

Justice Reinvestment Oversight Board

2025 Report

State Government Article, Section 9-3212

Governor's Office of Crime Prevention and Policy

December 26, 2025



WES MOORE
Governor

ARUNA MILLER
Lieutenant Governor

DOROTHY LENNIG
Executive Director

December 26, 2025

The Honorable Wes Moore
Governor of Maryland
100 State Circle
Annapolis, MD 21401

The Honorable William C. "Bill" Ferguson IV
President of the Senate
State House, H-107
Annapolis, MD 21401-1991

The Honorable Joseline Peña Melnyk
Speaker of the House of Delegates
State House, H-101
Annapolis, MD 21401

RE: State Government Article § 9-3212 (MSAR #10907)

Dear Governor Moore, President Ferguson, and Speaker Peña Melnyk:

As required by § 9-3212 of the State Government Article, please find an enclosed copy of the Justice Reinvestment Oversight Board's report, titled *Justice Reinvestment Oversight Board 2025 Report*, submitted by the Governor's Office of Crime Prevention and Policy. This report includes information regarding the activities of the Justice Reinvestment Oversight Board and the Local Government Justice Reinvestment Commission during 2025. It also identifies allocated grant funding from the Performance Incentive Grant Fund (PIGF) to help reduce Maryland's incarcerated population.

Should you have any questions relating to the information provided in this report, please feel free to contact me at 410-697-9338.

As required, five color copies will be sent to the DLS Legislative Library.

Sincerely,

A handwritten signature in blue ink that reads "Dorothy J. Lennig".

Dorothy J. Lennig, Esq.
Executive Director

cc: Sarah Albert, Department of Legislative Services (5 copies)

Table of Contents

Acknowledgments	2
Roster of Members	3
Justice Reinvestment Oversight Board	3
Local Government Justice Reinvestment Commission	4
Introduction	5
Justice Reinvestment Boards and Commission	5
Activities of the Oversight Board	5
Activities of the Local Commission	8
Performance Incentive Grant Fund	8
Data Implications	13
Carceral Population Data	13
Local Data	13
State Data	14
Recidivism Data	15
Conclusion	15

Acknowledgments

The *Justice Reinvestment Oversight Board 2025 Report* reflects the collective expertise, commitment, and collaboration of Maryland's criminal justice partners. State and local officials, law enforcement agencies, state's attorneys, victims' rights advocates, community-based organizations, and individuals with lived experience all contributed valuable insight to this work. Their continued generosity with their time and perspectives strengthens the State's justice reinvestment efforts, and the Governor's Office of Crime Prevention and Policy extends its sincere appreciation for their ongoing engagement.

Roster of Members

Justice Reinvestment Oversight Board

The Justice Reinvestment Oversight Board is composed of various criminal justice stakeholders, and a Chair appointed by Governor Wes Moore.

Judge Kathleen Cox

Board Chair

Vacant

Maryland Senate

Delegate Charlotte Crutchfield

Maryland House of Delegates

Dorothy J. Lennig, Esq.

Executive Director, Governor's Office of Crime Prevention and Policy

Secretary Carolyn Scruggs

Department of Public Safety and Correctional Services

Commissioner Ernest Eley

Chair, Maryland Parole Commission

Major Scott Keyser

Maryland State Police

Deputy Attorney General Carrie Williams

Office of the Attorney General

Natasha Dartigue

Office of the Public Defender

Cristina Jorge-Tunon

Department of Budget and Management

Sonia Chessen

Maryland Department of Health

Mary Ann Thompson

Chair, Local Government Commission

Chief Judge John Morrissey

District Court of Maryland

Judge Brett R. Wilson

Washington County Circuit Court

Erin Roth

Department of Labor

Sheriff Jim DeWees

Maryland Chiefs and Sheriffs Association

Scott Shellenberger

Maryland State's Attorneys' Association

Director Walt J. Pesterfield

Maryland Correctional Administrators Association (Large Correctional Facility)

Director Ryan Ross

Maryland Correctional Administrators Association (Small Correctional Facility)

Chief Gregory Der

Maryland Association of Counties

William Henry

Victims of Crime Representative

Prendi Garcia

Law Enforcement Representative

Dr. Tonii Gedin

Local Health Officer, Anne Arundel County
Department of Health

Rebecca Jones

Local Health Officer, Worcester County
Health Department

Danielle Cox

Direct Experience Teaching Incarcerated Individuals Representative, Department of Public Safety and Correctional Services

Local Government Justice Reinvestment Commission

The Local Government Justice Reinvestment Commission includes members from each jurisdiction and an appointed Chair.

