

Larry Hogan, Governor Boyd K. Rutherford, Lt. Governor

Ben Grumbles, Secretary Horacio Tablada, Deputy Secretary

February 7, 2018

The Honorable Mike V. Miller, Jr., President Senate of Maryland State House, H-107 Annapolis MD 21401-1991

The Honorable Joan Carter Conway, Chair Senate Education, Health and Environmental Affairs Committee Miller Senate Office Building 2 West Wing 11 Bladen Street Annapolis MD 21401-1991 The Honorable Michael E. Busch, Speaker House of Delegates State House, H-101 Annapolis MD 21401-1991

The Honorable Kumar P. Barve, Chair Environment and Transportation Committee House of Delegates House Office Building, Room 251 6 Bladen Street Annapolis MD 21401-1991

Dear President Miller, Speaker Busch, Chairs Conway and Barve:

As required in Section 6-905.5(j) of the Environment Article, <u>Annotated Code of Maryland</u>, I am enclosing a copy of the 2015 report on the Collection of Mercury Switches and Mercury Switch Assemblies from Vehicles.

If the Department can provide you with any additional information, please contact me or Ms. Hilary Miller, Director of the Land and Materials Administration, at 410-537-3304 or via email at hilary.miller@maryland.gov.

Sincerely,

Ben Grumbles

Secretary

**Enclosures** 

cc: Sarah Albert, Department of Legislative Services (5 copies)
Hilary Miller, Director, Land and Materials Administration

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## Collection of Mercury Switches and Mercury Switch Assemblies from Vehicles

September 1, 2014 – August 31, 2015

Prepared by:
Land and Materials Administration

Prepared for:
The Maryland General Assembly

February 2018





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### **Background**

In the 2009 session, the Maryland General Assembly passed House Bill 1263 – Maryland's Mercury Switch Removal from Vehicles Act (the "Act"), Chapter 713. The bill amends Environment Article, <u>Annotated Code of Maryland</u>, Sections 6-904 and 6-905.

The impetus for the Act was that processing scrap metal from motor vehicles was causing releases of mercury to the environment from mercury-containing switches. The Act requires removal of mercury-containing switches from end-of-life vehicles by vehicle recyclers and by scrap processing facilities. Manufacturers of vehicles with mercury switches are required to develop and implement a "mercury minimization plan" to assist entities required to remove mercury-containing switches from vehicles.

Section 6-905.5(j) of the Environment Article, <u>Annotated Code of Maryland</u>, requires the Maryland Department of the Environment ("Department") to submit a report on the implementation of the Act to the General Assembly by October 1 of each year. The report is to include information on:

- 1. The number of mercury switches and mercury switch assemblies recovered from vehicles;
- 2. The capture rate of switch recovery achieved;
- 3. The number of switches projected to be recovered;
- 4. The amount and use of funds paid into the State Recycling Trust Fund for the administration of this Act; and
- 5. Any recommendations to improve the provisions of this Act or to increase the capture rate of mercury switches from vehicles.

This document is submitted in fulfillment of the requirement of Section 6-905.5(j) of the Environment Article, Annotated Code of Maryland. This report covers the period from September 1, 2014 through August 31, 2015.

### **Overview of Mercury Switch Collection Program**

Under the Act, vehicle manufacturers that sold vehicles containing mercury switches in Maryland must develop a mercury minimization plan. The plan ensures that manufacturers will be responsible for removal and collection of mercury switches from end-of-life vehicles before the vehicles are processed at vehicle recycling and scrap processing facilities. Processing includes intentionally flattening, crushing, bailing, or shredding of vehicles. The plan is required to include information on the location of mercury-containing switches in vehicles by make, model, and model year; information on the safe and environmentally responsible removal and handling of mercury-containing switches; a plan for implementing and financing the removal, collection, and recovery of mercury-containing switches; payments to vehicle recyclers for each mercury-containing switch collected in accordance with the mercury minimization plan; and maintenance of appropriate record-keeping systems associated with implementation of the plan.

Vehicle manufacturers that installed mercury-containing switches have established a nationwide collection program for automotive mercury switches. This program is being

implemented by the End of Life Vehicle Solutions Corporation (ELVS), an entity created by a consortium of motor vehicle manufacturers. The ELVS website (<a href="www.elvsolutions.org">www.elvsolutions.org</a>) states that ELVS was created by the automotive industry to promote the industry's "environmental efforts in recyclability, education and outreach, and the proper management of substances of concern."

Automobile manufacturers are relying on the ELVS mercury switch collection program to serve as the core of the Maryland approved "mercury minimization plan" that the manufacturers were required to develop and implement under the Act . Under the program, ELVS provides vehicle recyclers and scrap processing facilities with specially designed containers for collection, temporary storage, and shipping of mercury switches removed from end-of-life vehicles. Pre-paid shipping is included with containers that are provided to program participants.

ELVS has developed educational materials that identify which vehicles have mercury switches, where the switches are located on the vehicles, and how the switches should be removed. These educational materials are provided to program participants, and are also made available on the ELVS website (<a href="www.elvsolutions.org">www.elvsolutions.org</a>).

