



**GOVERNOR'S OFFICE OF
CRIME PREVENTION, YOUTH,
AND VICTIM SERVICES**

**Domestic Violence Program FY 2022 Annual
Report**

Family Law Article, § 4-516(a); House Bill 739/Chapter 356, 2011

Larry Hogan
Governor

Boyd K. Rutherford
Lt. Governor

Kunle Adeyemo, Esq.
Executive Director

Governor's Office of Crime Prevention, Youth, and Victim Services

Submitted by:
Governor's Office of Crime Prevention, Youth, and Victim Services

Contact: Paulette Williams-Tillery
410-697-9312 | Paulette.Williams-Tillery@Maryland.gov

MSAR #8611
December 31, 2022

Table of Contents

Table of Contents	2
Introduction	3
Background	4
Domestic Violence Act of 1994	4
Domestically Related Crimes	5
Maryland Domestic Violence Program	7
Grant Awards	8
Performance Measures	10
Conclusion	11

Introduction

In 1977, the Department of Human Services established Maryland's Domestic Violence Program under §§ 4-513 through 4-515 of the Family Law Article, to provide services to victims of domestic violence.¹ In 1985, the Department of Human Services developed regulations for the program to ensure the availability of services to victims and their families and to administer grant funds for the program.²

In 1996, Senate Bill 456 charged the Department of Human Services with establishing and administering a domestic violence program for victims of domestic violence.³ Under its administration, and through a network of local domestic violence service programs, the Maryland Domestic Violence Program provides temporary shelter environments and supportive services to victims of domestic violence and their families throughout the State.

Chapter 356 of 2011 (House Bill 739) transferred the responsibility and funding for sexual assault crisis programs and domestic violence programs from the Department of Human Services to the Governor's Office of Crime Prevention, Youth, and Victim Services (Office).⁴ Specifically, the Act charged the Office with establishing a program in each region of the State to provide victims of domestic violence and their children with temporary shelter or help in obtaining shelter, counseling, information, referral, and rehabilitation.

Pursuant to this Act, and as funds become available, the Office may extend the domestic violence program to other areas in the State in which the expansion of such programs may include establishing additional shelters or providing funds and technical assistance to a local organization or agency that shows that it is willing and able to run a domestic violence shelter. In addition to receiving funds from the annual State budget, the Office shall attempt to secure funding, including in-kind contributions, for the establishment and operation of domestic violence programs from the federal government, local governments, and private sources. Furthermore, and in accordance with § 4-516(a) of the Family Law Article, the Office shall submit a report to the General Assembly each year as it relates to the domestic violence program.

¹ Maryland Network Against Domestic Violence & Maryland Department of Human Resources. (2011). [*Addressing Domestic Violence: Maryland's Plan 2010 - 2011*](#). The Department of Human Resources changed its name to the Department of Human Services in July 2017.

² Ibid. The available services are outlined in the Code of Maryland (COMAR) Title 07, Subtitle 01, Chapter 15.

³ Maryland General Assembly. (1996). [*Senate Bill 456. Crime Victims and Witnesses - Nonsubstantive Reorganization of Laws*](#).

⁴ Maryland General Assembly. (2011). [*Chapter 356 of 2011 \(House Bill 739\) Sexual Assault Crisis Programs and Domestic Violence Programs - Transfer to the Governor's Office of Crime Control and Prevention*](#).

Background

Domestic Violence Act of 1994

In 1994, the *Domestic Violence Act of 1994* mandated all law enforcement agencies in Maryland to submit information to the Maryland Department of State Police as it relates to incidents involving domestic violence.⁵ Through the Maryland Uniform Crime Report (UCR) Program, a revised data form was created to allow for the collection of additional data, based on the revised definition of a domestic violence incident under its guidelines.

At that time, the Maryland UCR Program defined a domestic violence incident as any crime where “*An individual who has received deliberate physical injury or is in fear of imminent deliberate physical injury from a current or former spouse or a current or former cohabitant. This includes a homosexual relationship.*”⁶ In addition, a domestic violence incident in the Maryland UCR Program was considered to be any crime against:

- A married person living with their spouse.
- A married person estranged from their spouse.
- A male and female in an intimate relationship who are not married to each other and who are cohabitating or had cohabitated.
- Individuals of the same sex in an intimate relationship who are cohabitating or had cohabitated.

As illustrated below, **Table 1. Number of Domestic Violence Crimes - Spouse Relationship** provides a breakdown of domestic violence crimes in Maryland by offender relationship.