Warden Mary Ann Thompson
Chair, St. Mary's County

Captain Joe Wise
Garrett County

Captain Daniel Lasher
Allegany County

Vacant
Harford County

Administrator John Kelson
Anne Arundel County

Director Margaret Chippendale
Howard County

Vacant
Baltimore City

Vacant
Kent County

Director Walt Pesterfield
Baltimore County

Director Ben Stevenson
Montgomery County

Captain Timothy Fridman
Calvert County

Director Terence K. Clark
Prince George's County

Warden Charles Scott
Caroline County

Warden LaMonte Cooke
Queen Anne's County

Major Dennis Harmon
Carroll County

Sheriff Ronnie Howard
Somerset County

Lt. William Jolly
Cecil County

Director Joseph Hughes
Talbot County

Director Ryan Ross
Charles County

Maylon Campher
Washington County

Director Don Satterfield
Dorchester County

Director Stephanie King
Wicomico County

Assistant Director Randy Martin
Frederick County

Assistant Warden Shytina Drummond
Worcester County

Introduction

In accordance with § 9-3212 of the State Government Article, the Justice Reinvestment Oversight Board (Oversight Board) must submit a report to the Governor and the General Assembly by December 31 of each year, as it relates to its activities and the activities of the Local Government Justice Reinvestment Commission (Local Commission).

Pursuant to its charge, this *Justice Reinvestment Oversight Board 2025 Report* includes information regarding the activities of the Oversight Board and the Local Commission during calendar year 2025. It also identifies allocated grant funding from the Performance Incentive Grant Fund (PIGF), and provides an overview of Maryland's average daily incarcerated population. For information regarding prior activities and reports, please visit the Governor's Office of Crime Prevention and Policy's (Office) website at <https://gocpp.maryland.gov/reports-and-publications/>.

Justice Reinvestment Board and Commission

Under the leadership of Chairs Judge Kathleen Cox and Warden Mary Ann Thompson, and with the support of staff from the Office, the Oversight Board and the Local Commission coordinated efforts to enhance implementation of the law to ensure it affects the desired changes in Maryland's prison and case outcomes. Through this partnership, member agencies monitored implementation successes and addressed roadblocks to performance measurement. The Oversight Board focused on improving Maryland's pretrial system, while the Local Commission monitored PIGF subrecipients, established PIGF performance measures and priority areas, and continued advancing local coordination and information sharing.

Activities of the Oversight Board

In 2025, the Oversight Board met on four occasions to provide updates on placement times for court-ordered treatment, revocation caps,¹ PIGF funding and subrecipient-reported performance measures, and presentations focused on improving Maryland's pretrial system. Chair Judge Kathleen Cox and the Office engaged with State and local government organizations to solicit feedback and progress of the Justice Reinvestment Initiative (*as described in the **State Agency and Local Efforts** section below*).

Legislation Impacting JRA Initiatives

¹ According to §7-401(d) of the Correctional Services Article, revocation caps for technical violations (i.e., violations not involving new crimes) of parole and probation: 1st offense – up to 15 days; 2nd – up to 30 days; 3rd – up to 45 days; 4th and subsequent – judicial discretion up to the remainder of the sentence.

In 2025, the Oversight Board reviewed legislation passed during the 2025 legislative session related to law enforcement, corrections, and criminal law and procedure to identify overlap with Justice Reinvestment Act (JRA) programs and potential impacts on State and local corrections populations. Going forward, the Oversight Board will request updates on these new directives to monitor any resulting change in detention and recidivism trends.

- Chapter 102 of 2025 (/Senate Bill 181): *Correctional Services - Geriatric and Medical Parole*: Requires the Maryland Parole Commission to consider the age of incarcerated individuals when determining whether to grant parole; alters how the Commission evaluates a request for medical parole; repeals the authorization for the Governor to disapprove a decision to grant medical parole; requires the Commission, within 60 days of receiving a name for parole consideration, to conduct a risk assessment for an individual serving sentences for crimes of violence with an aggregate term of confinement of 40 years or more.
- Chapter 96 of 2025 (House Bill 853): *Postconviction Review - Procedure to Reduce Duration of Sentence (Maryland Second Look Act)*: Authorizes a certain individual to file a motion to reduce the duration of a certain sentence if the individual was convicted between the ages of at least 18 and under 25, was not sentenced to life, is not a sex offender, has served at least 20 years of the term of confinement, and was not convicted of murder involving a victim who was a first responder who was killed in the line of duty; and applies procedures for a proceeding under the Act.

