



State of Maryland Executive Department

Martin O'Malley
Governor

Anthony Brown
Lieutenant Governor

Rosemary King Johnston
Executive Director

March 17, 2009

The Honorable Ulysses Currie
Chairman, Senate Budget and Taxation Committee
Miller Senate Office Building, 3 West Wing
11 Bladen Street
Annapolis, MD 21401

The Honorable Norman H. Conway
Chairman, House Committee on Appropriations
House Office Building, Room 121
6 Bladen Street
Annapolis, MD 21401

Dear Senator Currie and Delegate Conway:

Attached please find a copy of the revised Report on Out-of-Home Placements and Family Preservation as required by the Joint Chairman's Report, 2008 Session. We have included updated data from MSDE, DHMH and DBM, making the information about youth served and the total costs more current and accurate. As we note in the Report, later this spring we will convene representatives from the key agencies to review the information to be collected and the data collection process for the 2009 Report.

Should you have questions or need additional information, please do not hesitate to contact me at (410) 767-6211 or rjohnston@goc.state.md.us.

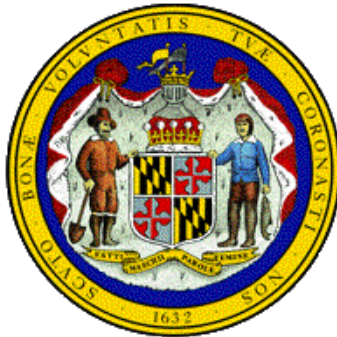
Sincerely,

A handwritten signature in cursive script that reads "Rosemary King Johnston".

Rosemary King Johnston
Executive Director

cc: Cathy Kramer
Steven D. McCulloch
Sarah Albert

**STATE OF MARYLAND
REPORT ON
OUT-OF-HOME PLACEMENTS
AND FAMILY PRESERVATION:
Fiscal Years 1999 through 2008**



Prepared by:

The Governor's Office for Children

on Behalf of

The Children's Cabinet

**Revised Edition
Submitted on
March 17, 2009**

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- Department of Juvenile Services
 - Bill Drollinger, Fiscal Planning and Management
 - Lakshmi Iyengar, Research and Evaluation
 - John Irvine, Research and Evaluation
- Maryland State Department of Education
 - Jodi King, Chief, Nonpublic Schools Section

For further information or copies of this report, please visit the Governor's Office for Children's website at www.goc.state.md.us.

I. INTRODUCTION & OVERVIEW

This report examines the status of Maryland’s out-of-home placements and analyzes trends in the rate of out-of-home placements. This analysis focuses on two aspects of this data: 1. the numbers and costs relating to out-of-home placements, including out-of-state placements; 2. the numbers and costs of preventing out-of-home placements through the Interagency Family Preservation Services (IFPS) provided through Local Management Boards (LMBs) across the State, and the Department of Human Resources (DHR) Family Preservation Services provided through the Local Departments of Social Services.¹

DATA COLLECTION

It is critical that consistent methods are used for generating the annual population and cost data for this report. Every effort has been made to use consistent counting and cost calculating methods for these annual data.

Out-of-home placement data was received from the Department of Health and Mental Hygiene (DHMH), Department of Human Resources (DHR), Department of Juvenile Services (DJS), and Maryland State Department of Education (MSDE). Total fiscal year served counts, entry counts, discharge counts, and placement costs were collected for children in the following types of placements:²

DHR	<i>Children in kinship care and foster care.</i> ³
DJS	<i>Children in detention and commitment placements, including pending placement and detention alternatives.</i>
DHMH	<i><u>Alcohol and Drug Abuse Administration (ADAA)</u> - Children in intermediate care facilities and long-term/aftercare residential programs.</i>
	<i><u>Developmental Disabilities Administration (DDA)</u> - Children in institutional placements, purchase of care, community residential, and individual family care placements.</i>
	<i><u>Mental Hygiene Administration (MHA)</u>: Children in institutional placements, community placements, and the Regional Institutes for Children and Adolescents (RICAs).</i>
MSDE	<i>Children served in MSDE funded/co-funded placements. This includes nonpublic residential/education placements and out-of-home facilities that have adjoining nonpublic special education schools, and in-state public programs for special populations (Maryland’s Schools for the Deaf and Blind).</i>

With the exception of MSDE, jurisdictional data was developed from data sets submitted to GOC. GOC analysis of this data did not match the statewide data collected directly from the agencies and used in the body of this report. As part of the overall review of the process and content of this report, GOC will convene the agencies to develop a more systematic approach to data collection.

¹ Throughout this report, DHR Family Preservation services may also be referred to as DSS Family Preservation services; for the purposes of this report, these two terms should be considered interchangeable.

² Data received included information on youth placed out of state as well as in-state.

³ It should be noted that DHR’s transition to the MD CHESSIE information system has resulted in data reporting limitations for FY07.

OUT-OF-HOME PLACEMENT

There are four Maryland State agencies which place and/or fund out-of-home placements for children and youth:

- Department of Health and Mental Hygiene (DHMH);
- Department of Human Resources (DHR);
- Department of Juvenile Services (DJS); and
- Maryland State Department of Education (MSDE).

Each agency has unique criteria for placing or funding an out-of-home placement. No agency places a child in an out-of-home placement without first attempting less restrictive, community-based services, either through formal family preservation programs (discussed below) or through other programs and services.

Placements funded by DHMH are driven by a child's mental health disorder or developmental disability. Three Administrations within DHMH may either fund or place a child in an out-of-home placement:

- the Alcohol and Drug Abuse Administration (ADAA);
- the Developmental Disabilities Administration (DDA);
- the Mental Hygiene Administration (MHA);

ADAA placements are either short- or long-term substance abuse treatment placements, and serve youth whose primary diagnosis is a substance abuse disorder. DDA placements encompass a continuum of facilities, from state residential centers to community residential and individual family care placements. These placements serve children and youth whose primary diagnoses are developmental disabilities such as autism, autism spectrum disorders, and mental retardation, or who have otherwise been determined to have a developmental disability. Until recently, MHA placements have been limited to Medical Assistance (MA) funded residential treatment center (RTC) placements. FY07 marked the reinstatement of Purchase of Care funds, which may be used for a less restrictive placement. RTC placements are for youth whose primary diagnoses are serious mental health disorders; although youth may have a co-occurring substance abuse or developmental disability, their primary needs are mental health-related.

In contrast, DHR commitments are driven by safety considerations and youth are committed to local Departments of Social Services (DSS) due to concerns of parental abuse or neglect. Placements are based on the individual child's needs. A majority of DHR youth does not have such intense mental health, substance abuse, or developmental disability needs to warrant the most restrictive type of placements; rather, a majority of DHR placements are family foster care placements. In addition to youth committed due to abuse and neglect, a small number of youth are committed to DSS under Voluntary Placement Agreements (actual number is not currently available). These placements, known as VPAs, are available to parents/guardians whose children have such extreme medical and/or mental health needs that there are no resources available to adequately address the children's needs except through State custody. Parents agree to give limited guardianship of their child to DSS, which then accepts responsibility for funding appropriate services and placements. DSS/DHR approval and a court order are required for a VPA application to be accepted.

As the agency mandated to serve juvenile offenders, DJS places youth who have been adjudicated by the juvenile justice system when placement is warranted. Some youth are able to be served in their homes. The goal of DJS commitment is to provide *treatment* to juvenile offenders, and does so through both community-based services and out-of-home placements. Juveniles may have a variety of mental health, substance abuse, and developmental disorders, so the types of placements needed by this population are broad. In addition to meeting the diverse treatment needs of the youth under its jurisdiction, DJS has a responsibility to the community as well. Some juvenile offenders are court ordered to secure facilities (either hardware or staff secure), with the intent of preventing juveniles from having free access to the community.

Lastly, although MSDE is not a placement agency, by statute MSDE may reimburse the local school system for a student in an out-of-home placement when the student's Individualized Education Program (IEP) Team determines that the local school system (LSS) cannot provide an appropriate education.

Cost Analysis by Bed Days

As a new tool in our analysis of the costs of out-of-home placement, an analysis of the "bed day" cost the cost of placement for one child, for one night, will be added to each Agency's section with the exception of DHR. This will supplement the traditional data presentation and discussion regarding the numbers of children entering, exiting, and served in each placement category and associated costs for each Agency. A cost per bed day will allow a more thorough analysis and comparison of cost variances and trends across years and categories of placements. Bed day costs for FY 08 are presented here for the first time, and future editions of this report will add new data and analysis.

DHR was unable to provide bed day counts for FY 08 data, and is working towards providing this or similar data for the FY 09 report.

FAMILY PRESERVATION

The State of Maryland provides Family Preservation services in two ways:

- **Interagency Family Preservation Services (IFPS)** may be administered by the Local Management Boards (LMBs) through the Children's Cabinet Interagency Fund and the Governor's Office for Children (GOC); and
- **Family Preservation** services are provided by the local Departments of Social Services (DSSs) through the Department of Human Services (DHR).

This report provides data and analysis on both programs, the costs and estimated savings from these services, and the impact of these services on rates of out-of-home placements.

The purpose of *all* family preservation services is to prevent out-of-home placements by reducing risks for child maltreatment, improving family functioning, and ensuring that children remain safe in their own homes. These programs help meet federal mandates to focus on child safety and reasonable efforts to prevent and reduce out-of-home placements.

The 1990s saw the establishment of **Interagency Family Preservation Services (IFPS)** in Maryland. Families in crisis, whose children are considered to be at imminent risk of out-of-home placement, may be referred to Local Management Boards (LMBs) for IFPS services. Referral sources for IFPS are the local Departments of Social Services (DSSs), the Department of Juvenile Services (DJS), and

the Core Services Agencies (CSAs). The LMB in each Maryland jurisdiction selects vendors to provide IFPS services in accordance with local procurement procedures. In several jurisdictions, the local DSSs were chosen as the providers. In those jurisdictions in which DSS is the selected vendor, DSS maintains a separate IFPS program from the DHR Family Preservation programs (see below). In other jurisdictions, community-based providers were selected as the vendors for IFPS. Starting in FY05, eligibility criteria and other program requirements were standardized statewide.⁴

As of FY08, the administration of IFPS has been transferred from Local Management Boards to the Department of Human Resources for administration. DSSs in some local jurisdictions, however, may be continuing to operate the IFPS program through the LMB as determined by local needs and resources and in accordance with locally developed transition plans. All IFPS services in FY07, however, were provided while IFPS was administered by the LMBs with funding provided by the Children's Cabinet through the Governor's Office for Children.

Beginning in 2001, the Department of Human Resources consolidated the reporting of its in-house **Family Preservation Services**, this reporting includes Intensive Family Services (IFS), Families Now (FN), and Continuing Child Protective Services (CCPS). These services represent a *continuum* of services for families referred from within the DHR system—families in which abuse and/or neglect are the primary risk factors leading to out-of-home care. IFS are similar to IFPS in that it targets families whose children are at imminent risk of out-of-home placement. Families Now is an array of services for families with a high (Level 1) or moderate (Level 2) risk for foster or kinship care placement and families who voluntarily request family preservation services (Level 3). Continuing Child Protective Services consists of family preservation strategies with families whose risk of future maltreatment is high but whose children can remain at home safely with in-home services. Within this report, these programs are collectively referred to as DHR's Family Preservation program: Data included in this report are data from IFS, CCPS, and Levels 1-3 only of Families Now.

⁴ See Section V for a full discussion of policy changes that were implemented in FY05, which limited the agencies that could refer families to IFPS to the three agencies listed above.

HIGHLIGHTS OF OUT-OF-HOME PLACEMENT TRENDS

- The number of children served in out-of-home placements during FY08 was 25,541. This number is 0.6% higher than the FY07 total.
- Of the children in out-of-home placements during FY08, the proportions of children by funding/placing agencies are:
 - DHR – 53.0%
 - DJS – 38.4%
 - DHMH – 7.1%
 - MSDE – 1.5%
- The rate of entry per 1,000 children under 18 years old into all out-of-home placements rose to 9.0, an increase of 5% from FY07⁵ but 7% below FY06.
- Costs of out-of-home placement rose slightly. The FY 08 costs were just under \$598 million, about \$2.6 million more than in FY07.⁶

CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, FY99 – FY08

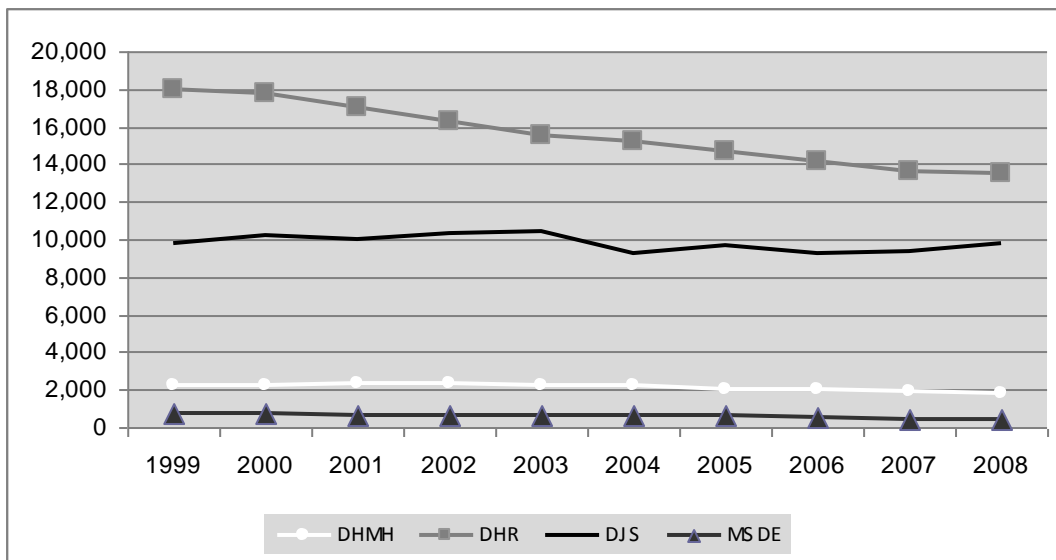


Figure 1 CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, FY99 – FY08

⁵ Due to DHR's transition to MD CHESSE, the FY07 data available from DHR is an unduplicated count of children. In the past, entry counts referred to the sum of entries into kinship care and entries into foster care (including multiple entries for each child), whereas the FY07 entry count is the unduplicated count of children who entered out-of-home placement at least once during the fiscal year. As DHR's out-of-home population is a large proportion of all of Maryland's children in out-of-home care, this limitation in FY07 reporting must be considered a significant factor in the reported decrease in entries in FY07.

⁶ FY 07 cost revised from previous report.

HIGHLIGHTS OF OUT-OF-STATE PLACEMENT TRENDS

- During FY08, 484 youth were served in out-of-state (OOS) placements.
- DJS had the highest number of youth out-of-state during FY08, a total of 275. DHR served 106 youth OOS and MSDE funded 102 students OOS. DDA served only one (1) youth OOS.
- At the beginning of FY08, there were 268 youth placed out-of-state. At the end of the year that number had decreased by 9% to 244.

HIGHLIGHTS OF FAMILY PRESERVATION TRENDS

- By providing Interagency Family Preservation Services (IFPS) and preventing out-of-home placements, the State realized an estimated \$16.4 million savings in FY08.⁷
- In FY08, 732 families were newly served by IFPS: Of the 1052 families served throughout the year, newly served and continuing, 48% were referred by DHR, 17% from DJS, 17% from DHMH, and 14% from MSDE.
- In FY08, families receiving IFPS services made improvements in five domains of family functioning, as measured by the North Carolina Family Assessment Scale (NCFAS)⁸:
 - 10% of families improved in Environment;
 - 12% of families improved in Parental Capabilities;
 - 11% of families improved in Child Well-Being;
 - 13% of families improved in Family Interactions; and
 - 4% of families improved in Family Safety.
- Among the 1,517 at-risk children who were newly served by IFPS services during FY07, 76% were *not* placed in foster care, juvenile services commitment, mental health or educational residential placements within one year of case closing.⁹
- Among the 989 newly served children referred by DHR for IFPS services during FY07, 84% were *not* placed in an out-of-home placement within one year of case closing.
- Among the 5,041 children newly served by DHR Family Preservation during FY07, 91% were *not* placed in an out-of-home placement within one year of case closing.
- During FY07, 1.1% of families newly served by IFPS experienced Child Protective Services (CPS) investigations that resulted in indicated findings during services, and 12.7% did so within the year following case closure.
- The cost/benefit ratio for IFPS for FY07 is 1:2.35; in other words, for every \$1 spent providing IFPS, up to \$2.35 is not needed for placement services for imminent risk children.¹⁰

⁷ See pages 73-76 for calculations of estimated State savings.

⁸ See Section V for further information about the NCFAS.

⁹ Excluding kinship care placements.

¹⁰ See pages 73-76 for calculations of cost/benefit ratio.

II. OUT-OF-HOME PLACEMENTS

State and local efforts continue to focus on preventing out-of-home placements while assuring the safety of children, families, and communities. Even as family preservation services are provided, there remain a number of children who require out-of-home placements. This report tracks the number of children who are in out-of-home placements at the start of the fiscal year, the number who enter and exit these placements during the fiscal year, the number of children who are in care at the end of the fiscal year, and the total number of children served during the fiscal year. In addition to analyzing the data of the number of children in placements, this report also examines the costs related to out-of-home placements.

Out-of-home placement figures were received from the Department of Health and Mental Hygiene (DHMH), Department of Human Resources (DHR), Department of Juvenile Services (DJS), and Maryland State Department of Education (MSDE). Total fiscal year served counts, entry counts, discharge counts, and placement costs were collected for children in the following types of placements:

DHR	<i>Children in kinship care and foster care.</i>
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MSDE	<i>Children served in MSDE funded/co-funded placements. This includes nonpublic residential/education placements and out-of-home facilities that have adjoining nonpublic special education schools, and in-state public programs for special populations (Maryland's Schools for the Deaf and Blind).</i>

Data received included information on youth placed out of state, as well as in-state.

CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, FY99 – FY 08

Fiscal Year	DHMH	DHR	DJS	MSDE	Total
1999	2,251	17,969	9,768	774	30,762
2000	2,264	17,776	10,222	725	30,987
2001	2,368	17,003	9,952	608	29,931
2002	2,308	16,244	10,352	612	29,516
2003	2,287	15,560	10,382	634	28,863
2004	2,218	15,177	9,223	619	27,237
2005	2,051	14,650	9,712	591	27,004
2006	1,983	14,129	9,280	557	25,949
2007	1,947	13,661	9,323	447	25,378
2008	1,824	13,526	9,808	383	25,541
Change from FY 99	-19.0%	-24.7%	0.4%	-50.5%	-17.0%
Avg. Annual Change	-2.3%	-3.1%	0.2%	-7.2%	-2.0%
Recent Year Change	-6.3%	-1.0%	5.2%	-14.3%	0.6%

Table 1 CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, FY99 – FY 08

The total number of children in out-of-home care during FY08 was 25,541. This number does not include DHMH placements in MHA’s Purchase of Care (POC) inpatient hospitalizations. This exclusion makes comparisons to previous years possible. A new table charting this information is included in Section III. Out of Home Placements by Agency under DHMH.

The number of children served by DHR has steadily decreased, falling nearly 25% from 17,969 in FY99 to 13,526 children in FY08. As a result of other agencies’ efforts to maintain children in the least restrictive environment, MSDE has demonstrated the most significant decrease, over 50%, with 383 children funded in out-of-home placements in FY08. The number of DJS youth out-of-home varied over the past decade; the FY08 total of 9,808 youth is only 0.4% higher than the 9,768 in FY99.

NUMBER OF CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS: FY99-FY08*

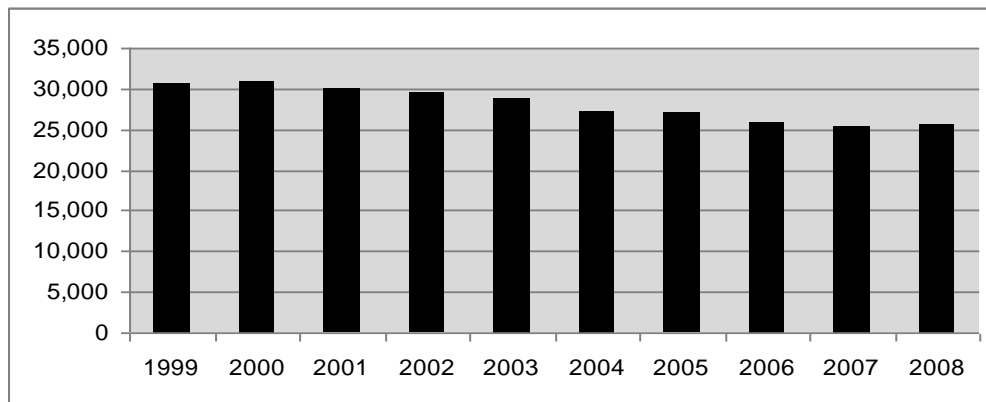


Figure 2 NUMBER OF CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS: FY99-FY08*

*Includes numbers of children in kinship care.

**PERCENTAGES BY AGENCY OF CHILDREN IN OUT-OF HOME PLACEMENTS
IN EACH FISCAL YEAR (FY99 – FY08)**

Fiscal Year	DHMH	DHR	DJS	MSDE	Total
1999	6.9%	58.7%	31.9%	2.5%	100.00%
2000	6.3%	58.0%	33.3%	2.4%	100.00%
2001	7.0%	57.4%	33.6%	2.1%	100.00%
2002	7.4%	55.3%	35.3%	2.1%	100.00%
2003	7.5%	54.1%	36.1%	2.2%	100.00%
2004	7.8%	55.9%	34.0%	2.3%	100.00%
2005	7.2%	54.5%	36.1%	2.2%	100.00%
2006	7.5%	54.5%	35.8%	2.2%	100.00%
2007	7.7%	53.8%	36.7%	1.8%	100.00%
2008*	7.1%	53.0%	38.4%	1.5%	100.00%

Table 2 PERCENTAGES BY AGENCY OF CHILDREN IN OUT-OF HOME PLACEMENTS IN EACH FISCAL YEAR (FY99 – FY08)

Table 2 shows the percentages of the total count (see Table 1) of all children served in out-of-home placements by agency for each fiscal year. Throughout the past decade, DHR has the majority of out-of-home placements, although their proportion of all out-of-home placements has continued to decline. In FY99, DHR had a total of 58.7% of all out-of-home placements; in FY08 the portion was 53.0%.

DJS consistently has the second highest number of youth in out-of-home placements, starting at 31.9% in FY99, and rising to 38.4% in FY08. DHMH has been a distant third in out-of-home placements, hovering between 6.3% (FY00) and 7.8% (FY04). The inclusion of data on MHA POC inpatient hospitalizations in FY08 would have increased the DHMH portion significantly and concomitantly, decreased the percentage shares of the other agencies. Lastly, MSDE has had the lowest proportion of out-of-home placements throughout the decade, starting at 2.5% in FY99, and falling to 1.5% in FY08.

NUMBER OF CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, BY AGENCY, FY99 – FY08*

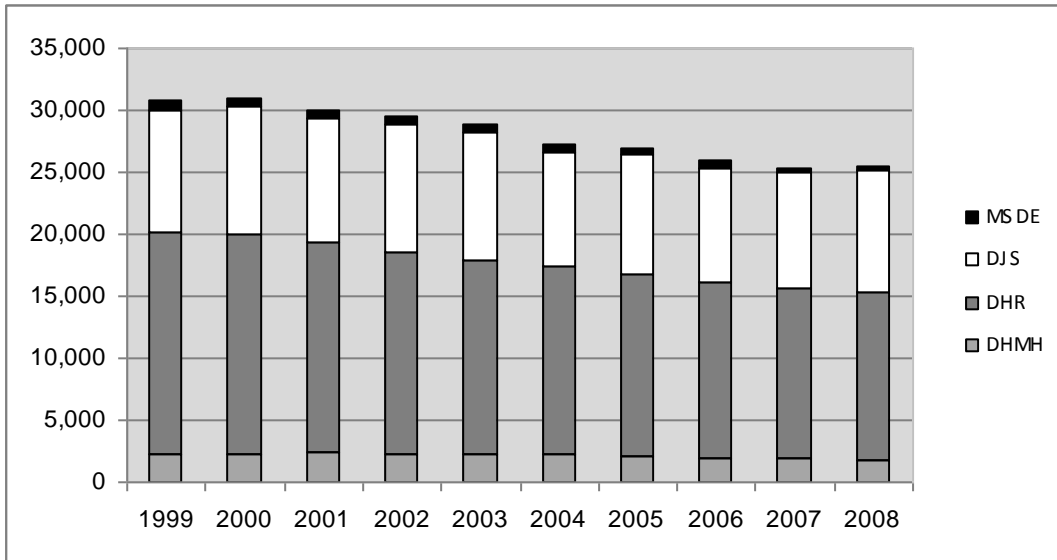


Figure 3 NUMBER OF CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, BY AGENCY, FY99 – FY08

**Includes numbers of children in kinship care.*

Figure 3 above shows the total number of children served in out-of-home placements, broken down by the placing/funding agency. Overall, there has been a 17% decrease in the total number of out-of-home placements from FY99 to FY08, with a very slight increase (0.6%) from FY07 to FY08.

Figure 4 below shows that during the past decade, DJS had its lowest number of youth in out-of-home placements in FY04, while DHR foster care had its lowest number during FY08.

CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, FY99 – FY08

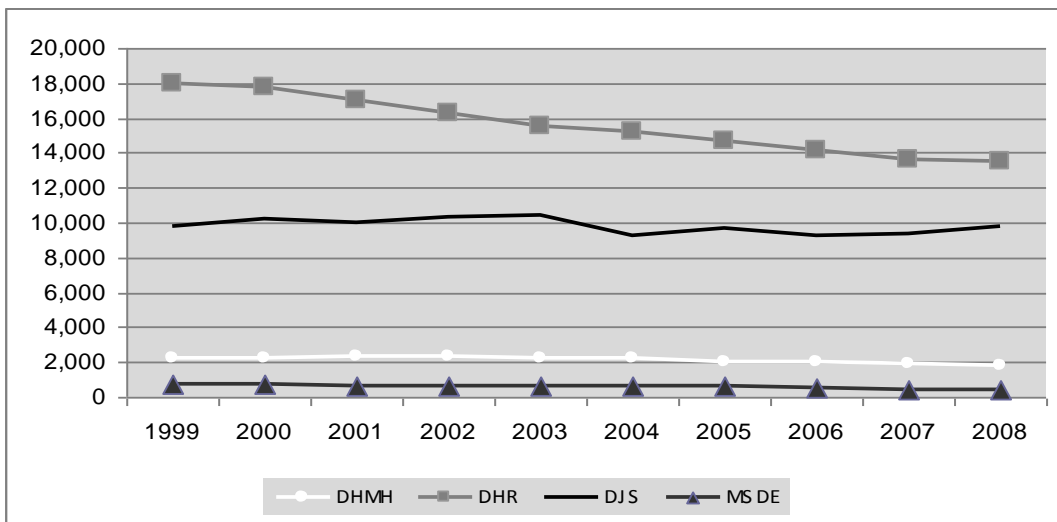


Figure 4 CHILDREN SERVED IN OUT-OF-HOME PLACEMENTS, FY99 – FY08

Figure 5 below illustrates the number of children in DHR kinship care as a proportion of children in all out-of-home placement types. Kinship care represents the least restrictive, and potentially the least disruptive and traumatizing out-of-home placement for some children, since they are placed with relatives.

