

Domestic Violence Program

Family Law Article § 4-516(a)

MSAR # 8611
(Formerly MSAR # 1277)

December 20, 2013

Submitted by: Governor's Office of Crime Control & Prevention

Contact: Kimberly Herndon, Interim Division Chief

410-821-2867

KHerndon@goccp.state.md.us



300 E. Joppa Road, Suite 1105
Baltimore, Maryland 21286-3016
410-821-2828 / TOLL FREE: 1-877-687-9004
FAX: 410-321-3116
INFO@GOCCP.STATE.MD.US
WWW.GOCCP.MARYLAND.GOV

Martin O'Malley
Governor

Anthony Brown
Lt. Governor

Tammy Brown
Executive Director

December 20, 2013

The Honorable Martin O'Malley
Governor of Maryland
100 State Circle
Annapolis, MD 21401

The Honorable Thomas V. Mike Miller, Jr.
President of the Senate
State House, H-107
Annapolis, MD 21401

The Honorable Michael Erin Busch
Speaker of the House of Delegates
State House, H-101
Annapolis, MD 21401

Dear Governor O'Malley, President Miller, and Speaker Busch:

As required under Family Law Article § 4-516(a) and in accordance with § 2-1246 of the State Government Article, please accept this letter as fulfillment of the Governor's Office of Crime Control & Prevention's (GOCCP) requirement to produce the FY2014 Annual Report for the Domestic Violence Program.

The report details a summary of the program and initiatives funded under this program. The State provided over \$3.5 million in funding assistance to local jurisdictions to assist in developing and implementing strategies that aid victims of domestic violence. Should you have any questions relating to the information provided in this report, please feel free to contact my office at (410) 821-2828.

Sincerely,

A handwritten signature in cursive script that reads "Tammy M. Brown".

Tammy M. Brown
Executive Director

Enclosure

cc: The Honorable Thomas V. Mike Miller, Jr.
The Honorable Michael Erin Busch
Sarah Albert, Department of Legislative Services
Joan Bourne, Enoch Pratt Free Library

DOMESTIC VIOLENCE PROGRAM

The Governor's Office of Crime Control & Prevention (GOCCP) is a part of the Executive Branch of State Government. GOCCP's mission is to serve as the State Administering Agency in the application for, and administration of, federal and state funds for public safety, crime control and prevention; and to coordinate and promote public safety linkages and partnerships between and among federal, state and local agencies. The office is Maryland's one stop shop for resources to improve public safety and exists to educate, connect, and empower Maryland's citizens and public safety entities through innovative funding, strategic planning, crime data analysis, best practices research, and results-oriented customer service.

During the 2011 Legislative Session, the Maryland Department of Human Resources (DHR) proposed legislation to transfer the Domestic Violence and Rape Crisis/Sexual Assault Programs, to GOCCP. This transfer became effective July 1, 2011 thru the passage of HB 739.

The Maryland Domestic Violence Program is a statewide program that makes temporary shelter environments and supportive services available through a network of local domestic violence services programs. These programs provide comprehensive services to meet the specific needs of domestic violence victims and their families. Providing these services locally increases the likelihood that victims will benefit from these services and that there shall be appropriate linkages to other community based services as needed. Additionally, provision of services fosters a coordinated community approach to serving domestic violence victims that includes partnerships with law enforcement, courts, hospitals, local departments of social services, and other related support agencies.

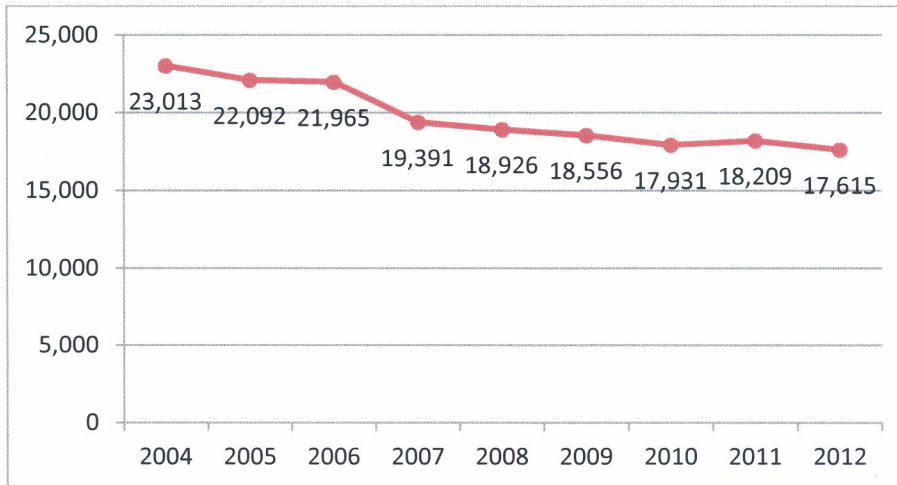
Services are provided through a network of community based domestic violence programs and are available in every jurisdiction in Maryland. These funds are used to provide safe refuge and support services to victims of domestic violence and their children. Services include 24-hour hotline, safe accommodations and board, therapeutic counseling, legal counseling, and court accompaniment. Funds are also used to support community awareness activities and abuser intervention services. Currently, funds support services in all 24 jurisdictions in Maryland. These programs consist of private and non-profit agencies as well as governmental agencies.