Victim Restitution

In 2020, the Office submitted a one-time report that outlined the Restitution Workgroup's efforts, including recommendations to develop an electronic payment system for restitution, create a multi-access restitution management system, and establish a training protocol for all stakeholders involved in and responsible for restitution collection.² As of October 2025, the Department of Public Safety and Correctional Services (DPSCS) is in the process of developing an electronic payment system. Once complete, the electronic payment system will need to be replicated for the juvenile population within the Department of Juvenile Services (DJS).

In an effort to increase restitution collection, the Office coordinated several meetings with DPSCS and DJS regarding unclaimed restitution. Unclaimed restitution is used for annual grants to provide legal counsel to victims of crime and delinquent acts to protect victims' rights as provided by law.³ Through these interactions, the group discovered that DJS has not submitted unclaimed restitution into the fund for several years. Following this discovery, DJS implemented

² Governor's Office of Crime Prevention and Policy. (2020). *Report on Restitution*. [https://dlslibrary.state.md.us/publications/Exec/GOCPYVS/HB247Ch422\(9\)\(2018\)_2019.pdf](https://dlslibrary.state.md.us/publications/Exec/GOCPYVS/HB247Ch422(9)(2018)_2019.pdf)

³ Governor's Office of Crime Prevention and Policy. *Legal Services for Crime Victims Fund (LSCV)*. <https://gocpp.maryland.gov/grants/programs/lscv/>

a process to ensure unclaimed restitution is deposited into the fund. The Office anticipates receiving payments from DJS in 2026.

The Restitution Workgroup will continue to work with stakeholders to address the statutory mandates, based on the following goals: collect data, focus on improving access to legal services for victims of crime, explore alternative funding sources, and support the rollout of the electronic payment system for restitution within DPSCS. The Restitution Workgroup will continue to report its findings and recommendations to the Oversight Board.

State Agency and Local Efforts

Through the work of the Oversight Board, Maryland's pretrial system has been found to lack consistent standards, coordinated processes, and evidence-based practices, resulting in disparities across jurisdictions and inconsistent outcomes for individuals awaiting trial. Variations in supervision levels, local rules, detainer processes, and oversight of electronic monitoring continue to limit the State's ability to promote public safety and reduce unnecessary pretrial detention.

In partnership with the Office and the Maryland Judiciary, the Oversight Board established six workgroups composed of stakeholders from State and local correctional institutions, law enforcement agencies, state's attorneys' offices, and public defender organizations. These workgroups were formed to identify system gaps and develop recommendations to strengthen Maryland's pretrial system. The workgroups will focus on:

- Standardization of pretrial terms and levels of supervision;
- Legislation and local rules;
- Detainers and information sharing;
- Private home detention and electronic monitoring;
- Risk assessments and validation; and
- Data collection and analysis.

Next Steps

The next Oversight Board meeting will be held in February 2026. At that meeting, the Oversight Board will receive updates from the established pretrial workgroups and begin formulating recommendations to improve Maryland's pretrial system to align with best practices. For additional information regarding the Oversight Board, including meeting agendas and minutes, please visit the Office's website at:

<https://gocpp.maryland.gov/councils-commissions-and-workgroups/justice-reinvestment-oversight-board/>.

Activities of the Local Commission

Under the leadership of Warden Mary Ann Thompson, the Local Commission convened four times in 2025. In the spring, members completed the “Justice Reinvestment Initiative Budgetary Requirements on Local Detention Centers” survey, the first in a series of JRA-related surveys to be completed by the Commission. This survey served to compare current local detention data to data collected in 2016, prior to JRA implementation. It gathered data on population counts and average lengths of stay for various offenses, parole/probation violations, restitution, pre-release services, and more. The Office analyzed the data and generated a report to demonstrate JRA’s impact on local detention centers. One such impact is in regard to revocation caps for technical violations for parole or probation. With the revocation caps established through the JRA, and based on responses from 17 jurisdictions, there was a likely decrease in both the number of offenders sentenced for violation of probation offenses and the average length of stay for those violations.