KINSHIP CARE AS PROPORTION OF OUT-OF-HOME PLACEMENTS, BASED ON LAST DAY OF THE FISCAL YEAR, FY99 – FY08

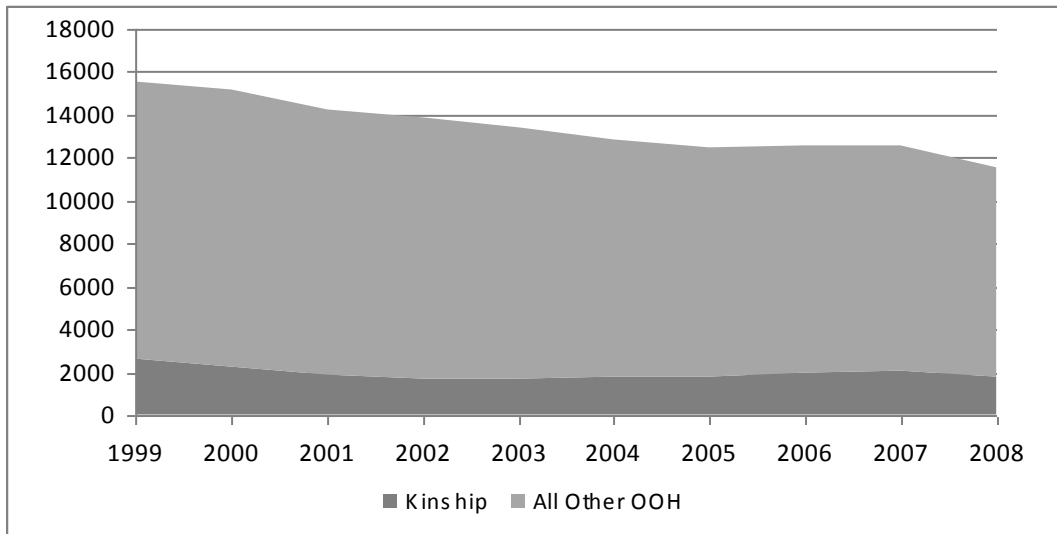


Figure 5 KINSHIP CARE AS PROPORTION OF OUT-OF-HOME PLACEMENTS

STATE TRENDS IN ENTRIES INTO OUT-OF-HOME PLACEMENTS: FY99-FY08

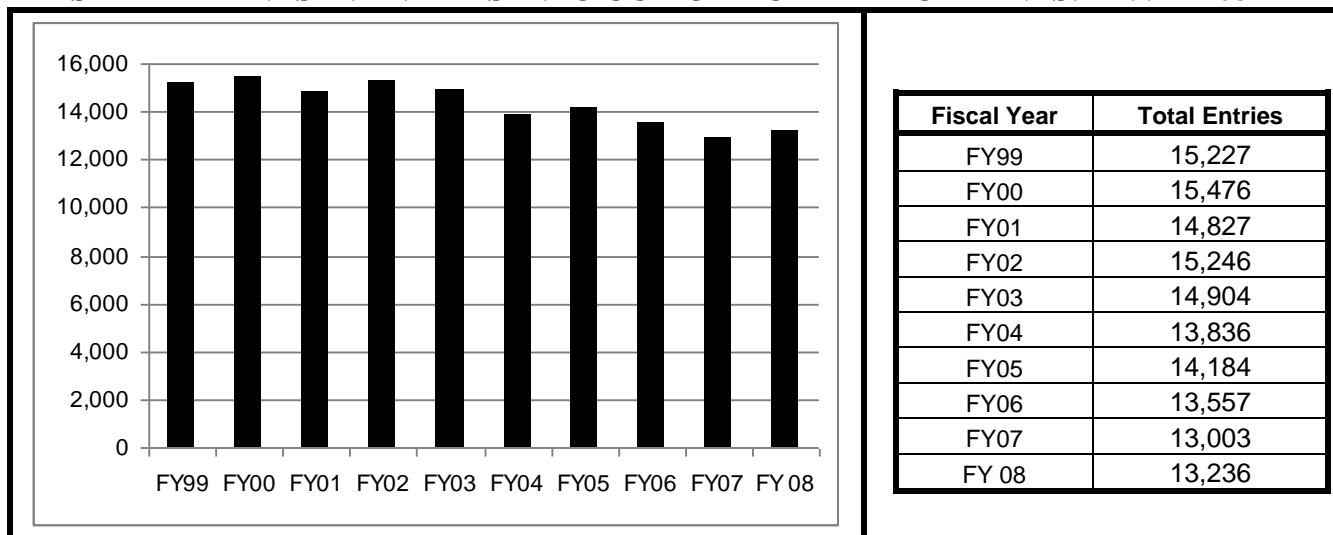


Figure 6 STATE TRENDS IN ENTRIES INTO OUT-OF-HOME PLACEMENTS: FY99-FY08

The number of reported entries into out-of-home care increased slightly in the past fiscal year. Figure 6 above illustrates the entries into care since FY99, showing the general downward trend since FY03, with the modest increase in FY08.

- Table 3 below provides data on the rate of entry into out-of-home placements by jurisdictions. The rate of entry per 1,000 children under 18 years old into all out-of-home placements decreased between FY99 and FY03, remained fairly steady between FY04 and FY05, and declined again from FY05 to FY07. In FY08 the rate of entry per 1,000 children under 18 years old into all out-of-home placements rose slightly to 9.0, an increase of 5% from FY07¹¹ but 7% below FY06.

¹¹ Due to DHR’s transition to MD CHESSIE, the FY07 data available from DHR is an unduplicated count of children. In the past, entry counts referred to the sum of entries into kinship care and entries into foster care (including multiple entries for each child), whereas the FY07 entry count is the unduplicated count of children who entered out-of-home placement at least once during the fiscal year. As DHR’s out-of-home population is a large proportion of all of Maryland’s children in out-of-home care, this limitation in FY07 reporting must be considered a significant factor in the reported decrease in entries in FY07.

**OUT-OF-HOME PLACEMENT ENTRY RATE BY JURISDICTION
PER 1,000 CHILDREN: FY99-FY08**

OUT-OF-HOME PLACEMENT ENTRY RATE											Average Annual Percent Change
Placements funded by DJS, DHR, DHMH, and MSDE											
JURISDICTION	FY99	FY00	FY01	FY02	FY03	FY04	FY05	FY06	FY07	FY 08	
Allegany	12.4	12.8	12.4	13.8	11.9	11.3	10.9	11.2	7.4	19.1	12.9%
Anne Arundel	6.2	6.5	6.3	7.1	7.2	7.3	6.8	6.7	5.1	6.0	0.3%
Baltimore City	38.7	37.3	30.9	34.8	34.7	31.2	30.5	28.9	25.6	10.6	-10.7%
Baltimore County	8.5	8.5	7.8	9.7	8.2	8.2	7.7	8.4	6.9	18.5	17.0%
Calvert	8.7	7.0	8.3	8.3	6.7	9.3	8.4	7.2	7.3	5.8	-2.7%
Caroline	13.3	14.7	9.5	11.3	10.5	12.9	10.3	8.9	7.9	16.9	8.8%
Carroll	5.4	5.0	5.5	8.6	8.2	6.1	7.6	7.3	5.9	7.8	6.9%
Cecil	10.5	8.4	9.2	9.5	7.4	8.0	9.0	10.3	8.7	10.8	1.6%
Charles	9.1	10.7	10.3	10.6	10.3	9.8	8.6	8.2	7.8	4.7	-5.8%
Dorchester	11.8	13.9	14.5	12.4	11.6	13.1	12.2	11.1	13.6	27.4	13.5%
Frederick	8.9	7.9	8.5	8.3	9.2	7.6	6.4	7.3	5.9	7.6	-0.6%
Garrett	12.2	13.0	13.6	10.0	9.7	6.3	6.7	6.0	5.0	12.4	8.2%
Harford	6.9	6.3	7.7	7.0	6.9	6.6	6.3	5.0	6.1	7.6	2.2%
Howard	4.1	3.6	4.4	4.1	4.0	3.0	3.4	3.1	2.0	3.6	2.7%
Kent	9.2	10.5	12.6	11.3	9.3	10.1	10.5	14.9	12.1	13.4	5.8%
Montgomery	5.1	4.6	4.4	4.6	5.2	5.0	5.5	5.4	4.5	5.2	0.8%
Prince George's	7.8	9.9	9.3	7.8	7.2	5.3	5.6	5.9	5.2	4.8	-4.1%
Queen Anne's	9.2	10.3	9.7	10.7	8.1	7.9	11.5	8.1	7.3	9.1	2.3%
St. Mary's	8.0	10.6	9.1	8.3	6.4	9.5	10.3	9.0	7.5	36.2	44.1%
Somerset	16.1	14.5	20.1	12.7	9.7	17.8	16.8	14.9	16.7	2.8	-4.1%
Talbot	14.9	14.8	12.8	11.1	10.8	12.2	14.1	11.1	9.8	16.0	3.2%
Washington	13.2	21.8	22.5	15.7	18.2	15.5	17.4	15.3	11.8	16.5	6.3%
Wicomico	12.0	10.4	12.7	9.7	10.3	13.8	14.5	15.0	15.6	13.5	2.7%
Worcester	14.2	15.0	15.8	11.1	9.2	10.5	11.0	12.1	13.0	12.8	-0.1%
STATE	12.0	11.9	10.9	11.2	10.9	10.1	10.2	9.7	8.54	9.0	-3.0%
STATE ANNUAL % CHANGE	-2.1%	-0.6%	-8.1%	2.8%	-2.9%	-7.3%	0.6%	-4.3%	-12.2%	5.0%	12.2%

Table 3 OUT-OF-HOME PLACEMENT ENTRY RATE BY JURISDICTION PER 1,000 CHILDREN: FY99-FY08

Note: Rates are per 1,000 children under age 18 based on Maryland Vital Statistics Annual Reports for 1992 to 1997, 2001, and 2006; based on decennial census for 2000; and based on U.S. Bureau of the Census estimates for 2002-2005.

For all years except FY07, MHA purchase of care placements are not reflected in the jurisdictional breakdowns, only at the State level. For all years, only MSDE non-public placements are included. For FY03 through FY05, DDA placements are not reflected in the jurisdictional breakdowns, only at the State level.

Figure 7 and Table 4 below show revised cost data for all out-of-home placements funded by DHMH (ADAA, DDA, and MHA), DHR, DJS, and MSDE. The annual cost for placements in Maryland rose slightly, with the FY08 cost at **approximately \$598 million for all out of home placements**, less than 0.5% more than in FY07. **This figure does not include \$207 million in Medical Assistance funds for FY08**, down from \$209 million in FY08. Please note that these figures were revised from previous reports, and are based on data provided by each State agency. With the exception of DHR, each Agency also provides a cost analysis by the number of bed days, starting with FY08 data.

COSTS OF OUT-OF-HOME PLACEMENTS: FY99 – FY08*

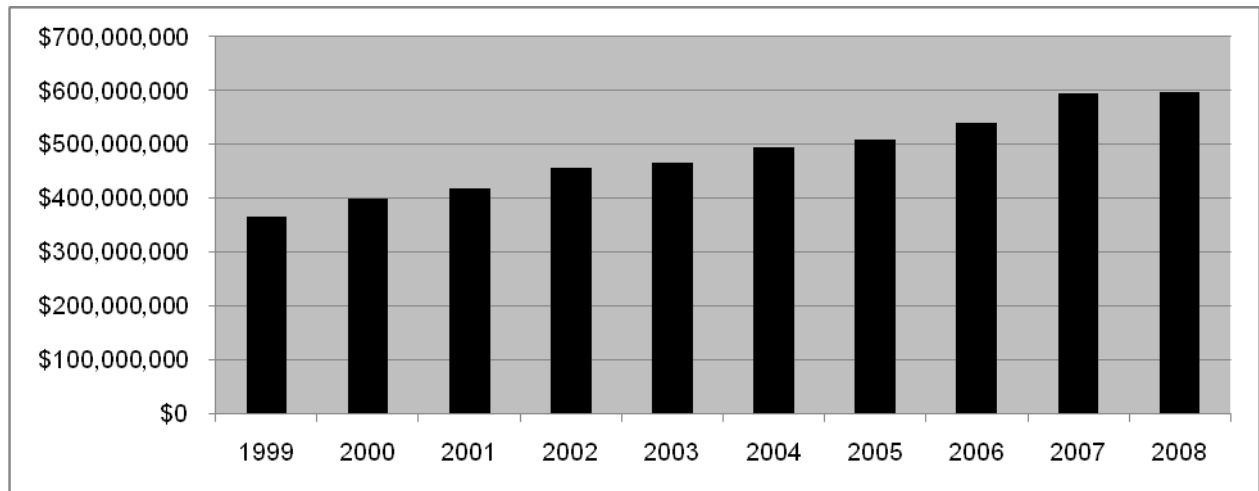


Figure 7 COSTS OF OUT-OF-HOME PLACEMENTS: FY99 – FY08

**Revised from previous report; all costs are total costs except FY08 MHA, which is only the placement cost and excludes the DHMH facility educational costs. Additional MA costs of \$207 million are not included.*

COSTS OF OUT-OF-HOME PLACEMENTS: FY99 – FY08*

Fiscal Year	ADAA	DDA	MHA	DHR	DJS	MSDE	Total
1999	\$4,379,107	\$5,317,453	\$31,335,780	\$204,143,413	\$74,920,054	\$45,947,221	\$366,043,028
2000	\$4,409,897	\$4,270,034	\$36,781,085	\$226,560,602	\$85,398,891	\$42,671,159	\$400,091,668
2001	\$5,069,404	\$4,107,071	\$36,291,583	\$246,142,220	\$87,356,959	\$40,693,751	\$419,660,988
2002	\$5,670,211	\$4,746,070	\$45,175,713	\$268,000,742	\$89,560,292	\$43,070,049	\$456,223,077
2003	\$4,143,247	\$6,380,654	\$47,629,322	\$273,777,256	\$88,973,139	\$44,631,312	\$465,534,930
2004	\$3,797,759	\$5,564,126	\$44,712,352	\$289,853,810	\$103,686,681	\$47,115,180	\$494,729,908
2005	\$3,304,537	\$5,659,209	\$37,193,165	\$302,681,669	\$114,171,992	\$46,768,317	\$509,778,889
2006	\$2,768,478	\$6,949,526	\$37,644,242	\$332,732,604	\$114,856,394	\$44,563,321	\$539,514,565
2007	\$4,043,501	\$8,393,615	\$41,055,473	\$363,628,046	\$137,149,721	\$40,914,243	\$595,184,599
2008	\$3,042,333	\$15,076,556	\$34,155,261	\$376,742,995	\$132,919,446	\$35,877,600	\$597,814,191

Table 4 COSTS OF OUT-OF-HOME PLACEMENTS: FY99 – FY08

**Revised from previous report; all costs are total costs except FY08 MHA, which is only the placement cost and excludes the DHMH facility educational costs. Additional MA costs of \$207 million are not included.*

III. OUT-OF-HOME PLACEMENTS BY AGENCY

A. DEPARTMENT OF HEALTH & MENTAL HYGIENE (DHMH)

From FY 01 to FY 07, the number of children served by DHMH decreased each year. FY 08 is the first report that includes MHA’s Purchase of Care Community Placement inpatient hospitalization data. Although the inclusion of these placements provides a more accurate accounting of MHA’s placements and costs and will be presented in future versions of this report, it causes some difficulty when determining the trend.

DHMH ALL OUT-OF-HOME PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY	
1999	446	1,805	2,251	1,786	465	
2000	465	1,799	2,264	1,828	436	
2001	436	1,931	2,368	1,930	437	
2002	437	1,871	2,308	1,871	437	
2003	437	1,850	2,287	1,853	434	
2004	434	1,784	2,218	1,805	413	
2005	413	1,638	2,051	1,640	410	
2006	371	1,611	1,983	1,568	415	
2007	357	1,593	1,947	1,397	384	
2008*	399	1425	1824	1433	391	
Change from FY 99		-10.5%	-21.1%	-19.0%	-19.8%	-15.9%
Avg. Annual Change		-1.1%	-2.5%	-2.3%	-2.3%	-1.9%
Recent Year Change		11.8%	-10.5%	-6.3%	2.6%	1.8%

Table 5 DHMH ALL OUT-OF-HOME PLACEMENTS

*FY08 data excludes MHA Purchase of Care Community Placement inpatient/hospitalization data, as this data is not included in prior years’ data.

DHMH OUT-OF-HOME PLACEMENT TRENDS: FY99 – FY08

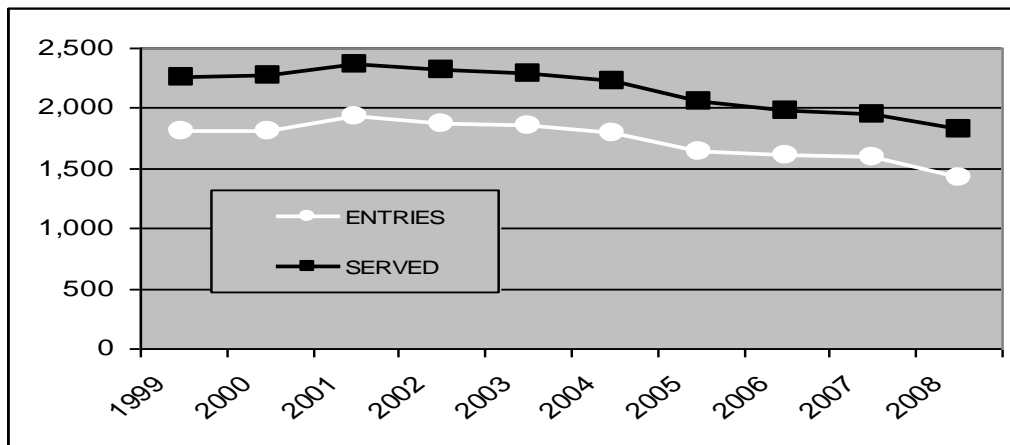


Figure 8 DHMH OUT-OF-HOME PLACEMENT TRENDS: FY99-FY08

DEPARTMENT OF HEALTH AND MENTAL HYGIENE (DHMH)

ALCOHOL AND DRUG ABUSE ADMINISTRATION (ADAA)

ADAA services do not strictly meet the definition of “out-of-home placements” as placement into alternative living environments utilized by several other State agencies. While most ADAA-funded services for this population are delivered in an outpatient setting, youth entering into an ADAA placement have more severe treatment needs and/or have been unsuccessful in outpatient treatment. The ADAA data in this report encompasses adolescent patients placed via clinical criteria into inpatient substance abuse treatment facilities. Figures have been updated to include all Intermediate Care Facilities, including Mountain Manor and Pathways.

In FY08, there were 940 entries into all ADAA out-of-home placements, a 2.5% decrease from FY07, and 1,078 children were served in ADAA facilities in FY07, a 1.8% decrease from FY07.

ADAA OUT-OF-HOME PLACEMENT TRENDS: FY99-FY08



Intermediate Care Facility: A facility licensed by DHMH that provides a planned regimen of 24-hour professionally directed evaluation, observation, medical monitoring, and addiction treatment in an inpatient setting.

Long Term Care Facility/After Care: A facility licensed by DHMH to provide a structured environment in combination with medium intensity treatment and ancillary services to support and promote recovery.

Figure 9 ADAA OUT-OF-HOME PLACEMENT TRENDS: FY99-FY08

The number of youth served in intermediate care facilities decreased by 8.9% from FY07 to FY08, as did the number of youth entering these facilities (decreased by 9.9%).

The number of youth served in long term care facilities, however, showed an increase in FY08: 63.6% more youth were served, and entries increased by 116.4%, in comparison to the previous fiscal year.

Despite the increases in individuals served among long-term care facilities, ADAA’s overall placement costs decreased slightly by 0.4% to just over \$3 million. Administrative costs, however, decreased significantly from \$1 million in FY 07 to approximately \$11,000 in FY 08.

Jurisdictional breakdowns are located in the appendix.

ADAA: ALL PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	158	1201	1359	1145	214
2000	214	1135	1349	1179	170
2001	170	1150	1320	1166	154
2002	154	1108	1262	1133	129
2003	129	1127	1256	1125	131
2004	131	1194	1325	1184	141
2005	141	1020	1161	1067	94
2006	94	1006	1100	960	140
2007	140	958	1098	937	161
2008	138	940	1078	909	169
Change from FY 99	-12.7%	-21.7%	-20.7%	-20.6%	-21.0%
Avg. Annual Change	1.4%	-2.5%	-2.4%	-2.4%	-0.2%
Recent Year Change	-1.4%	-1.9%	-1.8%	-3.0%	5.0%

Table 6 ADAA: ALL PLACEMENTS

ADAA: INTERMEDIATE CARE FACILITIES

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	109	979	1088	979	109
2000	109	977	1086	977	109
2001	109	937	1046	937	109
2002	109	1026	1135	1029	106
2003	106	1053	1159	1049	110
2004	110	1121	1231	1108	123
2005	123	935	1058	986	72
2006	72	883	955	861	94
2007	94	897	991	879	112
2008	95	808	903	799	104
Change from FY 99	-12.8%	-17.5%	-17.0%	-18.4%	-4.6%
Avg. Annual Change	0.3%	-1.8%	-1.8%	-2.0%	1.5%
Recent Year Change	1.1%	-9.9%	-8.9%	-9.1%	-7.1%

Table 7 ADAA: INTERMEDIATE CARE FACILITIES

ADAA: LONG-TERM CARE FACILITIES/AFTER CARE

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	49	222	271	166	105
2000	105	158	263	202	61
2001	61	213	274	229	45
2002	45	82	127	104	23
2003	23	74	97	76	21
2004	21	73	94	76	18
2005	18	85	103	81	22
2006	22	123	145	99	46
2007	46	61	107	58	49
2008	43	132	175	110	65
Change from FY 99	-12.2%	-40.5%	-35.4%	-33.7%	-38.1%
Avg. Annual Change	11.0%	6.7%	1.0%	3.4%	3.4%
Recent Year Change	-6.5%	116.4%	63.6%	89.7%	32.7%

Table 8 ADAA: LONG-TERM CARE FACILITIES/AFTER CARE

ADAA ALL PLACEMENTS: COSTS

FISCAL YEAR	PLACEMENT COSTS	ADMIN. COSTS	TOTAL COSTS
1999	\$3,379,107	\$1,000,000	\$4,379,107
2000	\$3,409,897	\$1,000,000	\$4,409,897
2001	\$4,069,404	\$1,000,000	\$5,069,404
2002	\$4,670,211	\$1,000,000	\$5,670,211
2003	\$4,143,247	*	\$4,143,247
2004	\$3,797,759	**	\$3,797,759
2005	\$3,304,537	**	\$3,304,537
2006	\$2,768,478	**	\$2,768,478
2007	\$3,043,501	\$1,000,000	\$4,043,501
2008	\$3,031,292	\$11,041	\$3,042,333
Change from FY 99	-10.3%	-98.9%	-30.5%
Avg. Annual Change	-0.5%	n/a	-1.7%
Recent Year Change	-0.4%	-98.9%	-24.8%

Table 9 ADAA ALL PLACEMENTS: COSTS

Notes: Only the ADAA portion of spending is presented here; cost data exclude co-funding by other agencies (DJS, DHR, MA and private insurance). The administrative cost is an estimate of costs for staff within the ADAA Community Services Division coordinating adolescent placements into inpatient substance abuse treatment.

*Administrative costs for FY03 were unavailable, as the derivation of the costs was under review.

**FY04, FY05 & FY06 administrative costs are included in the awards to the local jurisdictions; the administrative costs incurred by the ADAA for this activity are estimated to be \$10,000.

ADAA – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

TYPE OF PLACEMENT	TOTAL BED DAYS		TOTAL COSTS, PER FISCAL YEAR		AVERAGE COST, PER BED DAY	
	Fiscal Year	Number of Bed Days	Placement Costs	Administrative Costs	Average Placement Cost	Average Administrative Cost
Long-Term Care Facility/ After Care	2008	7,300	\$859,253	\$3,130	\$117.71	\$0.43
Intermediate Care Facility	2008	15,695	\$2,172,039	\$7,911	\$138.39	\$0.50
Total	2008	22,995	\$3,031,292	\$11,041	\$131.82	\$0.48

Table 10 ADAA – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

Notes:

1. Only the ADAA portion of spending is presented here; cost data exclude co-funding by other agencies (DJS, DHR, MA and private insurance). The administrative cost is an estimate of costs for staff within the ADAA Community Services Division (CSD) coordinating adolescent placements into residential substance abuse treatment.
2. Administrative costs for FY2008 are estimated to be \$11,041; they have been distributed in proportion to the relative expenditures by Level of Care.
3. Administrative costs for FY2003 reported as "unavailable" in the FY2007 report (Table 8 page 22) are estimated to be \$10,000. This figure represents an estimated base for administrative costs in the ensuing years. Based on this method, the figures for FY2004 through FY2007 were as follows: FY2004 - \$10,200; FY2005 - \$10,404; FY2006 – \$10,612; FY2007 - \$10,824. These figures represent updates to the FY2007 report data from the ADAA.
4. There are administrative costs included in the grant awards to the local jurisdictions. These costs are for entire grants and are not calculated per specific populations; therefore, local administrative costs are not separated out for the population that is the subject of this report.

DEPARTMENT OF HEALTH & MENTAL HYGIENE

DEVELOPMENTAL DISABILITIES ADMINISTRATION (DDA)

DDA served 186 children in out-of-home placements during FY08; this is a substantial increase (88%) from the number of children served in FY07. In FY06 DDA implemented a new database system, which eliminated duplicate entries in the old system for Community Residential and Individual Family Care placements, so comparisons to fiscal years 2002 – 2005 would be inaccurate. Previously reported numbers of placements may have been higher than was accurate. Data for these programs are accurate for FYs 06 through 08. Cost data was not affected, and is accurate for all years reported.

As would be expected with an increased number of children served, costs also rose, although at a lower rate than the increase in the total number of children served. **Costs rose 82% from FY 07 to FY08, to just over \$15 million.**

Community residential placements continue to represent the largest segment of DDA out-of-home placements, with 157 children served in FY08. This service category represents the main increase in children served and costs for all of DDA. In FY08, costs for community residential placements totaled \$13 million. In FY07, 89 children were served for approximately \$5.2 million.

The number of children served in DDA **institutions (State Residential Centers)** doubled between FY05 and FY06, going from 4 children in FY05 to 8 in FY06, and increased in FY07 to 14 children. **In FY 08, the number remained nearly stable, increasing by only one placement.**

Over-counting in prior years makes trend analysis difficult for DDA's **individual family care** services, which served 12 children during FY08, up from seven children served in FY07. This was the first year since FY 05 in which new children were served. Total costs for FY08 were \$232,521, which is 45% more than the cost in FY07.

Only two children utilized DDA **purchase of care services** in FY08, the same number as in FY 07. The total cost for these services (for both children) was \$69,485, up from \$32,519 in FY07.

Most of the services and supports that DDA provides to children under the age of 21 and their families are family support services, which are community-based services provided with the goal of ensuring that the child can remain at home. Family support services are an array of services and assistance, based on each family's unique needs, which meet everyday needs and are often critical in avoiding out-of-home placements. These may include:

- Information and referral
- Advocacy for families to obtain services
- Educational aids and toys
- Accessibility modifications for home/vehicle
- Special dietary, clothing personal care items
- Assistance locating respite and child care
- Adaptive equipment and assistive technology
- Support groups and parent education
- Transportation to medical appointments
- Medical/dental services not covered by insurance

Among DDA clients, out of home placements are increasing as children age out of other service delivery systems at age 18 and have such a high level of need that they cannot be served in the family

home with supports. This is due to a number of factors, including an increasing number of out of state placements by other child-serving agencies of children with developmental disabilities, the rapidly increasing population of children diagnosed with Autism Spectrum Disorder (ASD), higher expectations of out of home services on the part of families, and increasing court involvement in determining service priorities.

