



MARYLAND DEPARTMENT OF PUBLIC  
SAFETY AND CORRECTIONAL SERVICES

**PATUXENT INSTITUTION  
ANNUAL REPORT  
2023**



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## INTRODUCTION AND FY23 HIGHLIGHTS

Pursuant to Correctional Services Article § 4-203(d) of the Annotated Code of Maryland, the Director is required to submit an annual report on Patuxent Institution to the Secretary and the Governor on or before October 31 of each year. The statute language specifically states that the report shall include the following:

- (i) the institution's expenses, receipts, disbursements, condition, and progress;
- (ii) the number of incarcerated individuals and each incarcerated individual's age, sex, race, place of birth, place of conviction, crime, and term of confinement;
- (iii) the number of incarcerated individuals who are admitted to each of the Patuxent programs;
- (iv) the number of Division of Correction incarcerated individuals receiving care during the year at Patuxent Institution for mental health conditions
- (v) the number of Patuxent program incarcerated individuals who are pardoned, or discharged;
- (vi) the number of incarcerated individuals evaluated at the institution for each of the Patuxent programs;
- (vii) the decisions of the Board of Review to grant leave to Patuxent program incarcerated individuals;
- (viii) the number of rearrests, reconvictions, re-incarcerations, and parole violations of individuals released from incarceration through a Patuxent program;
- (ix) the number of eligible persons who are removed from each Patuxent program and returned to the Division of Correction;
- (x) a summary of the reasons underlying each individual's transfer to the Division of Correction as described in item (ix) of this paragraph;
- (xi) information on educational programs and community reentry activities; and
- (xii) any remarks and suggestions the Director considers necessary to advance the interests of the Institution.

Patuxent Institution has long served as a hub for treatment services for the Department of Public Safety and Correctional Services. The facility's ability to deliver effective therapeutic programming is made possible by the ongoing commitment of its dedicated staff to create an institutional environment that is safe and secure. Through the implementation of contraband prevention and detection measures and the vigilant efforts of its custody and civilian employees, Patuxent takes pride in its ability to protect the staff and incarcerated individuals under its care.

During FY23, Warden Paige C. Jones and Assistant Warden Kimberly Stewart joined Patuxent's leadership team. In addition to years of experience within the field of corrections, each has a strong belief in the treatment mission of the institution and is committed to seeing it carried out through its legislatively-mandated programs and other therapeutic opportunities. Also, three new social workers joined the ranks of Patuxent's clinical staff this fiscal year, and 41 custody staff members came on board as new hires or transfers to the facility. In June of 2023, two members of Patuxent's custody team were recognized at the Maryland Correctional Administrators Association conference in Ocean City for their work achievements. Specifically, Corporal Charles Frazier was named Officer of the Year for 2021, and Corporal Akinwole Ogboye was the recipient for 2022. All staff members were recognized for their hard work and dedication to the mission of Patuxent during Employee Appreciation Week in May of 2023.

Consistent with the value Patuxent places on staff development and the delivery of services in accordance with best practices, all clinicians participated in intensive training on the use of Cognitive Processing Therapy as an evidence-based approach to the treatment of trauma and related conditions. Patuxent also facilitated a training on trauma-informed care for treatment providers throughout DPSCS. Trauma-informed criminal justice responses can help to avoid the re-traumatization of incarcerated individuals. This increases safety for all, decreases the likelihood of recidivism, and supports the recovery of justice-involved men and women who are experiencing mental illness.

Other highlights of this fiscal year included the kickoff of the America's VetDogs Program and the expansion of the Georgetown University College Program. Personal tablet devices were deployed to the incarcerated population to help individuals connect with family and friends in the community and decrease idle time via electronic programming. Improvements to the physical plant continued via various capital construction and maintenance projects facility-wide. Finally, Patuxent drew international interest in March of 2023 when a delegation of judges and prosecutors from France toured the facility in an effort to learn about innovative approaches to the treatment of incarcerated individuals.