Additionally, Local Commission meetings included presentations from various local government agencies and community organizations for members to gain insight regarding current successful reentry efforts. The Prince George’s County State’s Attorney’s Office showcased their Emerging Adults Program, which provides age-appropriate training and support services to young adults preparing for reentry. The Howard County Detention Center described their facility’s wide array of rehabilitative programming and vital reentry initiatives. Gatekeepers, Inc. shared information about their Business of Living curriculum, their extensive network of community resources, and the impact of the PIGF on their ability to provide beneficial services to returning citizens.

Next Steps

The Local Commission will continue conducting JRA-related surveys to gather and analyze local detention data to target reinvestment funding. They will also continue to assess the effectiveness of PIGF through quarterly subrecipient presentations. To view additional information regarding the Local Commission, including meeting agendas and minutes, please visit the Office’s website at:

<https://gocpp.maryland.gov/councils-commissions-and-workgroups/local-government-justice-reinvestment-commission/>.

Performance Incentive Grant Fund

Section 9-3209 of the State Government Article established PIGF to utilize the savings from the implementation of the recommendations of Maryland’s Justice Reinvestment Coordinating Council. It also requires the Office to administer the fund based on recommendations from the Oversight Board. The primary purpose of the PIGF program is to reduce Maryland’s state and

local incarcerated population through appropriate diversion, deflection, service provision, and recidivism reduction resources.

In State fiscal 2025, the Office awarded approximately \$17 million to 61 subrecipients to reduce the incarcerated population in Maryland (*as illustrated in Table 1 and Table 2*).⁴

Table 1: FY 2025 PIGF Grant Awards				
Grant No.	Implementing Agency	Project Title	Award Amount	Jurisdiction
PIGF-2025-0001	Washington County Sheriff's Office	Washington County Jail-Based Medication Assisted Treatment Program	\$355,488.28	Washington
PIGF-2025-0002	Maryland Network Against Domestic Violence	Statewide Coordination of Abuse Intervention Programs	\$163,158.04	Anne Arundel
PIGF-2025-0003	Community Mediation Maryland, Inc.	Re-entry Mediation, Conflict Management Training, with Release Kit Distribution Pgm	\$309,065.59	Prince George's
PIGF-2025-0004	Voices of Hope, Inc.	Voices of Hope Intercept Zero Program in Cecil and Harford Counties	\$167,803.54	Cecil
PIGF-2025-0005	Inner County Outreach	ICO-2nd Chance Initiatives	\$319,663.26	Harford
PIGF-2025-0006	Family Crisis Center of Baltimore County, Inc.	Abuser Intervention Expansion and Victim Safety Enhancement	\$320,000.00	Baltimore County
PIGF-2025-0007	University of Maryland, Baltimore	Queen Anne's County Detention Center and University of Maryland Opioid Use Disorder Telemedicine Treatment Initiative	\$112,254.40	Baltimore City
PIGF-2025-0008	Cecil County, Maryland	MEDICATION SUPPORTED RECOVERY PROJECT	\$170,072.50	Cecil
PIGF-2025-0009	University of Maryland, Baltimore	Kent County Detention Center & University of Maryland Opioid Use Disorder Telemedicine Treatment Initiative	\$214,229.45	Baltimore City
PIGF-2025-0010	University of Maryland, Baltimore	Somerset County Detention Center & University of Maryland Opioid Use Disorder Telemedicine Treatment Initiative	\$140,100.43	Baltimore City
PIGF-2025-0011	The Chris Wilson Foundation Inc	Sustaining the Master Plan Program in Maryland	\$320,000.00	Baltimore City
PIGF-2025-0012	Howard County Department of Corrections	Reentry, Recovery & Rehabilitation II	\$198,492.63	Howard
PIGF-2025-0013	Worcester County Health Department	Medication for Opioid Use Disorder (MOUD) Program in the Worcester County Jail	\$188,623.02	Worcester
PIGF-2025-0014	Dorchester County Health Department	Connecting For Success - Targeted Reentry	\$76,943.22	Dorchester

⁴ For the purpose of this report, the Office extracted data from its Grants Management System on November 19, 2025, to capture all State fiscal 2025 PIGF and PJRA grant awards, to include the grant number, implementing agency, project title, award amount, and jurisdiction of each grant.