It must be noted that costs increase as the cost of business and services increases, and the needs of the children being served increase. This is especially true in the case of children diagnosed with Autism Spectrum Disorder.

Jurisdictional breakdowns are located in the appendix.

DDA: ALL PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	86	13	99	44	55
2000	55	42	97	29	68
2001	68	25	93	34	59
2002*	59	52	111	16	95
2003*	95	41	136	38	98
2004*	98	9	107	36	71
2005*	71	33	104	10	94
2006	55	22	77	24**	53**
2007***	53	58	111	33	78
2008	78	108	186	113	73
Change from FY 99	-9.3%	730.8%	87.9%	156.8%	32.7%
Avg. Annual Change	*	*	*	*	*
Recent Year Change	47.2%	86.2%	67.6%	242.4%	-6.4%

Table 11 DDA: ALL PLACEMENTS

*During FY02 through FY05, IFC and Community Residential placements were incorrectly coded, leading to over counts. These discrepancies were found during FY06; the FY 07 and 08 data is accurate, but an average annual change should not be calculated.

**Revised from FY06 report.

***Revised from FY07 report.

DDA: ALL COSTS

FISCAL YEAR	PLACEMENT COSTS	EDUCATION COSTS	ADMIN. COSTS	TOTAL
1999	\$4,900,836	\$339,150	\$77,467	\$5,317,453
2000	\$4,155,694	\$50,776	\$63,564	\$4,270,034
2001	\$4,043,152	\$0	\$63,919	\$4,107,071
2002	\$4,681,715	\$0	\$64,355	\$4,746,070
2003	\$6,300,476	\$0	\$80,178	\$6,380,654
2004	\$5,495,136	\$0	\$68,990	\$5,564,126
2005	\$5,589,542	\$0	\$69,667	\$5,659,209
2006	\$6,862,683	\$0	\$86,843	\$6,949,526
2007	\$8,289,990	\$0	\$103,625	\$8,393,615
2008	\$15,076,556	0	n/a*	\$15,076,556
Change from FY 99	207.6%	-100.0%	n/a*	183.5%
Avg. Annual Change	16.3%	n/a	n/a*	15.4%
Recent Year Change	81.9%	0.0%	n/a*	79.6%

Table 12 DDA: ALL COSTS

*FY08 Administrative costs are not available separately, but are included in the placement costs.

DDA: COMMUNITY RESIDENTIAL PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	50	13	63	25	38
2000	38	19	57	22	35
2001	35	19	54	13	41
2002*	41	33	74	15	59
2003*	59	41	100	27	73
2004*	73	3	76	35	41
2005*	41	30	71	6	65
2006	42	16	58	20	33**
2007	33	56	89	28	61***
2008	61	96	157	98	59
Change from FY 99	22.00%	638.46%	149.21%	292.00%	55.26%
Avg. Annual Change	8.32%	136.24%	15.37%	56.95%	13.77%
Recent Year Change	84.85%	71.43%	76.40%	250.00%	-3.28%

Table 13 DDA: COMMUNITY RESIDENTIAL PLACEMENTS

**During FY02 through FY05, IFC and Community Residential placements were incorrectly coded, leading to over counts. These discrepancies were found during FY06; the FY 06 and 07 data is considered accurate, but an average annual change should not be calculated.*

***Revised from FY06 report.*

****Revised from FY07 report.*

DDA: COMMUNITY RESIDENTIAL PLACEMENT COSTS

FISCAL YEAR	COST
1999	\$2,607,255
2000	\$2,395,824
2001	\$2,321,190
2002	\$3,421,316
2003	\$4,900,900
2004	\$4,249,084
2005	\$4,430,684
2006	\$5,188,437
2007	\$5,158,376
2008	\$13,050,086*
Change from FY 99	400.5%
Avg. Annual Change	26.7%
Recent Year Change	153.0%

Table 14 DDA: COMMUNITY RESIDENTIAL PLACEMENT COSTS

** Most of this amount is for youth between the ages of 18 and 22. Less than \$1.5M is spent on children under the age of 18.*

**DDA: INSTITUTIONS
(STATE RESIDENTIAL CENTERS)**

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	19	0	19	6	13
2000	13	0	13	7	6
2001	6	5	11	5	6
2002	6	0	6	0	6
2003	6	0	6	1	5
2004	5	0	5	1	4
2005	4	0	4	2	2
2006	2	6	8	1	11
2007	11	3	14	5	9
2008	8	7	15	6	9
Change from FY 99	-57.9%	7 entries*	-21.1%	0.0%	-30.8%
Avg. Annual Change	27.8%	75.9%	5.9%	50.9%	32.4%
Recent Year Change	-27.3%	133.3%	7.1%	20.0%	0.0%

Table 15 DDA: INSTITUTIONS (STATE RESIDENTIAL CENTERS)

*Percentage cannot be calculated, due to zero entries in FY99.

**DDA: INSTITUTIONAL PLACEMENT COSTS
(STATE RESIDENTIAL CENTERS)**

FISCAL YEAR	PLACEMENT COSTS	EDUCATION COSTS	TOTAL
1999	\$1,993,917	\$339,150	\$2,333,067
2000	\$1,292,720	\$50,776	\$1,343,496
2001	\$1,227,886	\$0	\$1,227,886
2002	\$753,132	\$0	\$753,132
2003	\$829,272	\$0	\$829,272
2004	\$767,050	\$0	\$767,050
2005	\$666,272	\$0	\$666,272
2006	\$1,403,184	\$0	\$1,403,184
2007*	\$3,099,095	\$0	\$3,099,095
2008	\$1,748,389	\$0	\$1,748,389
Change from FY 99	-12.31%	-100%	-25.06%
Avg. Annual Change	10.94%	n/a	9.74%
Recent Year Change	-43.58%	0%	-43.58%

Table 16 DDA: INSTITUTIONAL PLACEMENT COSTS (STATE RESIDENTIAL CENTERS)

*Increase in FY 07 Institutional Placement costs is attributed to the previously uncounted children admitted on forensic status.

DDA: INDIVIDUAL FAMILY CARE

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	13	0	13	13	0
2000	0	23	23	0	23
2001	23	1	24	16	8
2002*	8	19	27	1	26
2003*	26	0	26	8	18
2004*	18	6	24	0	24
2005*	24	3	27	2	25
2006	8 *	0	8	1	7
2007	7	0	7	1	6
2008	8	4	12	9	3
Change from FY 99	-38.5%	4 entries**	-7.7%	-30.8%	3 entries**
Avg. Annual Change	N/A	N/A	9.3%	N/A	N/A
Recent Year Change	14.3%	4 entries**	71.4%	800.0%	-50.0%

Table 17 DDA: INDIVIDUAL FAMILY CARE

*During FY02 through FY05, IFC and Community Residential placements were incorrectly coded, leading to over counts. These discrepancies were found during FY06; the FY 06 and 07 data is considered accurate, but an average annual change should not be calculated.

**Percentage cannot be calculated, due to zero placements in the denominators.

DDA: INDIVIDUAL FAMILY CARE COSTS

FISCAL YEAR	COSTS
1999	\$172,848
2000	\$280,922
2001	\$310,848
2002	\$361,395
2003	\$420,420
2004	\$405,936
2005	\$456,840
2006	\$186,336
2007	\$160,391
2008	\$232,521
Change from FY 99	34.52%
Avg. Annual Change	9.63%
Recent Year Change	44.97%

Table 18 DDA: INDIVIDUAL FAMILY CARE COSTS

DDA: PURCHASE OF CARE

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	4	0	4	0	4
2000	4	0	4	0	4
2001	4	0	4	0	4
2002	4	0	4	0	4
2003	4	0	4	2	2
2004	2	0	2	0	2
2005	2	0	2	0	2
2006	3 *	0	3	1	2
2007	2	0	2	1	1
2008	1	1	2	0	2
Change from FY 99	-75.0%	1 entry	-50.0%	0.0%	-50.0%
Avg. Annual Change	-9.3%	N/A	-3.7%	N/A!	0.0%
Recent Year Change	-50.0%	1 entry	0.0%	-100.0%	100.0%

Table 19 DDA: PURCHASE OF CARE

* Includes one child served in out-of-state placement in FY06.

DDA: PURCHASE OF CARE COSTS

FISCAL YEAR	COSTS
1999	\$126,816
2000	\$186,228
2001	\$183,228
2002	\$145,872
2003	\$149,884
2004	\$73,066
2005	\$35,746
2006	\$84,726
2007	\$32,519
2008	\$69,485
Change from FY 99	-45.21%
Avg. Annual Change	12.71%
Recent Year Change	113.68%

Table 20 DDA: PURCHASE OF CARE COSTS

DDA – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

TYPE OF PLACEMENT	TOTAL BED DAYS		TOTAL COSTS, PER FISCAL YEAR		AVERAGE COST, PER BED DAY	
	Fiscal Year	Number of Bed Days	Placement Costs	Administrative Costs	Average Placement Cost	Average Administrative Cost
Institutions (State Residential Centers)	2008	2,887	\$1,748,389	n/a*	\$605.61	n/a*
Purchase of Care (POC)	2008	469	\$69,485	n/a*	\$148.16	n/a*
Community Residential	2008	45,696	\$13,050,086	n/a*	\$285.58	n/a*
Individual Family Care	2008	3,102	\$232,521	n/a*	\$74.96	n/a*
Total**	2008	52,154	\$15,100,481	n/a*	\$289.54	n/a*

Table 21 DDA – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

* Separate administrative costs are not available; administrative costs are included in placement costs.

** DDA also co-funded two placements with DHR, for a total of \$208,596; this brings the actual total of all placement costs to \$15,309,077. These placements and amount are not included in the table above as the placements are not included in the DDA placement tables.

DEPARTMENT OF HEALTH & MENTAL HYGIENE

MENTAL HYGIENE ADMINISTRATION (MHA)

The total number of children served in MHA placements during FY08 was 560, a decline of 28%. There were 377 entries into MHA out-of-home placements, representing a 38% decrease in admissions from FY07. The total number of children in MHA out-of-home placements at the end of FY 08 was 149, which is again a significant decrease (18%) from FY07.

The total cost for MHA out-of-home placements in FY08 was just over \$34 million.

TRENDS IN MHA PLACEMENTS, FY99-FY08

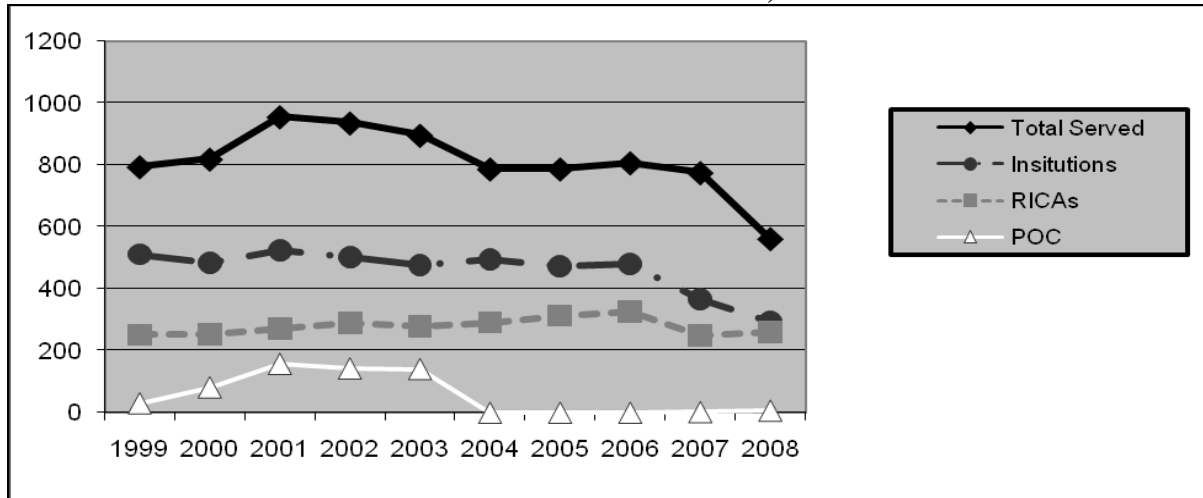


Figure 10 TRENDS IN MHA PLACEMENTS, FY99-FY08

The number of children admitted into institutional (State Hospital) placements decreased 26.3% from FY07, and the total number served decreased by 20.4%. This represents a significant decrease since FY99. In FY08, there were 42.9% fewer children in institutional inpatient placements than there were a decade ago. Despite the nearly 43% decline in children served over the past 10 years, costs have increased nearly 22%, starting at \$6.8 million in FY 99, and rising to \$8.3 million in FY 08. The highest costs were \$13.5 million in FY 05.

The number of children served in Regional Institutes for Children and Adolescents (RICAs) increased slightly, from 249 in FY 07 to 261 in FY 08 (a 4.8% increase). Since FY99, however, the total number of children served in the RICAs increased by only 4%. The MHA placement costs decreased 6.7% from FY07, to a total of \$22.5 million. This does, however, represent a 19.4% increase since FY99. Education costs for FY 08 were \$3.1 million, down 7% from FY07 and down 23% from FY99. Additional reductions in RICA placements resulting from the closure of RICA Southern at the beginning of FY09 will be reflected in the FY09 Report.

The data provided on Purchase of Care (POC)/Community Placements changed slightly in FY 08. MHA places children in community placements on rare occasions using Purchase of Care funds,

usually under the aegis of local mental health authorities. These placements generally result from a court commitment to DHMH. Because there is no formal data set for these types of placements, they are the most difficult for MHA to reliably track from year to year.

Jurisdictional data is not available for FY08.

MHA: ALL PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	202	591	793	597	196
2000	196	622	818	620	198
2001	198	756	955	730	224
2002	224	711	935	722	213
2003	213	682	895	690	205
2004	205	581	786	585	201
2005	201	585	786	563	222
2006	222	583	806	584	222
2007	164	610*	774	424*	181
2008**	183	377	560	411	149
Change from FY 99	-9%	-36%	-29%	-31%	-24%
Avg. Annual Change	0%	-3%	-3%	-3%	-2%
Recent Year Change	12%	-38%	-28%	-3%	-18%

Table 22 MHA: ALL PLACEMENTS

*FY 07 entry and exit data are duplicated; a person may have entered or left more than once. Therefore, the number of people served is not the sum of the number in placement at the start plus the number of entries and the number in placement at the end of the fiscal year does not equal the number of served minus the number of exits. Start, served, and end data are unduplicated counts.

**FY 08 data exit may exclude some individuals who turned 21 prior to discharge. FY 08 data also excludes the POC Community Placement inpatient data, as this is not included in prior years' data and would make comparisons to prior data inaccurate.

MHA: ALL PLACEMENT COSTS*

FISCAL YEAR	PLACEMENT COSTS	EDUCATION COSTS	TOTAL
1999	\$27,284,115	\$4,051,665	31,335,780
2000	\$32,758,750	\$4,022,335	36,781,085
2001	\$32,176,575	\$4,115,008	36,291,583
2002	\$41,054,835	\$4,120,878	45,175,713
2003	\$43,436,825	\$4,192,497	47,629,322
2004	\$40,677,790	\$4,034,562	44,712,352
2005	\$34,178,600	\$3,014,565	37,193,165
2006	\$34,680,840	\$2,963,402	37,644,242
2007	\$37,705,904	\$3,349,569	41,055,473
2008	\$31,041,584	\$3,113,677	\$34,155,261
Change from FY 99	14%	-23%	9%
Avg. Annual Change	2%	-2%	2%
Recent Year Change	-18%	-7%	-17%

Table 23 MHA: ALL PLACEMENT COSTS

*For FYs 98-06, placement costs include placement and administrative costs, and are based on a weighted average of all out-of-home placement costs: institutions, RICAs, and community placements. FY07 costs are based on actual patient day totals and per diem for institutions and RICAs, and projected costs for Purchase of Care Placements. Educational Costs for 2008 are for RICA only.

MHA: INSTITUTIONS/INPATIENT

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	53	458	511	456	55
2000	55	429	484	437	47
2001	47	477	524	451	73
2002	73	429	502	450	52
2003	52	423	475	417	58
2004	58	437	495	431	64
2005	64	408	472	400	72
2006	72	408	480	408	72
2007	51	316*	367	297*	59
2008**	59	233*	292	230*	62
Change from FY 99	11.3%	-49.1%	-42.9%	-49.6%	-10.9%
Avg. Annual Change	4.1%	-6.5%	-5.5%	-6.7%	1.3%
Recent Year Change	15.7%	-26.3%	-20.4%	-22.6%	-16.9%

Table 24 MHA: INSTITUTIONS

*FY 07 and FY08 entry and exit data are duplicated; a person may have been admitted to or discharged from a State Hospital more than once during a given year. Therefore, the number of people served is not the sum of the number in placement at the start plus the number of entries and the number in placement at the end of the fiscal year does not equal the number of served minus the number of exits. Start, served, and end data are unduplicated counts.

**FY 08 data exit may exclude some individuals who turned 21 prior to discharge.

MHA: INSTITUTIONAL/INPATIENT PLACEMENT COSTS

FISCAL YEAR	PLACEMENT COSTS	EDUCATION COSTS	TOTAL
1999	\$6,849,225	\$130,690	\$6,979,915
2000	\$6,714,540	\$79,542	\$6,794,082
2001	\$6,462,690	\$95,971	\$6,558,661
2002	\$12,315,100	\$67,462	\$12,382,562
2003	\$13,346,225	\$131,503	\$13,477,728
2004	\$12,775,000	\$99,553	\$12,874,553
2005	\$13,550,625	\$21,383	\$13,572,008
2006	\$10,240,440	\$19,255	\$10,259,695
2007	\$13,276,872	\$23,638	\$13,300,510
2008	\$8,347,823	Not available	Not available
Change from FY 99	21.9%	Not available	Not available
Avg. Annual Change	7.0%	Not available	Not available
Recent Year Change	-37.1%	Not available	Not available

Table 25 MHA: INSTITUTIONAL PLACEMENT COSTS

MHA: REGIONAL INSTITUTES FOR CHILDREN AND ADOLESCENTS (RICAs)

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	138	113	251	128	123
2000	123	129	252	123	129
2001	129	143	272	135	137
2002	137	153	290	147	143
2003	143	136	279	132	147
2004	147	144	291	154	137
2005	137	176	313	163	150
2006	150	176	326	176	150
2007	113	136	249	127	122
2008	123	138	261	176	85
Change from FY 99	-10.9%	22.1%	4.0%	37.5%	-30.9%
Avg. Annual Change	-0.6%	3.1%	0.9%	5.1%	-3.1%
Recent Year Change	8.8%	1.5%	4.8%	38.6%	-30.3%

Table 26 MHA: REGIONAL INSTITUTES FOR CHILDREN AND ADOLESCENTS (RICAs)

MHA: RICA COSTS

FISCAL YEAR	PLACEMENT COSTS	EDUCATION COSTS	TOTAL
1998	\$19,447,200	\$3,920,707	\$23,367,907
1999	\$18,823,050	\$3,920,975	\$22,744,025
2000	\$24,278,340	\$3,942,793	\$28,221,133
2001	\$23,030,040	\$4,019,037	\$27,049,077
2002	\$27,262,215	\$4,053,416	\$31,315,631
2003	\$27,976,520	\$4,060,994	\$32,037,514
2004	\$27,902,790	\$3,935,009	\$31,837,799
2005	\$20,627,975	\$2,993,182	\$23,621,157
2006	\$24,440,400	\$2,944,147	\$27,384,547
2007	\$24,100,492	\$3,325,931	\$27,426,423
2008	\$22,476,229	\$3,113,677	\$25,589,906
Change from FY 99	19.4%	-20.6%	12.5%
Avg. Annual Change	3.2%	-2.1%	2.3%
Recent Year Change	-6.7%	-6.4%	-6.7%

Table 27 MHA: RICA COSTS

MHA: COMMUNITY PLACEMENTS/PURCHASE OF CARE*

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	11	20	31	13	18
2000	18	64	82	60	22
2001	22	136	158	144	14
2002	14	129	143	125	18
2003	18	123	141	141	0
2004	0	0	0	0	0
2005	0	0	0	0	0
2006	0	0	0	0	0
2007	0	2	2	1	1
2008	1	6	7	5	2
Change from FY 99	-90.9%	-70.0%	-77.4%	-61.5%	-88.9%
Avg. Annual Change	n/a	n/a	n/a	n/a	n/a
Recent Year Change	n/a	200.0%	250.0%	400.0%	100.0%

Table 28 MHA: COMMUNITY PLACEMENTS/PURCHASE OF CARE

*Community/Purchase of Care placements were not funded in FYs 04-06.

**MHA: COMMUNITY PLACEMENTS/PURCHASE OF CARE –
INPATIENT PLACEMENTS***

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
2008	96	4,174	2,937	4,219	58

Table 29 MHA: COMMUNITY PLACEMENTS/PURCHASE OF CARE—INPATIENT PLACEMENTS

*Note: Data on MHA Community Placements/Purchase of Care-Inpatient Placements was not available in previous years.

MHA: COMMUNITY PLACEMENT COSTS**

FISCAL YEAR	Costs
1999	\$1,611,840
2000	\$1,765,870
2001	\$2,683,845
2002	\$1,477,520
2003	\$2,114,080
2004	\$0
2005	\$0
2006	\$0
2007	\$328,540
2008	\$217,532

Table 30 MHA: COMMUNITY PLACEMENT COSTS

**This does not include the cost of Inpatient Placements. Community/Purchase of Care placements were not funded in FYs 04-06.

MHA – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

TYPE OF PLACEMENT	TOTAL BED DAYS		TOTAL COSTS, PER FISCAL YEAR*	AVERAGE COST, PER BED DAY*
	Fiscal Year	Number of Bed Days	Placement Costs	Average Placement Cost
Total All (RICAs	2008	39,094	\$22,476,229	\$574.93
Community Placement/POC placement	2008	2,044	\$217,532	\$106.42
In Patient/Hospital ("institutions")	2008	15,341	\$8,347,823	\$544.15
Total	2008	56,479	\$31,041,584	\$549.61

Table 31 MHA– NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

**Administrative costs not available. Educational costs excluded.*

B. DEPARTMENT OF HUMAN RESOURCES (DHR)

During FY08, 13,526 children were served in DHR out-of-home placements, a slight decrease (1%) from FY 07.

DHR placements made up a total of 44% of all out-of-home placements by Maryland agencies in FY08 (see Table 2).

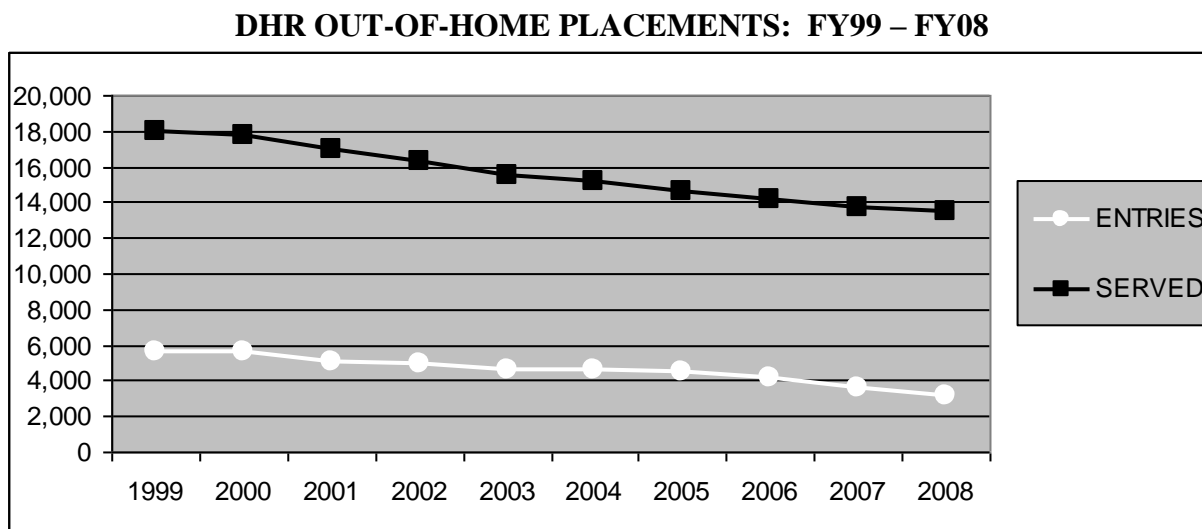


Figure 11 DHR OUT-OF-HOME PLACEMENTS: FY99 – FY08

The total cost for all DHR placements increased by 3.6% over the previous fiscal year; FY08 costs were \$376.7 million compared to \$363.6 million in FY07 (Table 36).

Full population counts of foster care and kinship care placements will no longer be presented in this report, as that data presentation did not accurately reflect the full range of out-of-home placements possible while a child is in DHR/DSS custody. Additionally, the standard count of children at the start and end of the fiscal year, the entries and exits, and the total number of children served for each placement type was also not selected as children in DHR care often change placements and placement types throughout a given fiscal year. Instead, a point-in-time count of children in all placement types and a further breakdown of those in the various types of family foster care placements were selected as a more accurate way to provide an accurate representation of DHR’s out-of-home placements.

Jurisdictional breakdowns are located in the appendix.