Maryland participants are eligible for bounty payments from ELVS of \$4.00 per mercury light switch or mercury light switch assembly and \$6.00 per mercury-containing antilock braking system (ABS) unit, provided the switches are delivered to ELVS in accordance with requirements specified in the program plan. The plan also provides for a payment from ELVS to the Department of \$1.00 for each mercury switch delivered to ELVS in accordance with the plan.

ELVS submitted its mercury minimization plan for review by the Department on September 27, 2009. On October 27, 2009, ELVS submitted a revised plan that addressed issues arising from the General Motors bankruptcy and reorganization. The Department reviewed the plan and provided ELVS with written comments on October 30, 2009. ELVS provided the Department with a revised plan on November 23, 2009 and the Department approved the plan on January 25, 2010.

As of August 31, 2015, 150 of 150<sup>1</sup> active facilities from Maryland have registered under the ELVS collection program. As new facilities become known, either by field inspection or additional database information, these additional facilities, by means of the Department contact, will be made aware of the requirements of the Act.

### **Report of Required Information**

This section of the report presents information required by Section 6-905.5(j) of the Environment Article, <u>Annotated Code of Maryland</u>, to be reported to the General Assembly. The information is presented in the order it is listed in Section 6-905.5(j).

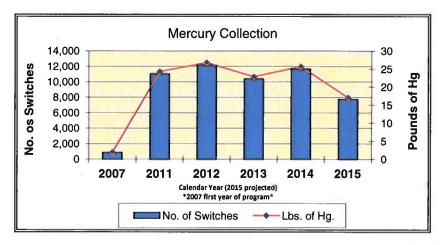
<sup>&</sup>lt;sup>1</sup> This may differ slightly from the registered number shown in the January 30, 2015 ELVS Manufacturer's Annual Implementation Report (Appendix A) due to the existence of out-of-business and duplicate facilities in the ELVS database.

Number of mercury switches and mercury switch assemblies recovered from vehicles:
 From September 1, 2014 through August 31, 2015, the ELVS recycling contractor received 8,491 mercury switches (yielding 18.68 pounds of mercury) from Maryland

received 8,491 mercury switches (yielding 18.68 pounds of mercury) from Maryland vehicle recyclers and scrap processing facilities. This is a decrease of approximately 27% compared to the 11,653 mercury switches collected during the previous twelve months. Month-by-month data on the number of switches turned in to ELVS from September 1, 2014 through August 31, 2015, are shown in the following table:

| 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 | Number of |
|---------------------------------------|-----------|
| Month-Year                            | Switches  |
| Sept-2014                             | 759       |
| Oct-2014                              | 1,519     |
| Nov-2014                              | 391       |
| Dec-2014                              | 1,356     |
| Jan-2015                              | 456       |
| Feb-2015                              | 540       |
| Mar-2015                              | 211       |
| Apr-2015                              | 413       |
| May-2015                              | 144       |
| Jun-2015                              | 1,013     |
| Jul-2015                              | 672       |
| Aug-2015                              | 1,017     |
| TOTAL                                 | 8,491     |

From January 1, 2015 to August 31, 2015, 4,466 mercury switches (yielding 9.83 pounds of mercury) were delivered to the ELVS recycling contractor from Maryland. Data from 2007 - 2015 is presented in the following chart and table:



| Calendar Year | Number of<br>Switches Collected | Pounds of Mercury<br>Collected ** |
|---------------|---------------------------------|-----------------------------------|
| 2015 *        | 7,745                           | 17.04                             |
| 2014          | 11,653                          | 25.64                             |
| 2013          | 10,376                          | 22.83                             |

| Calendar Year | Number of<br>Switches Collected | Pounds of Mercury<br>Collected ** |
|---------------|---------------------------------|-----------------------------------|
| 2012          | 12,151                          | 26.73                             |
| 2011          | 11,011                          | 24.22                             |
| 2010          | 5,509                           | 12.12                             |
| 2009          | 10,052                          | 22.11                             |
| 2008          | 4,625                           | 10.18                             |
| 2007          | 860                             | 1.89                              |
| TOTAL **      | 73,982                          | 162.76                            |

<sup>\*</sup> Total for period January 1, 2015 through August 31, 2015, period covered by report, is 4,466 switches and 9.83 lbs. of mercury.