PIGF-2025-0015	HealthCare Access Maryland, Inc.	Returning Citizens Community Connections	\$267,081.67	Baltimore City
Grant No.	Implementing Agency	Project Title	Award Amount	Jurisdiction
PIGF-2025-0016	My Covenant Place	Expanding Access for Certified AIP/Violence Intervention & Behavioral Health Treatment, Resources, & Services (GOAL 2&3)-Continuation	\$280,000.00	Prince George's
PIGF-2025-0017	YAA Y ME, INC.	OneStep Mentorship Program	\$298,605.00	Statewide
PIGF-2025-0018	Allegany County Sheriff's Office	Sheriff's Office - Detention Center & Pretrial FY25 PIGF	\$132,124.51	Allegany
PIGF-2025-0019	Mid-Shore Council on Family Violence	GDVC Domestic Violence Services Project	\$55,554.00	Talbot
PIGF-2025-0020	YWCA of Annapolis and Anne Arundel County	Alternatives to Incarceration for Perpetrators of Intimate Partner Violence	\$300,147.62	Anne Arundel
PIGF-2025-0021	TurnAround, Inc. (Baltimore County)	FY25-Enhancing Victim Services and Abuser Intervention Programs	\$97,568.00	Baltimore County
PIGF-2025-0022	Tuerk House Inc.	D2R2.2 (Diversion Deflection Recidivism Reduction renewal)	\$320,000.00	Baltimore City
PIGF-2025-0023	Heartly House, Inc.	Abuse Intervention Program (AIP) Expansion	\$91,509.87	Frederick
PIGF-2025-0024	House of Ruth Maryland, Inc.	House of Ruth Maryland Abuse Intervention Program	\$318,588.05	Baltimore City
PIGF-2025-0025	Life Crisis Center, Inc.	GDVC Allocation-Life Crisis Center	\$55,555.00	Wicomico
PIGF-2025-0026	Calvert County Health Department	Calvert Center for Change DOMV Supplemental	\$55,555.00	Calvert
PIGF-2025-0027	Johns Hopkins University	Access Telehealth	\$244,063.00	Baltimore City
PIGF-2025-0028	Domestic Violence Sexual Assault Resource Center (Dove Center)	Enhanced Comprehensive Services	\$55,555.00	Garrett
PIGF-2025-0029	Family Crisis Resource Center, Inc.	GDVC	\$55,555.00	Allegany
PIGF-2025-0030	Maryland Department of Public Safety and Correctional Services	DPSCS Pretrial Projects with SFY 25 PIGF Supplemental Funding	\$1,133,793.00	Baltimore City
PIGF-2025-0031	Cecil County Department of Community Services	GDVC	\$55,555.00	Cecil
PIGF-2025-0032	HealthCare Access Maryland, Inc.	Returning Citizens Community Connections	\$2,700,000.00	Baltimore City
PIGF-2025-0033	Family Crisis Center of Baltimore County, Inc.	Comprehensive Domestic Violence Services	\$27,782.00	Baltimore County
PIGF-2025-0034	Center for Abused Persons	Supplementary Domestic Violence Services	\$55,555.00	Charles

PIGF-2025-0035	Sexual Assault/Spouse Abuse Resource Center, Inc. (SARC)	DOMV/GDVC	\$55,555.00	Harford
Grant No.	Implementing Agency	Project Title	Award Amount	Jurisdiction
PIGF-2025-0036	TurnAround, Inc. (Baltimore County)	GDVC FY26- Grant for DV Center	\$27,782.00	Baltimore County
PIGF-2025-0037	Heartly House, Inc.	General Domestic Violence Center Program	\$55,555.00	Frederick
PIGF-2025-0038	HopeWorks of Howard County, Inc.	Assistance for Victims of Domestic Violence in Howard County	\$55,000.00	Howard
PIGF-2025-0039	Southern Maryland Center for Family Advocacy	Comprehensive DV Intervention Support Funding	\$55,555.00	St. Mary's
PIGF-2025-0040	PREPARE Inc	Parole and Reentry Services; Leveraging New Technology	\$50,000.00	Baltimore City
PIGF-2025-0041	Citizens Assisting and Sheltering the Abused, Inc.	Comprehensive Domestic Violence Services	\$55,555.00	Washington
PIGF-2025-0042	Family and Children's Services of Central Maryland, Inc.	Comprehensive Domestic Violence Program (GDVC)	\$55,555.00	Baltimore City
PIGF-2025-0043	House of Ruth Maryland, Inc.	GDVC Preventing Domestic Violence & Supporting Survivors through Education, Outreach, & Professional Training	\$55,555.00	Baltimore City
PIGF-2025-0044	Community Crisis Services, Inc. (formerly Family Crisis Center, Inc. of Prince George's County)	Community Crisis Services, Inc. Victim Services Program, Safe Shelter & Victim Support Svcs	\$55,555.00	Prince George's
PIGF-2025-0045	Montgomery County, Maryland	Domestic Violence Center Services	\$55,555.00	Montgomery
PIGF-2025-0046	YWCA of Annapolis and Anne Arundel County	Comprehensive Domestic Violence Services	\$55,555.00	Anne Arundel
	Total		\$10,288,818.08	