Conversions from Kinship Care to Regular Foster Care

Fiscal Year	99	00	01	02	03	04	05	06	07	08
State	796	738	744	666	511	346	342	268 *	303**	260
Baltimore City	641	595	570	531	369	235	186	157	181	117
Baltimore City as % of State	81%	81%	77%	80%	72%	68%	54%	N/A	60%	45%

Table 32 Conversions from Kinship Care to Regular Foster Care

**Due to conversion to the MD CHESSIE system during FY06, nine counties are not represented in this chart: Harford County and the eight Eastern Shore counties.*

***FY07 data considered preliminary, due to conversion to MD CHESSIE system.*

DHR: ALL PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	12,299	5,670	17,969	5,770	12,199
2000	12,199	5,577	17,776	5,872	11,904
2001	11,904	5,099	17,003	5,735	11,268
2002	11,268	4,976	16,244	5,297	10,947
2003	10,947	4,613	15,560	4,965	10,595
2004	10,595	4,582	15,177	4,974	10,203
2005	10,203	4,447	14,650	4,719	9,931
2006	9,931	4,198	14,129	4,047	10,082
2007*	10,082	3,579	13,661	3,315	10,346
2008**	10,330	3,196	13,526	3,957	9,569
Change from FY 99	-16.0%	-43.6%	-24.7%	-31.4%	-21.6%
Avg. Annual Change	-1.9%	-6.1%	-3.1%	-3.6%	-2.6%
Recent Year Change	2.5%	-10.7%	-1.0%	19.4%	-7.5%

Table 33 DHR: ALL PLACEMENTS

**FY07 data represents unduplicated children entering out-of-home placements; prior years' data represents duplicated counts.*

***FY 08 data are counts of Removals into Foster Care (not counts of placements within Removals).*

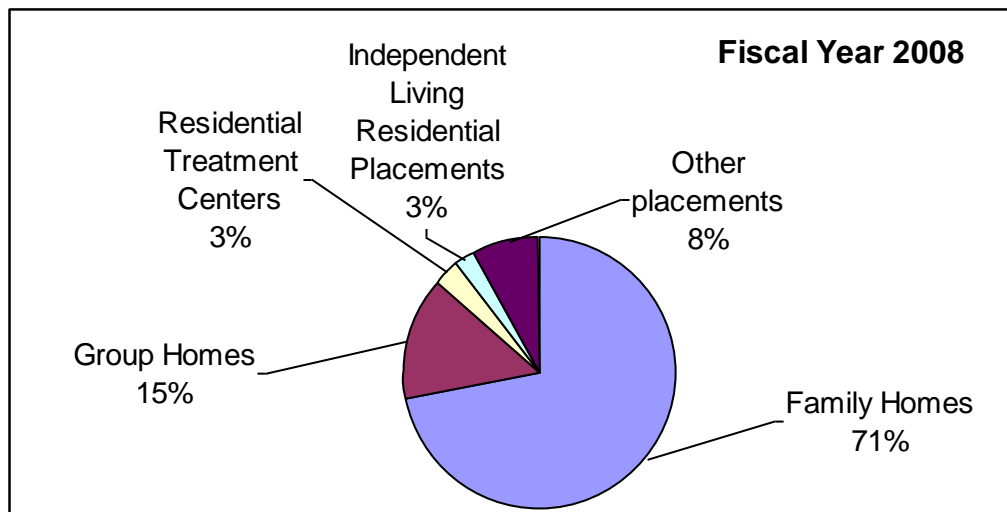
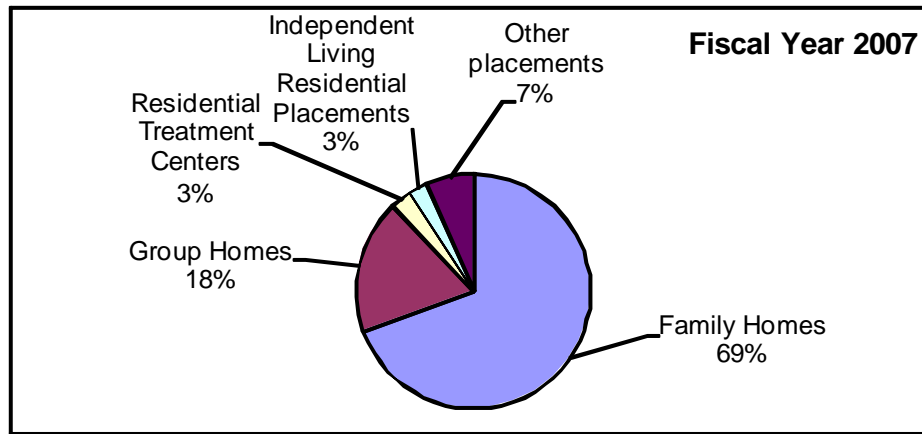
**DHR: BREAKDOWN OF REMOVALS AT END OF FISCAL YEAR,
BY PLACEMENT TYPE**

FISCAL YEAR	Family Homes*	Group Homes**	Residential Treatment Centers	Independent Living Residential Placements	Other placements	Total
2007	7,176	1,896	307	259	692	10,330
2008	6,845	1,412	328	244	740	9,569
Recent Year Change	-4.6%	-25.5%	6.8%	-5.8%	6.9%	-7.4%

Table 34 DHR: BREAKDOWN OF REMOVALS AT END OF FISCAL YEAR, BY PLACEMENT TYPE

*Family Homes include: family foster, relative foster, formal kinship, treatment foster care-public & private, pre-adoptive, and emergency home.

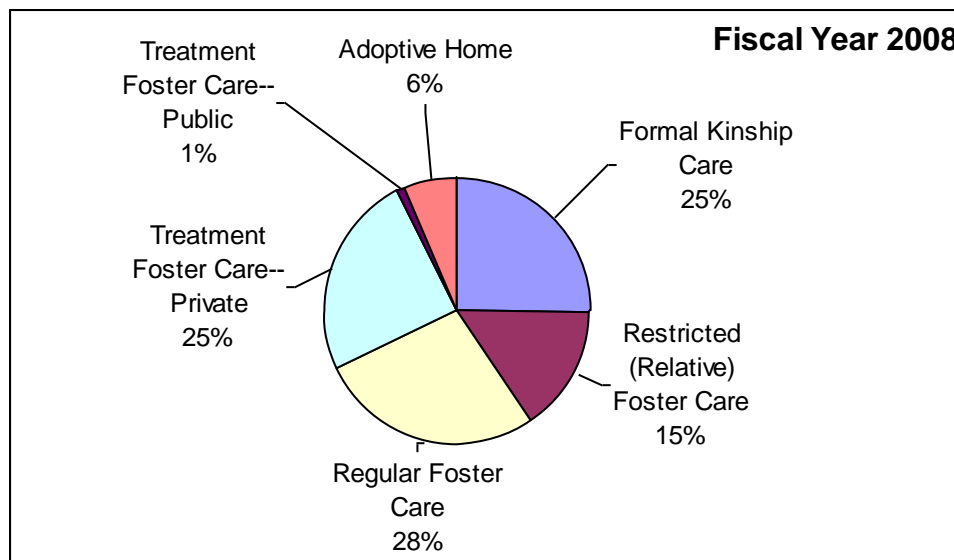
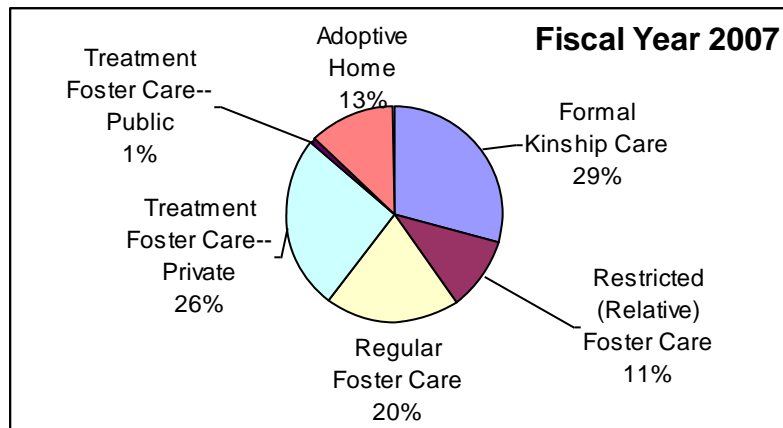
** Group Homes include: alternative living unit, emergency group shelter, residential group, therapeutic group, and teen mothers.



DHR: BREAKDOWN OF FAMILY HOMES AT END OF JULY OF THE FISCAL YEAR

FISCAL YEAR	Formal Kinship Care	Restricted (Relative) Foster Care	Regular Foster Care	Treatment Foster Care, Private	Treatment Foster Care, Public	Adoptive Home	Total
2007	2,008	770	1,373	1,786	50	889	6,876
2008	1,728	1,045	1,873	1,707	60	432	6,845
Recent Year Change	-13.9%	35.7%	36.4%	-4.4%	20.0%	-51.4%	-0.5%

Table 35 DHR: BREAKDOWN OF FAMILY HOMES AT END OF JULY OF THE FISCAL YEAR



ALL DHR PLACEMENTS: COSTS*

FISCAL YEAR	PLACEMENT COSTS	ADMINISTRATION COSTS	TOTAL
1999	\$159,478,273	\$44,665,140	\$204,143,413
2000	\$174,405,678	\$52,154,924	\$226,560,602
2001	\$187,418,161	\$58,724,059	\$246,142,220
2002	\$203,791,701	\$64,209,041	\$268,000,742
2003	\$208,069,050	\$65,708,206	\$273,777,256
2004	\$225,804,850	\$64,048,960	\$289,853,810
2005	\$235,057,676	\$67,623,993	\$302,681,669
2006	\$262,403,061	\$70,329,543	\$332,732,604
2007	\$283,738,957	\$79,889,089	\$363,628,046
2008	\$291,690,414	\$85,052,581	\$376,742,995
Change from FY99	82.9%	90.4%	84.5%
Avg. Annual Change	7.0%	7.6%	7.1%
Recent Year Change	2.8%	6.5%	3.6%

Table 36 ALL DHR PLACEMENTS: COSTS

**Placement costs include costs of room, board, and supportive services paid to foster parents, group homes, and institutions. Direct administrative costs include local staff who provide case management and program management services, local operations and support, State foster care administrative costs, local adoptions services costs, training, child legal services, and the Citizen's Review Board for Children.*

The total number of bed days was unavailable for FY 08.

C. DEPARTMENT OF JUVENILE SERVICES (DJS)

From FY07 to FY08, there were 8,369 entries, an 8% increase in the number of youth entering DJS out-of-home placements. The total of 9,808 youth served represents a 5% increase in the total number of youth served out-of-home.

The number of **detention entries and total placements** increased by similar percentages: entries increased 8%, with 4,838 youth entering DJS detention; the total number of youth served in detention increased 6.3% to 5,118.

With the exception of a minimal increase in FY05, the number of **commitment placements** generally decreased from FY02 to FY07. In FY08, that number increased by 5 % to 4,690. This is, however, a 6.2% decrease since FY 99. The total number of entries increased in FY 08 (9.6%) and has increased 3.5% since FY99. **At the end of FY08, 1,143 youth remained in DJS commitment placements, 1.4% less than at the same time in FY07, and nearly 30% less than at the end of FY99.**

DJS OUT-OF-HOME PLACEMENT TRENDS: FY99-FY08*

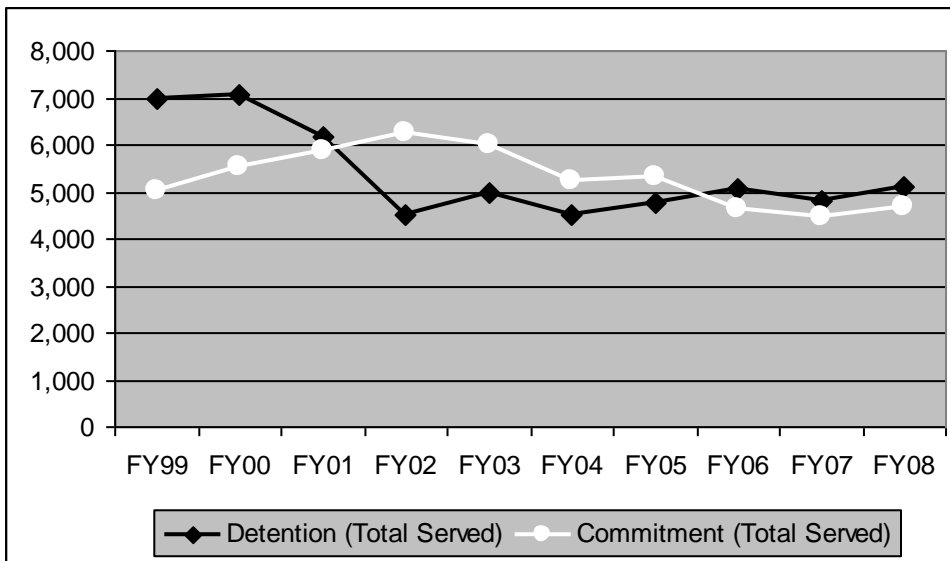


Figure 12 DJS OUT-OF-HOME PLACEMENT TRENDS: FY98-FY07

**Total numbers of youth served; commitment placements include pending placement, secure committed, non-secure committed, and detention alternative placements.*

The cost for all DJS placements (detention and commitment placements combined) decreased 3.1% since FY07, with a cost of \$132.9 million in FY08. This represents a 77% increase since FY99. Detention costs declined 4.1% since FY07, costing \$38.4 million in FY08. Commitment placement costs declined 2.7% to approximately \$95 million in FY08.

The average cost per child served in both DJS detention and commitment placements decreased in FY08. The average cost per detention placement per youth was \$7,504, and for commitment placement

was \$20,152. These rates are substantially higher than the FY99 averages rates for detention (\$2,080) and commitment placements (\$12,080). These costs include direct care, administrative, dietary, health, mental health, and substance abuse services, education, and facility maintenance.

Jurisdictional breakdowns are located in the appendix.

DEPARTMENT OF JUVENILE SERVICES: TOTAL PLACEMENTS*

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	2,016	7,752	9,768	7,646	2,122
2000	2,122	8,100	10,222	8,067	2,155
2001	2,155	7,797	9,952	7,999	1,953
2002	1,953	8,399	10,352	8,411	1,941
2003	1,941	8,441	10,382	8,629	1,753
2004	1,753	7,470	9,223	7,610	1,613
2005	1,613	8,099	9,712	8,180	1,532
2006	1,532	7,748	9,280	7,705	1,575
2007	1,575	7,748	9,323	7,884	1,439
2008	1,439	8,369	9,808	8,374	1,434
Change from FY 99	-28.6%	8.0%	0.4%	9.5%	-32.4%
Avg. Annual Change	-3.5%	1.1%	0.2%	1.2%	-4.1%
Recent Year Change	-8.6%	8.0%	5.2%	6.2%	-0.3%

Table 37 DEPARTMENT OF JUVENILE SERVICES: TOTAL PLACEMENTS

**Commitment data for all tables include pending placement, secure committed, non-secure committed, and detention alternatives placements.*

DJS: TOTAL PLACEMENT COSTS

FISCAL YEAR	COSTS
1999	\$74,920,054
2000	\$85,398,891
2001	\$87,356,959
2002	\$89,560,292
2003	\$88,973,139
2004	\$103,686,681
2005	\$114,171,992
2006	\$114,856,394
2007	\$137,149,721
2008	\$132,919,446
Change from FY 99	77.4%
Avg. Annual Change	6.9%
Recent Year Change	-3.1%

Table 38 DJS: TOTAL PLACEMENT COST

Entry counts are unduplicated youth counts based on entry to each admission type code in ASSIST (DJS's computerized system). For example, if a youth went to a committed program, Secure Detention, and a group home program in FY08, he/she was counted as having three admissions. Multiple admissions or transfer within the same facility or within the same admission type are not counted more than once for each given youth, i.e., committed or group home.

DJS: DETENTION PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	426	6,549	6,975	6,480	495
2000	495	6,567	7,062	6,649	413
2001	413	5,753	6,166	5,906	260
2002	260	4,234	4,494	4,234	260
2003	260	4,711	4,971	4,694	277
2004	277	4,224	4,501	4,271	230
2005	230	4,519	4,749	4,507	242
2006	242	4,829	5,071	4,737	334
2007	334	4,480	4,814	4,534	280
2008	280	4,838	5,118	4,827	291
Change from FY 99	-34.3%	-26.1%	-26.6%	-25.5%	-41.2%
Avg. Annual Change	-2.3%	-2.6%	-2.7%	-2.5%	-3.7%
Recent Year Change	-16.2%	8.0%	6.3%	6.5%	3.9%

Table 39 DJS: DETENTION PLACEMENTS

DJS: DETENTION COSTS

FISCAL YEAR	COSTS
1999	\$14,506,051
2000	\$12,312,461
2001	\$14,388,883
2002	\$15,898,260
2003	\$17,570,206
2004	\$26,321,044
2005	\$27,836,465
2006	\$32,059,458
2007	\$40,039,424
2008	\$38,405,071
Change from FY 99	164.8%
Avg. Annual Change	12.7%
Recent Year Change	-4.1%

Table 40 DJS: DETENTION COSTS

Admission count is an unduplicated youth count based on entry to each detention program. For example, if a youth went to Hickey and Cheltenham in FY 2008, he/she was counted as having two admissions. Multiple admissions or transfer to the same detention program within this year are not counted more than once for each given youth.

DJS: COMMITMENT PLACEMENTS

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
1999	1,590	3,411	5,001	3,374	1,627
2000	1,627	3,904	5,531	3,789	1,742
2001	1,742	4,114	5,856	4,163	1,693
2002	1,693	4,563	6,256	4,575	1,681
2003	1,681	4,328	6,009	4,533	1,476
2004	1,476	3,778	5,254	3,871	1,383
2005	1,383	3,957	5,340	4,050	1,290
2006	1,290	3,330	4,620	3,379	1,241
2007	1,241	3,223	4,464	3,305	1,159
2008	1,159	3,531	4,690	3,547	1,143
Change from FY 99	-27.1%	3.5%	-6.2%	5.1%	-29.7%
Avg. Annual Change	-3.3%	0.9%	-0.4%	1.1%	-3.7%
Recent Year Change	-6.6%	9.6%	5.1%	7.3%	-1.4%

Table 41 DJS: COMMITMENT PLACEMENTS

*Commitment data include pending placement, secure committed, non-secure committed, and detention alternatives placements.

DJS: COMMITMENT COSTS

FISCAL YEAR	COSTS
1999	\$60,414,003
2000	\$73,086,430
2001	\$72,968,076
2002	\$73,662,032
2003	\$71,402,933
2004	\$77,365,637
2005	\$86,335,527
2006	\$82,796,936
2007	\$97,110,297
2008	\$94,514,375
Change from FY 99	56.44%
Avg. Annual Change	5.46%
Recent Year Change	-2.67%

Table 42 DJS: COMMITMENT COSTS

*Commitment data include pending placement, secure committed, non-secure committed, and detention alternatives placements.

Admission count is an unduplicated youth count based on the count for each admission type code in ASSIST (DJS's computerized system). For example, if a youth went to a committed program and a group home program in FY 2008, he/she was counted with two admissions. Multiple admissions or transfer to the same detention program within this year are not counted more than once for each given youth.

DJS: AVERAGE COST PER YOUTH SERVED

FISCAL YEAR	Detention			Commitment Placements		
	Total Costs	Number of Youth Served	Average Cost per Youth	Total Costs	Number of Youth Served	Average Cost per Youth
1999	\$14,506,051	6,975	\$2,080	\$60,414,003	5,001	\$12,080
2000	\$12,312,461	7,062	\$1,743	\$73,086,430	5,531	\$13,214
2001	\$14,388,883	6,166	\$2,334	\$72,968,076	5,856	\$12,460
2002	\$15,898,260	4,494	\$3,538	\$73,662,032	6,256	\$11,775
2003	\$17,570,206	4,971	\$3,535	\$71,402,933	6,009	\$11,883
2004	\$26,321,044	4,501	\$5,848	\$77,365,637	5,254	\$14,725
2005	\$27,836,465	4,749	\$5,862	\$86,335,527	5,340	\$16,168
2006	\$32,059,458	5,071	\$6,322	\$82,796,936	4,620	\$17,921
2007	\$40,039,424	4,814	\$8,317	\$97,110,297	4,464	\$21,754
2008	\$38,405,071	5,118	\$7,504	\$94,514,375	4,690	\$20,152

Table 43 DJS: AVERAGE COST PER PLACEMENT

DJS – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

TYPE OF PLACEMENT	TOTAL BED DAYS		TOTAL COSTS, PER FISCAL YEAR		AVERAGE COST, PER BED DAY	
	Fiscal Year	Number of Bed Days	Placement Costs	Administrative Costs	Placement Cost, per Bed Day	Administrative Cost, per Bed Day
Detention	2008	103,295	\$38,405,071	Not available	\$371.80	Not available
Commitment	2008	428,145	\$94,514,375	Not available	\$220.75	Not available
Total	2008	531,440	\$132,919,446	Not available	\$250.11	Not available

Table 44 DJS – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

D. MARYLAND STATE DEPARTMENT OF EDUCATION (MSDE)

By statute MSDE co-funds out of home educational placements made by a Local School System as necessary to meet a student’s IEP (Individualized Education Program). MSDE does not determine the need for the out of home educational placement nor set the parameters used by the IEP Team in determining the educational need for placement. The IEP Team at the Local School System is responsible for selecting the Nonpublic Special Education School that will provide services to the student. The placement of a student into a non-public, out of home educational placement is an individual decision made by the student’s IEP (Individualized Education Program) team. A decision to place a student into such a placement is made when the local school system determines it is unable to appropriately meet the student’s educational needs. During FY07, 18 out of Maryland’s 24 local school systems co-funded with MSDE residential non-public placements for their students (see Appendix III.)

FY08 data reflects a continued decrease in the number of children served in MSDE-funded residential non-public placements. In FY08, 202 children were in MSDE residential non-public placements, which represent a 22.6% decrease since FY07, and a 56% decrease since FY99.

TRENDS IN MSDE RESIDENTIAL NON-PUBLIC AND PUBLIC PLACEMENTS: FY99-FY08

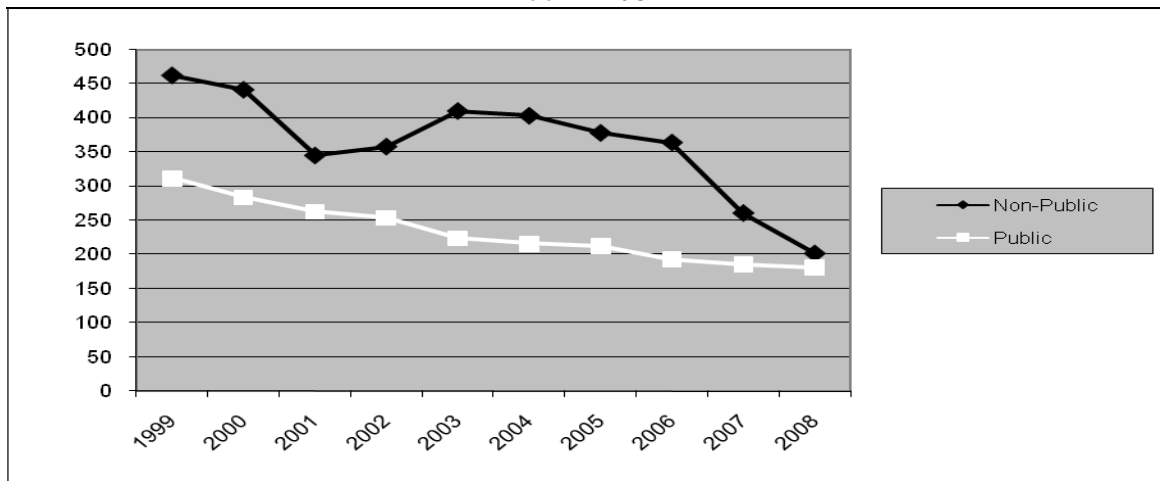


Figure 13 TRENDS IN MSDE RESIDENTIAL NON-PUBLIC AND PUBLIC PLACEMENTS: FY99-FY08

The costs for residential non-public placements decreased 9.5% from FY07; the FY08 cost for these placements was \$18.7 million, down from \$23.8 million in FY06. Since FY99, however, there has been a 27% decrease in costs for residential non-public placements.

There were 181 MSDE-funded residential public students served by the **Maryland School for the Deaf (MSD) and the Maryland School for the Blind (MSB)** in FY08 (5 less students than in FY07). The cost for these placements, as reported by MSD and MSB, includes placement costs and totals \$17.2 million, which is 15% less than in FY07.

Jurisdictional breakdowns are in the appendix.

MSDE: ALL OUT-OF-HOME PLACEMENTS*

FISCAL YEAR	NUMBER SERVED	COSTS
1999	774	\$45,947,221
2000	725	\$42,671,159
2001	608	\$40,693,751
2002	612	\$43,070,049
2003	634	\$44,631,312
2004	619	\$47,115,180
2005	591	\$46,768,317
2006	557	\$44,563,321
2007	447	\$40,914,243
2008	383	\$35,877,600
Change from FY 99	-50.5%	-21.9%
Avg. Annual Change	-7.2%	-2.5%
Recent Year Change	-14.3%	-12.3%

Table 45 MSDE: ALL OUT-OF-HOME PLACEMENTS

**Number served includes children placed in the Maryland Schools for the Deaf and Blind and non-public residential placements (both in-state and out-of-state) funded/co-funded by MSDE. Placement costs include costs for the Schools for the Deaf and Blind and MSDE and Local School System costs for all non-public placements.*

**SCHOOLS FOR THE DEAF AND BLIND PLACEMENTS AND COSTS
(PUBLIC PLACEMENTS)***

FISCAL YEAR	NUMBER SERVED	COSTS
1999	312	\$20,286,977
2000	284	\$17,000,113
2001	263	\$17,475,203
2002	254	\$19,741,314
2003	224	\$18,323,288
2004	216	\$19,513,806
2005	213	\$20,554,517
2006	193	\$20,708,014
2007	186	\$20,240,392
2008	181	\$17,167,292
Change from FY 99	-42.0%	-15.4%
Avg. Annual Change	-5.8%	-1.4%
Recent Year Change	-2.7%	-15.2%

Table 46 SCHOOLS FOR THE DEAF AND BLIND PLACEMENTS AND COSTS (PUBLIC PLACEMENTS)

**Data for the Schools for the Deaf and Blind include residential students only.*

MSDE RESIDENTIAL NON-PUBLIC PLACEMENTS

FISCAL YEAR	SERVED
1999	462
2000	441
2001	345
2002	358
2003	410
2004	403
2005	378
2006	364
2007	261
2008	202
Change from FY 99	-56.3%
Avg. Annual Change	-7.8%
Recent Year Change	-22.6%

Table 47 MSDE-FUNDED/CO-FUNDED RESIDENTIAL NON-PUBLIC PLACEMENTS

MSDE RESIDENTIAL NON-PUBLIC PLACEMENT COSTS*

FISCAL YEAR	COSTS
1999	\$25,660,244
2000	\$25,671,046
2001	\$23,218,548
2002	\$23,328,735
2003	\$26,308,024
2004	\$27,601,374
2005	\$26,213,800
2006	\$23,855,307
2007	\$20,673,851
2008	\$18,710,308
Change from FY 98	-27.08%
Avg. Annual Change	-3.13%
Recent Year Change	-9.50%

Table 48 MSDE RESIDENTIAL NON-PUBLIC PLACEMENT COSTS

* Includes MSDE costs and Local School System costs.

MSDE - NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

TYPE OF PLACEMENT	TOTAL BED DAYS		TOTAL COSTS, PER FISCAL YEAR		AVERAGE COST, PER BED DAY	
	Fiscal Year	Number of Beds Days	Placement Costs	Administrative Costs	Placement Cost, per Bed Day	Administrative Cost, per Bed Day
School for the Blind	2008	18,091	\$14,989,480	Not available	\$828.56	Not available
School for the Deaf	2008	13,680	\$2,177,812	Not available	159.20	Not available
Non-Public Placements	2008	61,747	\$18,710,308	Not available	\$303.02	Not available
Total	2008	80,018	\$35,877,600	Not available	\$448.37	Not available

Table 49 MSDE – NUMBER OF BED DAYS, COSTS, AND AVERAGE COSTS PER BED DAY

IV. OUT-OF-STATE PLACEMENTS

A. Introduction

The section will focus on out-of-state placements (OOS), a subset of out-of-home placements, and will briefly review progress over the past fifteen years regarding out-of-state placements, as well as present and analyze current data.

B. Highlights of Out-of-State Placement Data

- During FY08, 484 youth were served in out-of-state (OOS) placements.
- DJS had the highest number of youth out-of-state during FY08, 275. DHR served 106 youth OOS and MSDE funded 102 students OOS. DDA served only one (1) youth OOS.
- At the beginning of FY08, there were 268 youth placed out-of-state. At the end of the year that number had decreased by 9% to 244.

C. Out-of-State Placements: Progress to Date in Maryland

During the early 1990s, the number of youth served out-of-state in residential placements had reached unacceptable levels, peaking at 545 youth on July 1, 1992. **The General Assembly set a goal to have all youth returned from out-of-state placement by 1997.** Although this goal remains unmet, the State has made substantial progress in reducing the number of out-of-state placements. On July 1, 1995, there were 344 youth in out-of-state placements, **and by July 1, 2001, the number of youth in out-of-state placements had fallen to 94.**

Despite earlier progress made, the number of youth placed out-of-state has risen in recent years. Events such as the partial closure of the Charles Hickey Training School (Hickey), which left no other hardware secure treatment program in the State, and the closing of a large private group home in FY07, which had also served DJS youth, have contributed to the increased numbers of youth requiring OOS placements.

DJS was able to begin reopening Victor Cullen in FY07. When fully operational, it is expected that this facility will contribute to a reduction in the number of youth requiring an OOS placement.