Appendix A: The 2015 ELVS Manufacturers' Implementation Report required from vehicle manufacturers details collection activities for the previous CY of 2014. Note that there is a lag between the time that participants remove switches from vehicles and the time that the switches are delivered to ELVS because it takes time to accumulate enough switches to fill the collection/shipping container. During each Department inspection, the facility is made aware that mercury switches cannot be kept on site for more than one year from beginning collection, regardless of the number of switches collected, to remain in compliance with hazardous waste regulations, Code of Maryland Regulation (COMAR) 26.13.10.17 B(1), which references the "Universal Waste Rule" with respect to the storage of hazardous waste

### • Number of switches projected to be available for recovery:

The National Vehicle Mercury Switch Recovery Program (NVMSRP) Switch Retirement Model, available on the ELVS web page at <a href="http://elvsolutions.org/?page\_id=1298">http://elvsolutions.org/?page\_id=1298</a> provides the following estimates for the number of end-of-life vehicle mercury switches available in Maryland through 2017:

| Year | Estimated No. Switches Available from Vehicles Scrapped in Maryland |
|------|---|
| 2007 | 61,000  |
| 2008 | 51,000  |
| 2009 | 51,000  |
| 2010 | 51,000  |
| 2011 | 48,000  |
| 2012 | 44,000  |
| 2013 | 41,000  |
| 2014 | 38,000  |
| 2015 | 34,000  |

<sup>\*\*</sup> Per ELVS, 454.54 switches = 1 pound of mercury.

Total for period January 1, 2007 through August 31, 2015, period covered by report, is 70,703 switches and 155.55 lbs. of mercury.

| Year  | Estimated No. Switches Available from Vehicles Scrapped in Maryland |
|-------|---|
| 2016  | 31,000  |
| 2017  | 27,000  |
| Total | 477,000   |

### • Capture rate of switch recovery achieved:

ELVS uses the Switch Retirement Model developed by the NVMSRP Measurement Committee to identify switch populations and estimate mercury switch retirement rates through 2017. The NVMSRP was developed through a collaborative effort involving the U.S. Environmental Protection Agency, states, environmental organizations, and several industry sectors. More information on the NVMSRP is available at <a href="http://elvsolutions.org/?page\_id=1298">http://elvsolutions.org/?page\_id=1298</a>.

The Switch Retirement Model uses historic information on vehicle sales by state, estimates of vehicle scrappage rates as a function of vehicle age, and information on the average number of mercury switches per vehicle to estimate the number of switches expected to be in vehicles scrapped each year, by state.

The model estimates the total number of mercury switches installed in vehicles manufactured before automobile model year 2003 to be 169,185,000 in vehicles sold in the United States. The 2002 model year was the last year that mercury switches were installed in vehicles. Most of the vehicles manufactured prior to 2003 containing these switches have already been taken out of service. The model estimates that 11,797,000 mercury switches nationally will be taken out of service from 2013 through 2017. The number of mercury switches available for collection from vehicles taken out of service in Maryland from 2013 through 2017 is estimated at 171,000. The model estimates that 34,000 mercury switches were available for collection from vehicles taken out of service in Maryland in calendar year 2015.

The Maryland Mercury Switch Model table on pages 7 and 8 present estimates for switches available for recovery, by year, as estimated by the Switch Retirement Model:

To determine the capture rate (CR) in Maryland for the reporting period September 1, 2014 through August 31, 2015, the number of switches available during this period was calculated as follows:

September 1 through December 31, 2014, the number of switches available was 38,000 x (4/12) = 12,667

January 1 through August 31, 2015, the number of switches available was 34,000 x (8/12) = 22,667

Therefore, the Capture Rate from September 1, 2014 through August 31, 2015 was:

$$\frac{Number of \ Switches Turned \ In}{Number of \ Total \ Switches Available} = \text{Capture Rate } \therefore \frac{8,491}{35,334} = 0.2403 \ or \ 24\%^{2}$$

There can be a significant lag time before a switch that has been removed is turned in for recycling. Also, economic concerns related to the recession may have reduced the number of switches available as vehicle owners have kept vehicles in operation longer. There may be some uncertainty in the model's estimate of the number of switches available because the model assumes that a vehicle that was purchased in Maryland will be scrapped in Maryland. That does not take into account such factors as vehicles being taken out of State by persons who relocate and trade-in vehicles being sent out of State by new car dealers. However, this could be happening in other states as well, resulting in vehicles originally purchased elsewhere being scrapped in Maryland.

### • Amount and use of funds paid into the State Recycling Trust Fund:

For State Fiscal Year 2015 (*i.e.*, July 1, 2014 through June 30, 2015), the Department was paid \$7,824 by ELVS. As stated in the manufacturers' mercury minimization plan, ELVS pays the State the \$1.00 required under the Act only upon receiving proper documents from program participants. The switch recovery plan the Department approved includes the statement "ELVS will further authorize the payment of \$1 for each *form verified* (emphasis added) mercury convenience light switch or mercury containing ABS assembly to the Maryland Department of the Environment." The amount of money the State received from ELVS (\$7,824) vs. the number of switches received by ELVS (8,491) from vehicle recyclers and processing facilities reflects the challenges related to the submission of the proper documents. Also, once switches are shipped by a State participant in the program, the delay within ELVS for reimbursement of funds to the State may take between 60 and 90 days. This delay may result in mercury switches and assemblies counted during the fiscal year coming from switches collected during the previous year. Further details on the challenges are available in the Implementation Challenges Section on Page 10 of this report.

<sup>&</sup>lt;sup>2</sup> The 24 percent capture rate differs from the 31 percent capture rate reported in the January 30, 2015 ELVS Manufacturer's Annual Implementation Report (Appendix A) due to different reporting periods. The Implementation report is for CY 2014 while this report covers September 2014 through August 2015.