# CHAPTER I OVERVIEW

## 1.1 The Facility

Patuxent Institution (Patuxent) is a treatment-oriented, administrative correctional facility for adults that is centrally located in Jessup, Maryland between Baltimore and Washington, D.C. It is the only facility for sentenced incarcerated individuals in Maryland that is not part of the Division of Correction (DOC). Patuxent offers diverse clinical services to both men and women, and there is not another facility quite like it in the nation. Its highly trained staff members are charged with maintaining the safety and security of the facility, the provision of clinical services, and business operations. Patuxent has a total bed capacity of 1076. During this fiscal year, the average daily population (ADP) was 611.



<b>Capacity Figures for Male Population</b>	
Legislatively Mandated Programs	350
Correctional Mental Health	190
Mental Health Transition	32
Mental Health Step-Down	32
Auxiliary Programming	96
DOC Housing	292
<i>Total Capacity</i>	<b>992</b>

<b>Capacity Figures for Female Population</b>	
Legislatively-Mandated Programs	36
DOC Housing	48
<i>Total Capacity</i>	<b>84</b>





**MISSION**

The Department of Public Safety and Correctional Services protects the public, its employees, and detainees and offenders under its supervision.

The Patuxent Institution is committed to providing specialized treatment services in a safe and security facility in order to enhance public safety in Maryland.

## 1.2 Historical Context



Patuxent Institution opened in 1955 with the mission to ensure public safety through the psychotherapeutic treatment of incarcerated men who demonstrated persistent antisocial and criminal behavior. Designated “defective delinquents,” these individuals were involuntarily committed by the court to Patuxent under indeterminate sentences.

Patuxent was explicitly designed to be a self-contained operation staffed by custody personnel as well as full-time clinicians (e.g., psychologists, social workers, and psychiatrists). It was provided with its own admission, review, and paroling authority separate from that of the DOC. Thus, once designated as a defective delinquent and committed to Patuxent, an incarcerated individual was to be released only by the paroling authority of Patuxent, or via a decision by the court.

Constitutional issues eventually arose with respect to the indeterminate sentences imposed by the court. As a result, in 1977, the law was revised to abolish the designation of “defective delinquents” and the involuntary commitment of individuals via indeterminate sentencing. The legislatively-mandated Eligible Person (EP) Program was officially instituted on July 1, 1977.



Another significant change began in 1987 when the EP Program was expanded to include incarcerated women via a consent decree. The Patuxent Institution for Women (PIW) subsequently opened in 1990.

**Patuxent's logo includes the Latin terms *Emendatio* and *Restituo*. Translated, *emendatio* refers to the correction of primitive errors and *restituo* means making good, or compensating for loss, damage, or injury.**

In 1994, government officials then turned to Patuxent to help address the problem of the youthful adult criminal offender (both males and females). This resulted in the development of the legislatively-mandated Youthful Offenders Program. Today, this is more commonly referred to as the Patuxent Youth (PY) Program.

While Patuxent's programmatic offerings have evolved over the years, it has consistently remained a hub for treatment services for the Department of Public Safety and Correctional Services (DPSCS). In addition to its legislatively-mandated flagship programs, Patuxent continues to provide programming for incarcerated men who have been diagnosed with serious mental illnesses. Clinical services are also provided to those within the DOC who are transferred to Patuxent for assessment purposes, non-clinical program opportunities, or general housing needs.

## 1.3 Leadership

### The Director



Erin B. Shaffer, Psy.D., was appointed director of Patuxent Institution in January of 2021. She first joined the staff in 1997 as a provider of direct clinical services to incarcerated men and women, and her life's work has been dedicated to the remediation of Maryland's incarcerated population ever since. Over the years, she has been one of the correctional facility's key leaders in such roles as program manager and associate director for behavioral sciences.

As director, Dr. Shaffer is committed to ensuring that all incarcerated individuals receive evidence-based assessment and treatment services in a safe and secure environment. To that end, she believes that close collaboration between custody and civilian staff is of critical importance, and her leadership style fosters the need for all employees to work together as a cohesive team.

In addition to her work behind the prison walls, Dr. Shaffer remains focused on educating those outside of the DPSCS about the therapeutic opportunities at Patuxent. She actively communicates with the judiciary, attorneys, and other external stakeholders about the Institution's mission of providing specialized treatment services to incarcerated individuals in order to enhance public safety in Maryland.