All domestic violence programs funded must provide specialized services that reflect awareness of and sensitivity to the needs of underserved populations and implement their programs in accordance with State and Federal regulations or guidelines. Each program develops and implements a plan for outreach to and engagement of underserved populations. While GOCCP requires all domestic violence programs to identify and provide services to unserved and underserved populations, it does not require the programs to adopt one standard approach for outreach and intervention. Programs develop and implement their own outreach efforts as defined by their understanding of the specific needs of their respective jurisdictions.

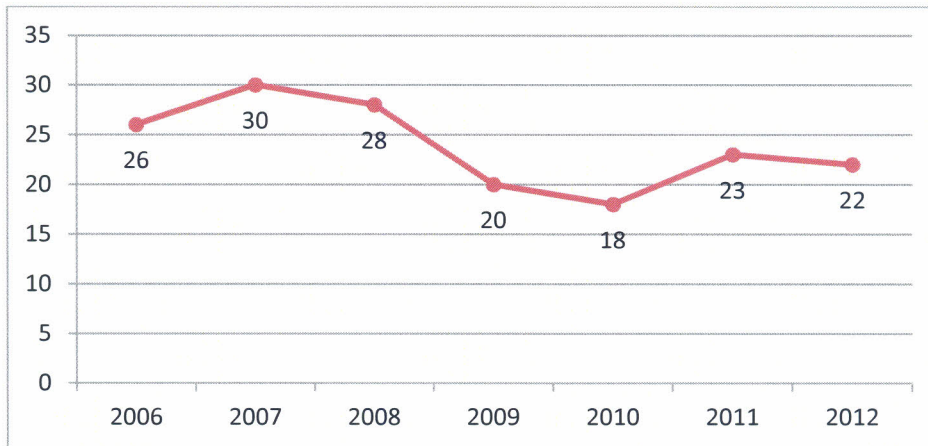
Un-served and underserved victim populations targeted for outreach and services include; individuals with mental health issues and substance abuse issues, older adults, individuals with disabilities, ethnic or racial groups - especially people with limited English proficiency, immigrants, people in same-sex relationships, teens, military families, male victims, and individuals and families living in rural areas of the State where access to services may be limited.

- As of October 7, 2013, this year (YTD) we have driven down domestic violence homicides in Maryland by 12.9% (Source: Daily Report).
- We've driven down domestic violence crimes by 19.8% and domestic violence homicides by 15.4% since 2006.

Domestic Violence Crimes in Maryland



Domestic Violence Related Homicides



The O'Malley-Brown Administration set a strategic policy goal to reduce Violent Crimes Committed Against Women and Children by 25% by the end of 2012.

- In 2012, we drove down female homicides 17.1% from 76 victims in 2006 to 63 victims.
- In 2012, we drove down juvenile homicides 54% from 50 victims in 2006 to 23 victims.
- Combined, we surpassed our goal last year driving down female and juvenile homicides by 32.5% since 2006.

The Administration is setting a new strategic goal: Reduce violent crimes committed against women and children by an additional 25% by the end of 2018.



Since taking office, the O'Malley-Brown Administration has:

- Passed legislation that enables judges to extend the duration of a protective order beyond the original expiration date if the judge finds by clear and convincing evidence that the Respondent has committed a subsequent act of domestic violence.
- Supported a change in Maryland law to allow for the removal of firearms from domestic abusers. Now, judges have the authority to order the surrender of firearms from respondents who are the subject of Temporary Protective Orders and made it mandatory for respondents in Permanent Protective Order cases to surrender all firearms.
- Supported a system to help track the number of arrests that are related to domestic violence. The purpose of this data gathering initiative is to get an accurate handle on the scope of the problem so that necessary resources can be dedicated to assisting victims.

Although Maryland does not have a separate crime of domestic violence; due to new legislation (supported by the O'Malley-Brown Administration) effective October 1, 2012; State's Attorneys can now request on the record that domestic violence crimes upon conviction be recorded so the State can better track these cases going forward. This new legislation provides for better offender accountability, in that repeat domestic violence perpetrators are no longer anonymous to the system; and also provides greater system accountability, in that the law creates a new level of accountability for prosecutors, judges, supervising agencies, and law enforcement agencies to increase victim safety. Prosecutors are better equipped to advocate on behalf of victims and public safety, while judges are able to determine sentences with improved data on criminal records.