Maryland Mercury Switch Model

| Year Model   | Scrappage<br>Rate | No. Switches<br>in Operation<br>as of 7/06           | No.<br>Scrapped<br>2007 | 2007<br>Switches <u>In</u><br><u>Operation</u> | 2008 <u>No.</u><br>Scrapped | 2008<br>Switches <u>In</u><br><u>Operation</u> | 2009 <u>No.</u><br><u>Scrapped</u> | 2009<br>Switches <u>In</u><br>Operation | 2010 <u>No.</u><br>Scrapped | 2010<br>Switches <u>In</u><br><u>Operation</u> | 2011 No.<br>Scrapped | 2011<br>Switches <u>In</u><br><u>Operation</u> |
|--------------|-------------------|--|-------------------------|--|-----------------------------|--|------------------------------------|---|-----------------------------|--|----------------------|--|
| 1973 & Older | 20.2              | 21,818   | 4,407                   | 17,411   |                             |  |                                    |   |                             |  |                      |  |
| 1974         | 20.2              | 2,485  | 502                     | 1,983  | 3,918                       | 15,476   |                                    |   | to.                         |  |                      |  |
| 1975         | 20.2              | 2,328  | 470                     | 1,858  | 375                         | 1,482  | 3,426                              | 13,533                                  |                             |  |                      |  |
| 1976         | 20.2              | 3,541  | 715                     | 2,826  | 571                         | 2,255  | 455                                | 1,799                                   | 3,097                       | 12,235   |                      |  |
| 1977         | 20.2              | 5,058  | 1,022                   | 4,036  | 815                         | 3,221  | 651                                | 2,570                                   | 519                         | 2,051  | 2,886                | 11,400   |
| 1978         | 19.3              | 6,318  | 1,219                   | 5,098  | 1,030                       | 4,068  | 822                                | 3,247                                   | 656                         | 2,591  | 523                  | 2,067  |
| 1979         | 18.5              | 7,687  | 1,422                   | 6,265  | 1,209                       | 5,056  | 1,021                              | 4,034                                   | 815                         | 3,219  | 650                  | 2,569  |
| 1980         | 17.7              | 4,186  | 741                     | 3,445  | 637                         | 2,807  | 542                                | 2,266                                   | 458                         | 1,808  | 365                  | 1,443  |
| 1981         | 16.9              | 4,465  | 755                     | 3,711  | 657                         | 3,054  | 565                                | 2,489                                   | 480                         | 2,009  | 406                  | 1,603  |
| 1982         | 16.1              | 5,205  | 838                     | 4,367  | 738                         | 3,629  | 642                                | 2,987                                   | 553                         | 2,434  | 470                  | 1,964  |
| 1983         | 15.2              | 8,546  | 1,299                   | 7,247  | 1,167                       | 6,080  | 1,028                              | 5,052                                   | 894                         | 4,158  | 769                  | 3,389  |
| 1984         | 14.5              | 15,242   | 2,210                   | 13,032   | 1,981                       | 11,051   | 1,779                              | 9,272                                   | 1,567                       | 7,705  | 1,364                | 6,341  |
| 1985         | 13.6              | 20,847   | 2,835                   | 18,012   | 2,612                       | 15,400   | 2,341                              | 13,059                                  | 2,103                       | 10,957   | 1,852                | 9,105  |
| 1986         | 12.9              | 34,873   | 4,499                   | 30,375   | 4,131                       | 26,244   | 3,805                              | 22,438                                  | 3,411                       | 19,028   | 3,063                | 15,964   |
| 1987         | 12.1              | 32,462   | 3,928                   | 28,534   | 3,681                       | 24,853   | 3,380                              | 21,473                                  | 3,114                       | 18,359   | 2,791                | 15,569   |
| 1988         | 11.4              | 41,449   | 4,725                   | 36,724   | 4,444                       | 32,280   | 4,164                              | 28,116                                  | 3,824                       | 24,292   | 3,522                | 20,770   |
| 1989         | 10.6              | 56,526   | 5,992                   | 50,534   | 5,761                       | 44,773   | 5,418                              | 39,356                                  | 5,077                       | 34,279   | 4,662                | 29,617   |
| 1990         | 9.9               | 46,336   | 4,587                   | 41,749   | 4,425                       | 37,323   | 4,255                              | 33,069                                  | 4,001                       | 29,067   | 3,750                | 25,318   |
| 1991         | 9.2               | 48,654   | 4,476                   | 44,177   | 4,374                       | 39,804   | 4,219                              | 35,585                                  | 4,057                       | 31,528   | 3,815                | 27,713   |
| 1992         | 8.5               | 42,356   | 3,600                   | 38,756   | 3,566                       | 35,190   | 3,484                              | 31,706                                  | 3,361                       | 28,345   | 3,231                | 25,114   |
| 1993         | 7.8               | 53,606   | 4,181                   | 49,425   | 4,201                       | 45,224   | 4,161                              | 41,063                                  | 4,065                       | 36,998   | 3,922                | 33,076   |
| 1994         | 7.3               | 66,074   | 4,823                   | 61,250   | 4,778                       | 56,473   | 4,800                              | 51,672                                  | 4,754                       | 46,919   | 4,645                | 42,274   |
| 1995         | 5.6               | 47,409   | 2,655                   | 44,754   | 3,267                       | 41,487   | 3,236                              | 38,251                                  | 3,251                       | 35,000   | 3,220                | 31,780   |
| 1996         | 4.6               | 38,912   | 1,790                   | 37,122   | 2,079                       | 35,044   | 2,558                              | 32,485                                  | 2,534                       | 29,952   | 2,546                | 27,406   |
| 1997         | 3.4               | 13,580   | 462                     | 13,118   | 603                         | 12,514   | 701                                | 11,814                                  | 862                         | 10,951   | 854                  | 10,097   |
| 1998         | 3.1               | 14,115   | 438                     | 13,678   | 465                         | 13,213   | 608                                | 12,605                                  | 706                         | 11,899   | 869                  | 11,031   |
| 1999         | 2.5               | 22,655   | 566                     | 22,089   | 685                         | 21,404   | 728                                | 20,676                                  | 951                         | 19,725   | 1,105                | 18,620   |
| 2000         | 2.3               | 8,317  | 191                     | 8,125  | 203                         | 7,922  | 246                                | 7,677                                   | 261                         | 7,416  | 341                  | 7,075  |
| 2001         | 1.8               | 9,551  | 172                     | 9,379  | 216                         | 9,163  | 229                                | 8,934                                   | 277                         | 8,657  | 294                  | 8,363  |
| 2002         | 1.7               | 29,114   | 495                     | 28,619   | 515                         | 28,104   | 646                                | 27,458                                  | 686                         | 26,771   | 830                  | 25,942   |
|              | Total             | 713,713  | 66,016                  | 647,697  | 63,102                      | 584,595  | 59,909                             | 524,687                                 | 56,333                      | 468,354  | 52,745               | 415,609  |
|              |                   | Switches Newly<br>Available in MD<br>for Collection: | 61,000                  |  | 51,000                      |  | 51,000                             |   | 51,000                      |  | 48,000               | Common College                                 |