Table 1. Number of Domestic Violence Crimes - Spouse Relationship (2013 - 2020)⁷								
Spouse	2013*	2014	2015	2016	2017	2018	2019**	2020
Husband	1,866	1,754	1,766	1,688	1,782	1,778	1,734	1,553
Wife	4,761	4,148	4,223	3,985	4,136	4,023	4,050	3,725
Male Cohabitant	2,460	2,257	2,310	2,019	2,147	2,555	2,423	2,137
Female Cohabitant	7,342	6,514	6,607	5,606	5,319	6,097	5,995	5,656
Homosexual	388	382	395	377	445	533	614	454
Subtotal	16,817	15,055	15,301	13,675	13,829	14,986	14,816	13,525

*The crime of domestic violence expanded in 2013, to include more relationships to reflect changes in the law.

**The total number of crimes was modified from the prior year’s publication due to the change of a 2019 case status.

⁵ Maryland Department of State Police. (2013). [Crime in Maryland: 2012 Uniform Crime Report](#).

⁶ Ibid.

⁷ Maryland Department of State Police. (2021). [Crime in Maryland: 2020 Uniform Crime Report](#). This information represents the most current data available.

Domestically Related Crimes

In 2012, House Bill 1146/Senate Bill 647, *Domestically Related Crimes*, was signed into law to help improve the recording and tracking of domestic violence crimes.⁸ Because Maryland does not have a distinct crime of domestic violence, the new law “helps law enforcement, advocates, prosecutors and judges better protect domestic violence victims and set more appropriate conditions for abusers.”⁹

In 2013, the Maryland UCR Program expanded the definition of a domestically related crime to mirror House Bill 1146/Senate Bill 647. The expanded definition includes “*Any crime committed by a suspect (respondent) against a victim who is a person eligible for relief, as defined in § 4-501 of the Family Law Article or who had a sexual relationship with the suspect within 12 months before the commission of the crime. This also includes homosexual relationships.*”¹⁰ In addition, a “person eligible for relief,” as defined in § 4-501 of the Family Law Article includes:

- The current or former spouse of the respondent.
- A cohabitant of the respondent.
- A person related to the respondent by blood, marriage, or adoption.
- A parent, stepparent, child, or stepchild of the respondent or the person eligible for relief who resides or resided with the respondent or person eligible for relief for at least 90 days within one year before the filing of the petition.
- A vulnerable adult.
- An individual who has a child in common with the respondent.

The expanded definition of “persons eligible for relief” under Maryland’s domestic violence statutes resulted in a significant increase in the total number of domestic violence crimes throughout the State (*as shown in Table 2*).

Table 2. Number of Domestic Violence Crimes - Non-Spouse Relationship (2013 - 2020)¹¹								
Relationships reported as of 2013	2013*	2014	2015	2016	2017	2018	2019**	2020
Sibling (brother or sister)	1,636	1,691	1,791	1,918	1,970	2,254	2,018	1,900
Niece, Nephew, Aunt, Uncle, Cousin, In-law	562	660	866	1,070	970	1,068	1,043	993
Grandchild or Grandparent	232	280	328	349	397	447	471	431
Child (son or daughter) or Stepchild	2,149	2,274	2,601	2,521	2,922	3,018	3,042	2,604
Parent or Stepparent	2,533	2,729	3,143	3,096	3,298	3,600	3,426	3,079
Vulnerable Adult	47	73	56	63	57	67	154	147

⁸ Maryland Department of Legislative Services. (2012). [House Bill 1146 \(2012\). Domestically Related Crimes - Reporting](#) / [Senate Bill 647 \(2012\). Domestically Related Crimes - Reporting](#).

⁹ Maryland Department of State Police. (2021). [Crime in Maryland: 2020 Uniform Crime Report](#).

¹⁰ Ibid.