Dr. Shaffer holds a Bachelor of Science degree in psychology from Towson State University. She earned both a Master of Science degree in psychology and a Doctor of Psychology degree in clinical psychology from Nova Southeastern University. She is a licensed psychologist in the state of Maryland.

### The Warden



Paige C. Jones was appointed warden of Patuxent Institution in April of 2023. He began his career in the DPSCS in 1992, at which time he started working as a correctional officer at the Maryland Correctional Institution – Jessup. Warden Jones was subsequently promoted up through all of the ranks while serving at a number of different DPSCS facilities. This has afforded him the opportunity to become well-versed in the care, custody, and control of a wide range of incarcerated populations. He has worked with justice-involved men, women, juveniles, federal detainees, and those with serious mental illnesses.

In addition to his managerial skills, Warden Jones has vast experience in a variety of specialty areas, to include investigations, tactical command, and collateral assignments. He is a strong administrator with a background in audit compliance and the development of programs and policy. Of note, he was instrumental in the closing of the Baltimore City Detention Center and in assisting with audit compliance at the Baltimore Central Booking and Intake Center.

Outside of his service to the DPSCS, Warden Jones dutifully served his country in the military during Operation Iraqi Freedom. As a platoon Sergeant in a combat zone, he earned a Bronze Star for selfless service to his troops. He now brings a tradition of selfless service to his work at Patuxent. Warden Jones believes that duty, honor, integrity, inclusion, and accountability are critical components of his role. He is very proud to be Patuxent Institution's warden.

### **The Associate Director of Behavioral Sciences**



Michael A. Kwitkowski, Psy.D., was appointed associate director of behavioral sciences in February of 2021. He started working in the DPSCS in 1998, joining the staff at Patuxent in 2003. Since that time, he has functioned as a line clinician, as team leader for various programs, as a community parole supervisor, and as psychology services chief.

Dr. Kwitkowski is responsible for managing the treatment programs at Patuxent Institution. These include the legislatively-mandated EP and PY Programs and the mental health crisis and therapeutic interventions provided to incarcerated individuals who are not otherwise in formal programming. Dr. Kwitkowski ensures that assessment and treatment programs continue to undergo development and refinement in accordance with best practices, and to this end, he serves as a consultant to others within the DPSCS as requested.

Dr. Kwitkowski holds a Bachelor of Science Degree in Psychology from Loyola University of Chicago. He earned a Doctor of Psychology Degree from the Illinois School of Professional Psychology – Schaumburg Campus. He served in the United States Army and was honorably discharged in 1995. Dr. Kwitkowski completed pre-doctoral internship training at Walter Reed Army Medical Center and a post-doctoral fellowship at Johns Hopkins School of Medicine. He is a licensed psychologist in the state of Maryland.

### **The Associate Director of Psychiatry**



Leslie A. Earll, M.D., has served as the associate director of psychiatry since 2016. She completed her medical degree, residency training in general psychiatry, and fellowship training in child and adolescent psychiatry at Georgetown University School of Medicine. For a number of years, she worked in a combination of group and solo private practices. She then spent twelve years as a psychiatrist with the state of California working with children, adolescents, developmentally delayed/autistic individuals, and adults in both state hospitals and correctional institutions. After returning to her home state of Maryland, she worked for MHM Services (a DPSCS contractor) providing psychiatric care to incarcerated individuals, and she later served as MHM's acting chief of psychiatry for the Jessup region.

Dr. Earll's goal as associate director of psychiatry is to ensure the provision of appropriate and comprehensive psychiatric care to the individuals in the EP and PY Programs. Her focus is on the integration of care, multidisciplinary teamwork, and her belief that non-pharmacologic interventions are equally as important as treatment with medication in the management of the majority of psychiatric disorders.

## **1.4 Institutional Board of Review (IBOR)**

Established in 1977, the Institutional Board of Review (IBOR) is composed of nine members: the director, two associate directors, the warden, and five members of the general public appointed by the Governor, at least one of whom must be a member of a victims' rights organization.