According to the National Domestic Violence Hotline, Maryland is ranked 17th in terms of call volume. In 2012, there were 22 domestic violence-related homicides in Maryland. There has been an average of 24 domestic violence-related homicides from calendar years 2006 thru 2012. In fiscal year 2012, there were over 40,000 protective order cases filed in Maryland. In addition, there were 17,615 Domestic Violence Crimes reported in Maryland in 2012. This represents a 3% decrease compared to 2011, and a 23.5% overall decrease from 2006 (Uniform Crime Report). In addition, the Centers for Disease Control and Prevention released a study in 2003 estimating that the costs of intimate partner violence exceeds \$5.8 billion each year, including \$4.1 billion in direct health care services and \$900 million in lost productivity.

Lethality Assessment Program (LAP)

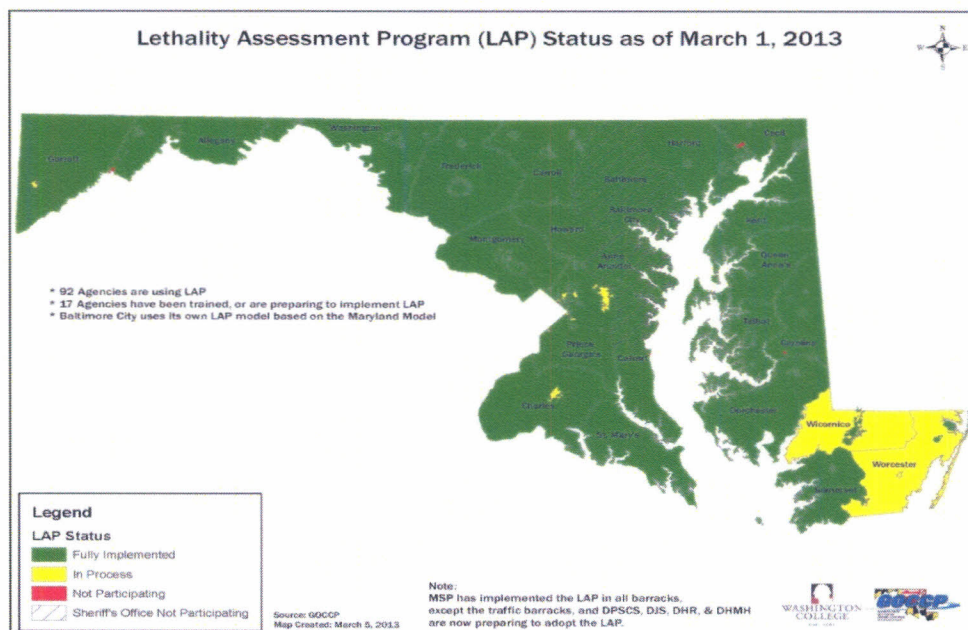
The State of Maryland has implemented the Lethality Assessment Program-Maryland Model (LAP), which integrates an evidence-based screening instrument with an accompanying protocol to identify those victims of intimate partner domestic violence that are at the greatest risk of being killed, at the scene of a call for service, and to connect them immediately to the local domestic violence program. Maryland is a national leader for using the lethality assessments to prevent domestic violence.¹ It is a first-of-its-kind initiative in the United States, was created in Maryland, and has won national recognition. The LAP is a two-pronged intervention process that features a research-based lethality screening tool and accompanying protocol referral that provides direction for law enforcement, medical personnel, clergy, social workers, and others to initiate appropriate action based on the results of the screening process. The LAP was recognized by Harvard University's Ash Institute as one of the "Top 50" Innovations in American Government programs in 2008.

As of October 2013, there are 104 agencies statewide using the lethality assessments covering 89% of Maryland's population. This includes the Baltimore Police Department (BPD), which uses lethality assessments in all nine police districts. There are an additional five agencies that have been trained and are preparing to implement LAP bringing the total population covered to 90%. LAP is the only program of its kind in the nation that makes use of a screening tool with an accompanying response and referral protocol.

Additionally, GOCCP is funding the MNADV to train staff within the Department of Juvenile Services (DJS), the Department of Human Resources (DHR), and the Department of Public Safety and Correctional Services (DPSCS) to strategically implement LAP. This project began in January 2013, and MNADV is currently drafting policies with each agency. Implementation is expected to begin in the spring of 2014.

¹ ["Vice President Joe Biden extols Maryland as Domestic Violence Prevention Model"](#) Capital News Service, March 2013

According to data compiled by the Maryland Network Against Domestic Violence, during the first quarter of 2012, the last quarter for which data are available, 3,032 lethality assessments were administered in Maryland's counties (this number excludes Baltimore City who uses a LAP model different from the Maryland Network). Assuming that usage is relatively consistent from quarter-to-quarter, about 10,000-12,000 assessments are done each year using the MNADV model. In 2011, 11,139 lethality assessments were administered using the MNADV model. In addition to the LAPs administered by law enforcement first responders, during 2012 an additional 249 LAPs were initiated by domestic violence programs from victim-initiated calls, 1,007 initiated following Temporary Protective Order (TPO)/Interim Protective Order (IPO) hearings, and 341 initiated by hospitals, all using the MNADV model. Since its creation, jurisdictions in 32 states including Maryland are currently using LAP. Currently, GOCCP has awarded 18 federal and state grants totaling \$1,104,854 for the integration of LAP across the state.



