mailto:webster.ye@maryland.gov).

Sincerely,

A handwritten signature in cursive script that reads "Dennis R. Schrader".

Dennis R. Schrader  
Secretary

Enclosure

cc: David Lashar, MDH Chief of Staff  
Webster Ye, MDH Deputy Chief of Staff  
Kathleen Ellis, MDH Principal Counsel  
Sarah Albert, MSAR# 10166

DEPARTMENT OF HEALTH AND MENTAL HYGIENE  
2016 ANNUAL REPORT  
PERPETUAL CARE OF CEMETERIES

During the 2014 legislative session, the General Assembly passed Senate Bill 577 (Chapter 305 of the Acts of 2014), which amended §10-309 of the State Finance and Procurement Article to require that the Department of Health and Mental Hygiene submit an annual report on DHMH cemeteries. This report must include the status of perpetual care provided at each cemetery owned by the Department of Health and Mental Hygiene. The Department submits the 2016 annual report regarding the perpetual care of cemeteries owned and maintained by the Department.

**State Facilities with Cemeteries**

State Finance and Procurement §10-309(a)(3) defines “State Facility” as those State facilities listed in Health General Article §10-406. This includes five State facilities owned by the Department of Health and Mental Hygiene that have cemeteries:

- Crownsville Hospital Center;
- Rosewood Center;
- Eastern Shore Hospital Center;
- Spring Grove Hospital Center; and
- Springfield Hospital Center.

Further, §10-309 (b) states that “a cemetery owned by the State and located on the grounds of a State facility may not be sold by the State if the State facility is downsized, consolidated, closed or sold.” Two facilities, Crownsville Hospital Center and Rosewood Center have been closed; however, both remain under DHMH ownership. The Eastern Shore Hospital Center was relocated and the original hospital site sold. Spring Grove Hospital Center and Springfield Hospital Center are fully operational psychiatric facilities and remain in State ownership. In all cases the cemeteries remain under the ownership of the State.

**Perpetual Care**

Section 10-309 of the State Finance and Procurement requires that “a cemetery owned by the State and located on the grounds of a State Facility shall be provided perpetual care and marked with a monument commemorating the individuals interred in the cemetery.” “Perpetual care” is defined as “the maintenance, including the cutting of grass abutting memorials or monuments, administration, supervision, and embellishment of a cemetery and its grounds, roads, and paths” and includes “the repair and renewal of buildings, including columbaria and mausoleums, and the property of the cemetery.”

This statute further requires DHMH to consult with the Maryland Historic Trust (MHT), in accordance with the consultation provisions found in §§ 5A-525 and 5A-326(d)(2) of the State Finance and Procurement Article, before undertaking any "perpetual care" projects for a cemetery located on the grounds of a State facility. Section 5A-525 and 5A-326(d)(2) require a unit to consult with MHT prior to undertaking projects or issues permits or licenses for projects that might "adversely affect any property listed in or eligible for listing in the Historic Register."

DHMH has consulted with MHT on the Departments compliance of perpetual care of cemeteries located on the property of State facilities. However, MHT advised that perpetual care, as defined in SB577, was unlikely to adversely affect listed or eligible property, and therefore consultation regarding such activities is not required.

## **2016 Annual Report on Perpetual Care**

### **Crownsville Hospital Center Cemetery**

Originally called the “Asylum for the Negro Insane,” the first burial in the Crownsville cemetery was occurred in 1926 and the last burial in 1958. It is estimated that 3,000 individuals were interred in the cemetery. DHMH has an agreement with the Anne Arundel County Department of Recreation and Parks to provide grass cutting services for the cemetery. DHMH has worked closely with the Maryland Historical Trust to survey the cemetery and establish a maintenance plan to protect the site. The cemetery has a memorial maker dedicated to the individuals interred at the cemetery.

### **Rosewood Center Cemetery**

The former Rosewood Center was established in 1888 as the “Asylum and Training Center for the Feeble Minded” and operated as a State facility for more than 120 years in Baltimore County. DHMH has an agreement with St. Thomas Episcopal Church to maintain the Rosewood Cemetery, which is directly adjacent to the Church cemetery. Although the cemetery is landlocked, there is a perpetual easement for access across former Rosewood property. There is no commemorative marker at the cemetery.

### **Eastern Shore Hospital Center Cemetery**

Eastern Shore Hospital Center (ESHC), established in 1912, was originally located on Route 50 in Cambridge. However, in 2001 Eastern Shore Hospital Center relocated to Woods Road in Cambridge, MD. With the exception of the ESHC cemetery, the entire original campus was sold to the Hyatt Regency Hotel. The Hyatt Regency Hotel maintains the ESHC cemetery and provides perpetual care. There is also a commemorative marker at the cemetery dedicated to the individuals interred at the cemetery.

### **Springfield Hospital Center Cemetery (Sunnyside)**

Springfield Hospital Center was first opened in 1896 and continues to serve the mental health needs of the citizens of the State of Maryland. Springfield Hospital Center is a fully operational psychiatric facility. The cemetery, known as Sunnyside, is maintained by the hospital. There is a commemorative maker dedicated to the individuals interred at the cemetery, which the hospital maintains.

### **Spring Grove Hospital Center Cemetery**

Spring Grove Hospital Center was founded in 1797 and is the second oldest continuously operating psychiatric hospital in the United States. Today Spring Grove Hospital Center is a fully operational psychiatric facility. The Hospital maintains the cemetery located on the grounds of the hospital. There is no commemorative marker.