The IBOR is the paroling authority of Patuxent for all incarcerated individuals in the legislatively-mandated programs. The IBOR annually reviews the progress of each individual in these programs in order to determine if he or she should remain eligible for treatment services, be discharged due to a lack of progress, or be successfully discharged. In addition, the IBOR may grant, deny, or revoke conditional release status. Seven members of the IBOR must concur in a decision to approve any form of conditional release.

Patuxent maintains a very strong position on victims' rights. Victims are notified of any IBOR appearance by an individual that might result in conditional release. The IBOR is required to give a victim or a victim representative a reasonable opportunity to provide a written statement before deciding whether to grant any form of conditional release. The victim or representative may also personally appear to present any information that may be relevant to the decision.

The IBOR may grant parole to an individual in the EP or PY Program if the IBOR concludes that the parole will not impose an unreasonable risk on society and will assist in the individual's remediation. If the individual's crime was committed on or before March 20, 1989, the individual may be paroled by the IBOR. An individual whose crime was committed after March 20, 1989 may be paroled upon recommendation of the IBOR and approval by the Secretary.

Individuals serving life sentences are eligible for parole after serving the following periods of time (or their equivalent when allowing for diminution of confinement credits): (1) 15 years if the crime was committed before October 1, 2021; (2) 20 years if the crime was committed on or after October 1, 2021; and (3) 25 years for an individual convicted of first degree murder in a case in which a sentence of death or life imprisonment without the possibility of parole was sought, but who received a sentence of life with the possibility of parole.

Although there are no statutory requirements governing the amount of time that must be served before an individual serving a non-life sentence may be paroled, the IBOR recognizes that sentence length must be considered in determining the appropriate point for release. The IBOR's current practice is to defer the parole of a violent offender serving a non-life sentence until at least 50% of the sentence has been served.

The parole period for an individual paroled from Patuxent may not exceed one year. Prior to the end of the parole period, the IBOR reviews the individual's parole status and may extend the parole. Every individual released on parole is required to comply with conditions of parole established by the IBOR, and the IBOR may revoke the parole if the individual has violated a condition. The IBOR also has the authority to recommend that the court release an individual from the remainder of his or her sentence, if the individual has successfully completed three years on parole without a violation, and the IBOR determines that the individual is safe to be permanently released.

**Patuxent Institution  
Institutional Board of Review**



**Back row (L-R):** Warden Paige C. Jones, Mr. Devon Blackwood, Dr. Randall S. Nero, Mr. Allen Gang, Dr. Michael A. Kwitkowski  
**Front row (L-R):** Ms. Judith M. Hemler, Dr. Erin B. Shaffer, Dr. Leslie A. Earll, Ms. Madeline L. Coxson

### **1.5 Citizens Advisory Board**

The Citizens Advisory Board was established to advise the secretary of the DPSCS and the director of Patuxent with respect to the operation and programs of the institution. The Board meets on a quarterly basis and is comprised of individuals from various disciplines and organizations who are able to share a wide array of perspectives and expertise. Board members currently represent the State's Attorney's Office, the Office of the Public Defender, local law enforcement, local detention centers, and victims' rights organizations.

## CHAPTER II CLINICAL SERVICES

### **2.1 The Legislatively-Mandated Programs: Eligible Person (EP) and Patuxent Youth (PY)**

To qualify for admission to the EP Program, an individual must:

- have been convicted of a crime and have at least three years remaining on his/her sentence;
- have an emotional unbalance or intellectual impairment;
- be likely to respond favorably to the programs and services provided at Patuxent; and
- be more amenable to remediation through Patuxent's programs and services than to other incarceration.

Individuals who do not qualify for admission to the EP Program include those who are:

- serving two or more life sentences;
- serving one or more life sentences in which a jury found one or more aggravating circumstance(s) existed; or
- convicted of first-degree murder, first-degree rape, or first-degree sexual offense, unless at the time of sentencing the judge recommends a referral to Patuxent for evaluation.

Core eligibility requirements for the PY Program are similar to those for the EP Program except that an individual is not required to have at least three years remaining on his/her sentence. In addition, the individual must:

- be under the age of 21 years at the time of sentencing;
- have been referred by the court at the time of sentencing;
- have received a sentence of at least three years; and,
- be amenable to treatment in the program.