In addition, a focus has been centered on expanding LAP use in Prince George's County. All 30 law enforcement agencies in Prince George's County have committed to using lethality assessments and partnering with the Prince George's County Family Crisis Center. As part of this process, over 2,000 police officers will receive specialized training. These agencies include:

- Prince George's County Police Department
- Prince George's County Sheriff's Office
- All 24 of the municipal police departments in the County
- Maryland Capital Park Police of Prince George's County
- University of Maryland Police Department
- Bowie University Police Department
- Prince George's Community College Police Department

Hospital-Based Domestic Violence Programs

Within the past two years, the State has expanded its Hospital-Based Domestic Violence Programs, increasing from four programs to eight. These programs provide screening and documentation of abuse, mandated reporting, crisis intervention, safety planning, emotional support, dangerous assessments, and referrals to resources in the community, such as shelters and counseling. These programs also assist hospitals in training their medical staff on recognizing domestic violence and proper screening procedures. Screening programs are likely to decrease hospitalizations, workplace costs and liability, misdiagnosis, and the high-cost of specialty care. In addition, hospital staff are more likely to screen all patients for abuse when identification of abuse results in a simple in-house referral. GOCCP has provided over \$680,000 to the expansion of these programs:

- Anne Arundel Medical Center: \$50,180
- Mercy Medical Center: \$51,500
- Sinai Hospital: \$140,954
- GMBC: \$19,760
- Meritus Medical Center: \$50,000
- PG County Hospital: \$80,100
- Northwest Hospital: \$253,057
- Howard County General Hospital: \$43,468

Domestically Related "Hotfile"

The DPSCS has created a special Domestically Related Crime “hot file” on Maryland’s Criminal Justice Dashboard so that whenever a police officer searches an offender’s name through the Dashboard, the officer will receive an alert if that offender’s name is in the Domestic Related Crime “hot file”. Since January 1, 2013, 527 offenders have been adjudicated by the court as having committed domestically related crimes. This finding is noted on their RAP sheets. This number is expected to increase in the future as more prosecutors and judges become familiar with the new law.

Warrant Initiatives

Serving warrants for DV offenders has been a priority. Since 2011, and using grant funds provided by GOCCP, law enforcement agencies have been able to:

- Arrest 158 DV offenders with open warrants
- Place detainers against 13 other DV offenders found to be incarcerated on unrelated charges
- Administratively close an additional 20 warrants for DV offenders

Specialized Caseloads for Domestic Violence Offenders on Parole and Probation

DPSCS’s Community Supervision Enforcement Program monitors offenders on home detention and operates the Warrant Apprehension Unit to bring in offenders who have violated the terms of their supervision. The Community Supervision division manages domestic violence cases in dedicated caseloads (solely domestic violence) and concentrated caseloads (domestic violence and mixed cases) in each county in the state.

- In 2012, DPSCS supervised an average of 3,071 domestic violence offenders per month.

VINE Protective Order (VPO)

The MD VINE Protective Order (VPO) is a free automated notification system service that allows petitioners to be notified by telephone or email when a protective order has been served. It provides protective order case information to petitioners, victim advocates, and law enforcement.

- 8% (3,153 of 36,736) of protective orders issued during the past 12 months have related VPO registrations.

VPO is provided by GOCCP and DPSCS.

Maryland Domestic Violence Directory

County	Services Include	County	Services Include
Allegany Family Crisis Resource Center, Inc. Contact Information Phone: 301-759-9246 Hotline: 301-759-9244 Fax: 301-759-4934 website info	<ul style="list-style-type: none"> • Counseling • Safe House/Shelter • Information and Referral 	Harford Sexual Assault/Spouse Abuse Resource Center, Inc. Contact Information Phone: 410- 836-8431 Phone: 410- 879-3486 (Balt. Line) Hotline: 410- 836-8430 Fax: 410- 838-9484 website info	<ul style="list-style-type: none"> • Counseling • Safe House/Shelter • Hotline
Anne Arundel YWCA of Annapolis and Anne Arundel County Contact Information Phone: 410-626-7800 Ext. 202 Hotline: 410-222-6800 Fax: 410-757-0908 website info	<ul style="list-style-type: none"> • Counseling • Safe House/Shelter • Information and Referral 	Howard Domestic Violence Center of Howard County, Inc. Contact Information Phone: 410-997-0304 Hotline 410-997-2272 or 800-752-0191 Fax: 410-997-1397 website info	<ul style="list-style-type: none"> • Counseling • Safe House/Shelter • Hotline
Baltimore City House of Ruth, Inc. Contact Information Phone: 410 -889-0840 Hotline: 410 -889-7884 Fax: 410 -889-9347 website info	<ul style="list-style-type: none"> • Counseling • Safe House/Shelter • Legal Services 	Kent Mid-Shore Council on Family Violence Contact Information Phone: 410-479-1149 Hotline: 1-800-927-HOPE (4673) Fax: 410-479-2064 website info	<ul style="list-style-type: none"> • Safe House/Shelter • Crisis Intervention • Legal Accompaniment
(West) Baltimore County Family & Children Services of Central Maryland Contact Information Phone: 410-281-1334 Hotline: 410-828-6390 Fax: 410-298-4326 website info	<ul style="list-style-type: none"> • Counseling • Referrals to Shelter • Advocacy 	Montgomery Montgomery Co. Dept. of Health & Human Services Abused Persons Program Contact Information Phone: 240-777-4195 Hotline: 240-777-4673 Fax: 240-777-4860 website info	<ul style="list-style-type: none"> • Counseling • Safe House/Shelter • Crisis Intervention • Advocacy
(North/Central) Baltimore County TurnAround, Inc. Contact Information Phone: 410-377-8111 Hotline: 410-828-6390 Fax: 410-377-6806 website info	<ul style="list-style-type: none"> • Counseling • Advocacy • Referrals to Shelter 		