Note: Switches available for collection estimated by subtracting inaccessible switches due to vehicle damage, end of life vehicle exports, and lost or stolen vehicles which do not enter the recycling stream from total switches

| <u>Year Model</u><br>1973 & | Scrappage<br>Rate                              | 2012<br>No.<br>Scrapped | 2012<br>Switches<br>In Operation | 2013<br><u>No.</u><br>Scrapped | 2013<br>Switches<br>In<br>Operation | 2014<br><u>No.</u><br>Scrapped | 2014<br>Switches<br>In<br>Operation | 2015<br><u>No.</u><br>Scrapped | 2015<br>Switches<br>In<br>Operation | 2016<br><u>No.</u><br>Scrapped | 2016<br>Switches<br>In<br>Operation | 2017<br><u>No.</u><br>Scrapped | 2017<br>Switches<br>In Operation |
|-----------------------------|--|-------------------------|----------------------------------|--------------------------------|-------------------------------------|--------------------------------|-------------------------------------|--------------------------------|-------------------------------------|--------------------------------|-------------------------------------|--------------------------------|----------------------------------|
| OLDER                       | 20.2   |                         |                                  |                                |                                     |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1974                        | 20.2   |                         |                                  |                                |                                     |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1975                        | 20.2   |                         |                                  |                                |                                     |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1976                        | 20.2   |                         |                                  |                                |                                     |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1977                        | 20.2   |                         |                                  |                                |                                     |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1978                        | 19.3   | 2,721                   | 10,747                           |                                |                                     |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1979                        | 18.5   | 519                     | 2,050                            | 2,585                          | 10,212                              |                                |                                     |                                |                                     |                                |                                     |                                |                                  |
| 1980                        | 17.7   | 291                     | 1,151                            | 233                            | 919                                 | 2,249                          | 8,883                               |                                |                                     |                                |                                     |                                |                                  |
| 1981                        | 16.9   | 324                     | 1,279                            | 258                            | 1,021                               | 206                            | 815                                 | 1,959                          | 7,738                               |                                |                                     |                                |                                  |
| 1982                        | 16.1   | 397                     | 1,568                            | 317                            | 1,251                               | 253                            | 998                                 | 202                            | 797                                 | 1,724                          | 6,811                               |                                |                                  |
| 1983                        | 15.2   | 654                     | 2,735                            | 552                            | 2,182                               | 441                            | 1,742                               | 352                            | 1,390                               | 281                            | 1,109                               | 1,600                          | 6,320                            |
| 1984                        | 14.5   | 1,173                   | 5,168                            | 997                            | 4,170                               | 842                            | 3,328                               | 672                            | 2,656                               | 536                            | 2,119                               | 428                            | 1,691                            |
| 1985                        | 13.6   | 1,612                   | 7,494                            | 1,386                          | 6,107                               | 1,179                          | 4,929                               | 996                            | 3,933                               | 794                            | 3,139                               | 634                            | 2,505                            |
| 1986                        | 12.9   | 2,698                   | 13,266                           | 2,348                          | 10,918                              | 2,020                          | 8,898                               | 1,717                          | 7,181                               | 1,451                          | 5,730                               | 1,158                          | 4,573                            |
| 1987                        | 12.1   | 2,507                   | 13,062                           | 2,208                          | 10,855                              | 1,921                          | 8,933                               | 1,653                          | 7,281                               | 1,405                          | 5,876                               | 1,187                          | 4,689                            |
| 1988                        | 11.4   | 3,157                   | 17,613                           | 2,836                          | 14,777                              | 2,497                          | 12,280                              | 2,174                          | 10,106                              | 1,870                          | 8,237                               | 1,590                          | 6,647                            |
| 1989                        | 10.6   | 4,294                   | 25,323                           | 3,849                          | 21,473                              | 3,457                          | 18,016                              | 3,045                          | 14,972                              | 2,650                          | 12,322                              | 2,279                          | 10,042                           |