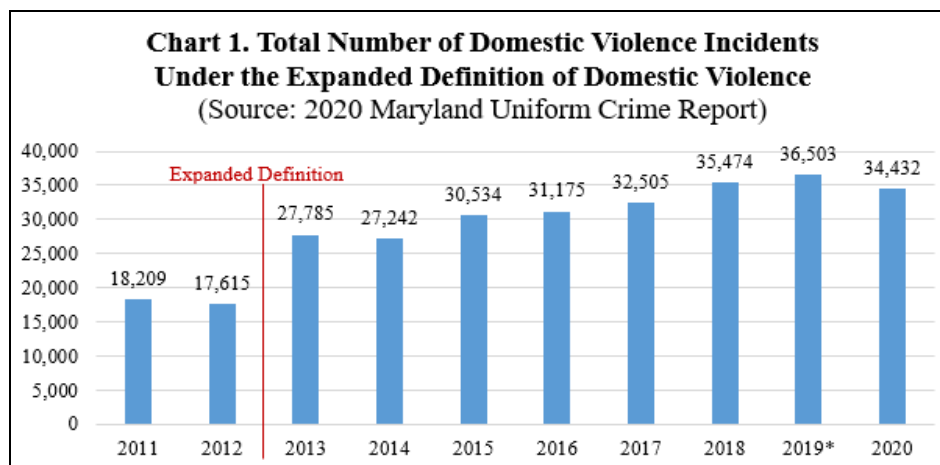
¹¹ Ibid. This information represents the most current data available.

Individual with a child in common	1,378	1,638	1,922	2,181	2,199	2,579	2,820	3,061
Heterosexual Male, Intimate Partner	630	649	978	1,472	1,569	1,648	1,957	1,983
Heterosexual Female, Intimate Partner	1,651	2,014	3,252	4,437	4,877	5,345	6,232	6,266
Homosexual Intimate Partner	150	179	296	393	417	462	524	443
Grand Total	27,785	27,242	30,534	31,175	32,505	35,474	36,503	34,432

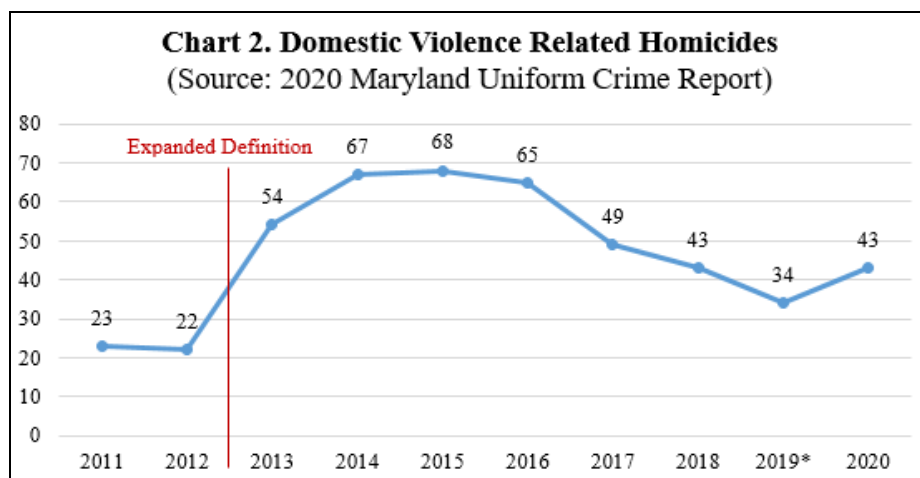
*The crime of domestic violence expanded in 2013, to include more relationships to reflect changes in the law. This change explains the increase in the total number of domestically related crimes reported.

**The total number of crimes was modified from the prior year's publication due to the change of a 2019 case status.

Under the expanded definition, the Maryland UCR identified an additional 20,907 domestically related crimes in 2020 (*as shown in Chart 1*).¹² It also identified 30 female and 13 male homicide victims, all determined to be domestically related based on the expanded definition (*as shown in Chart 2*).



*The total number of crimes was modified from the prior year's publication due to the change of a 2019 case status.



*The total number of crimes was modified from the prior year's publication due to the change of a 2019 case status.

¹² Ibid.

Maryland Domestic Violence Program

Pursuant to Chapter 356 of 2011, the Office administers the Maryland Domestic Violence Program (DOMV), a statewide program that is funded through the State's annual budget and through federal Family Violence Prevention and Services (FVPS) funds from the U.S. Department of Health and Human Services, to make temporary shelter environments and supportive services available through a network of local domestic violence services programs.¹³ Through the DOMV/FVPS program, funds are available to comprehensive domestic violence programs to include private and nonprofit organizations, as well as local governmental agencies.

The primary purpose of this program is to prevent incidents of family violence, domestic violence, and dating violence to meet the needs of all victims and their dependents, including those in underserved communities. Funds are used to assist subrecipients provide services to victims through a 24-hour hotline, safe accommodations, therapeutic counseling, legal counseling, and court accompaniment. Funds are also used to support community awareness activities and abuse intervention programs. Through its program, DOMV/FVPS provides comprehensive services to meet the specific needs of domestic violence victims and their families. These services are provided through a network of community-based domestic violence programs and are available in every jurisdiction statewide.