(East) Baltimore County

Family Crisis Center of Baltimore County, Inc.

Contact Information

Phone: 410-285-4357
Hotline: 410-828-6390
Fax: 410-285-4361
[website info](#)

- Counseling
- Safe House/Shelter
- Information and Referral

Prince George's

Family Crisis Center of Prince George's Co.

Contact Information

Phone: 301-779-2100
Hotline 301-731-1203 or
866-DVCRISIS
Fax: 301-779-2104
[website info](#)

- Counseling
- Safe House/Shelter
- Information and Referral

Calvert

Calvert County Health Department Crisis Intervention Program

Contact Information

Phone: 410-535-5400 x 384
Hotline: 410-535-1121 or
301-855-1075
Fax: 410-414-3962
[website info](#)

- Counseling
- Safe House/Shelter
- Advocacy

Queen Anne's

Mid-Shore Council on Family Violence

Contact Information

Phone: 410-479-1149
Hotline: 1-800-927-HOPE (4673)
Fax: 410-479-2064
[website info](#)

- Safe House/Shelter
- Crisis Intervention
- Legal Accompaniment

Caroline

Mid-Shore Council on Family Violence

Contact Information

Phone: 410-479-1149
Hotline: 1-800-927-HOPE (4673)
Fax: 410-479-2064
[website info](#)

- Safe House/Shelter
- Crisis Intervention
- Legal Accompaniment

Somerset

Life Crisis Center, Inc.

Contact Information

Phone: 410-749-0632
Hotline 410-749-4357 or
410-641-4357
Fax: 410-548-9496
[website info](#)

- Counseling
- Safe House/Shelter
- Information and Referral

Carroll

Family & Children's Services of Central Maryland

Contact Information

Phone: 410-876-1233
Hotline: 410-857-0077
Fax: 410-876-4791
[website info](#)

- Counseling
- Referrals to Shelter
- Advocacy

St. Mary's

St. Mary's County Board of Commissioners – Walden-Sierra, Inc.

Contact Information

Phone: 301-997-1300
Hotline: 301-863-6661 or
301-863-6664
Fax: 301-997-1321
[website info](#)

- Counseling
- Referrals to Shelter
- Crisis Intervention

Cecil

Cecil County Department of Social Services Domestic Violence/Rape Crisis Center

Contact Information

Phone: 410-996-0333
Hotline: Same as above
Fax: 410-996-0820

- Counseling
- Safe House/Shelter
- Advocacy

Talbot

Mid-Shore Council on Family Violence

Contact Information

Phone: 410-479-1149
Hotline: 1-800-927-HOPE (4673)
Fax: 410-479-2064
[website info](#)

- Safe House/Shelter
- Crisis Intervention
- Legal Accompaniment

Charles

Center for Abused Persons

- Counseling

Washington

CASA, Inc.

- Counseling

Contact Information

Phone: 301-645-8994
 Hotline: 301-645-3336 or
 301-843-1110
 Fax: 301-645-8342
[website info](#)

- Referrals to Shelter
- Advocacy

Contact Information

Phone: 301-739-4990
 Hotline 301-739-8975 or
 301-739-1012 TTY
 Fax: 301-797-0064
[website info](#)

- Safe House/Shelter
- Information and Referrals

Dorchester

Mid-Shore Council on Family
 Violence

Contact Information

Phone: 410-479-1149
 Hotline: 1-800-927-HOPE (4673)
 Fax: 410-479-2064
[website info](#)

- Safe House/Shelter
- Crisis Intervention
- Legal Accompaniment

Wicomico

Life Crisis Center, Inc.