| 1990                        | 9.9  | 3,443                   | 21,874                           | 3,172                          | 18,703                              | 2,843                          | 15,860                              | 2,553                          | 13,306                              | 2,249                          | 11,058                              | 1,957                          | 9,100                            |
| 1991                        | 9.2  | 3,575                   | 24,138                           | 3,283                          | 20,855                              | 3,024                          | 17,831                              | 2,710                          | 15,121                              | 2,434                          | 12,686                              | 2,144                          | 10,542                           |
| 1992                        | 8.5  | 3,039                   | 22,075                           | 2,848                          | 19,227                              | 2,615                          | 16,613                              | 2,409                          | 14,204                              | 2,159                          | 12,045                              | 1,939                          | 10,106                           |
| 1993                        | 7.8  | 3,771                   | 29,305                           | 3,546                          | 25,759                              | 3,323                          | 22,436                              | 3,051                          | 19,385                              | 2,811                          | 16,574                              | 2,519                          | 14,055                           |
| 1994                        | 7.3  | 4,481                   | 37,793                           | 4,308                          | 33,484                              | 4,052                          | 29,433                              | 3,797                          | 25,636                              | 3,486                          | 22,149                              | 3,212                          | 18,938                           |
| 1995                        | 5.6  | 3,146                   | 28,634                           | 3,035                          | 25,598                              | 2,918                          | 22,680                              | 2,744                          | 19,936                              | 2,572                          | 17,364                              | 2,362                          | 15,003                           |
| 1996                        | 4.6  | 2,521                   | 24,884                           | 2,464                          | 22,421                              | 2,377                          | 20,044                              | 2,285                          | 17,759                              | 2,149                          | 15,610                              | 2,014                          | 13,597                           |
| 1997                        | 3.4  | 858                     | 9,239                            | 850                            | 8,389                               | 830                            | 7,558                               | 801                            | 6,757                               | 770                            | 5,987                               | 724                            | 5,262                            |
| 1998                        | 3.1  | 860                     | 10,170                           | 864                            | 9,306                               | 856                            | 8,450                               | 837                            | 7,613                               | 807                            | 6,806                               | 776                            | 6,030                            |
| 1999                        | 2.5  | 1,359                   | 17,261                           | 1,346                          | 15,915                              | 1,353                          | 14,562                              | 1,340                          | 13,222                              | 1,309                          | 11,913                              | 1,263                          | 10,651                           |
| 2000                        | 2.3  | 396                     | 6,678                            | 488                            | 6,191                               | 483                            | 5,708                               | 485                            | 5,223                               | 481                            | 4,742                               | 469                            | 4,273                            |
| 2001                        | 1.8  | 385                     | 7,978                            | 447                            | 7,532                               | 550                            | 6,982                               | 545                            | 6,437                               | 547                            | 5,890                               | 542                            | 5,348                            |
| 2002                        | 1.7  | 882                     | 25,060                           | 1,153                          | 23,907                              | 1,339                          | 22,568                              | 1,647                          | 20,921                              | 1,632                          | 19,289                              | 1,640                          | 17,649                           |
|                             | Total  | 49,063                  | 366,546                          | 45,372                         | 321,173                             | 41,627                         | 279,546                             | 37,973                         | 241,573                             | 34,117                         | 207,456                             | 30,436                         | 177,020                          |
|                             | Switches Newly Available in MD for Collection: | 44,000                  |                                  | 41,000                         |                                     | 38,000                         |                                     | 34,000                         |                                     | 31,000                         |                                     | 27,000                         |                                  |

### RECYCLING TRUST FUND MERCURY AUTO SWITCH ACTIVITY

July 1, 2014 to June 30, 2015

A. Beginning Balance 7/01/14

\$0.00

B. FY 2015 Receipts

Mercury Vehicle Switch Payments from ELVS

\$7,824.00

C. Total Receipts Available FY 2014 (A+B)

\$7,824.00

### FY 2015 Expenditures

D.