At the local level, these programs ensure that victims have access to needed services onsite and also provide victims with linkages to other community-based services as needed. The provision of services at the local level also fosters a coordinated community approach to serve domestic violence victims, which includes partnerships with law enforcement, courts, hospitals, local departments of social services, and other related support agencies.

In addition, all DOMV/FVPS funded domestic violence programs must provide specialized services that reflect awareness of, and sensitivity to, the needs of underserved populations and implement their programs in accordance with State and federal regulations or guidelines. Unserved and underserved victim populations targeted for outreach and services include: individuals with mental health and substance abuse issues; individuals with disabilities; those with limited English proficiency; immigrants; people in same-sex relationships; teens; military families; male victims; and individuals and families living in rural areas of the State where access to services may be limited. Each program develops and implements a plan for outreach to, and engagement of, unserved or underserved populations.

While the Office requires all domestic violence programs to identify and provide services to unserved and underserved populations, the Office does not require the programs to adopt a

¹³ Governor's Office of Crime Prevention, Youth, and Victim Services.
<http://goccp.maryland.gov/grants/programs/domv/>. Retrieved from *Maryland Domestic Violence Program (DOMV)*.

standardized approach for outreach and intervention. Programs develop and implement their own outreach efforts as defined by their understanding of the specific needs of their respective jurisdictions.

Grant Awards

In FY 2022, and through the DOMV/FVPS program, the Office awarded \$3,914,821.38 to subrecipients with comprehensive domestic violence programs (*as illustrated below and on the following pages*). The awarded funds consisted of \$2,058,823.82 in State general funds and \$1,855,997.56 in federal FVPS funds.¹⁴

DOMV State FY 2022 Grant Awards (July 1, 2021 - June 30, 2022)				
Award Number	Award Amount	Implementing Organization	Jurisdiction	Project Summary
DOMV-2022-0001	\$184,359.82	Family Crisis Resource Center, Inc.	Allegany	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided personnel and operating expenses.
DOMV-2022-0002	\$215,896.00	Family Crisis Center of Baltimore County, Inc.	Baltimore County	The program provided comprehensive services to victims of domestic violence and their dependents, as well as those in underserved communities, to include 24-hour emergency safe shelter, victim advocacy services, ongoing mental health support services, and new behaviors program. Program funds provided personnel support.
DOMV-2022-0003	\$181,306.00	Sexual Assault/Spouse Abuse Resource Center, Inc. (SARC)	Harford	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided salary/fringe, operating support, travel expenses, contractual support, and other needs.
DOMV-2022-0004	\$261,358.00	Community Crisis Services, Inc. (formerly Family Crisis Center, Inc. of Prince George's County)	Prince George's	The program provided safe housing and supportive services to women and their children fleeing domestic violence. Program funds provided personnel and contractual services.
DOMV-2022-0005	\$191,054.00	YWCA of Annapolis and Anne Arundel County	Anne Arundel	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided personnel, operating expenses, and contractual services.
DOMV-2022-0006	\$132,355.00	CASA Citizens Assisting and Sheltering the Abused, Inc.	Washington	The program provided core, mandated services to victims of domestic violence and their families. Program funds provided personnel support, operating expenses, and contractual services to further support delivery of these important services to victims of domestic violence and their families.
DOMV-2022-0007	\$103,543.00	Center for Abused Persons	Charles	The program provided crisis intervention; individual, family, and group counseling; 24-hour outreach; and accompaniment for victims of domestic violence. It also provided individual and group counseling for abusers. Program funds provided

¹⁴ It is important to note that the DOMV funding source is based on the State fiscal 2022 reporting period (July 1, 2021 - June 30, 2022); whereas, the FVPS funding source is based on the federal fiscal 2022 reporting period (October 1, 2021 - September 30, 2022).

DOMV State FY 2022 Grant Awards (July 1, 2021 - June 30, 2022)				
Award Number	Award Amount	Implementing Organization	Jurisdiction	Project Summary
				salary support for Counselors, a Victim Advocate/Community Educator, a Crisis Counseling Services Manager, an Abuser Intervention Program Group Facilitator, a Clinical Supervisor, and the Executive Director.
DOMV-2022-0008	\$134,290.00	Domestic Violence Sexual Assault Resource Center (Dove Center)	Garrett	The program provided comprehensive services to victims of domestic violence, to include: shelter, hotline, counseling, information and referral, advocacy and accompaniment, outreach services, education and prevention, abuse intervention services, support services, specialized services for children, school and campus outreach, and more. These services were provided in a way that decreased the geographical barriers common in service delivery in rural areas. Program funds provided personnel support and operating expenses.
DOMV-2022-0009	\$536,715.00	House of Ruth Maryland, Inc.	Baltimore City	The program provided comprehensive services to victims of domestic violence and their families, to include services to underserved communities. Program funds provided for personnel, including salary and benefits, and for necessary equipment, supplies, travel, and other allowable operating expenses.
DOMV-2022-0010	\$117,947.00	TurnAround, Inc. (Baltimore County)	Baltimore County	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided support for clinical staff and Abuser Intervention Program costs.
TOTAL	\$2,058,823.82			