Contact Information

Phone: 410-749-0632
 Hotline 410-749-4357 or
 410-641-4357
 Fax: 410-548-9496
[website info](#)

- Counseling
- Safe House/Shelter
- Information and Referrals

Frederick

Heartly House, Inc.

Contact Information

Phone: 301-662-8800
 Hotline: Same as above
 Fax: 410-996-4334
[website info](#)

- Counseling
- Safe House/Shelter
- Information and Referral

Worcester

Life Crisis Center, Inc.

Contact Information

Phone: 410-749-0632
 Hotline 410-749-4357 or
 410-641-4357
 Fax: 410-548-9496
[website info](#)

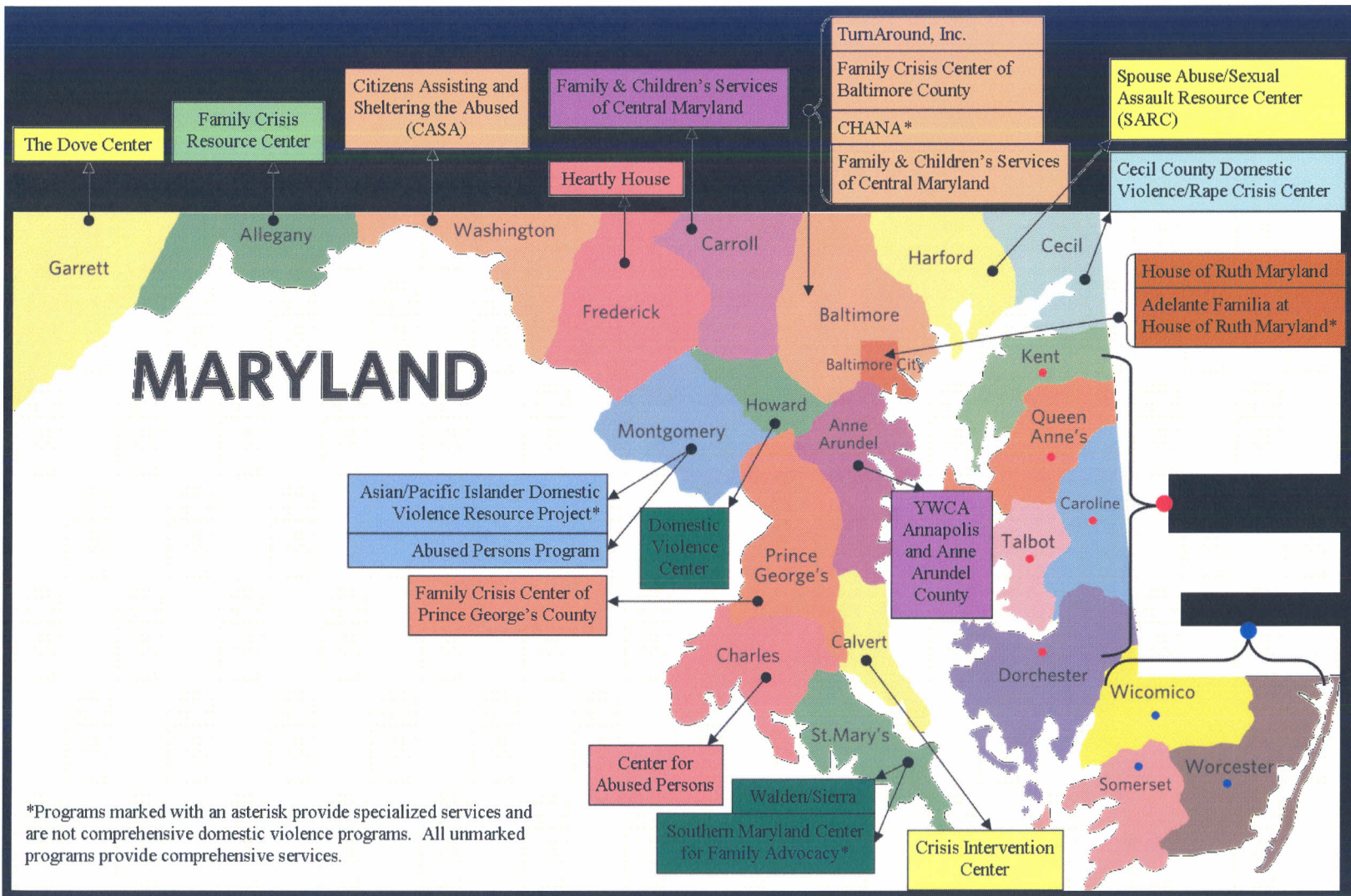
- Counseling
- Safe House/Shelter
- Information and Referrals

Garrett

Domestic Violence/Sexual
 Assault Resource Center, Inc.
 (DOVE Center)