| Salaries and Wages                       | \$94,714.98  |
|--|--------------|
| Technical and Special Fees               | 0            |
| Communications                           | 0            |
| Travel                                   | 0            |
| Utilities                                | 0            |
| Motor Vehicle Operations and Maintenance | 0            |
| Contractual Services                     | 0            |
| Supplies and Materials                   | 0            |
| Equipment                                | 0            |
| Grants                                   | 0            |
| Fixed Charges                            | 0            |
| Subtotal                                 | \$94,714.98  |
| Indirect Costs (26.29% + Fringe)         | \$39,290.91  |
| Total Expenditures                       | \$134,005.89 |

E. Balance for Mercury Switch Activities June 30, 2015

(\$126,181.89)

The limited funds received are being applied toward program staff costs and outreach activities. These expenditures include mailings to vehicle recycling facilities and staff contacts by phone and in person with regulated facilities.

In State FY 2015, \$134,005.89 was charged for mercury switch recovery program activities. Details on these expenditures are provided in the financial statement on Page 9 of this report.

### **Highlights of Department Activities**

During the period covered by this report, the Department performed outreach activities to inform vehicle recyclers and scrap processing facilities of their obligations to remove and collect mercury switches from end-of-life vehicles. Outreach activities included telephone calls and site visits.

The Department made 186 site visits to vehicle recyclers and scrap processing facilities to gather information on program implementation, provide compliance assistance, and, when necessary, issues Site Complaints for non-compliance with the Environment Article, Annotated Code of Maryland, Section(s) 6-904, 6-905, 6-905.4, 6-905.5, and/or 6-905.6. As a result of the site visits, a Site Complaint was issued to one (1) individual vehicle recycler. Specifically, the Site Complaint was issued to an auto parts dismantler for failure to handle mercury switches as required by the approved Mercury Minimization Plan. Also, a Complaint, Order, & Administrative Penalty was issued by the Office of the Attorney General to the same auto parts dismantler for failure to register with ELVS and failure to remove switches. Additionally, there were two ELVS database audits performed during this report period. Facility audits can be made primarily by phone and/or using the ELVS database to check on compliance issues with respect to facility registration, switches received by ELVS, and compliance with the Universal Waste Rule regarding the period of storage of hazardous waste.

Follow-up inspections are conducted at facilities that have previously received Site Complaints from the Department. These inspections focus on whether or not the facility has satisfied the terms of the Site Complaint, thus bringing the facility into compliance with the Act. The Department issues a Notice of Violation (NOV) to each specific facility that has failed to correct a previous Site Complaint issued to their operation as a result of non-compliance. These NOV's will include monetary penalties as well as a facility agreement to come into compliance with the Act.

### **Implementation Challenges**

Payment to the State by vehicle manufacturers of \$1.00 per switch recovered, as mandated in the Act, has been limited because the manufacturers will only make payments for switches accompanied by complete and accurate documents as required by ELVS. The discrepancy between the money received and switches returned can also be attributed to a delay from the time switches are received by ELVS and the processing of the switches. In some cases, the lack of proper documentation may be intentional by participants because of the burden of filling out the ELVS documents versus the bounty of \$4.00 or \$6.00 per switch that ELVS will reimburse for properly documented switches. In addition, some participants do not want to manage the tax implications from receiving the reimbursement. As a result, the State received \$7,832.50 in payments in FY 2015, reflecting a decrease over the \$9,120 received in FY 2014.

The reduction in the number of switches returned by vehicle recyclers and scrap processing facilities may be attributed to a reduced number of vehicles received that contain mercury switches. Also, participants are frequently slow to turn in switches they have collected. As part of the normal inspection routine, facilities are reminded and encouraged of the need to timely ship mercury switches to ELVS once the collection buckets approach full. Additionally, facilities are educated and inspected for compliance with the one year Universal Waste Rule storage time limit for having mercury switches stored on site.

The electronic record-keeping requirement of the Act continues to be a difficult requirement for some facilities. While many of the vehicle recyclers and scrap processing facilities are large with sophisticated inventory control, others are small operations with limited computer capability.

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# Appendix A

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P.O. BOX 3282 Farmington Hills, MI. 48333-3292

January 30, 2015

Ms. Hilary Miller
Program Manager
Technical Services and Operations Program
Land Management Administration
Maryland Department of the Environment
1800 Washington Boulevard - Suite 610
Baltimore, MD 21230-1719

Subject: End-of-Life Vehicle Solutions Corporation "Manufacturer's Annual Implementation Report"

Dear Ms. Miller,

The Annotated Code of Maryland Section 6-905.5(G) Mercury Switch Removal from Vehicles, Chapter 713 requires vehicle manufacturers to report annually to the Maryland Department of the Environment on the progress of their mercury minimization plan including:

- the number of mercury switches collected
- · a description of the capture rate achieved
- a description of actions that may be implemented to improve the plan if a capture rate of at least 90% for the previous calendar year is not achieved
- the number of end-of-life vehicles containing mercury switches
- · a description of how the mercury switches were managed
- · a description of the costs of implementing the program

This report is provided by End of Life Vehicle Solutions Corporation on behalf of its member automotive companies. The participating members of ELVS are: FCA US LLC (formerly Chrysler Group LLC); Ford Motor Company; Mack Trucks Inc; Mercedes-Benz USA, LLC; Mitsubishi Motors North America, Inc; Navistar, Inc; Nissan North America, Inc; PACCAR, Inc; Porsche Cars North America Inc.; Subaru of America, Inc; Toyota Motor Sales USA, Inc.; Volkswagen Group of America, Inc; Volvo Cars of North America; and Volvo Trucks North America. This report also includes switches from the former MLC (old GM).