An important distinction between the EP and PY Programs is that, unlike the EP Program, the PY Program is involuntary. If the court recommends a youth for the program, and if the youth is accepted after the evaluation process, the youth then remains in the program until discharged (by the director or the IBOR) or released.

Incarcerated individuals being considered for either the EP or PY Program must undergo an extensive six-month evaluation process in order to determine eligibility for admission. During this process, individuals participate in group therapy and are assessed for their engagement and responsiveness to such. Additionally, independent evaluations are conducted by a psychiatrist, a psychologist, and a social worker. The data obtained from the evaluation process is then presented to a Diagnostic Review Committee (comprised of the warden and the two associate directors), and it forms the basis for a recommendation to the director as to whether or not the individual should be accepted into the program. Incarcerated individuals found eligible remain at Patuxent for treatment, while those found not eligible remain incarcerated under the auspices of the DOC. Of note, even if an individual is not accepted into

the program, the evaluations can provide meaningful information to clinicians at other DPSCS facilities with regard to an individual's history and development, as well as programming and housing needs.

Upon being accepted into either the EP or PY Program, an incarcerated individual is assigned to a treatment team. Each team consists of clinical staff from the disciplines of psychology, psychiatry, and social work. The treatment teams and custody staff work closely with each other to ensure that treatment services are delivered in a seamless manner. Treatment primarily occurs in the context of therapy groups which are cognitive-behavioral in orientation. Groups address such issues as criminogenic thinking and behavior, emotional regulation, mindfulness, interpersonal effectiveness, distress tolerance, victim awareness, traumatic experiences, and addiction. Each participant receives an individualized treatment plan based on a formal assessment of history, risk level, and needs. The treatment plan is revised and updated at least annually. The EP and PY Programs are not time limited, and the length of time to completion may vary based upon an individual's unique circumstances.

The EP and PY Programs are based on a four-level, graded tier system. An individual is promoted through the levels by the treatment team based upon his or her therapeutic progress, institutional adjustment, and ability to self-regulate behaviors. Higher levels are associated with increased privileges and responsibilities. In making decisions about an individual's movement through the level system, the treatment team meets with the individual and consults with institutional staff from a variety of disciplines (e.g., custody staff, job supervisors, teachers, etc.). Decisions regarding whether to promote or demote an individual are made after serious thought and consideration.

An individual who has made sufficient progress while on fourth level status and is eligible based on time served may be considered for gradual reintegration into the community through the program's conditional release process. Before the IBOR will consider any form of conditional release, a risk assessment and a psychiatric evaluation must have occurred within the preceding year. In making a decision, the IBOR considers the individual's course of treatment in the program, adjustment history, assessment and evaluation results, and victim feedback. If approved, community reintegration occurs via progression through accompanied day leaves, work release, and community parole. Parolee supervision is provided by clinicians at Patuxent, which allows for optimal continuity of care. Each parolee is closely monitored and supervised to ensure compliance with the terms and conditions of parole. Additionally, the IBOR continues to provide administrative oversight over certain aspects of parolees' lives. For example, the IBOR must approve residential moves, certain employment changes, and financial exchanges which require contracts.

Alternatively, an individual who has made sufficient clinical progress but is not a candidate for conditional release through the program can be issued a "Certificate of Completion" and discharged from the program by the IBOR. A person may not be a candidate for conditional release based on various factors, to include the amount of time served or the results of the risk assessment process. Additionally, due to the supervision requirements of Patuxent parolees, an individual may decide that he or she instead wishes to pursue parole consideration while under the auspices of the DOC instead of Patuxent.

## **2.2 Correctional Mental Health Center – Jessup (CMHC-J)**

CMHC-J serves as a centralized unit for incarcerated men with acute mental health issues. The aim is to stabilize the individual for return to a maintaining facility in either general population or a special needs area. That being said, a chronically mentally ill individual can remain within CMHC-J for a prolonged period of time if discharge is not clinically indicated. Services include treatment planning, crisis management, group psychotherapy, discharge planning, and recreational activities overseen by an occupational therapist. Psychological assessment and individual psychotherapy are provided on an as-needed basis. This unit operates under the clinical supervision of the DPSCS' director of mental health.