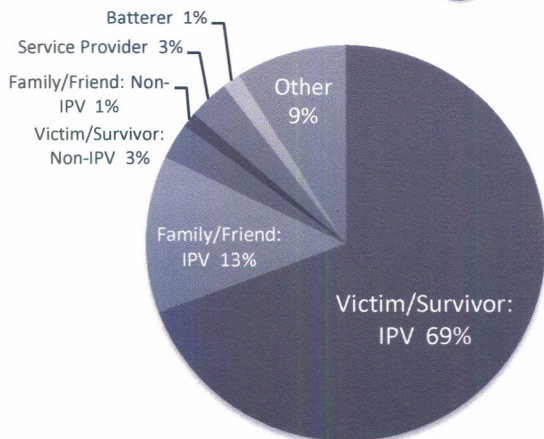
Contact Information

Phone: 301-334-6255
 Hotline: 301-334-9000
 Fax: 301-245-4525
[website info](#)

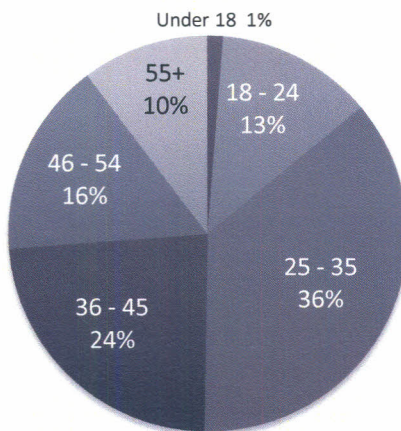


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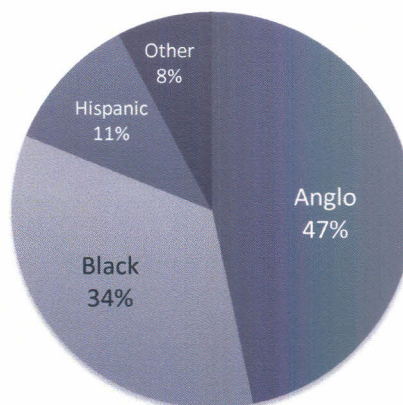
Who is calling the Hotline from MD?



Caller Type



Victim Age



Caller Ethnicity

The category of "other" includes: Arab/ Middle Eastern/ Iranian, Asian (East/ Southeast/ South), Multiracial, and Native American/ Alaskan Native.

CALLER TYPE DEFINITIONS:

Victim/Survivor: IPV (Intimate Partner Violence) – a victim or survivor of abuse from his/her partner or spouse

Friend/Family: IPV (Intimate Partner Violence) – a friend or family member of a victim/survivor of IPV

Victim/Survivor: Non-IPV – a victim or survivor of abuse by anyone else: parent, sibling, caretaker, etc.

Friend/Family: Non-IPV – a friend or family member of a victim of any other type of abuse, such as child or elder abuse

Service Provider – a caller from any agency, including other domestic violence agencies, which provides social services

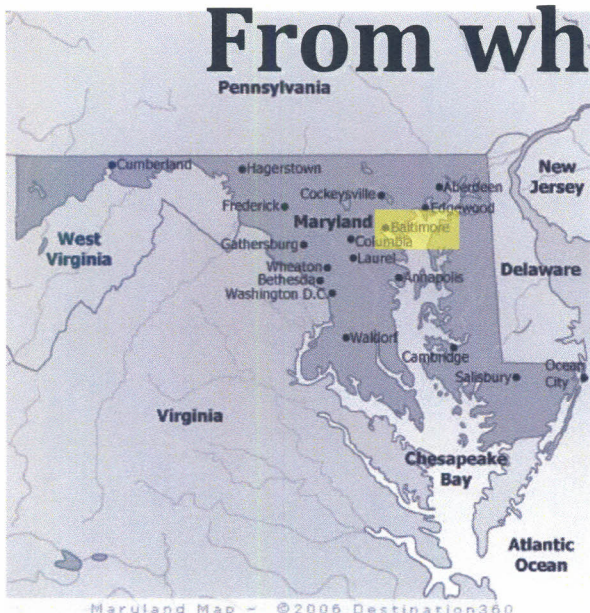
Batterer – a caller who identifies as abusive or who an Advocate believes to be a batterer

Other – any caller about whom an Advocate is able to gather info, but who does not fit into an above category; this might include callers like law enforcement or medical professionals

Hotline Call Volume

In the first half of 2013, the National Domestic Violence Hotline documented **1,107 calls** from Maryland. The state ranks nineteenth in terms of Hotline call volume.