Current Structure

In each jurisdiction there is a Local Coordinating Council (LCC), and, at the State level, there is a State Coordinating Council (SCC). The efforts of the LCCs and SCC are directed at fostering the development of resources necessary to serve children with special needs in the State of Maryland, promoting interagency coordination in the provision of such services, and ensuring that State funds for the residential placement of children with special needs are appropriately allocated.

The LCCs convene regularly to review and approve plans for youth in need of residential placement and review the progress being made by youth placed in residential settings, both in-state and out-of-state. LCC approval is required for any youth who is recommended for out-of-state placement by an

LCC member agency, except when the placement is required and funded under the Individuals with Disabilities Education Act or the Medicaid medical necessity criteria. After LCC approval is given, the case is then referred to the SCC, which approves State funding if the OOS placement is appropriate and the appropriate in-state resources have been exhausted.

In each jurisdiction, the LCC is made up of representatives from the local public child-serving agencies, as well as a parent representative:

- Alcohol and Drug Administration
- Core Service Agency
- Department of Juvenile Services
- Department of Social Services
- Developmental Disabilities Administration
- Division of Rehabilitation Services
- Local Health Department
- Local Management Board
- Local School System
- Parent of a child with special needs, and/or a parent advocate

The State Coordinating Council has a membership similar to that of the LCC, and provides training, technical assistance, and policy development to the LCCs. The SCC members are:

- Department of Budget and Management
- Department of Disabilities
- Department of Juvenile Services
- Department of Social Services
- Developmental Disabilities Administration of the Department of Health and Mental Hygiene
- Governor's Office for Children
- Maryland State Department of Education
- Mental Hygiene Administration of the Department of Health and Mental Hygiene
- Parent of a child with special needs, and/or a parent advocate

Changes in Placement Definitions

Youth may be placed out-of-state in all levels of care, including:

- Family Foster Care
 - Kinship care
 - Foster care
 - Adoptive placements
- Community-based residential
 - Group homes
- Non-community-based residential
 - Residential Treatment Centers (RTCs)
 - Residential educational facilities (residential schools)
 - Wilderness programs
 - Juvenile commitment facilities
- Psychiatric hospitalization placements.

Prior to November 2005, the State Coordinating Council limited its review and approval responsibilities to out-of-state “residential placements,” meaning out-of-state facilities that provided care at a level similar to a Residential Treatment Center (RTC) or residential school. This definition excluded less restrictive placements such as group homes. Additionally, some placements located in close proximity to Maryland, in Delaware and Pennsylvania, were not reviewed by the SCC. For example, until 2005, youth placed at the Glen Mills School in Pennsylvania were not reviewed by the LCC and SCC. It is possible, therefore, that the actual number of youth placed out-of-state in 1992 was higher than originally reported.

In compliance with revised law and regulations, beginning in November 2005, the SCC expanded its scope to include all out-of-state placements above the Family Foster Care level. The SCC currently reviews and approves, when appropriate funding for all out-of-state community-based residential placements, such as group homes, non-community-based residential placements, such as RTCs and residential schools and non-acute hospitalizations. Family foster care and adoptive placements out-of-state do not fall within the scope of the LCC or the SCC.

Establishing a New Baseline: Data on Out-of-State Placements

As discussed above, prior to FY06 data collected on out-of-state placements did not include all categories of placements above the Family Foster Care level. Accordingly, a new baseline for data on out-of-state placements was needed: This baseline was established in the *FY06 Report on Out-of-Home Placements and Family Preservation*.

For the current report, data provided by the State agencies as part of the data request for the out-of-home data section of this report was utilized to calculate the numbers of youth placed out-of-state. The process of compiling and maintaining a single source of information for youth placed out-of-state remains a challenge that is being addressed by the LCCs, the SCC, and the Governor’s Office for Children.

In FY07, 352 youth were placed out of state. This figure did not include DJS youth in placement at the beginning of the fiscal year. **In FY08, 484 youth were served OOS.** DJS continued to have the largest number of youth OOS, with 161 youth entering placement and a total of 275 being served. DJS was followed by DHR with 106 youth placed OOS. MSDE had 102 youth OOS and DDA had one (1) youth OOS.

While a total of 484 youth were served in out-of-state placements last year, the number in placement at the end of the year was 9% lower than at the beginning, down to 244 from 268.

OUT-OF-STATE PLACEMENTS BY LEAD AGENCY, FY08

LEAD AGENCY	START FY	ENTRIES	SERVED	EXITS	END FY
ADAA	0	0	0	0	0
DDA	0	1	1	0	1
MHA	0	0	0	0	0
DHR	65	41	106	27	79
DJS	114	161	275	202	73
MSDE	89	122	102	11	91
TOTAL	268	325	484	240	244

Table 50 OUT-OF-STATE PLACEMENTS BY LEAD AGENCY, FY08

YOUTH IN OUT-OF-STATE PLACEMENT: NEW BASELINE

FISCAL YEAR	START FY	ENTRIES	SERVED	EXITS	END FY
2006**	157	174	331	131	200
2007**	74*	161*	352	53*	299
2008**	268	325	484	240	244
Change from FY 06	*	*	*	*	*
Avg. Annual Change	*	*	*	*	*
Recent Year Change	*	*	*	*	*

Table 51 YOUTH IN OUT-OF-STATE PLACEMENT: NEW BASELINE

*2007 data does not include Start, Entry, or Exit counts for DHR or DDA.

**2006-2007 data does not include Start Data or associated Exit data for DJS.

Based on the above notes calculated percent changes would be inaccurate.

D. Next Steps

GOC will work on resolving the issues noted above and other data issues by convening a group to review the data provided and to determine appropriate parameters for collection of future data. Future updates to this report will include additional information, including updates on cost, exception criteria, and diagnosis.

V. FAMILY PRESERVATION

A. BACKGROUND AND INTRODUCTION

Local Departments of Social Services (DSSs) have a long tradition of providing Family Preservation services, when appropriate, to families presenting moderate to serious risks of child maltreatment. In 1990, Interagency Family Preservation Services (IFPS) was established in Maryland for families with children at imminent risk of out-of-home placement. *Unlike DHR's Family Preservation services, IFPS serves children referred from all child-serving agencies.* Through FY07 those services were administered through the Local Management Boards (LMBs) in each Maryland jurisdiction. For FY08, IFPS was transferred to the Department of Human Resources for administration, and each jurisdiction developed a local transition plan to determine if IFPS services would be provided via the LMB or the local DSS in FY08.

This section focuses primarily on the children and the families who receive Interagency Family Preservation Services (IFPS). IFPS is an intensive, in-home family intervention service targeting families whose children are at imminent risk of out-of-home placement into foster care, juvenile commitment, education and/or mental health facilities. Prior to FY05, a variety of IFPS models of service had been implemented to meet the needs of families in each jurisdiction. In FY05, however, a statewide IFPS policy clarified and focused eligibility standards (described below) and required a four to six week intensive model of service provision, including the option to provide less intensive "step down" service, up to 120 days, following the intensive phase of service provision.

When available, DHR statistics are presented for the in-house DSS Family Preservation program, which includes the Intensive Family Services, Families Now, and Continuing Child Protective Services programs. *It is critical to note that Interagency Family Preservation Services and DHR Family Preservation Services serve different populations, making direct comparisons inappropriate.* IFPS focuses on high-risk families from interagency referral sources: The youth receiving IFPS services are at risk due to a *variety of issues* including mental health, developmental disability, educational needs, juvenile justice, as well as abuse and neglect. In contrast, the youth involved in DSS/DHR Family Preservation Services are at risk *primarily due to abuse and neglect*. Although there may be additional needs, the primary risks that bring these families to the attention of the agency are abuse and neglect.

IFPS families with children at risk of out-of-home placements are referred from local departments of social services, juvenile services, health and mental health services, and, until FY05, local school systems. The percentages of referrals from each agency are shown in Table 52. Under the new FY05 eligibility policy, the Local School System must partner with a child-placing/custody agency in order to make a referral to IFPS. The intent of the FY05 policy change was to ensure that IFPS served families of children at *imminent risk* for out-of-home placement.

Although DSS has their own in-house Family Preservation program, they may find it appropriate to refer families to the IFPS program in their jurisdiction for several reasons:

- A family may not present with a primary risk of abuse and neglect, or may have resolved the

risk factors for abuse and neglect. They may not be appropriate for in-house DSS services, but their children may be at risk for out-of-home placement due to other risk factors.

- The in-house DSS Family Preservation program may be at capacity;
- The family may prefer to work with the IFPS provider rather than the DSS programs, due to a previous working relationship with IFPS or another reason; or
- Other reasons unique to the family's situation and needs.

B. SERVICE DATA AND ANALYSIS

Fiscal Year Data Utilized

This report utilizes Interagency Family Preservation Services (IFPS) data from both FY06 and FY07. Data from the North Carolina Family Assessment Scale (NCFAS) is available for FY07 and shows scores for five domains of family functioning at the time of intake, transfer to in-home services, and case close. This data is useful in assessing the immediate impact of IFPS services, and can also be used to compare differences among the referral populations from one fiscal year to another. FY06 NCFAS data was presented in the FY06 Report on Out-of-Home Placements and Family Preservation.¹²

For the purposes of analyzing the out-of-home placement rate and the rate of children involved in an indicated child abuse or neglect investigation for those children who received either IFPS services or DSS Family Preservation services, the cohort of youth who initiated services in FY07 is used. To allow evaluation of the effectiveness of IFPS and Family Preservations services for up to a year after the case close date, data is analyzed to determine the number of youth who experience either an out-of-home placement or an indicated child abuse or neglect investigation up to one year after the completion of IFPS or Family Preservation services. Accordingly, FY07 IFPS and Family Preservation data is the most recent data that can be used for this evaluation.

¹² [Available at www.goc.state.md.us](http://www.goc.state.md.us).

Lead Agency Referrals to IFPS

Lead Referral Agency for IFPS: Breakdown of Families Served

Fiscal Year	DHR	DJS	DHMH*	MSDE	Other	Missing
1999 (n=1,657)	49%	22%	8%	18%	3%	0%
2000 (n=2,022)	46%	22%	10%	17%	2%	2%
2001 (n=2,446)	41%	24%	14%	16%	1%	2%
2002 (n=2,703)	41%	25%	14%	16%	2%	2%
2003 (n=2,273)	43%	26%	10%	17%	1%	3%
2004 (n=2,247)	45%	24%	13%	18%	0%	0%
2005 (n=1,640)	53%	29%	13%	5%	0%	0%
2006 (n=1,338)	54%	25%	20%	1%	0%	0%
2007 (n=1,578)	64%	17%	19%	0%	0%	0%
2008 (n=1,052)	48%	17%	17%	14%	1%	3%

Table 52 Lead Referral Agency for IFPS: Breakdown of Families Served

**DHMH includes referrals from health and mental health services.*

Under the new eligibility policy, effective for FY05, IFPS can admit a family to service when its child is (1) currently receiving services or involved with one of the four public agencies, (2) meets the agency definition for imminent risk of out-of-home placement, and (3) for whom the referring agency (or, in the instance of the local school system, the partnering agency) provides the required documentation.

Table 52 shows the percentages of referred families by lead agencies. In each year, DHR has had the highest proportion of referrals, with a clear majority from FY05 to FY07. The portion of DHR referrals fell significantly in FY08, while the percentage of DJS and DHMH referred families remained essentially level. However, the percent of referrals from MSDE rose dramatically, from 0% to 14%.

Number of Families and At-Risk Children Served by IFPS

The number of families and at-risk children newly served by IFPS are shown below in Table 53. The IFPS program was established in the early 1990s, and FY00 marked the completion of statewide implementation. Families referred by DSS typically bring two or more at-risk children to IFPS, while other agencies generally identify only one at-risk child to IFPS. In FY95 DHR referrals comprised two-thirds of all referrals. Their proportion of referrals dropped off in recent years. In FY08, the average number of at-risk children per family was the lowest on record, with 1.5 at-risk children per family.

The most notable statistic derived from Table 53 is the 60.6% decrease in newly served families, from 1,857 in FY04 to 732 in FY08. This is the continuing effect of the FY05 IFPS policy change discussed above.

Jurisdictions Operating IFPS and the Numbers Newly Served Statewide in IFPS

FY	Jurisdictions Initiating IFPS Services	Cumulative # Jurisdictions	Families	At-Risk Children	Average Number Of At-Risk Children/Family
1992	Baltimore City, Caroline, Dorchester, Garrett, Kent, Prince George's, Queen Anne's, Talbot	8	249	421	1.69
1993	None	8	471	874	1.86
1994	Montgomery	9	595	1,126	1.89
1995	Anne Arundel, Cecil, Harford	12	822	1,657	2.02
1996	Allegany, Calvert, Worcester	15	927	1,782	1.92
1997	None	15	1,155	2,286	1.98
1998	Carroll, St. Mary's, Washington, Wicomico	19	1,249	2,188	1.75
1999	Baltimore County, Charles, Somerset	22	1,284	2,161	1.68
2000	Howard, Frederick	24	1,568	2,738	1.75
2001	Statewide IFPS Implementation	24	1,765	3,185	1.80
2002	Statewide	24	1,852	3,198	1.73
2003	Statewide	24	1,855	3,189	1.72
2004	Statewide	24	1,857	2,828	1.52
2005	Statewide	24	1,144	1,857	1.62
2006	Statewide	24	1,113	1,829	1.64
2007	Statewide	24	985	1,517	1.54
2008	Statewide	24	732	1098	1.5

Table 53 Jurisdictions Operating IFPS and the Numbers Newly Served Statewide in IFPS

Numbers of Families Served by DHR Family Preservation Services

DHR Family Preservation Services, which combines Families Now, Intensive Family Services and Continuing Child Protective Services, are provided to families and children at-risk of foster or kinship care placements. In the last several years, the DHR programs have provided service to the following numbers of children and families:

Children and Families Served in DHR Family Preservation Services*

Fiscal Year	Number of Families Served	Number of Children Served
1999	2,485	Data unavailable
2000	2,532	
2001	6,070*	
2002	6,174	
2003	5,267	
2004	4,809	
2005	4,931	
2006	4,449**	
2007	4,808***	
2008	5,084	8,583

Table 54 Children and Families Served in DHR Family Preservation Services

* The increases in the FY00 and FY01 figures are attributed to inclusion of Continuing Child Protective Services in this count along with Families Now and IFS. N/A indicates the data are longer collected in this manner.

** Excluded from this figure are the counties that converted to the new CHESSIE information system during FY06: Caroline, Dorchester, Harford, Kent, Queen Anne’s, and Somerset, Talbot, Wicomico and Worcester counties.

***FY07 data revised from previous report.

C. RESULTS ON FAMILY FUNCTIONING - North Carolina Family Assessment Scale (NCFAS)

Maryland Interagency Family Preservation Services (IFPS) programs have used Version 2.0 of the North Carolina Family Assessment Scale (NCFAS), an assessment scale that measures short-term changes in family functioning, since September 1999. This assessment rates a family’s functioning on five different domains, and is completed by the IFPS worker at intake, case closure, and if applicable, transition from the intensive phase of services to the in-home phase of family preservation services. This report features results from IFPS based on NCFAS forms completed for fiscal years 2003 through 2008. Background information on NCFAS can be found in Appendix V.

Analysis of IFPS NCFAS Data: Levels of Changes

FY08 IFPS data include 1564 completed NCFAS records among families completing the intensive phase (4 to 6 weeks) of IFPS. Based on the ratings of family functioning among these IFPS families (Table 54), the majority of families experienced no change in the five family functioning domains at the time of case closing. Given that the intensive phase of IFPS is 4-6 weeks and considered to be short term. Not all domains of family functioning may be addressed with each family during family preservation services; this is not an unexpected finding. It is also important to note that families may exhibit strengths at the initiation of services, and so would not be expected to show gains in those domains.

It is also evident, however, that for each domain over one-third of these at-risk families *did* achieve measurable positive gains in functioning across domains. Positive gains range from 34% of families in the Environment domain to 38% of families for Child Well-Being. Table 54 illustrates that most of the improvement in family functioning recorded was incremental (+1 or +2 scale intervals), although 4% to 5% of all families improved three or more scale intervals in each domain. Because the NCFAS employs a six-point scale, a three-point shift during a brief intervention is significant. About the same percentage of families experienced setbacks in functioning as showed a +3 gain: families' scores decreased from 4% for Environment and Child Well-Being to 6% for Parental Capabilities.

**Level of Change Experienced by IFPS Families on Each Domain of the NCFAS 2.0
FY08 (N=1,564)***

<i>Percent of Level of Change Among Families</i>						
Domain	-1 or less	0 (no change)	+1	+2	+3 or more	Total Experiencing Level of Change Greater than +1
Environment	4%	62%	21%	8%	5%	34%
Family Interactions	5%	60%	23%	7%	4%	35%
Child Well-Being	4%	58%	26%	8%	4%	38%
Parental Capabilities	6%	57%	24%	9%	5%	37%
Family Safety	5%	60%	23%	7%	5%	35%

Table 55 Level of Change Experienced by IFPS Families on Each Domain of the NCFAS 2.0 FY08

**Data from SCYFIS and MD CHESSIE.*

Analysis of IFPS NCFAS Data: Intake and Case Close Data

A review of the NCFAS intake and closing ratings provides additional data regarding the challenges facing families at the start of services and the nature of improvements made by the time of case closing. Table 56 summarizes the intake and closing ratings among 429 families receiving IFPS services for whom completed NCFAS scores are available.

IFPS Families: NCFAS Ratings FY08 (N=429)*

Percent of Families Domain	Intake Ratings			Closing Ratings		
	Problem	Adequate	Strength	Problem	Adequate	Strength
Environment	38%	33%	29%	27%	35%	38%
Parental Capability	55%	29%	16%	43%	35%	22%
Family Interaction	55%	30%	14%	42%	34%	24%
Family Safety	26%	43%	31%	21%	38%	41%
Child Well-Being	60%	30%	10%	49%	34%	16%

Table 56 IFPS Families: NCFAS Ratings FY 08

*Data from SCYFIS and MD CHESSIE.

The Family Safety domain has the lowest proportion of families presenting problems at intake (26%), although there is a positive shift in this domain such that only 21% of families are in the problem range by case closing. Among those families in the problem range at case closing, only 12.3% of families are in the moderate to serious problem range.

A majority of families present within the problem rating at intake for the Parental Capability, Family Interactions, and Child Well-Being domains. Substantial improvements were seen among families rated in all three of these domains: in each domain, 11% to 13% of families moved from the problem rating at intake to an adequate or strength rating at case closing.

In past years, Child Well-Being was the *only* domain for which the majority of families received a problem rating (see discussion below about changes in eligibility and impact on trends). Nonetheless, gains in family functioning are evident among each of the five domains, as approximately 5% to 13% *fewer* families were experiencing problems at case closing.

IFPS: Trends in Levels of Functioning

Examination of the IFPS NCFAS v2.0 data from the last six years FY03 through FY08 sheds some light on the level of functioning among the families being served. Table 56 shows the percentage of families rated at adequate or above at intake, at closing, and the difference between intake and closing percentages. Figure 13 below illustrates trends in the percent of families gaining adequate functioning, from FY03 to FY08.

IFPS Trends in Family Functioning*

NCFAS Domain	Intake: Percent Adequate or Better						Closing: Percent Adequate or Better						Percent Families Gaining in Adequate or Better Functioning, from Intake to Closing					
	Fiscal Year						Fiscal Year						Fiscal Year					
	03	04	05	06	07	08	03	04	05	06	07	08	03	04	05	06	07	08
Environment	66	63	57	63	61	62	76	74	66	68	68	73	10	11	9	5	7	10
Parental Capability	57	55	44	47	43	45	71	66	54	55	52	57	14	11	10	8	9	12
Family Interaction	64	61	50	52	45	45	74	70	60	57	55	58	10	9	10	5	10	13
Family Safety	74	76	66	70	76	74	85	84	76	76	79	79	11	8	10	6	3	4
Child Well Being	43	43	35	39	35	40	60	56	48	49	46	51	17	13	13	10	11	11

Table 57 IFPS Trends in Family Functioning

* FY03: N=1,287; FY04: N=1,340; FY05: N=1,015; FY06 N=997; FY07: N=930, FY08: N=429.

Among the Intake ratings, a clear trend has emerged for each of the NCFAS domains. From FY02 to FY03, the percentage of IFPS families rated adequate or better upon intake rose in four of five of the domains. Child Well Being remained constant through FY04, while Environment, Parental Capability, and Family Interaction showed declines. In FY05, there is a marked decrease in the number of families that were rated as adequate or better upon intake, with 6-11% fewer families rated adequate or better, depending on the domain. FY05 was the year in which tighter eligibility criteria were implemented to ensure that children served were at “imminent risk” for out-of-home placement: Therefore, it is understandable that these measurements of family functioning would decrease.

In FY06, 2-6% more families were rated at adequate or better than in FY05 across all the domains. In FY07, there was however, another decline in family functioning in all domains at intake except for Family Safety, which showed a 6% increase in families rated as adequate or better. In FY08 the domains remained essentially level (+ or – 2%) with a slight increase (35% to 40%) in the Child Well-Being domain.

Percent of IFPS Families Gaining in Adequate Functioning*

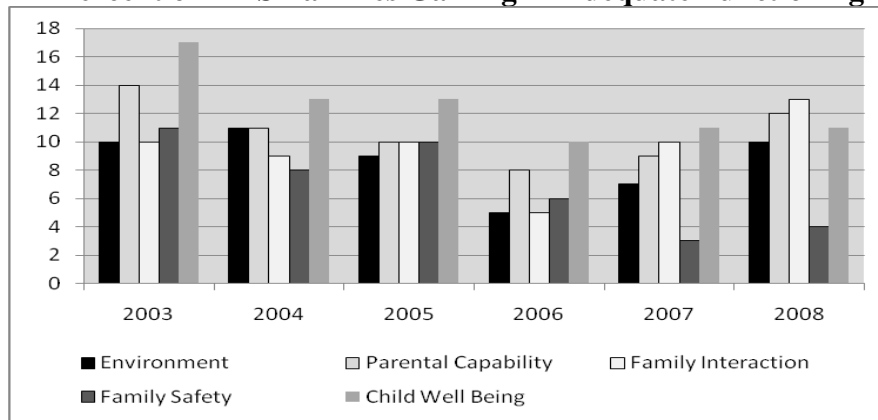


Figure 14 Percent of IFPS Families Gaining in Adequate Functioning

* FY03: N=1,287; FY04: N=1,340; FY05: N=1,015; FY06 N=997; FY07: N=930, FY08: N=429.

Among the Closing ratings, the percentage of families rated at adequate or better held steady or decreased slightly between FY02 and FY04 for all domains, except Family Safety. In that domain, 85% of families were rated as adequate or better at case closing in FY03. By FY05, there was a decrease in the percent of families rated adequate or better at closing, compared to prior years. FY05 marks the first time that a domain (Child Well Being) had less than half of families (48%) rated at adequate or better at the close of intensive services. As noted above, FY05 brought the change in eligibility criteria. Families began services that year at a greater collective deficit in functioning than at any year in the past. Given that the average family intake score was lower in FY05 than in previous years, comparable scores at case closing would, therefore, also be expected to be lower. The data supports this occurrence; however, *the amount or extent of change among these more at-risk families remained virtually the same as was evident in the previous year.* In Child Well Being, for example, the percent of families at adequate or above at intake in FY04 was 43% and at case closing was 56% (a 13% gain); in FY05 the percentage at intake was a lower 35% and at case closing a lower 48% but remained a 13% gain nonetheless.

In FY06 the percentage of families rated as adequate or better at case closing remained steady or increased slightly as compared to FY05 percentages, except in the domain of Family Interaction which has continued to decrease from each fiscal year since 2002. In FY07, decreases from the previous year's improvements were seen in all domains except the Family Safety and Environment domains. In FY07, 79% of families were rated as adequate or better in Family Safety at the close of services, as compared to 76% in FY06. In both fiscal years, 68% of families were scored as adequate or better in the Environment domain. FY08 shows 3-5% gains in all domains except Family Safety, which remained level.

Between FY03 and FY06, the gain in family functioning, as measured by the difference between the percentages of families rated at adequate or better from intake to closing, was trending downward. This may be indicative of the increased intensity of needs demonstrated by families have at the beginning of services. However, since FY06, the direction has been for more significant improvement in three domains, with Family Safety and Child Well-Being changing slightly, with four domains showing 10% to 13% improvement.

Changes in IFPS Eligibility Policy and Family Functioning

In the FY03 report, the apparent trend of families entering IFPS services with increasingly higher levels of functioning was raised and discussed. Consequently, the Children's Cabinet (formerly the Subcabinet) responded to the General Assembly's request to tighten the eligibility requirements for IFPS; the eligibility requirements were revised to target families with children at imminent risk of out-of-home placement, as demonstrated by clear, written documentation that reflected explicit criteria.

IFPS Family Functioning At Intake: FY05 through FY08*

NCFAS Domain	IFPS Intake: Percent Adequate or Better				FY05 to FY08 Percent Change
	FY05	FY06	FY07	FY 08	
Environment	57	63	61	62	5
Parental Capability	44	47	43	45	1
Family Interaction	61	52	45	45	-16
Family Safety	66	70	76	74	8
Child Well-Being	35	39	35	40	5

Table 58 IFPS Family Functioning At Intake: FY05 through FY08

* FY05: N=1,015; FY06 N=997; FY07: N=930, FY08: N=429

Results from NCFAS assessment of IFPS cases opened and closed during FY05 show that a lower percentage of families entered IFPS with a baseline or adequate rating in four NCFAS domains all but Family Interaction, compared to families entering IFPS in previous years (Table 57). Intake assessment scores increased in FY06 in all domains except Family Interaction, which declined. In FY07, declines were seen in all domains in all areas except Family Safety. Since FY05, the general direction has been higher family functioning scores at intake, with the prominent exception of Family Interaction, which declined by a notable 16% in those three years. Environment and Child Well-Being have risen 5%; Family Safety, 8%; and Parental Capability 1%.

Changes in IFPS Model of Service Policy and Family Functioning

In addition to changes in eligibility criteria, a consistent, intensive model of services was required. The IFPS model of service was adjusted statewide to resemble the central features of the HomeBuilders Family Preservation Model. The model has a maximum length of service for the intensive phase of up to six weeks with a caseload ratio of two to four families served per IFPS caseworker and the opportunity for families following the intensive phase to enter an in-home phase (formerly referred to as “step-down”) of up to four months with a caseload ratio of 6-10 families served per caseworker. This is a less intensive family preservation service designed to help solidify gains made during the intensive phase.

C. LINKING CPS INVESTIGATIONS TO FAMILY PRESERVATION SERVICES

Fiscal Year Data Utilized: Newly Served Families, FY07

In analyzing the rate of children involved in an indicated child abuse or neglect investigation for those who received either IFPS services or DSS Family Preservation services, the cohort of youth who initiated services in FY07 is used. This allows the effectiveness of IFPS and Family Preservations services for up to a year after the case close date to be evaluated: that is, data is evaluated to analyze how many youth experience an indicated child abuse or neglect investigation up to one year after the completion of IFPS or Family Preservation services. FY07 IFPS and Family Preservation data is the most recent data that can be used for this evaluation.

CPS Indicated Findings for Abuse and Neglect

Starting with FY99, both IFPS and DHR Family Preservation programs have generated data to determine the proportion of families in family preservation services who receive an indicated finding for child abuse or neglect based on a Child Protective Services (CPS) investigation. While Maryland has been tracking events of out-of-home placement among families receiving family preservation services for years, this report seeks to provide information about the relationship between family preservation services and “indicated” findings from CPS investigations.