### **Mercury Switches Collected**

A total of 11,653 mercury switches were delivered to the ELVS recycling contractor from Maryland dismantlers during calendar year 2014, yielding 25.6 pounds of recovered mercury. There were 165 registered dismantlers, 76 of which submitted switches.

#### **Mercury Switch Capture Rate**

The estimated number of switches available for recovery in Maryland during 2014 was 38,000. The number of switches collected (11,653) yields an annual capture rate of 31% (25% for 2013).

#### **Vehicle / Switch Estimates**

ELVS uses the National Vehicle Mercury Switch Recovery Program (NVMSRP) Switch Retirement Model (<a href="https://www.elvsolutions.org/model.html">www.elvsolutions.org/model.html</a>) approved by the U.S. EPA and program partners to estimate mercury switch populations. The model was developed to identify switch populations and estimate mercury switch retirement rates through 2017. Therefore, the model focuses on mercury switch counts rather than vehicle counts.

The model estimates that the national total number of mercury switches historically manufactured in vehicles to be 169,185,000. Most of the vehicles containing these switches have already been scrapped, with an estimated 6,313,000 switches remaining in today's national fleet for collection (CY 2015 – 2017). Maryland's portion of switches remaining for collection (CY 2015 - 2017) is estimated to be 92,000.

For reference and according to the model, the number of mercury switches that were available nationally for recovery in 2014 was estimated to be 2,612,000 units. In Maryland 38,000 switches were available for recovery in 2014.

For your convenience, regularly updated collection information is available through our contractor's (US Ecology) website, http://www.eqonline.com/services/ELVS-Mercury-Switch-Recovery-Program/annual-report.asp?year=all, portions of which are now downloadable into Excel. This web-based data tracking system is part of ELVS' commitment to data accessibility, and will be available at least until 2017.

### **Processing of Vehicles**

ELVS does not have data on the actual number of end of life vehicles processed. Our estimate is based on data from the latest Ward's Motor Vehicle Facts & Figures. According to Wards, the number of vehicles retired from use nationally in 2013 (the latest year given) is 11,629,000. The total registrations for Maryland for 2012 (again, the latest year given) are 3,861,428 out of 245,184,447 registered nationally. We estimate approximately 183,146 end of life vehicles were processed in Maryland in 2013 (11,629,000\*(3,861,428 /245,184,447)). This does not include end of life vehicle imports or exports from the state or the effect of recessions. We realize that the number of vehicles retired annually varies year to year depending on many conditions. Our estimate is therefore based on the best available data.

### **Improvement Actions**

In 2014 ELVS participated in a number of regional and national automotive recycling events, some of which were attended by Maryland recyclers. In 2015, ELVS will continue to attend these kinds of events to encourage recycler participation and mercury switch collection.

Over the course of 2014, NVMSRP member organizations conducted a comprehensive review of the overall progress of automotive mercury switch collection programs in the U.S., including which collection program features have proven to be most effective. The review has been completed and the group is currently considering possible additional steps to enhance switch collections such as increased outreach and communications to recyclers, and the role switch collections could play in complying with certain federal air quality rules. Recommendations are expected in early 2015.

Additionally, the Product Stewardship Institute, Inc. conducted a program in Illinois during 2013 and 2014 to assess the impact of switch collection incentives, various educational outreach tools, and additional state actions on switch collections. A final report on that study was released earlier this month, and any recommendations made in the report may be considered as ELVS seeks to improve switch collections in all states. ELVS contributed its expertise to the study.

### **Mercury Switch Management**

Mercury switches received by ELVS are generally managed as follows:

- Dismantlers remove the switch assemblies and place them in the collection bucket, or extract and place the mercury pellets in the collection buckets. ABS assemblies with multiple pellets are returned as units.
- Once the buckets are full, the dismantler contacts US Ecology which pays for the shipping of the buckets to its facility in Michigan.
- US Ecology records the number of pellets and enters them into its database. The pellets
  are then sent to a retorting facility where the mercury is recycled.

### **Program Costs**

The total implementation cost for the program including bounties, bucket charges, and program maintenance was \$46,865 for calendar year 2014.

We look forward to a steady increase in the number of switches returned to ELVS for recycling in 2015. If you have any questions or comments regarding this report, please contact me at brelvs@yahoo.com.

Sincerely.

Project Manager

Brian Rippon

Bus H. Rijon

End-of-Life Vehicle Solutions

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