FVPS Federal FY 2021 Grant Awards (October 1, 2021 - September 30, 2022)				
Award Number	Award Amount	Implementing Organization	Jurisdiction	Project Summary
FVPS-2021-0001	\$109,053.00	Calvert County Health Department	Calvert	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided personnel support, operating expenses, and other expenses.
FVPS-2021-0002	\$230,865.00	Heartly House, Inc.	Frederick	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in underserved communities. Program funds provided personnel support, contractual child therapy, training, and indirect.
FVPS-2021-0003	\$172,460.00	Life Crisis Center, Inc.	Wicomico	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided personnel support, stipends for advocacy, and training.

FVPS-2021-0004	\$171,217.00	Mid-Shore Council on Family Violence	Talbot	The program provided comprehensive crisis and support services to rural, underserved victims of domestic violence from Kent, Caroline, Dorchester, Talbot, and Queen Anne's Counties. Through this program, Case Managers provided direct services to victims from Caroline and Kent Counties; and the Community Awareness Coordinator provided outreach to isolated victims through the use of technology. Program funds provided personnel support, operating expenses, and contractual services.
FVPS-2021-0005	\$260,086.00	Southern Maryland Center for Family Advocacy	St. Mary's	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in underserved communities. Program funds provided personnel support, operating expenses, and other expenses.
FVPS-2021-0006	\$187,234.56	Montgomery County, Maryland	Montgomery	The program provided victims with outreach and information on legal protections and human services as well as civil/criminal justice and law enforcement resources available to deal with the current incident of violence or the ongoing abuse. Program funds provided personnel support.
FVPS-2021-0007	\$383,850.00	Family and Children's Services of Central Maryland, Inc.	Baltimore City	The program provided an array of services to domestic violence victims, their children, and the abusive partner to support them in living violence-free lives. Services included: a 24-hour hotline, emergency shelter, crisis intervention, case management and continuing counseling, information and referrals, legal services, specialized services for children, legal and medical accompaniment, and supportive services. Program funds provided personnel support, operating expenses, contractual services, and other expenses.
FVPS-2021-0008	\$198,878.00	HopeWorks of Howard County, Inc.	Howard	The program promoted holistic evidence-based healing strategies to reflect the individual needs of domestic violence victims by providing a variety of therapeutic counseling services. Program funds provided salary, fringe, and operating expenses.
FVPS-2021-0009	\$142,354.00	Cecil County Department of Community Services	Cecil	The program provided immediate and ongoing support to meet the needs of all victims of domestic violence and their dependents, to include those in the underserved communities. Program funds provided salary support, operating expenses, training, supplies, and contractual services.
TOTAL	\$1,855,997.56			

Performance Measures

Through the DOMV/FVPS program, awarded funds were used to provide comprehensive services to meet the specific needs of domestic violence victims and their families. In addition, and based on the quarterly submission of performance measure data, awarded subrecipients reported the following outcomes:¹⁵

¹⁵ It is important to note that the DOMV funding source is based on the State fiscal 2022 reporting period (July 1, 2021 - June 30, 2022); whereas, the FVPS funding source is based on the federal fiscal 2022 reporting period (October 1, 2021 - September 30, 2022). For this reason, the performance measures capture the reported outcomes that are consistent with the reporting period for each funding source.

- 23,207 victims provided with support services
- 21,924 victims served
- 11,325 victims more aware of resources
- 10,748 victims provided with advocacy services
- 7,253 victims felt safer
- 6,498 victims felt more informed of their rights
- 5,967 victims felt more self-sufficient
- 2,221 victims referred to VPO
- 822 victims registered and/or assisted with registering for VPO

Conclusion

The Office will continue to support the DOMV and FVPS programs to help comprehensive victim service providers meet the specific needs of domestic violence victims and their families, including those victims who are members of underserved populations, in Maryland's communities to make the State safer.