A CPS investigation assesses safety of the children in the family/home as well risk factors for abuse and neglect, and determines whether the evidence supports a finding that abuse or neglect did occur. A CPS case may result in three different findings:

- An indicated finding, meaning that there is sufficient evidence of child maltreatment, which has not been refuted;
- An unsubstantiated finding, meaning that there is not sufficient evidence to support the contention that maltreatment took place; or
- A ruled out finding, meaning that Child Protective Services determined that the evidence indicates that maltreatment did not take place.

With respect to family preservation, the questions to be addressed are:

- During the provision of family preservation services, did a CPS investigation resulting in an indicated finding take place? and
- During the year following family preservation case closure, did a CPS investigation resulting in an indicated finding take place?

Data have been produced for the IFPS and DHR programs to answer these questions (Tables 59 and 60). The DHR programs included in these statistics are Families Now, Intensive Family Services and Continuing Child Protective Services.

CPS Indicated Investigations During IFPS and Family Preservation Services

As noted throughout the report, IFPS and DHR Family Preservation have critical differences that make the results of comparisons difficult to interpret. During services, families receiving DHR Family Preservation have experienced a drop in indicated findings over the years, from 6.1% in FY00 to 2.9% in FY05. During the same time period, the percentage of families receiving IFPS services that experienced an indicated child abuse/neglect investigation dropped from 4.1% FY00 to 2.3% in FY06.

Despite the overall decrease in the past seven years, there was an increase in the rate of indicated CPS investigations among IFPS-served families in FY06 as compared to FY05. Among all IFPS families served in FY06, 2.3% had an indicated investigation, compared to only 1.5% in FY05. For only those families referred by DHR, the FY06 percentage was 2.8%, as compared to 2.0% in FY05. Data is not currently available for families served in DSS Family Preservation services during FY06.

Families Receiving an Indicated CPS Finding while Receiving Family Preservation Services

Fiscal Year	IFPS – All Agency Referrals	IFPS – DHR Referrals Only	DHR Family Preservation Services
FY00	4.1%	6.3%	6.1%
FY01	3.8%	6.5%	5.1%
FY02	3.3%	5.8%	3.6%
FY03	4.3%	7.3%	4.1%
FY04	2.3%	3.2%	3.4%
FY05	1.5%	2.0%	2.9%
FY06	2.3%	2.8%	Not available
FY07	1.1%	1.1%	Not available

Table 59 Families Receiving an Indicated CPS Finding while Receiving Family Preservation Services

CPS Indicated Investigations Up To One Year After Close of IFPS and Family Preservation Services
 Up to one year after the close of services (Table 59), there was a decrease in indicated findings of abuse and neglect among (newly served) families who received IFPS services between FY00 and FY05. For the FY00 cohort of families, 8.9% had an indicated finding, whereas 7.1% of the FY05 cohort did so.

For the families who were newly served by IFPS in FY07, however, the figure appears to have increased dramatically to 12.7%. Comparison to FY06 data may be misleading, as the CPS data used for the FY06 IFPS cohort did not include all household members, as FY07 and previous years' analysis did. Instead, the data used for the analysis of the FY06 cohort only contained the names of the alleged perpetrators and alleged victims, not the names of all household members. Therefore, indicated investigations involving a family newly served by IFPS during FY06 may not have been counted if the alleged perpetrator or victim was not an identified family member in the IFPS data system, SCYFIS (State Child, Youth, and Family Information System). However, 12.7% represents a significant jump in CPS findings.

Among families receiving DHR Family Preservation services, there was a decrease in indicated findings from FY00 to FY02, with an increase in FY03, and then another continuous decrease since that time. There was an increase in indicated CPS investigations for the FY07 cohort (9.6%), rising from 8.1% on FY05. Rates of indicated investigations among the DHR Family Preservation-served families is now lower than all families served by IFPS and the subset of families referred to IFPS by DSS.

Families Receiving an Indicated CPS Finding within One Year of Closing Family Preservation Services

Fiscal Year	IFPS – All Agency Referrals	IFPS – DHR Referrals Only	DHR Family Preservation Services
FY00	8.9%	13.1%	9.9%
FY01	8.2%	12.6%	9.3%
FY02	7.0%	11.5%	8.5%
FY03	6.7%	8.5%	9.7%
FY04	7.7%	10.1%	8.9%
FY05	7.1%	10.0%	8.1% *
FY06	2.9%**	3.2%**	9.1%
FY07	12.7%	9.9%	9.6%

Table 60 Families Receiving an Indicated CPS Finding within One Year of Closing Family Preservation Services

**Excludes data for counties that converted to the new DHR CHESSIE child welfare information system during FY06: Caroline, Dorchester, Harford, Kent, Queen Anne’s, Somerset, and Talbot, Wicomico, and Worcester counties.*

***The CPS data used to compare to the FY06 IFPS cohort did not include all household members, as previous years’ analysis did. Instead, the data used for the analysis of the FY06 cohort only contained the names of the alleged perpetrators and alleged victims, not the names of all household members.*

Indicated Findings Among IFPS Families, by Referring Agency

It is interesting to note the distribution of indicated findings among the non-DHR referring agencies (Table 60). Further analysis of the data reveals that while DHR has had higher rates of indicated abuse and neglect findings from FY00 to FY06, these rates have been decreasing steadily and now are equal to or less than the rate for all agencies for FY07.

Note on the Safety Assessment for Every Child (SAFE-C)

The Safety Assessment for Every Child, a 20-point checklist developed by DHR, draws attention to each of the critical child safety issues that this review has uncovered. The SAFE-C scale is currently utilized by all Local Departments of Social Services to document the safety checks that each in-home family services worker routinely conducts and is also available to IFPS service providers as an option for the required safety documentation. As part of the SAFE-C, the family and worker develop and implement a safety plan to address all safety issues emerging from the assessment. Data from the SAFE-C is not presented in this report, but is used in individual cases to assess and ensure the safety of all children in the home throughout family preservation services.

IFPS: Percentage of Indicated Findings by Referral Agency

IFPS Referral Agency	Percent of families who have an indicated abuse or neglect finding while receiving services						
Fiscal Year	2001	2002	2003	2004	2005	2006	2007
All Referral Agencies	3.8	3.3	4.3	2.3	1.5	2.29	1.1
DHMH	1.5	1.4	3.1	1.7	0.0	1.74	0.0
DHR	6.5	5.8	7.3	3.2	2.0	2.83	1.1
DJS	1.0	1.5	1.3	1.4	0.8	1.6	0.0
MSDE	2.8	1.5	2.3	2.2	0.0	n/a	0.0
IFPS Referral Agency	Percent of families who have an indicated abuse or neglect finding within one year of case closure						
Fiscal Year		2002	2003	2004	2005	2006	2007
All Referral Agencies	8.2	7.0	6.7	7.7	7.1	2.86	12.7
DHMH	5.5	4.1	9.3	6.5	4.4	2.62	1.7
DHR	12.6	11.5	8.5	10.1	10.0	3.16	9.9
DJS	3.1	1.7	3.1	4.5	2.8	2.38	1.1
MSDE	5.0	6.3	5.4	7.4	10.0	n/a	0.0

Table 61 IFPS: Percentage of Indicated Findings by Referral Agency

E. ANALYSIS OF NON-PLACEMENT RATES FOR FAMILY PRESERVATION SERVICES

Fiscal Year Data Utilized and Data Calculations

As stated previously, in analyzing the out-of-home placement rate for those children who received either IFPS services or DSS Family Preservation services, the cohort of youth who received these services in FY07 is used. This allows the effectiveness of IFPS and Family Preservations services *up to a year after the case close date* to be evaluated. Data is evaluated to compare how many youth experience either an out-of-home placement up to one year after the completion of IFPS or Family Preservation services. FY07 data is the most recent data that can be used for this evaluation.

Table 62 below describes the served populations, time periods, and type of placements considered in analyzing the non-placement rates for the IFPS and DHR Family Preservation programs. Table 63 below provides the results of this analysis. Although data analysis of IFPS and Family Preservation in prior sections of this report focused on the family’s functioning, improvement, or involvement in a CPS investigation, *the non-placement rate is based on individual at-risk children, not on families.*

Non-Placement Rate Calculation Methods

Method Reference Number:	Calculation Method/Time Period - Not placed within a year from:	Served Population:	Kinship Care Included or Excluded as a Possible Placement:
1A	Start date	IFPS-All Referring Agencies	Included*
1B	Start date	IFPS-All Referring Agencies	Excluded
2	Case closing	IFPS-All Referring Agencies	Included*
3A	Case closing	IFPS-DHR Referred cases only, not placed by <u>DHR</u>	Included*
3B	Case closing	DHR Family Preservation Services	Included*

Table 62 Non-Placement Rate Calculation Methods

* *There were no kinship care placements from the FY07 IFPS cohort.*

**Non-Placement Rates for IFPS and DHR Family Preservation Services
Results for Newly Served At-Risk Children, FY07¹³**

Jurisdiction	Interagency Family Preservation Services				DHR Family Preservation
	All Referring Agencies, Not Placed within 1 year from:		DHR Referrals, Not Placed <u>by DHR</u> within 1 year from:		Not Placed within 1 year from :
	<u>Start Date</u>		<u>Case Closing</u>	<u>Case Closing</u>	<u>Case Closing</u>
	<u>Method 1A</u> Including Kinship Care* (N=1517)	<u>Method 1B</u> Excluding Kinship Care (N=1517)	<u>Method 2</u> Including Kinship Care* (N=1517)	<u>Method 3A</u> Including Kinship Care* (N=989 ¹⁴)	<u>Method 3B</u> Including Kinship Care* (N=5,041)
Allegany	99.7%	99.7%	99.7%	100%	90%
Anne Arundel	98.2%	98.2%	98.2%	97.8%	98%
Baltimore City	94.3%	94.3%	94.0%	96.2%	91%
Baltimore County	97.6%	97.6.5	97.5%	97.5%	90%
Calvert	99.6%	99.6%	99.5%	99.5%	96%
Caroline	100%	100%	100%	100%	88%
Carroll	98.4%	98.4%	98.2%	99.5%	95%
Cecil	99.3%	99.3%	99.3%	99.8%	89%
Charles	99.9%	99.9%	99.9%	100%	99%
Dorchester	99.3%	99.3%	99.3%	100%	96%
Frederick	98.1%	98.1%	97.8%	99.9%	89%
Garrett	100%	100%	100%	100%	100%
Harford	99.6%	99.6%	99.6%	100%	90%
Howard	98.0%	98.0%	98.0%	99.8%	96%
Kent	100%	100%	100%	100%	83%
Montgomery	98.5%	98.5%	98.3%	99.2%	91%
Prince George's	98.6%	98.6%	98.4%	98.5%	94%
Queen Anne's	100%	100%	100%	100%	90%
Somerset	99.6%	99.6%	99.6%	99.7%	88%
St. Mary's	99.7%	99.7%	99.7%	99.7%	77%
Talbot	99.9%	99.9%	99.9%	100%	95%
Washington	97.8%	97.8%	97.7%	97.9%	88%
Wicomico ¹⁵					90%
Worcester	99.7%	99.7%	99.5%	99.3%	96%
Maryland	75.7%	75.7%	74.3%	84.1%	91%

Table 63 Non-Placement Rates for IFPS and DHR Family Preservation Services Results for Newly Served At-Risk Children, FY07

* There were no kinship care placements from the FY07 IFPS cohort.

¹³ Non-placement rates were calculated by comparing data on at-risk children served at least 7 days with State Agency placement records.

¹⁴ While DHR referrals consisted of 54% of families referred to IFPS in FY06, the number of at-risk children is higher than 54% of all at risk-children, as the number of at-risk children per family varies.

¹⁵ Wicomico County did not provide IFPS services in FY06.

Non-Placement Rates: IFPS

Among the at-risk children newly served during FY07, almost 76% were not placed in an out-of-home placement within one year from the start date of IFPS services. There were no kinship care placements from the FY07 IFPS cohort. A total of 24.3%, or 368 youth out of a total of 1,517, were placed in an out-of-home placement within one year of the initiation of IFPS services.

The non-placement rate of at-risk children newly served during FY07, as calculated from one year from the close date of IFPS services, is slightly lower than the rate as calculated from one year from the start date of IFPS services: 1,127 children out of 1,517 (74.3%) were not placed in an out-of-home placement; 390 children (25.7%) were placed.

Although the rate of indicated abuse or neglect findings was higher in both the DHR-referral IFPS population and the DHR Family Preservation populations, the out-of-home placement rates for these populations are lower than the rates for the general IFPS population. For the DHR-referred IFPS at-risk children, 16% were placed out-of-home, compared to almost 26% of all IFPS at-risk children newly served in FY06. DHR's Family Preservation services had an even higher success rate, as only 9% of newly served children in FY06 were placed out of the home within 1 year of the case closure date. Given the differences in the program models, however, comparisons of the quality or effectiveness of IFPS and DHR Family Preservation should not be made based on this data alone.

The final section of this report will utilize these non-placement rates to analyze the cost effectiveness of IFPS as a method of preventing out-of-home placements. While these savings are valuable and crucial to the State's planning of services to children and families, the intrinsic value to the child, family, and society of assisting families to remain together should be not overlooked.

F. COST EFFECTIVENESS ANALYSIS OF IFPS

Out-of-home Placement Rates and Costs for IFPS-Served At-Risk Youth

The following analysis concerns the cost-effectiveness of IFPS during FY07. Table 64 displays a breakdown of the FY07 children newly served in IFPS based on the risk of placement type at the time of referral (placement type risk based on referring agency). The average cost information for placements was calculated using the total number of children placed/funded by these agencies in FY07 and the total placement costs to these agencies in FY08 (see Section III). The number of IFPS-served youth placed in out-of-home placements was calculated using method 1B as described above in Table 63.

IFPS Only: Cost Effectiveness Analysis—FY07 Newly Served At-Risk Children

Referral Agency	Number of At-risk Children Served by IFPS Referred by Agencies	Average Cost per Out of Home Placement - FY08*	Estimated Potential Costs if <u>All</u> IFPS youth were placed Out of Home	Number of IFPS-served youth placed in out-of-home placements	Estimated Costs of OOH Placements of Youth Served in IFPS**	Estimated Savings in OOH Placements due IFPS***
DHR	971	\$27,578	\$26,778,238	235	\$6,480,830	\$20,297,408
MHA	288	\$53,043	\$15,276,384	70	\$3,713,010	\$11,563,374
DJS	258	\$13,552	\$3,496,416	63	\$853,776	\$2,642,640
TOTALS	1517	****	\$45,551,038	368	\$11,047,616	\$34,503,422

Table 64 IFPS Only: Cost Effectiveness Analysis—FY06 Newly Served At-Risk Children

*For DHR, total numbers of kinship and foster care placements were used, and total placements costs (excluding administration) were used. For DJS, totals for both detention and commitment placements were used for both cost and placement. For MHA FY07 Average Cost was used because FY08 cost data was not provided. FY08 placement cost data was used as the effectiveness of IFPS is rated based on the out of home placements for youth up to one year after case closing (which occurs in FY08 for this cohort of children).

**Calculated as Average Cost per Out of Home Placement (FY08) multiplied by Number of IFPS-served youth placed in out-of-home placements.

***This estimate does not take into account the cost of IFPS programs, which is accounted for in the following section.

****Average cost of all placements not used in calculations.

Based on Table 64, the following are cost effectiveness statistics for Interagency Family Preservation Services during FY06:

- 1,517 children newly served by IFPS in FY07 were at-risk of an out-of-home placement; of these, 368 children were placed within one year from the start of services. (See Table 63)
- If all 1,517 youth had been placed out-of-home instead of receiving IFPS services, the cost to the State would have been an estimated \$45,551,038.
- The cost of the out-of-home placements for the 368 youths actually placed out-of-home is estimated to be \$11 million. The amount of savings to the State of *not placing* the other 1,149 youth who received IFPS services is estimated to be over \$34.5million, see below for a full

cost analysis, which factors in the actual cost of IFPS services.

Cost of IFPS Services in FY07, and Cost Effectiveness of IFPS Services

In FY07, the Children’s Cabinet distributed \$7,029,362 to Maryland’s Local Management Boards to provide IFPS services to at-risk families. With 985 families served and 1517 at-risk children served the costs per family and child can be calculated:

- **The cost per at-risk family** of operating IFPS for FY07 was \$7,107;
- **The cost per child** at-risk of operating IFPS for FY07 was \$4,615;
- When the cost of operating IFPS for the 1517 children at-risk of placement (\$7,029,362) and the estimated cost of out-of-home placements for the 368 youth who received IFPS services but were still placed (\$11,047,616) are subtracted from the gross savings (\$41,596,599), **a net savings of over \$27 million results (Table 65);**
- **The cost/benefit ratio for FY07 is 1: 2.35, meaning that for every dollar spent providing IFPS, \$2.35 is not needed for placement services for at-risk children.**

Cost Effectiveness of IFPS, FY 07

Total Cost of IFPS in FY 07*	Estimated Cost of IFPS At-Risk Children’s Out-of-home Placements	Total IFPS plus Estimated OOS Placements	Estimated Savings in OOH Placements due IFPS	Estimated State Savings
\$7,000,725	\$11,047,616	\$18,048,341	\$34,503,422	\$16,455,081

Table 65 Cost Effectiveness of IFPS, FY 07

Cost/Benefit Ratio for IFPS¹⁶

Fiscal Year	Cost/Benefit Ration
2004	1:10
2005	1:8.4
2006	1:2.7
2007	1:3.92
2008	1:2.35

Table 66 Cost/Benefit Ratio for IFPS

¹⁶ Data from FY03 – Fy05 is available from the FY05 Joint Chairman’s Report, available at www.goc.state.md.us, page 62. Cost/benefit ratio calculated by dividing the estimated State savings by the total cost of IFPS; for FY08, this came to 2.354.

Comparing the results from this analysis to prior years, although it appears that IFPS has decreased in cost effectiveness since FY04, it is important to note that FY05 marked the year in which significant policy changes were implemented. These changes ensured that youth served in IFPS met standardized criteria for “imminent risk” of out-of-home placement. It is likely that more of these youth would have ultimately entered out-of-home placement, despite effective interventions, than youth served in previous years who were not actually in “imminent risk” for placement. Other factors, such as type of placement and cost of placements affect the cost/benefit ratio.

Table 67 presents an alternative way of analyzing the costs and cost savings of IFPS that highlights the “fiscal break-even point” of operating the program. This is a useful analysis as critics may argue effectively that not all children identified as at-risk would have entered placement, even if they had not received IFPS intervention. This method may also address any concerns that the preceding method of presenting cost savings may be inaccurate, as that method is clearly based on *estimated* costs of potential placements that have been avoided.

The two bolded rows of data in Table 67 illustrate the “fiscal break-even point” for IFPS and the actual non-placement rate for the FY07 cohort of at-risk children. **As the data indicated, the break-even point occurs at the 15.37% non-placement rate, whereas the actual non-placement rate for FY08 was 74.3%. This means that 74% of possible placements were prevented but, had the State prevented fewer than 21%, the State would have still realized savings from the IFPS program.** This yields a range of 59% within which program supporters and critics can debate the cost effectiveness of the program.

**Determining the Fiscal Break-Even Point of IFPS, FY07:
Cost and Cost-Savings Resulting from Different Levels of Non-Placement Rates**

Non-Placement Rate	Cost of Providing IFPS in FY07	Placement Costs Avoided*	Net Additional Cost or Savings	
100.00%	7,000,725	45,551,038	38,550,313	Savings
90.00%	7,000,725	40,995,934	33,995,209	Savings
80.00%	7,000,725	36,440,830	29,440,105	Savings
74.30%	7,000,725	33,844,421	26,843,696	Savings
70.00%	7,000,725	31,885,727	24,885,002	Savings
60.00%	7,000,725	27,330,623	20,329,898	Savings
50.00%	7,000,725	22,775,519	15,774,794	Savings
40.00%	7,000,725	18,220,415	11,219,690	Savings
30.00%	7,000,725	13,665,311	6,664,586	Savings
20.00%	7,000,725	9,110,208	2,109,483	Savings
15.37%	7,000,725	7,000,725	0	Break-Even Point
10.00%	7,000,725	4,555,104	-2,445,621	Additional Costs
0.00%	7,000,725	0	-7,000,725	Additional Costs
100.00%	7,000,725	45,551,038	38,550,313	Additional Costs
90.00%	7,000,725	40,995,934	33,995,209	Additional Costs

* Estimated costs of out-of-home placements, based on average out-of-home placement costs in FY07. This table is adapted from a method developed by the Center for the Study of Social Policy (CSSP, Working Paper FP-6, 1989)

Table 67 Determining the Fiscal Break-Even Point of IFPS, FY07: Cost and Cost-Savings Resulting from Different Levels of Non-Placement Rates

VI. CONCLUSION

Overall, the number of out-of-home placements in Maryland rose slightly (0.6%) in FY08. This changes the downward trend of the past eight years. The number of children served in out-of-home placements decreased for most agencies during the past fiscal year though the rate of children entering out-of-home placements increased by 5% compared to FY07. The placement numbers for FY08 were accompanied by a very small increase (0.5%) in costs of out-of-home placements. Trends in the number of youth placed out-of-state are unclear as key data from DHR is not available for FY07. The State remains committed to developing safe, appropriate, and effective family supports and in-state community resources, especially for our most troubled children and youth.

Family preservation services continue to demonstrate value in stemming entries into placement, although caution must always be exercised to ensure that children do not remain at home when it is unsafe. Evaluation of family functioning indicates that family preservation is continuing to have a marked positive impact on families served in Maryland.

Based on NCFAS data, IFPS policy implemented in FY05 appears to have had the intended effect on focusing eligibility to those families with children at imminent risk of placement across referring agencies. Families continue to experience improvements in family functioning during IFPS services. While the numbers of families experiencing indicated abuse and neglect investigations during services decreased dramatically, the number of indicated findings within the year after services have ended has shown a significant rise since FY05. The out-of-home placement rate for youth served in both IFPS and DHR's Family Preservation remains low, demonstrating a cost-effective alternative to disruptive family separations.

As the State continues to strengthen and develop strategies to serve youth in their homes and communities, understanding those children who require out-of-home placement, improving the ways in which we track and monitor placements, and finding meaningful ways to measure progress will assist both the State and local jurisdictions in planning effective services and appropriating funds in the most effective ways. Current State efforts to expand wrap around approaches, provide resource development funds, and provide flexible funds for community-based services are integral parts of a comprehensive system of care. These efforts can reduce the numbers of youth in out-of-home and out-of-state placements by both strengthening families' abilities to care for their children and increasing local capacity to serve these children in their homes and communities.

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APPENDIX II

STATEWIDE DATA

- A. SERVED, ENTRY, AND EXIT DATA**
- B. COST DATA**
- C. JURISDICTIONAL DATA**

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT: FY99-FY08

	FISCAL YEAR	DHR	DHMH	MSDE	DJS	TOTAL*
TOTAL SERVED	1999	17,969	2,251	774	9,768	30,762
	2000	17,776	2,264	725	10,222	30,987
	2001	17,003	2,368	608	9,952	29,931
	2002	16,244	2,308	612	10,352	29,516
	2003	15,560	2,287	634	10,382	28,863
	2004	15,177	2,218	619	9,223	27,237
	2005	14,650	2,051	591	9,712	27,004
	2006	14,129	1,983	557	9,280	25,949
	2007	13,661	1,947	447	9,323	25,378
	2008	13,526	1,824	383	9,808	25,541
	Change from FY 99	-21.90%	-19.0%	-50.5%	-2.80%	-17.0%
	Avg. Annual Change	-2.70%	-2.3%	-7.2%	-0.30%	-2.0%
	Recent Year Change	-3.30%	-6.3%	-14.3%	0.50%	0.6%
TOTAL ENTRIES	1999	5,670	1,805	307	7,752	15,385
	2000	5,577	1,799	302	8,100	15,554
	2001	5,099	1,931	204	7,797	14,804
	2002	4,976	1,871	229	8,399	15,366
	2003	4,613	1,850	234	8,441	15,034
	2004	4,582	1,784	169	7,470	13,911
	2005	4,447	1,638	87	8,099	14,169
	2006	4,198	1,611	122	7,748	13,639
	2007	3,579	1,593	83	7,748	13,003
	2008	3,196	1,425	246*	8,369	13,236
	Change from FY 99	-38.60%	-21.05%	-19.87%	-1.00%	-13.97%
	Avg. Annual Change	-5.30%	-2.48%	12.08%	-0.10%	-1.59%
	Recent Year Change	-14.70%	-10.55%	196.39%	0.00%	1.79%
TOTAL EXITS	1999	5,770	1,786	324	7,646	15,443
	2000	5,872	1,828	300	8,067	15,792
	2001	5,735	1,930	216	7,999	15,637
	2002	5,297	1,871	183	8,411	15,626
	2003	4,965	1,853	177	8,629	15,510
	2004	4,974	1,805	112	7,610	14,418
	2005	4,719	1,640	136	8,180	14,558
	2006	4,108	1,568	101	7,705	13,482
	2007	3,315	1,397	52	5,870	10,634
	2008	3,957	1,433	19	8,374	13,783
	Change from FY 99	-36.10%	-19.76%	-94.14%	-22.50%	-10.75%
	Avg. Annual Change	-4.80%	-2.28%	-23.00%	-2.80%	-0.50%
	Recent Year Change	-19.30%	2.58%	-63.46%	-23.80%	29.61%

Table 68 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT: FY99-FY08

*FY08 Total entries include the 179 students who were enrolled on 6/30/07 and remained in placement for FY08. Total entries also include 67 new placements in FY08.

TOTAL COSTS FOR OUT-OF-HOME PLACEMENT IN MARYLAND: FISCAL YEARS 1987 -1998¹⁷

FISCAL YEAR	DHR	DHMH	MSDE	DJS	SCC	MA	TOTAL
FY87	\$47,210,443	\$44,085,514	\$25,637,216	\$48,837,817	\$187,967	\$6,515,879	\$172,474,836
FY88	\$61,692,772	\$49,545,465	\$29,347,792	\$51,647,687	\$174,203	\$11,668,015	\$204,075,934
FY89	\$77,168,473	\$51,798,548	\$33,171,398	\$51,147,409	\$159,049	\$13,887,695	\$227,332,572
FY90	\$99,174,141	\$60,328,484	\$39,861,245	\$52,615,283	\$177,989	\$22,855,529	\$275,012,671
FY91	\$115,756,483	\$59,984,968	\$45,969,414	\$55,862,302	\$156,326	\$35,441,931	\$313,171,424
FY92	\$119,848,846	\$61,244,784	\$49,523,831	\$50,787,986	\$172,000	\$54,428,532	\$336,005,979
FY93	\$121,699,325	\$59,876,838	\$43,935,005	\$54,272,488	\$177,246	\$58,206,644	\$338,167,546
FY94	\$128,186,474	\$54,212,510	\$42,580,581	\$57,954,807	\$174,108	\$67,164,688	\$350,273,168
FY95	\$148,490,867	\$55,705,412	\$41,051,114	\$63,301,279	\$191,442	\$60,229,833	\$368,969,947
FY96	\$150,036,496	\$51,406,450	\$44,560,659	\$67,909,462	\$164,547	\$60,000,000	\$374,077,614
FY97	\$169,617,737	\$45,595,041	\$47,707,941	\$69,342,397	\$107,666	\$60,000,000	\$392,370,782
FY98	\$178,327,823	\$17,271,053	\$48,546,247	\$72,585,138	\$169,154	\$95,649,540	\$412,548,955

Table 69 TOTAL COSTS FOR OUT-OF-HOME PLACEMENT IN MARYLAND: FISCAL YEARS 1987 -1998

¹⁷ **DHR** - Includes direct placement and administrative costs.