Table 2: FY 2025 PJRA Grant Awards				
Grant No.	Implementing Agency	Project Title	Award Amount	Jurisdiction
PJRA-2025-0001	Gatekeepers Corporation	Washington County Re-entry Services and Pre-trial Services	\$280,000.00	Washington
PJRA-2025-0002	Maryland Crime Victims' Resource Center, Inc.	Support for Victim's Rights by Trial Restitution Requests and Recovery	\$319,369.32	Prince George's
PJRA-2025-0003	HMP Training Inc.	HMP Training Inc's Heavy Equipment Operator Certification for Justice-Involved Persons	\$50,949.65	Washington
PJRA-2025-0004	The Jude House Inc	Family, Wellness and Reentry Treatment and Services	\$305,936.59	Charles
PJRA-2025-0005	Allegany County State's Attorney's Office	Allegany County State's Attorney's Office Diversion FY25 PIGF	\$89,307.39	Allegany

PJRA-2025-0006	The Hive MD, Inc. (formerly Together We Own It, Inc.)	Roots & Wings: Reentry Services for Incarcerated Parents	\$50,795.00	Carroll
Grant No.	Implementing Agency	Project Title	Award Amount	Jurisdiction
PJRA-2025-0007	Wicomico Partnership for Families & Children (LMB)	FY25 Supported Education and Re-entry Services	\$128,969.68	Wicomico
PJRA-2025-0008	Mayor's Office of Neighborhood Safety and Engagement (MONSE)	MONSE - Supportive Housing for Returning Citizens in Baltimore City	\$273,078.59	Baltimore City
PJRA-2025-0009	Anne Arundel County Community Action Agency, Inc.	Integrated Behavioral Health and Workforce Training Program	\$279,999.08	Anne Arundel
PJRA-2025-0010	Lead4Life, Inc.	Reentry Initiative for Adults with a Behavioral Health Disorder (RI)	\$297,486.79	Montgomery
PJRA-2025-0011	PREPARE Inc	Parole Hearing Preparation and Reentry Planning	\$380,084.00	Baltimore City
PJRA-2025-0012	St. Ambrose Housing Aid Center, Inc.	180 Homeshare 2025	\$309,388.36	Baltimore City
PJRA-2025-0013	Vehicles For Change, Inc.	Full Circle Auto & Repair Training Center	\$186,864.04	Baltimore County
PJRA-2025-0014	Neighborhood Service Center, Inc.	NSC Talbot Alternatives to Incarceration II	\$97,239.03	Talbot
PJRA-2025-0015	PIVOT Inc.	PIVOT Women's Reentry & Workforce Development Program	\$430,000.00	Baltimore City
PJRA-2025-0016	Maryland Department of Public Safety and Correctional Services	Wrap-Around Peer Recovery Services for Previously Incarcerated Individuals	\$238,104.54	State-wide
PJRA-2025-0017	Division of Correction	Methadone Continuation in Division of Correction facilities	\$559,781.97	State-wide
PJRA-2025-0018	Maryland Office of the Public Defender	Co-Occurring Diversion Project	\$317,944.61	Baltimore City
PJRA-2025-0019	Center for Urban Families Inc.	Recidivism Reduction through Workforce Readiness Training & Intensive Case Management & Mobility Coaching	\$278,104.08	Baltimore City
PJRA-2025-0020	Marian House, Inc.	Comprehensive Reentry Program for Women & Families	\$69,999.03	Baltimore City
PJRA-2025-0021	Hagerstown Goodwill Industries, Inc. DBA Horizon Goodwill Industries	Hagerstown Goodwill Industries Re-entry Program	\$154,536.74	Washington
PJRA-2025-0022	Living Classrooms Foundation	Project SERVE Employment Training and Re-entry Program	\$210,203.02	Baltimore City
PJRA-2025-0023	Anne Arundel County Department of Detention Facilities	Anne Arundel County Department of Detention Facilities-Reentry Initiative: Pre/ReEntry Program (PREP)	\$234,116.00	Anne Arundel
PJRA-2025-0024	University of Maryland, Baltimore	Embrace Resource Center	\$581,855.00	Baltimore City
PJRA-2025-0025	HARBEL Community Organization, Inc.	HARBEL Diversion, Re-entry and Behavioral Health Program	\$290,698.17	Baltimore City