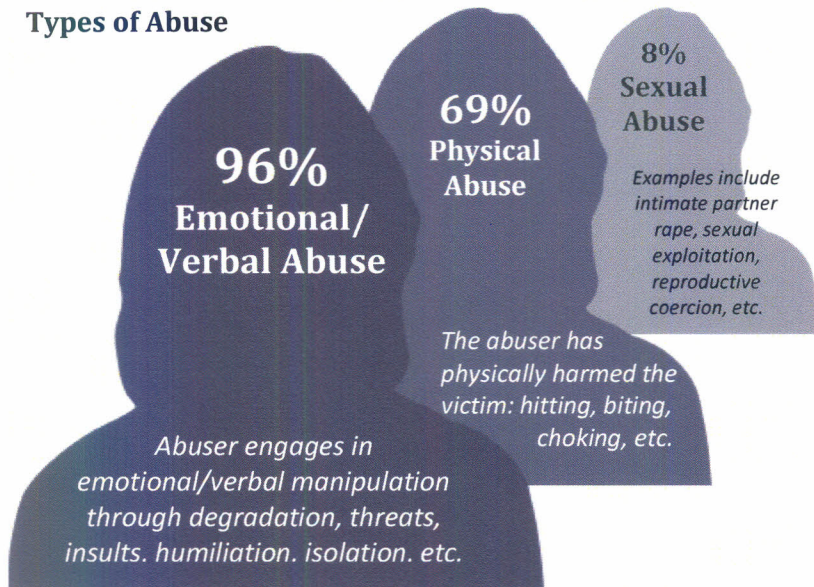
From where are they calling?



Top 10 MD Cities in Call Volume		
Rank	City	% of Total
1	Baltimore	22%
2	Rockville	6%
3	Silver Spring	4%
4	Hyattsville	2%
5	Mount Airy	2%
6	Laurel	2%
7	Annapolis	2%
8	Frederick	2%
9	Columbia	2%
10	Bel Air	1%
	Total	45%

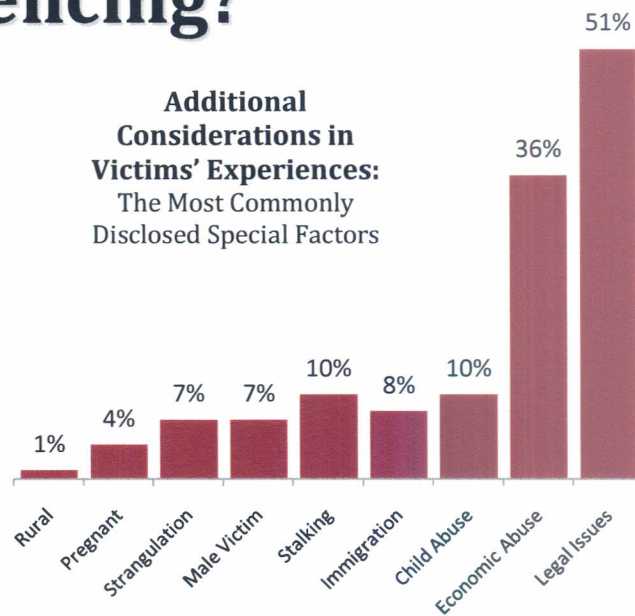
What are victims experiencing?

Types of Abuse



*This represents the experiences disclosed by callers who are victim/survivors of intimate partner violence.

Additional Considerations in Victims' Experiences: The Most Commonly Disclosed Special Factors

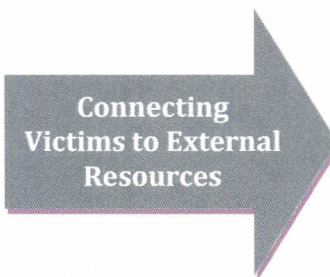
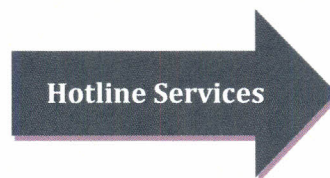


Of those who disclosed Legal Issues, this is what they were seeking: protective orders (61%), custody/visitation (33%), divorce (29%), immigration assistance (8%), and other (17%).

How are victims' needs being met?

Most Commonly Requested Services:

On top of services provided by the Hotline (seen to the right), the external services below are also frequently requested by callers. Hotline Advocates refer callers to external providers to meet these needs.



Legal Representation 12%

This category indicates when a caller is seeking an on staff attorney who takes individual DV cases.

DV Advocacy 18%

This category includes non-residential services offered by a DV program, like: case management, advocacy, or crisis hotlines.

DV Support Groups 20%

This category encompasses group counseling provided by trained staff or therapists.

Individual Counseling 23%

Callers are often seeking counseling for victims provided by a therapist.

Legal Advocacy 20%

This category is marked when a caller is seeking protective/restraining order assistance, advocacy at court, or help with other legal agencies.

DV Shelter 32%

Though Advocates may sometimes offer homeless shelters and other community resources to certain callers, this number only represents victims who are seeking domestic violence related residential services.

1,107
Hotline Calls Answered from MD

Crisis Intervention	Safety Planning
DV Education	Referrals

1,035
Referrals to Service Providers

4,500 Local Providers across the Nation

616
Offers to Direct Connect

Hotline Advocate Offers to Directly Connect a Caller to a Provider

253
Referrals to Other Resources

Top 5 Resource Referrals in the First Half:

- Womenslaw.org
- 211-United Way
- Crime Victim Compensation
- Maryland Network Against D.V.
- National Center on Elder Abuse