DHMH - Includes placement, education, and administrative costs for MHA, DDA, and the placement and administrative costs of ADAA.

MSDE - Includes MSDE and LSS cost of non-public residential placements and Schools for the Deaf and Blind.

DJS - Costs include direct care, administrative, dietary, health, mental health, and substance abuse services, education, and facility maintenance.

SCC - The SCC costs are only administrative costs; there are no placement funds in the SCC budget.

MA - FY87 - FY95 costs are Maryland Medical Assistance Program payments for children under 21, in foster care state facilities for mentally retarded, and children under the jurisdiction of DJS living in facilities not owned, operated, or administered by DJS. FY96 to FY97 costs are estimates; cost data incomplete or unavailable for these years because of the shift to the Health Choice managed care program.

TOTAL COSTS FOR OUT-OF-HOME PLACEMENT IN MARYLAND: FISCAL YEARS 1999 - 2008¹⁸

FISCAL YEAR	DHR	DHMH	MSDE	DJS	SCC	MA	TOTAL
FY99	\$204,143,413	\$14,332,598	\$45,947,221	\$74,920,054	\$119,753	\$120,182,636	\$459,645,675
FY00	\$226,560,602	\$13,490,643	\$42,671,159	\$85,398,891	\$175,949	\$128,999,914	\$497,297,158
FY01	\$246,142,220	\$15,128,122	\$40,693,751	\$87,356,959	\$185,984	\$126,280,406	\$515,787,442
FY02	\$268,000,742	\$14,550,698	\$43,070,049	\$89,560,292	\$200,796	\$137,284,608	\$552,667,185
FY03	\$273,777,256	\$14,538,927	\$44,631,312	\$88,973,139	\$215,081	\$153,790,665	\$575,926,380
FY04	\$289,853,810	\$11,350,823	\$47,115,180	\$103,686,681	\$144,504	\$169,528,847	\$621,679,845
FY05	\$302,681,669	\$9,872,107	\$46,768,317	\$114,171,992	\$135,733	\$169,459,683	\$643,089,501
FY06	\$332,732,604	\$10,160,852	\$44,563,321	\$114,856,394	\$108,872	\$218,026,660	\$720,448,703
FY07	\$363,628,046	\$14,870,434	\$40,914,243	\$137,149,721	\$106,500	\$209,121,634	\$765,800,578
FY08	\$376,742,995	\$52,274,150	\$35,877,600	\$132,919,446	\$129,820	\$207,040,120	\$804,984,131
Change from FY 99	84.5%	243.0%	-21.9%	77.4%	8.4%	105.6%	75.1%
Avg. Annual Change	7.1%	27.5%	-2.5%	6.9%	-1.5%	9.0%	6.5%
Recent Year Change	3.6%	230.6%	-12.3%	-3.1%	21.9%	-1.0%	5.1%

Table 70 TOTAL COSTS FOR OUT-OF-HOME PLACEMENT IN MARYLAND: FISCAL YEARS 1999 -2008

¹⁸ **DHR** - Includes direct placement and administrative costs.

DHMH - Includes placement, education, and administrative costs for MHA, DDA, and the placement and administrative costs of ADAA. As of FY98, any DHMH placement costs paid by MA are reflected in the MA column.

MSDE - Includes MSDE and LSS cost of non-public residential placements and Schools for the Deaf and Blind.

DJS - Costs include direct care, administrative, dietary, health, mental health, and substance abuse services, education, and facility maintenance.

SCC - The SCC costs are only administrative costs; there are no placement funds in the SCC budget.

MA - From FY 98 costs are actual payments for children under 21 in Foster Home Care, Psychiatric Hospitals, ICFs-MRs and RTC/RICAs and includes estimates for payments for foster children through Health Choice capitated-rates system

**TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND
DHHM, DJS, DHR, MSDE - FISCAL YEAR 2001 - FISCAL YEAR 2004¹⁹**

JURISDICTION	FY01					FY02					FY03					FY04				
	Start FY	Entries	Served	Start FY	Entries	Served	Exits	End FY	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	333	193	140	191	161	161	192	352	228	125	140	179	316	194	122	122	164	286	160	126
Anne Arundel	1,246	879	367	798	321	321	776	1,097	736	361	367	908	1,265	914	351	351	920	1,271	885	386
Baltimore City	13,774	6,016	7,758	6,396	9,035	9,035	4,984	14,020	5,830	8,190	7,758	5,533	13,285	5,782	7,504	7,504	4,872	12,375	5,277	7,098
Baltimore County	2,629	1,681	948	1,436	783	783	1,391	2,173	1,277	896	948	1,481	2,399	1,502	898	898	1,462	2,359	1,434	926
Calvert	290	188	103	164	92	92	183	275	172	103	103	151	253	176	77	77	211	288	180	108
Caroline	145	84	61	105	61	61	76	137	82	55	61	82	142	90	52	52	101	154	97	57
Carroll	474	356	119	224	110	110	230	340	229	111	119	345	463	333	130	130	257	387	272	115
Cecil	332	219	114	218	132	132	218	350	244	107	114	177	291	182	109	109	194	303	182	121
Charles	577	373	204	364	189	189	358	547	345	202	204	371	574	381	193	193	358	551	345	205
Dorchester	142	85	57	99	52	52	104	155	101	55	57	80	137	99	38	38	90	127	92	35
Frederick	693	405	288	415	260	260	459	719	482	237	288	517	802	503	300	300	427	727	426	301
Garrett	153	78	75	99	74	74	102	176	95	80	75	69	142	75	67	67	44	111	66	45
Harford	718	418	299	365	298	298	468	766	474	292	299	428	724	438	286	286	404	690	409	281
Howard	448	280	168	239	132	132	306	438	280	157	168	289	447	299	149	149	218	366	239	127
Kent	68	40	28	37	22	22	50	73	50	22	28	36	64	38	26	26	38	65	43	22
Montgomery	1,809	975	834	941	856	856	972	1,829	1,052	776	834	1,184	2,018	1,236	782	782	1,156	1,938	1,177	760
Prince George's	2,835	1,763	1,072	1,925	1,125	1,125	1,999	3,124	2,004	1,121	1,072	1,591	2,654	1,630	1,023	1,023	1,179	2,203	1,365	837
Queen Anne's	156	112	44	117	34	34	100	135	89	45	44	85	127	91	36	36	84	120	75	45
St. Mary's	300	194	106	292	106	106	219	325	224	101	106	157	262	156	106	106	236	341	243	98
Somerset	125	61	64	80	54	54	92	146	80	66	64	45	104	51	53	53	81	134	64	70
Talbot	149	83	66	101	53	53	94	147	79	68	66	79	145	100	45	45	88	134	74	59
Washington	780	522	258	597	320	320	697	1,017	720	297	258	564	822	543	279	279	481	760	454	305
Wicomico	366	182	184	208	156	156	266	422	258	163	184	217	394	213	181	181	286	467	275	192
Worcester	173	115	59	147	70	70	151	221	157	64	59	90	149	80	69	69	103	172	110	62
Unknown/Missing	253	199	54	172	61	61	181	242	206	36	54	210	264	226	38	38	447	485	435	50
STATE	29,112	15,626	13,487	15,792	14,580	14,580	14,804	29,384	15,637	13,747	13,487	15,034	28,520	15,510	13,011	13,011	13,911	26,922	14,418	12,515

Table 71 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

¹⁹ MSDE public placements are not reflected. MHA purchase of care placements are not reflected in the jurisdictional breakdowns, only at the State level. Data was unavailable for MHA jurisdictional breakdowns for one-day counts and entries for FY95 –FY06 (due to incomplete data reporting). In order to make meaningful comparisons across years, estimates are used. DHHM, DJS, MSDE – FY01 – FY04

Report on Out-of-Home Placements and Family Preservation

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

DHMH, DJS, DHR, MSDE - FISCAL YEAR 2005 - FISCAL YEAR 2008²⁰

JURISDICTION	FY05					FY06					FY07					FY08				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	126	159	285	130	155	155	159	314	164	150	145	100	245	87	158	201	294	444	231	213
Anne Arundel	386	865	1,251	823	428	431	850	1,281	859	422	374	625	999	505	494	659	1,036	1,384	666	718
Baltimore City	7,098	4,908	12,005	5,262	6,743	6,746	4,655	11,402	4,410	6,991	6,918	4,012	10,930	3,714	7,216	6,877	3,651	9,969	3,386	6,583
Baltimore County	926	1,395	2,321	1,278	1,043	1,058	1,523	2,581	1,597	985	931	1,228	2,159	1,057	1,102	1,858	2,290	3,281	1,421	1,860
Calvert	108	191	299	192	107	107	164	271	183	88	96	161	257	112	145	141	153	255	108	147
Caroline	57	81	138	72	65	65	71	136	104	33	51	63	114	31	83	81	124	200	136	64
Carroll	115	319	434	323	110	111	307	418	292	127	108	242	350	187	163	239	412	536	268	268
Cecil	121	222	343	235	108	109	255	364	216	147	136	208	344	145	199	235	371	529	242	287
Charles	205	317	523	349	174	177	308	485	323	162	155	287	442	174	268	257	238	427	170	257
Dorchester	35	84	119	71	48	48	77	125	103	23	21	92	113	41	72	75	149	220	138	82
Frederick	301	371	672	452	219	221	427	649	393	256	233	332	565	262	303	368	509	759	399	360
Garrett	45	46	91	48	42	42	42	84	42	42	42	33	75	27	48	60	93	142	64	78
Harford	281	392	673	448	226	227	314	541	335	206	199	371	570	241	329	468	648	946	411	535
Howard	127	245	372	246	126	130	220	350	214	137	122	141	263	133	130	242	365	496	248	248
Kent	22	39	61	35	26	26	55	81	54	27	28	44	72	29	43	41	48	86	51	35
Montgomery	760	1,273	2,033	1,253	780	790	1,271	2,061	1,243	818	722	1,041	1,763	797	966	1,347	1,698	2,534	1,053	1,481
Prince George's	837	1,267	2,104	1,373	732	733	1,346	2,079	1,301	778	734	1,119	1,853	814	1,039	1,908	2,065	2,895	929	1,966
Queen Anne's	45	125	170	127	43	43	88	131	98	33	36	78	114	51	63	72	107	164	105	59
St. Mary's	98	260	358	248	110	110	227	337	222	115	107	187	294	138	156	135	146	247	128	168
Somerset	70	80	150	87	64	68	70	138	76	61	57	77	134	38	96	85	100	192	55	88
Talbot	59	101	160	106	54	54	79	134	96	38	52	69	121	48	73	64	100	163	91	72
Washington	305	557	862	551	311	314	495	809	445	364	351	373	724	273	451	500	673	1,036	571	465
Wicomico	192	308	500	314	186	190	322	512	341	171	165	329	494	164	330	304	258	546	316	230
Worcester	62	106	168	110	58	58	114	172	123	49	73	117	190	89	101	63	104	167	76	91
Unknown/Missing	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	105	146	251	148	103
STATE	12,515	14,169	26,673	14,558	12,114	12,075	13,639	25,715	13,444	12,271	12,150	12,920	25,123	10,571	14,383	16,385	15,778	27,869	11,411	16,458

Table 72 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES & EXITS, BY JURISDICTION IN MD-DHMH, DJS, DHR, and MSDE – FY05- FY08

²⁰ MSDE public placements are not reflected. MHA purchase of care placements are not reflected in the jurisdictional breakdowns, only at the State level. Data was unavailable for MHA jurisdictional breakdowns for one-day counts and entries for FY95 –FY06 (due to incomplete data reporting). In order to make meaningful comparisons across years, estimates are used.

APPENDIX III

AGENCY DATA (WITH JURISDICTIONAL BREAKDOWNS)

- A. ALCOHOL AND DRUG ADMINISTRATION**
- B. DEVELOPMENTAL DISABILITIES ADMINISTRATION**
- C. MENTAL HYGIENE ADMINISTRATION**
- D. DEPARTMENT OF HUMAN RESOURCES**
- E. DEPARTMENT OF JUVENILE SERVICES**
- F. MARYLAND STATE DEPARTMENT OF EDUCATION**

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

ADAA FISCAL YEAR 2001 - FISCAL YEAR 2004

JURISDICTION	FY01					FY02					FY03					FY04				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	4	20	24	20	4	4	27	31	27	4	4	38	42	35	7	7	24	31	24	7
Anne Arundel	11	141	152	133	19	19	150	169	157	12	12	141	153	139	14	14	192	206	186	20
Baltimore City	14	111	125	120	5	5	152	157	147	10	10	139	149	136	13	13	158	171	161	10
Baltimore County	3	120	123	108	15	15	109	124	110	14	14	135	149	139	10	10	149	159	142	17
Calvert	2	19	21	14	7	7	18	25	22	3	3	17	20	17	3	3	34	37	34	3
Caroline	2	12	14	13	1	1	11	12	11	1	1	8	9	9	0	0	15	15	15	0
Carroll	2	29	31	28	3	3	42	45	40	5	5	29	34	31	3	3	20	23	21	2
Cecil	2	25	27	25	2	2	14	16	13	3	3	12	15	12	3	3	23	26	19	7
Charles	5	18	23	21	2	2	13	15	14	1	1	33	34	29	5	5	19	24	22	2
Dorchester	1	8	9	7	2	2	14	16	15	1	1	16	17	15	2	2	9	11	9	2
Frederick	8	31	39	36	3	3	21	24	22	2	2	26	28	22	6	6	31	37	29	8
Garrett	3	4	7	6	1	1	3	4	3	1	1	5	6	5	1	1	5	6	6	0
Harford	3	22	25	23	2	2	31	33	29	4	4	26	30	29	1	1	29	30	26	4
Howard	3	29	32	27	5	5	29	34	31	3	3	37	40	32	8	8	27	35	34	1
Kent	1	5	6	6	0	0	11	11	11	0	0	9	9	7	2	2	8	10	10	0
Montgomery	17	99	116	107	9	9	87	96	90	6	6	109	115	95	20	20	99	119	109	10
Prince George's	9	60	69	61	8	8	47	55	48	7	7	54	61	54	7	7	48	55	50	5
Queen Anne's	1	17	18	16	2	2	15	17	17	0	0	15	15	13	2	2	12	14	13	1
St. Mary's	0	17	17	15	2	2	17	19	19	0	0	10	10	10	0	0	15	15	13	2
Somerset	0	7	7	7	0	0	2	2	1	1	1	2	3	2	1	1	2	3	3	0
Talbot	2	13	15	14	1	1	18	19	17	2	2	17	19	17	2	2	24	26	19	7
Washington	15	35	50	43	7	7	26	33	30	3	3	21	24	24	0	0	32	32	27	5
Wicomico	1	19	20	18	2	2	21	23	14	9	9	19	28	23	5	5	17	22	22	0
Worcester	3	14	17	14	3	3	9	12	12	0	0	10	10	9	1	1	7	8	8	0
No Fixed Address/Unknown	2	47	49	41	8	8	112	120	97	23	23	94	117	107	10	10	101	111	99	12
STATE	114	922	1,036	923	113	113	999	1,112	997	115	115	1,022	1,137	1,011	126	126	1,100	1,226	1,101	125

Table 73 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - ADAA FISCAL YEAR 2001 - FISCAL YEAR 2004

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

ADAA FISCAL YEAR 2005 - FISCAL YEAR 2008

JURISDICTION	FY05					FY06					FY07					FY08				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	7	32	39	35	4	4	30	34	31	3	3	32	35	28	7	6	22	28	25	3
Anne Arundel	20	123	143	130	13	13	128	141	124	17	12	118	130	120	10	6	28	34	30	4
Baltimore City	10	131	141	136	5	5	136	141	127	14	12	141	153	138	15	10	9	19	16	3
Baltimore County	17	127	144	134	10	10	123	133	123	10	14	121	135	117	18	8	11	19	17	2
Calvert	3	26	29	26	3	3	13	16	14	2	2	19	21	18	3	3	9	12	11	1
Caroline	0	13	13	11	2	2	7	9	8	1	2	8	10	7	3	2	8	10	9	1
Carroll	2	28	30	26	4	4	34	38	29	9	6	26	32	28	4	4	20	24	19	5
Cecil	7	15	22	20	2	2	20	22	18	4	6	16	22	19	3	1	11	12	10	2
Charles	2	15	17	15	2	2	9	11	8	3	2	23	25	22	3	3	1	4	0	4
Dorchester	2	3	5	5	0	0	14	14	13	1	2	12	14	12	2	1	10	11	8	3
Frederick	8	26	34	31	3	3	40	43	34	9	8	30	38	34	4	5	19	24	17	7
Garrett	0	3	3	2	1	1	2	3	3	0	0	1	1	1	0	0	4	4	4	0
Harford	4	19	23	23	0	0	17	17	16	1	1	17	18	14	4	4	5	9	8	1
Howard	1	24	25	24	1	1	32	33	31	2	2	18	20	18	2	0	9	9	8	1
Kent	0	6	6	6	0	0	10	10	9	1	0	15	15	12	3	3	7	10	9	1
Montgomery	10	84	94	84	10	10	94	104	90	14	19	68	87	67	20	11	28	39	33	6
Prince George's	5	51	56	50	6	6	61	67	59	8	15	55	70	52	18	10	5	15	13	2
Queen Anne's	1	17	18	16	2	2	14	16	13	3	3	18	21	17	4	4	17	21	21	0
St. Mary's	2	11	13	13	0	0	12	12	10	2	3	10	13	10	3	2	6	8	8	0
Somerset	0	3	3	3	0	0	2	2	2	0	0	10	10	9	1	1	1	2	2	0
Talbot	7	16	23	17	6	6	20	26	22	4	2	19	21	16	5	5	15	20	16	4
Washington	5	36	41	34	7	7	40	47	38	9	9	32	41	33	8	5	29	34	27	7
Wicomico	0	15	15	14	1	1	16	17	15	2	2	31	33	27	6	5	17	22	17	5
Worcester	0	8	8	8	0	0	10	10	9	1	1	12	13	11	2	2	9	11	10	1
No Fixed Address	12	86	98	87	11	11	82	93	77	16	14	106	120	107	13	11	7	18	18	0
Out of State																				
STATE	125	918	1,043	950	93	93	966	1,059	923	136	140	958	1098	937	161	112	307	419	356	63

Table 74 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - ADAA FISCAL YEAR 2005 - FISCAL YEAR 2008

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

DDA FISCAL YEAR 2001 - FISCAL YEAR 2004

JURISDICTION	FY01					FY02					FY03					FY04					
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	
Allegany	0	0	0	0	0	0	4	4	0	4	4										
Anne Arundel	8	1	9	5	4	4	6	10	0	10	10										
Baltimore City	10	1	11	7	4	4	2	6	0	6	6										
Baltimore County	18	7	25	4	21	21	18	39	9	30	30										
Calvert	0	1	1	0	1	1	0	1	0	1	1										
Caroline	0	0	0	0	0	0	1	1	0	1	1										
Carroll	6	0	6	6	0	0	0	0	0	0	0										
Cecil	0	0	0	0	0	0	0	0	0	0	0										
Charles	1	0	1	0	1	1	0	1	0	1	1										
Dorchester	0	0	0	0	0	0	0	0	0	0	0										
Frederick	5	0	5	3	2	2	1	3	0	3	3	Jurisdictional Breakdowns Unavailable					Jurisdictional Breakdowns Unavailable				
Garrett	0	0	0	0	0	0	2	2	0	2	2										
Harford	0	3	3	0	3	3	1	4	1	3	3										
Howard	3	1	4	2	2	2	11	13	3	10	10										
Kent	0	0	0	0	0	0	0	0	0	0	0										
Montgomery	0	0	0	0	0	0	0	0	0	0	0										
Prince George's	4	3	7	0	7	7	3	10	1	9	9										
Queen Anne's	2	0	2	0	2	2	0	2	0	2	2										
St. Mary's	0	0	0	0	0	0	1	1	0	1	1										
Somerset	0	4	4	0	4	4	1	5	0	5	5										
Talbot	0	0	0	0	0	0	0	0	0	0	0										
Washington	2	0	2	2	0	0	0	0	0	0	0										
Wicomico	9	3	12	5	7	7	1	8	1	7	7										
Worcester	0	1	1	0	1	1	0	1	1	0	0										
Out of State	0	0	0	0	0	0	0	0	0	0	0										
Unknown/Missing	0	0	0	0	0	0	0	0	0	0	0										
STATE	68	25	93	34	59	59	52	111	16	95	95	41	136	38	98	95	41	136	38	98	

Table 75 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - DDA FISCAL YEAR 2001 - FISCAL YEAR 2004

**TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND
DDA FISCAL YEAR 2005 - FISCAL YEAR 2008**

JURISDICTION	FY05					FY06					FY07 ²¹					FY08				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany						0	0	0	0	0	0	0	0	0	0	2	0	2	2	0
Anne Arundel						3	1	4	1	3	0	0	0	0	0	10	6	16	2	14
Baltimore City						3	4	7	0	7	3	3	6	1	5	10	5	15	3	12
Baltimore County						15	4	19	5	14	7	6	13	5	8	67	67	134	28	106
Calvert						0	0	0	0	0	14	3	17	3	14	0	0	0	0	0
Caroline						0	1	1	0	1	0	0	0	0	0	3	0	3	0	3
Carroll						0	1	1	0	1	1	0	1	0	1	2	0	2	0	2
Cecil						0	1	1	0	1	1	1	2	1	1	4	2	6	0	6
Charles						1	2	3	0	3	2	0	2	0	2	5	2	7	0	7
Dorchester						0	0	0	0	0	1	2	3	1	2	5	0	5	0	5
Frederick	<i>Jurisdictional Breakdowns Unavailable</i>					2	0	2	1	1	0	0	0	0		5	0	5	1	4
Garrett						0	0	0	0	0	1	0	1	0	1	0	0	0	0	0
Harford						1	0	1	0	1	0	2	2	4	1	2	2	4	1	3
Howard						4	1	5	2	3	1	14	9	23	6	14	9	23	6	17
Kent						0	0	0	0	0	2	0	0	0	0	0	0	0	0	0
Montgomery						10	5	15	6	9	0	27	14	41	5	27	14	41	5	36
Prince George's						1	3	4	1	3	6	19	9	28	2	19	9	28	2	26
Queen Anne's						0	0	0	0	0	3	1	4	0	4	1	1	2	1	1
St. Mary's						0	0	0	0	0	0	0	0	0	0	3	1	4	0	4
Somerset						4	0	4	0	4	0	1	1	0	1	4	1	5	0	5
Talbot						0	0	0	0	0	4	0	4	0	4	0	0	0	0	0
Washington						3	0	3	2	1	0	0	0	0	0	6	2	8	0	8
Wicomico						4	3	7	4	3	1	1	2	0	2	10	5	15	3	12
Worcester						0	0	0	0	0	4	3	7	2	5	0	0	0	0	0
Out of State						0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unknown/Missing						0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
STATE	71	33	104	10	94	55	22	77	23	54	51	29	80	18	62	199	126	325	54	271

Table 76 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES & EXITS, BY JURISDICTION IN MARYLAND - DDA FISCAL YEAR 2005 - FISCAL YEAR 2008

²¹ FY07 data represents the numbers of events, not youth; therefore, data may be a duplicate count of the actual number of youth served.

Report on Out-of-Home Placements and Family Preservation

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

MHA FISCAL YEAR 2001 - FISCAL YEAR 2004²²

JURISDICTION	FY01					FY02					FY03					FY04				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	1	10	11	10	2	2	19	20	8	12	12	7	19	18	1	1	8	9	8	1
Anne Arundel	11	67	79	57	21	21	56	77	70	7	7	56	63	44	19	19	48	67	53	14
Baltimore City	14	118	132	108	25	25	119	144	122	22	22	106	128	104	25	25	115	139	112	27
Baltimore County	15	69	83	60	23	23	102	124	97	27	27	88	115	87	28	28	96	123	98	26
Calvert	1	1	3	2	1	1	8	9	6	3	3	8	11	8	3	3	9	12	9	3
Caroline	2	0	2	2	0	0	7	7	6	1	1	1	2	1	1	1	1	3	2	1
Carroll	1	20	22	18	3	3	14	17	16	2	2	22	24	21	3	3	14	17	14	3
Cecil	3	6	9	3	6	6	4	10	6	3	3	6	10	7	3	3	8	11	7	4
Charles	5	16	21	16	5	5	4	9	6	3	3	8	10	6	5	5	8	13	7	5
Dorchester	2	13	14	12	2	2	10	12	11	1	1	6	7	6	1	1	7	7	6	1
Frederick	5	26	32	26	6	6	21	27	23	4	4	23	26	22	4	4	23	27	23	4
Garrett	1	9	9	8	1	1	7	8	7	1	1	7	8	7	1	1	4	5	4	1
Harford	1	10	10	8	2	2	4	6	4	3	3	11	14	10	4	4	12	16	10	6
Howard	4	31	35	30	6	6	23	29	23	5	5	15	21	17	4	4	21	24	20	4
Kent	0	9	9	8	1	1	0	2	2	0	0	1	1	1	0	0	7	8	7	1
Montgomery	72	86	158	95	63	63	86	149	86	63	63	95	158	88	70	70	87	157	92	64
Prince George's	28	64	93	61	32	32	60	93	61	31	31	58	89	61	28	28	58	87	62	24
Queen Anne's	0	0	1	1	0	0	0	0	0	0	0	1	1	1	0	0	5	5	4	1
St. Mary's	3	9	13	10	2	2	2	4	3	1	1	1	2	2	1	1	4	4	3	1
Somerset	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Talbot	0	3	3	2	1	1	2	4	3	1	1	3	4	3	0	0	0	1	0	0
Washington	5	45	49	42	7	7	23	30	27	3	3	27	30	26	4	4	30	34	29	4
Wicomico	1	2	3	3	0	0	2	2	2	0	0	1	1	1	0	0	2	2	2	0
Worcester	0	0	0	0	0	0	7	7	6	2	2	6	8	7	1	1	7	8	6	2
Out of State	0	0	1	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unknown	0	3	4	3	1	1	2	3	2	1	1	1	2	2	0	0	6	6	4	2
STATE	198	756	955	730	224	224	711	935	722	213	213	682	895	690	205	205	581	786	585	201

Table 77 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - MHA FISCAL YEAR 2001 - FISCAL YEAR 2004

²² MHA Purchase of Care placements are only captured at the State level, not in the jurisdictional breakdowns. Data was unavailable for MHA jurisdictional breakdowns for one-day counts and entries for FY95 – FY06 (due to incomplete data reporting). In order to make meaningful comparisons across years, GOC staff and MHA agreed upon estimates for these unavailable data for institutional and residential placements.

**TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND
MHA FISCAL YEAR 2005 - FISCAL YEAR 2008²³**

JURISDICTION	FY05					FY06					FY07					FY08					
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	
Allegany	1	7	8	6	2	2	9	11	9	2											
Anne Arundel	14	44	58	46	12	12	67	79	61	18											
Baltimore City	27	129	155	119	36	36	103	140	109	30											
Baltimore County	26	91	117	91	26	26	72	98	74	25											
Calvert	3	10	13	10	3	3	9	12	10	2											
Caroline	1	2	3	2	0	0	2	2	2	1											
Carroll	3	24	27	22	4	4	24	28	24	5											
Cecil	4	5	9	5	4	4	8	12	7	4											
Charles	5	7	13	8	5	5	7	12	9	3											
Dorchester	1	6	7	6	1	1	4	5	5	1	Jurisdictional Breakdowns Unavailable ²⁴	Jurisdictional Breakdowns Unavailable									
Frederick	4	20	24	17	6	6	27	34	23	11											
Garrett	1	2	3	2	0	0	6	6	5	1											
Harford	6	3	9	8	2	2	11	13	7	6											
Howard	4	32	36	26	10	10	28	38	30	9											
Kent	1	0	1	1	0	0	0	0	0	0											
Montgomery	64	95	159	97	62	62	101	163	100	63											
Prince George's	24	71	95	61	35	35	62	97	67	30											
Queen Anne's	1	3	4	2	2	2	4	6	5	1											
St. Mary's	1	6	7	5	2	2	5	7	4	3											
Somerset	0	1	1	1	1	1	2	3	2	0											
Talbot	0	1	1	1	0	0	0	1	1	0											
Washington	4	14	18	15	3	3	18	21	18	3											
Wicomico	0	4	4	3	1	1	6	7	5	2											
Worcester	2	5	7	5	2	2	0	2	2	0											
Out of State	0	0	0	0	0	0	0	0	0	0											
Unknown	2	5	7	5	2	2	5	7	6	1											
STATE	201	585	786	563	222	222	583	806	584	222	164	610	774	424	181	183	377	560	411	149	

Table 78 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES & EXITS, BY JURISDICTION IN MARYLAND - MHA FY05 - FY08

²³ MHA Purchase of Care placements are only captured at the State level, not in the jurisdictional breakdowns. Data was unavailable for MHA jurisdictional breakdowns for one-day counts and entries for FY95 – FY06 (due to incomplete data reporting). In order to make meaningful comparisons across years, GOC staff and MHA agreed upon estimates for these unavailable data for institutional and residential placements.

²⁴ Data to be available at a later date, and will be posted to www.goc.state.md.us.

Report on Out-of-Home Placements and Family Preservation

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

DHR FISCAL YEAR 2001 - FISCAL YEAR 2004²⁵

JURISDICTION	FY01					FY02					FY03					FY04				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	111	48	159	69	90	90	46	136	45	91	91	42	133	41	92	92	69	161	66	95
Anne Arundel	189	128	317	105	212	212	158	370	163	207	207	154	361	160	201	201	164	365	142	223
Baltimore City	8,366	2,876	11,242	3,614	7,628	7,628	2,710	10,338	3,139	7,199	7,199	2,532	9,731	2,775	6,956	6,956	2,347	9,303	2,672	6,631
Baltimore County	529	333	862	284	578	578	365	943	329	614	614	309	923	289	634	634	430	1,064	399	665
Calvert	54	43	97	40	57	57	48	105	36	69	69	14	83	34	49	49	43	92	28	64
Caroline	30	22	52	15	37	37	17	54	16	38	38	18	56	24	32	32	21	53	20	33
Carroll	57	37	94	36	58	58	63	121	66	55	55	38	93	37	56	56	27	83	36	47
Cecil	100	55	155	78	77	77	84	161	81	80	80	36	116	51	65	65	43	108	43	65
Charles	87	57	144	37	107	107	52	159	40	119	119	49	168	53	115	115	32	147	31	116
Dorchester	40	41	81	38	43	43	18	61	21	40	40	17	57	30	27	27	23	50	28	22
Frederick	149	162	311	144	167	167	159	326	133	193	193	227	420	199	221	221	142	363	161	202
Garrett	58	42	100	33	67	67	29	96	35	61	61	27	88	37	51	51	26	77	37	40
Harford	252	178	430	190	240	240	180	420	171	249	249	158	407	177	230	230	167	397	173	224
Howard	73	78	151	62	89	89	70	159	56	103	103	90	193	99	94	94	64	158	62	96
Kent	9	7	16	3	13	13	14	27	11	16	16	6	22	6	16	16	7	23	7	16
Montgomery	589	284	873	338	535	535	269	804	314	490	490	279	769	273	496	496	315	811	333	478
Prince George's	698	354	1,052	319	733	733	356	1,089	331	758	758	267	1,025	339	686	686	224	910	315	595
Queen Anne's	21	16	37	15	22	22	28	50	24	26	26	8	34	19	15	15	11	26	9	17
St. Mary's	61	34	95	37	58	58	35	93	25	68	68	30	98	23	75	75	37	112	53	59
Somerset	45	31	76	25	51	51	23	74	22	52	52	23	75	28	47	47	46	93	30	63
Talbot	33	22	55	13	42	42	10	52	10	42	42	10	52	18	34	34	18	52	18	34
Washington	202	169	371	166	205	205	174	379	181	198	198	203	401	186	215	215	208	423	189	234
Wicomico	108	61	169	46	123	123	44	167	32	135	135	53	188	48	140	140	91	231	90	141
Worcester	43	21	64	28	36	36	24	60	16	44	44	23	67	19	48	48	27	75	32	43
Unknown	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
STATE	11,904	5,099	17,003	5,735	11,268	11,268	4,976	16,244	5,297	10,947	10,947	4,613	15,560	4,965	10,595	10,595	4,582	15,177	4,974	10,203

Table 79 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - DHR FISCAL YEAR 2001 - FISCAL YEAR 2004

²⁵ Numbers include Kinship Care placements.

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

DHR FISCAL YEAR 2005 - FISCAL YEAR 2008²⁶

JURISDICTION	FY05					FY06					FY07					FY08				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	95	58	153	39	114	114	53	167	44	123	123	36	159	33	126	109	70	179	56	123
Anne Arundel	223	168	391	154	237	237	140	377	119	258	258	110	368	127	241	226	102	328	113	215
Baltimore City	6631	2294	8925	2539	6386	6386	2191	8577	2092	6485	6,485	1,813	8,298	1,956	6,342	5,805	1,102	6,907	1,467	5,440
Baltimore County	665	282	947	253	694	694	381	1075	345	730	730	283	1013	304	709	745	218	963	275	688
Calvert	64	24	88	25	63	63	13	76	22	54	54	29	83	21	62	57	24	81	21	60
Caroline	33	30	63	19	44	44	13	57	39	18	39	15	54	2	52	40	25	65	37	28
Carroll	47	32	79	31	48	48	41	89	33	56	56	31	87	30	57	56	23	79	30	49
Cecil	65	76	141	71	70	70	116	186	81	105	105	99	204	59	145	117	94	211	57	154
Charles	116	37	153	47	106	106	30	136	37	99	99	27	126	33	93	100	32	132	30	102
Dorchester	22	24	46	16	30	30	7	37	28	9	9	37	46	1	45	38	11	49	11	38
Frederick	202	100	302	162	140	140	99	239	85	154	154	67	221	49	172	163	85	248	102	146
Garrett	40	29	69	30	39	39	22	61	23	38	38	20	58	17	41	39	39	78	25	53
Harford	224	148	372	179	193	193	118	311	144	167	167	201	368	117	251	255	162	417	107	310
Howard	96	79	175	77	98	98	56	154	60	94	94	36	130	45	85	92	45	137	44	93
Kent	16	3	19	4	15	15	8	23	9	14	14	6	20	4	16	16	3	19	5	14
Montgomery	478	369	847	349	498	498	278	776	269	507	507	257	764	178	586	512	252	764	201	563
Prince George's	595	270	865	323	542	542	286	828	306	522	522	187	709	148	561	550	178	728	115	613
Queen Anne's	17	16	33	12	21	21	9	30	17	13	18	16	34	4	30	30	5	35	16	19
St. Mary's	59	46	105	30	75	75	48	123	45	78	78	26	104	23	81	63	58	121	16	105
Somerset	63	32	95	40	55	55	14	69	26	43	43	24	67	6	61	56	16	72	12	60
Talbot	34	24	58	18	40	40	5	45	23	22	36	15	51	13	38	34	18	52	13	39
Washington	234	244	478	224	254	254	223	477	175	302	302	157	459	117	342	292	165	457	211	246
Wicomico	141	50	191	61	130	130	38	168	60	108	108	68	176	8	168	178	23	201	76	125
Worcester	43	12	55	16	39	39	9	48	26	22	43	19	62	20	42	36	23	59	11	48
Unknown	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	22	25	47	28	19
STATE	10,203	4,447	14,650	4,719	9,931	9,931	4,198	14,129	4,108	10,021	10,082	3,579	13,661	3,315	10,346	9,631	2,798	12,429	3,079	9,350

Table 80 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - *DHR FISCAL YEAR 2005 - FISCAL YEAR 2008*

²⁶ Numbers include Kinship Care placements.

**TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND
DJS FISCAL YEAR 2001 - FISCAL YEAR 2004²⁷**

JURISDICTION	FY01					FY02					FY03					FY04				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	44	113	157	129	28	28	111	139	110	29	29	88	117	96	21	21	57	78	60	18
Anne Arundel	95	419	514	417	97	97	493	590	480	110	110	538	648	547	101	101	499	600	500	100
Baltimore City	607	1,839	2,446	1,947	499	499	2,556	3,055	2,558	497	497	2,721	3,218	2,738	480	480	2,232	2,712	2,325	387
Baltimore County	198	843	1,041	795	246	246	1,114	1,360	1,125	235	235	921	1,156	962	194	194	771	965	781	184
Calvert	31	117	148	112	36	36	108	144	120	24	24	104	128	111	17	17	121	138	106	32
Caroline	27	41	68	51	17	17	53	70	51	19	19	55	74	56	18	18	61	79	60	19
Carroll	37	139	176	133	43	43	237	280	231	49	49	245	294	238	56	56	183	239	190	49
Cecil	25	128	153	132	21	21	121	142	118	24	24	115	139	110	29	29	112	141	109	32
Charles	80	257	337	257	80	80	295	375	305	70	70	274	344	284	60	60	288	348	277	71
Dorchester	9	42	51	43	8	8	45	53	38	15	15	41	56	48	8	8	50	58	49	9
Frederick	90	234	324	267	57	57	248	305	220	85	85	229	314	253	61	61	220	281	210	71
Garrett	12	47	59	48	11	11	32	43	33	10	10	30	40	26	14	14	9	23	19	4
Harford	37	246	283	243	40	40	200	240	204	36	36	227	263	220	43	43	194	237	199	38
Howard	45	158	203	151	52	52	149	201	160	41	41	137	178	142	36	36	99	135	118	17
Kent	12	29	41	33	8	8	20	28	16	12	12	20	32	24	8	8	15	23	18	5
Montgomery	159	480	639	485	154	154	560	714	458	256	256	671	927	768	159	159	644	803	629	174
Prince George's	354	1,483	1,837	1,525	312	312	1,207	1,519	1,288	231	231	1,177	1,408	1,149	259	259	830	1,089	920	169
Queen Anne's	10	65	75	56	19	19	67	86	70	16	16	58	74	57	17	17	50	67	48	19
St. Mary's	40	153	193	157	36	36	141	177	146	31	31	106	137	113	24	24	176	200	172	28
Somerset	9	44	53	42	11	11	31	42	36	6	6	18	24	19	5	5	31	36	29	7
Talbot	18	55	73	50	23	23	51	74	53	21	21	49	70	61	9	9	46	55	37	18
Washington	96	445	541	464	77	77	257	334	281	53	53	308	361	307	54	54	211	265	204	61
Wicomico	36	176	212	185	27	27	132	159	131	28	28	143	171	138	33	33	169	202	154	48
Worcester	24	114	138	114	24	24	68	92	79	13	13	51	64	45	19	19	62	81	64	17
Out of State	52	123	175	161	14	14	103	117	98	19	19	115	134	106	28	28	331	359	323	36
Unknown/Missing	6	7	13	0	13	13	0	13	2	11	11	0	11	11	0	0	9	9	9	0
STATE	2,155	7,797	9,952	7,999	1,953	1,953	8,399	10,352	8,411	1,941	1,941	8,441	10,382	8,629	1,753	1,753	7,470	9,223	7,610	1,613

Table 81 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - DJS FISCAL YEAR 2001 - FISCAL YEAR 2004

²⁷ Entry counts are unduplicated youth counts based on entry to each admission type code in ASSIST (DJS's computerized system).

**TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND
DJS FISCAL YEAR 2005 - FISCAL YEAR 2008²⁸**

JURISDICTION	FY05					FY06					FY07					FY08				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	18	62	80	48	32	32	62	94	77	17	17	62	79	52	27	31	38	69	31	38
Anne Arundel	100	524	624	483	141	141	505	646	545	101	101	505	606	372	234	110	153	263	136	127
Baltimore City	387	2,342	2,729	2,449	280	280	2,184	2,464	2,058	406	406	2,184	2,590	1,752	838	424	486	910	419	491
Baltimore County	184	885	1,069	780	289	289	931	1,220	1,042	178	178	931	1,109	744	365	168	175	343	156	187
Calvert	32	130	162	128	34	34	128	162	137	25	25	128	153	87	66	37	38	75	32	43
Caroline	19	36	55	39	16	16	48	64	54	10	10	48	58	29	29	20	16	36	16	20
Carroll	49	231	280	237	43	43	202	245	201	44	44	202	246	153	93	53	72	125	50	75
Cecil	32	125	157	132	25	25	106	131	108	23	23	106	129	85	44	28	21	49	17	32
Charles	71	256	327	273	54	54	259	313	263	50	50	259	309	139	170	85	60	145	72	73
Dorchester	9	51	60	44	16	16	52	68	57	11	11	52	63	39	24	16	20	36	21	15
Frederick	71	217	288	231	57	57	259	316	243	73	73	259	332	208	124	81	91	172	87	85
Garrett	4	12	16	14	2	2	12	14	11	3	3	12	15	10	5	6	14	20	12	8
Harford	38	218	256	234	22	22	166	188	164	24	24	166	190	121	69	60	51	111	42	69
Howard	17	105	122	110	12	12	102	114	89	25	25	102	127	87	40	23	24	47	31	16
Kent	5	30	35	24	11	11	37	48	36	12	12	37	49	25	24	14	12	26	13	13
Montgomery	174	713	887	715	172	172	773	945	767	178	178	773	951	609	342	242	233	475	227	248
Prince George's	169	871	1,040	926	114	114	920	1,034	856	178	178	920	1,098	654	444	321	147	468	250	218
Queen Anne's	19	89	108	92	16	16	61	77	63	14	14	61	75	47	28	20	19	39	16	23
St. Mary's	28	192	220	198	22	22	158	180	155	25	25	158	183	115	68	38	48	86	53	33
Somerset	7	44	51	43	8	8	52	60	46	14	14	52	66	32	34	20	18	38	17	21
Talbot	18	60	78	70	8	8	54	62	50	12	12	54	66	35	31	16	25	41	20	21
Washington	61	251	312	270	42	42	213	255	212	43	43	213	256	154	102	66	88	154	90	64
Wicomico	48	238	286	235	51	51	259	310	257	53	53	259	312	156	156	89	80	169	96	73
Worcester	17	81	98	81	17	17	95	112	86	26	26	95	121	67	54	20	38	58	22	36
Out of State	36	330	366	318	48	48	110	158	128	30	30	110	140	99	41	62	75	137	84	53
Unknown/Missing	0	6	6	6	0	0	0	0	0	0	0	0	0	1	1					
STATE	1,613	8,099	9,712	8,180	1,532	1,532	7,748	9,280	7,705	1,575	1,575	7,748	9,323	5,870	3,453	2,050	2,042	4,092	2,010	2,082

Table 82 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - DJS FISCAL YEAR 2005 - FISCAL YEAR 2008

²⁸ Entry counts are unduplicated youth counts based on entry to each admission type code in ASSIST (DJS's computerized system).

TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND

MSDE FISCAL YEAR 2001 - FISCAL YEAR 2004²⁹

JURISDICTION	FY01					FY02					FY03					FY04				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	1	1	2	0	1	1	2	3	3	0	0	5	5	4	1	1	6	7	2	5
Anne Arundel	7	20	26	18	8	8	22	30	9	21	21	19	40	24	16	16	17	33	4	29
Baltimore City	24	39	63	34	29	29	45	74	51	24	24	35	59	29	30	30	20	50	7	43
Baltimore County	20	19	39	26	13	13	26	39	11	28	28	29	56	24	32	32	16	48	14	34
Calvert	4	2	6	4	2	2	5	7	4	3	3	8	11	6	5	5	4	9	3	6
Caroline	0	1	1	1	0	0	1	1	0	1	1	0	1	0	1	1	3	4	0	4
Carroll	6	5	11	7	4	4	6	11	3	8	8	11	19	7	12	12	13	25	11	14
Cecil	2	4	6	5	1	1	2	4	0	3	3	8	11	2	9	9	8	17	4	13
Charles	11	10	21	14	8	8	11	19	8	11	11	7	18	10	8	8	11	19	8	11
Dorchester	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1	1	0	1
Frederick	3	5	8	6	2	2	6	8	6	2	2	12	14	7	8	8	11	19	3	16
Garrett	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Harford	5	10	15	10	5	5	9	15	10	5	5	5	10	2	8	8	2	10	1	9
Howard	4	8	13	9	4	4	9	12	7	5	5	10	15	8	7	7	7	14	5	9
Kent	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1	1	1	0
Montgomery	19	23	42	27	15	15	31	46	27	19	19	31	50	13	37	37	11	48	14	34
Prince George's	32	34	66	37	29	29	41	69	34	35	35	35	70	27	43	43	19	62	18	44
Queen Anne's	0	2	2	2	0	0	1	1	1	0	0	3	3	1	2	2	6	8	1	7
St. Mary's	2	5	7	5	2	2	3	5	1	5	5	10	14	8	6	6	4	10	2	8
Somerset	0	6	6	6	0	0	2	2	2	0	0	1	1	1	0	0	2	2	2	0
Talbot	0	1	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Washington	1	3	4	3	1	1	3	4	3	1	1	5	6	0	6	6	0	6	5	1
Wicomico	1	5	6	2	4	4	3	7	2	5	5	1	6	3	3	3	7	10	7	3
Worcester	0	1	1	0	0	0	1	1	1	0	0	0	0	0	0	0	0	0	0	0
Out of State	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unknown	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Non-Public Sub-Total:	141	204	345	216	129	129	229	358	183	176	176	234	410	177	234	234	169	403	112	302
Schools for Deaf/Blind			263					254					224					216		
STATE	141	204	608	216	129	129	229	612	183	176	176	234	634	177	234	176	234	634	177	234

Table 83 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - MSDE FISCAL YEAR 2001 - FISCAL YEAR 2004

²⁹Data for the Schools for the Deaf and Blind are not reported by jurisdiction.

**TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND
MSDE FISCAL YEAR 2005 - FISCAL YEAR 2008³⁰**

JURISDICTION	FY05*					FY06*					FY07*					FY08**				
	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY	Start FY	Entries	Served	Exits	End FY
Allegany	5	0	5	2	3	3	5	8	3	5	5	2	7	2	5	6	8	6	0	6
Anne Arundel	29	6	35	10	25	25	9	34	9	25	15	10	25	6	19	19	24	21	0	21
Baltimore City	43	12	55	19	36	36	37	73	24	49	24	12	36	5	31	25	32	27	3	24
Baltimore County	34	10	44	20	24	24	12	36	8	28	16	8	24	4	20	23	29	25	1	24
Calvert	6	1	7	3	4	4	1	5	0	5	3	1	4	1	3	5	8	8	1	7
Caroline	4	0	4	1	3	3	0	3	1	2	2	0	2	0	2	3	3	3	0	3
Carroll	14	4	18	7	11	11	6	17	5	12	7	9	16	4	12	8	12	8	0	8
Cecil	13	1	14	7	7	7	5	12	2	10	7	2	9	0	9	7	8	7	1	6
Charles	11	2	13	6	7	7	3	10	5	5	4	1	5	2	3	2	4	4	2	2
Dorchester	1	0	1	0	1	1	0	1	0	1	0	1	1	0	1	1	1	1	0	1
Frederick	16	8	24	11	13	13	2	15	7	8	6	6	12	5	7	7	12	9	2	7
Garrett	0	0	0	0	0	0	0	0	0	0	0	1	1	0	1	0	1	0	0	0
Harford	9	4	13	4	9	9	2	11	4	7	8	4	12	3	9	6	9	6	0	6
Howard	9	5	14	9	5	5	1	6	2	4	2	3	5	1	4	4	8	6	2	4
Kent	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1	1	0	1
Montgomery	34	12	46	8	38	38	20	58	11	47	37	11	48	10	38	26	36	30	1	29
Prince George's	44	4	48	13	35	35	14	49	12	37	28	5	33	7	26	22	32	23	2	21
Queen Anne's	7	0	7	5	2	2	0	2	0	2	1	0	1	0	1	1	1	1	0	1
St. Mary's	8	5	13	2	11	11	4	15	8	7	4	3	7	0	7	5	6	6	0	6
Somerset	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Talbot	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Washington	1	12	13	8	5	5	1	6	0	6	6	3	9	2	7	7	9	8	3	5
Wicomico	3	1	4	1	3	3	0	3	0	3	3	1	4	0	4	2	2	2	1	1
Worcester	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Out-of-State	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unknown	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Non-Public Sub-Total:	302	87	378	136	242	242	122	364	101	263	178	83	261	52	209	179	246	202	19	183
Schools for Deaf/ Blind			213					193					186					181		
STATE	234	169	619	112	302	302	87	591	136	242	178	83	447	52	209	179	246	383	19	183

Table 84 TOTAL NUMBER OF CHILDREN IN OUT-OF-HOME PLACEMENT, ENTRIES INTO AND EXITS FROM OUT-OF-HOME PLACEMENT, BY JURISDICTION IN MARYLAND - MSDE FISCAL YEAR 2005 - FISCAL YEAR 2008

* Data contained in "Served" column for FY05-FY07 represents placement count and may be duplicated as individual children may attend multiple programs.

**Data contained in "Served" column for FY08 represents actual individual student count.

³⁰Data for the Schools for the Deaf and Blind are not reported by jurisdiction.

APPENDIX IV

NCFAS v2.0 BACKGROUND AND DATA ENTRY FORM

Background on NCFAS

NCFAS is designed to measure changes in family functioning occurring during a short-term intervention (one to six or more months provided by the same family preservation worker). Supported by the results of a validation and reliability study, NCFAS Version 2.0 is constituted by the following domains and items:

Environment—Housing stability, Safety in community, Habitability of housing, Income/Employment, Financial management, Food and nutrition, Personal hygiene, Transportation and Learning environment

Parental Capability—Supervision of children, Disciplinary practices, Provision of developmental and enrichment opportunities, Parent/caregiver mental health, Parent/caregiver physical health, and Parent/caregiver drug/alcohol use

Family Interactions—Bonding with child, Expectations of child, Mutual support, Relationship between parents/caregivers

Family Safety—Absence/presence of physical abuse, Absence/presence of sexual abuse, Absence/presence of emotional abuse, Absence/presence of neglect, Absence/presence of domestic violence

Child Well-Being—Child’s mental health, Child’s behavior, School performance, Relationship with caregivers, Relationship with siblings, Relationship with peers, Motivation/Cooperation to maintain family

The NCFAS v2.0 data entry form can be found at the end of the appendices. NCFAS v2.0 asks the family preservation worker to make a rating at both the start and end of service using a six point Likert-scale that ranges from -3, referring to Serious Problem, to +2, referring to Clear Strength. A rating of 0 indicates that family functioning is adequate in that domain. The family preservation worker scores the family in each item using this six point scale, at the beginning and the end of the service, as follows, using Housing Stability as an example:

NCFAS Rating Example: Family moves from -2 at Intake* to +1 at Closing**

Housing Stability	Clear Strength	Mild Strength	Baseline/Adequate	Mild Problem	Moderate Problem	Serious Problem
Intake Rating	+2	+1	0	-1	-2*	-3
Closing Rating	+2	+1**	0	-1	-2	-3

Table 85 NCFAS Rating Example: Family moves from -2 at Intake* to +1 at Closing

The data of interest are the change scores derived between the two assessment periods (beginning of service and case closure). For example, if a family received a rating of -2 on “Housing Stability” at the beginning of service and received a +1 at the end of service, the “change score” is +3, indicating movement of three increments in the “positive” direction.

The change score is derived independently from the actual position of the scores on the scale; that is, a change from 0 to +2 is the same as a change from -3 to -1, or +2 in both cases. This strategy is deliberate in that the change scores may indicate a meaningful change in the status of the family, or of the “trajectory” of the family (i.e., deterioration to improvement), while at the same time acknowledging that not all problems can be resolved completely during a brief intervention, and that some domains, or their components, are more resistant to change than others.

North Carolina Family Assessment Scale (NCFAS) Version 2.0

North Carolina Family Assessment Scale (NCFAS) Version 2.0 Summary Sheet Adapted for Use in Maryland

I. PLEASE PRINT LEGIBLY

Family Name:	ID:	Agency:	Casehead ID:
Worker:	Date Initial Family Assessment:	MD Risk Score - Initial:	Jurisdiction:
Start Date: / /	Date Closing Family Assessment: / /	MD Risk Score - Closing:	
Close Date: / /			

II. CIRCLE THE APPROPRIATE RATING FOR EACH SUBSCALE. RATE SUBSCALES PRIOR TO RATING EACH OVERALL DOMAIN.

	Initial (Complete w/in 1 week of intake)						Closing (Complete w/in 1 week of termination)					
	Clr-S	MildS	Base	MildP	Md-P	SerP	Clr-S	MildS	Base	MildP	Md-P	SerP
1. ENVIRONMENT-Overall	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
2. Housing Stability	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
3. Safety in Community	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
4. Habitability of Housing	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
5. Income/Employment	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
6. Financial Management	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
7. Food /Nutrition	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
8. Personal Hygiene	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
9. Transportation	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
10. Learning Environment	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3

	Initial (Complete w/in 1 week of intake)						Closing (Complete w/in 1 week of termination)					
	Clr-S	MildS	Base	MildP	Md-P	SerP	Clr-S	MildS	Base	MildP	Md-P	SerP
1. PARENTAL CAP-Overall	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
2. Supervision of Children	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
3. Disciplinary Practices	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
4. Prov of Dev/Enrichmnt Opp	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
5. Parent/Caregvr Mental Health	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
6. Parent/Caregvr Physical Hlth	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3
7. Parent/Caregvr Drugs/Alchl	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3

	Initial (Complete w/in 1 week of intake)						Closing (Complete w/in 1 week of termination)						
	Clr-S	MildS	Base	MildP	Md-P	SerP	Clr-S	MildS	Base	MildP	Md-P	SerP	
1. FAMILY INTRACTN - Overall	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
2. Bonding with Child	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
3. Expectations of the Child	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
4. Mutual Support within Family	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
5. Relationship -Parent/Caregvr	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	NA

	Initial (Complete w/in 1 week of intake)						Closing (Complete w/in 1 week of termination)						
	Clr-S	MildS	Base	MildP	Md-P	SerP	Clr-S	MildS	Base	MildP	Md-P	SerP	
1. FAMILY SAFETY- Overall	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
2. Absnce/Prsnce-Phys Abuse	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
3. Absnce/Prsnce-Sex Abuse	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
4. Absnce/Prsnce-Emotnl Abse	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
5. Absnce/Prsnce-Neglect	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
6. Absnce/Prsnce-Dom Violnce	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	NA

	Initial (Complete w/in 1 week of intake)						Closing (Complete w/in 1 week of termination)						
	Clr-S	MildS	Base	MildP	Md-P	SerP	Clr-S	MildS	Base	MildP	Md-P	SerP	
1. CHILD WELLBEING-Overall	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
2. Child(ren)'s Mental Health	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
3. Child(ren)'s Behavior	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
4. School Performance	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	NA
5. Relationship w/ Caregiver(s)	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	
6. Relationship w/ Sibling(s)	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	NA
7. Relationship w/ Peers	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	NA
8. Motiv/Coop to Maintain Famly	+2	+1	0	-1	-2	-3	+2	+1	0	-1	-2	-3	