PJRA-2025 -0026	Justice Jobs of Maryland Inc.	Frederick Reentry Recovery and Health Collaborative Project	\$268,221.77	Frederick
	Total		\$6,683,032.45	

Based on the quarterly submission of performance measure data, awarded subrecipients reported the following outcomes in State fiscal 2025 (July 1, 2024 - June 30, 2025):

- 17,582 enrolled in the program
- 10,591 screened for behavioral healthcare needs
- 9,453 referred to the program
- 8,427 screened for benefit and medical insurance eligibility
- 5,657 connected to a behavioral health provider
- 5,061 completed the program
- 4,422 connected to benefits and medical insurance
- 3,751 screened for housing services
- 2,664 connected to housing services
- 987 placed in a job
- 159 arrested for a new crime within a year
- 93 returned to prison for violating a condition of supervision within a year
- 6 arrested for a new crime within a year of completing the program

Data Implications

Carceral Population Data

Local Data

Using data provided by DPSCS, to include data reported by local correctional facilities, the Office examined Maryland’s average daily jail population, consisting of the total jail population, the sentenced population, and the pretrial population between State fiscal 2018 and State fiscal 2025. As illustrated in **Table 3**, the total jail population decreased by 9.7%, from 9,145 in State fiscal 2018 to 8,258 in State fiscal 2025. Over the same period, the sentenced population decreased by 47.3%, from 2,688 to 1,416, and the pretrial population increased by about 6%, from 6,457⁵ to 6,842.

Table 3: Average Daily Local Population in Maryland by State Fiscal Year									
Average Daily Populations	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026**

⁵ It is important to note that while State fiscal 2018 began on July 1, 2017, the effective date for the JRA was October 1, 2017. Therefore, there are three months of data included for State fiscal 2018 that may not fully speak to the ongoing efforts of the JRA to lower the State and local incarceration population.

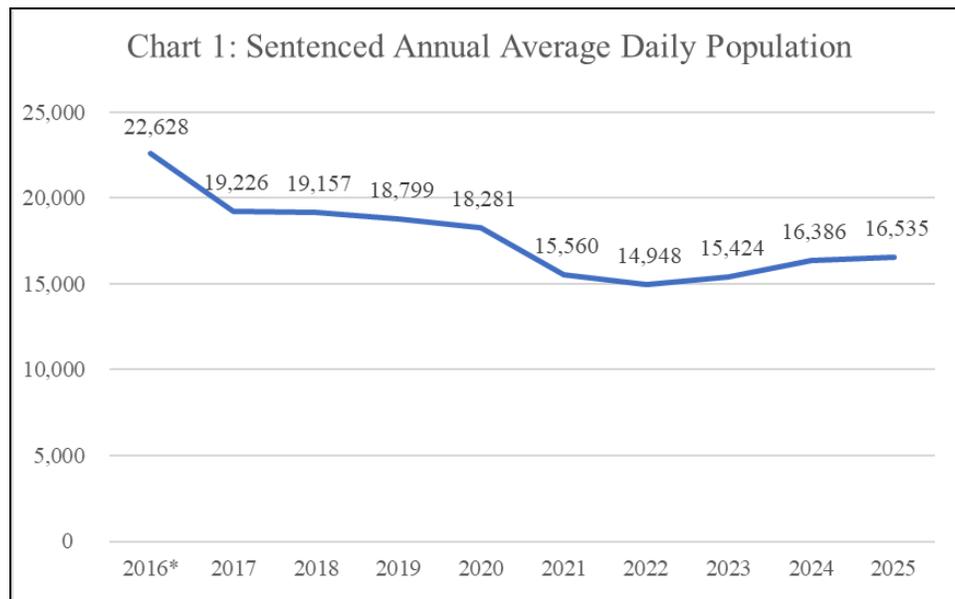
Total Jail*	9,145	8,425	7,709	7,269	7,880	8,087	8,295	8,258	8,717
Sentenced	2,688	2,146	1,725	836	1,126	1,287	1,424	1,416	1,589
Pretrial	6,457	6,279	5,983	6,433	6,754	6,780	6,871	6,842	7,128

*Please note that the total jail population accounts for the sentenced population and the pretrial population.