## **2.3 Mental Health Transition Unit**

The Mental Health Transition Unit is designed for incarcerated men with special mental health needs who are within 12-18 months of release from custody. This program works closely with community-based mental health providers and supervision staff to increase the likelihood of successful aftercare. Clinical services focus primarily on discharge planning that targets housing issues, program placement, and community supervision upon release. This unit operates under the clinical supervision of the DPSCS' director of mental health.

## **2.4 Mental Health Step-Down Unit**

The Mental Health Step-Down Unit provides services to incarcerated men with special mental health needs who are at risk for decompensation in a traditional housing environment, but who do not need the intensity of care offered within CMHC-J. Clinical services focus on skills such as medication compliance, personal hygiene maintenance, and social skills training that are necessary for an individual to more effectively function in general population. This unit operates under the clinical supervision of the DPSCS' director of mental health.

## **2.5 Risk Assessment Evaluations**

Licensed psychologists at Patuxent and the Maryland Parole Commission provide the Maryland Parole Commission with risk assessments of incarcerated men and women with life sentences who are considered for parole, sentence commutation, or clemency. These psychologists have had specific training in accordance with best practices in the assessment of violence and recidivism risk. Individuals are prioritized for evaluation by the Maryland Parole Commission before being transferred to Patuxent Institution from other correctional facilities to participate in these assessments.

## **2.6 Crisis Intervention Services**

Crisis intervention services are provided to incarcerated men and women as an immediate and short-term emergency response to distress. The goal is to help restore equilibrium to an individual's functioning and minimize the potential for long-term trauma or distress. Depending upon the nature of an individual's circumstances, crisis intervention services may include assessment, brief counseling, psychiatric evaluation, and/or a referral for more intensive therapeutic support.

## CHAPTER III ADDITIONAL PROGRAMS AND SERVICES

### 3.1 Vocational Training



Maryland Correctional Enterprises (MCE) provides structured employment and training activities for incarcerated men and women at Patuxent in order to improve employability upon release. MCE's sign shop employs men who learn basic graphic arts and sign-making. It produces signage, decals, vehicle wraps, and special artwork for a wide variety of State and local agencies, organizations, and businesses (e.g., the Maryland State Police, the State Highway Administration, the Maryland Lottery, the Baltimore Orioles, the Motor Vehicle Administration, etc.). MCE's framing and engraving shop employs women who become skilled in plaque-making, custom framing, and the art of laser engraving. During this

fiscal year, 32 incarcerated individuals worked in these shops.

A variety of other employment opportunities are available throughout the institution to help incarcerated men and women develop positive work skills and habits in preparation for eventual return to the community. They also allow eligible individuals to earn wages and decrease idle time, which leads to a safer facility.

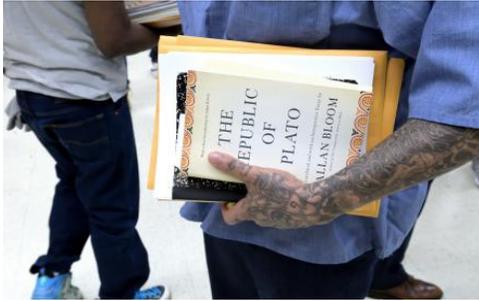


### 3.2 Correctional Educational Program

Under the direction of the Maryland Department of Labor, correctional educational services are delivered to incarcerated men and women to assist them in obtaining their high school diplomas. The goal is to provide high quality services that help facilitate successful transition into Maryland's workforce and communities. Studies show that individuals who participate in correctional education programs are less likely to reoffend following their release. During this fiscal year, 16 students were able to achieve their high school diplomas.

Additionally, a full range of library services are available free of charge to all incarcerated individuals, regardless of participation in an educational program. The library offers access to books, magazines, research, and a legal citation service that offers published judicial opinions.