**This includes a partial year of data which covers from July 1, 2025 to October 1, 2025.

State Data

Since the enactment of JRA, the average daily sentenced population in Maryland has declined by 14%, from 19,226 in 2017 to 16,535 in 2025. Prior to the COVID-19 pandemic, the sentenced population decreased at a rate of nearly 3% between 2017 and 2020. The State witnessed a more significant decline of 18.2% in the average daily sentenced population across two years, from 18,281 in 2020 to 14,948 in 2022, largely due to the unanticipated effects of the pandemic. Post-pandemic prison population rates increased by 10.6%, with the total population consisting of 16,535 as of October 2025 (*as illustrated in Chart 1*).

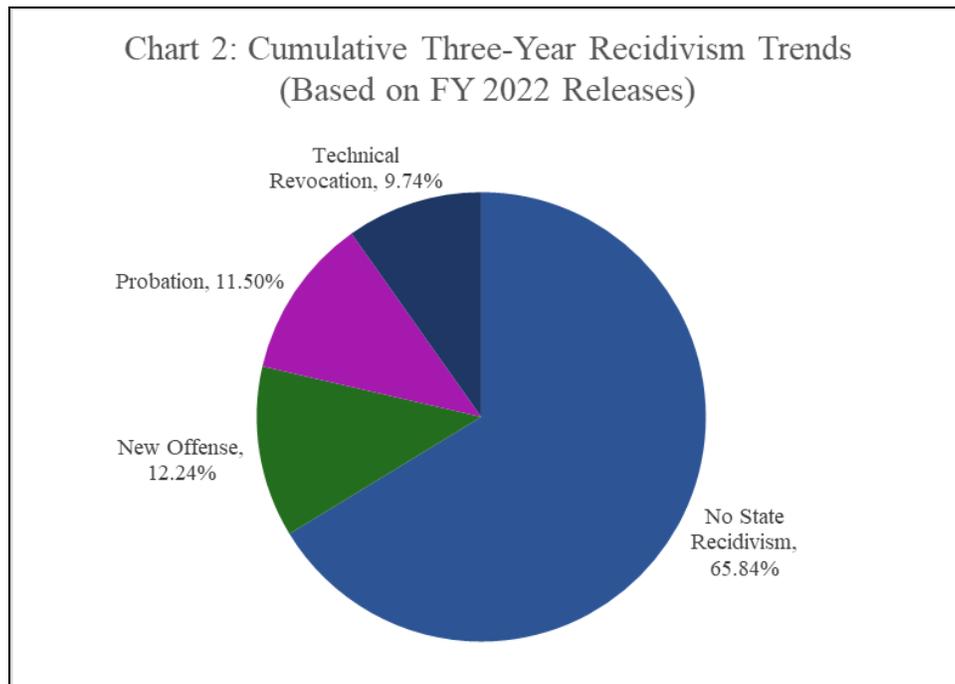


*Data for 2016 is included above to show the average daily sentenced population before JRA took effect.

Recidivism Data

Based on DPSCS' recent recidivism analysis that examined individuals who were released in State fiscal 2022 (34.15%), and tracked over three years to determine cumulative recidivism trends, 65.84% did not return to State custody after the three years, 12.24% returned for a new offense, 11.50% returned for violating a condition of probation, and 9.74% returned on a technical revocation (*as illustrated in **Chart 2***). For more information on recidivism trends and/or correctional data, please refer to DPSCS' website at:

<https://dpscs.maryland.gov/publicinfo/publications/statistics.shtml>.



Conclusion

The activities of the Oversight Board and the Local Commission in 2025 reflect Maryland's continued commitment to data-driven criminal justice reform. Through ongoing collaboration among State and local partners, Maryland advanced efforts to strengthen pretrial practices, expand access to treatment and reentry services, and ensure that PIGF resources are targeted where they can have the greatest impact.

The Oversight Board and Local Commission will build on this momentum in 2026 as they refine performance measures, enhance coordination, and pursue evidence-based strategies that promote public safety, reduce unnecessary incarceration, and support successful community reintegration.