### **3.3 Georgetown University College Program**



Patuxent Institution has collaborated with the Maryland Higher Education Commission and Georgetown University to offer a Bachelor of Liberal Arts (BLA) degree for incarcerated individuals. This 120-credit interdisciplinary program is modeled after undergraduate degree offerings on Georgetown's main campus, with an emphasis on the liberal arts. After completing the degree's core requirements, students will be able to choose from three majors - cultural humanities, global

intellectual history, and interdisciplinary social science – and tailor their studies with electives. It will take most students about five years to complete the degree. The program is open to those who have earned a high school diploma or GED equivalent and who have not previously earned a bachelor's degree. The inaugural class of 25 incarcerated men began the program in January of 2022, and an additional cohort of 25 students, to include incarcerated women, matriculated during this fiscal year.



### **3.4 America's VetDog Program**



In partnership with America's VetDogs, incarcerated individuals who are accepted into this new program raise and train puppies to be service dogs. These special assistance dogs are specifically trained to help people who have disabilities other than visual impairment. Once fully trained, the dogs are placed with veterans, active-duty service members, and first responders with disabilities. This very special program offers

incarcerated individuals the ability to give back to the community and improve the lives of those in need. In turn, participants receive specialized training by America's VetDogs staff as well as therapeutic support provided by Patuxent clinicians. During this fiscal year, 13 incarcerated men participated in this program, and six puppies began training at Patuxent.



### **3.5 Volunteer Services**

Patuxent is fortunate to have community volunteers who are committed to working with its population. While incarcerated individuals benefit from these services, many of these services also help them develop a sense of social responsibility and restorative justice. Volunteers have been instrumental in helping to facilitate the following activities:

- 12-step groups (e.g., Narcotics Anonymous and Alcoholics Anonymous) – assist in relapse prevention
- Alternative to Violence Program – helps to develop basic and advanced mediation skills
- Art Expression Program – teaches drawing and painting to facilitate positive self-expression
- Music Program – provides opportunities for creativity, skill development, and teamwork
- Religious activities – service a wide array of faith communities
- Yoga classes – provides stress relief and exercise



## CHAPTER IV LEGISLATIVELY-MANDATED PROGRAMS: PARTICIPANT DATA

### 4.1 Number of Evaluated Incarcerated Individuals

Table 4a provides a breakdown of evaluated individuals by target program and disposition for this fiscal year.

**TABLE 4a**  
**EVALUATED INCARCERATED INDIVIDUALS**

	EP MALE (N = 78)		EP FEMALE (N = 2)		PY MALE (N = 28)		TOTAL (N = 108)	
	#	%	#	%	#	%	#	%
Number Eligible	46	59	2	100	15	54	63	58
Number Ineligible	32	41	--	--	13	46	45	42
Number Failed to Complete Evaluation *	1	--	1	--	2	--	4	--
<b>TOTAL EVALUATED</b>	78	100	2	100	28	100	108	100

\* Reflects individuals who were originally in the evaluation phase but opted to voluntarily leave the program (EP) or were court-released or released by the Director (PY).

There are various reasons that an individual might be found ineligible for program participation. Clinical reasons include, but are not necessarily limited to, failure to engage in treatment, adverse findings by clinical evaluators and therapists, and being disruptive to the group milieu. Safety and security concerns may also result in an individual being found ineligible. For example, one's infractions or involvement in controversy may make it unlikely that he/she could benefit from treatment services at the time of evaluation. However, as mentioned previously, even if an individual is not accepted into the program, the evaluations conducted at Patuxent can provide meaningful data to clinicians at other DPSCS facilities. The reports from Patuxent's psychology, psychiatry, and social work staff are rich sources of information regarding an individual's history and development, as well as his/her programming and housing needs.

## 4.2 Total Population Demographic Data

The population of incarcerated individuals in the EP/PY Programs for this fiscal year includes all individuals who completed the evaluation phase of the programs, regardless of disposition, and those who participated in the treatment phase of the programs. Tables 4b and 4c provide demographic information that relates to their sex, race/origin, and age.

**TABLE 4b**

### TOTAL POPULATION BY RACE/ORIGIN

RACE	EP MALE (N = 180)		EP FEMALE (N = 11)		PY MALE (N = 72)		TOTAL (N = 263)	
	#	%	#	%	#	%	#	%
African American	139	77	3	27	58	80	200	76
Hispanic	2	1	--	--	5	7	7	3
Native American	1	1	--	--	--	--	1	<1
White	38	21	8	73	9	13	55	21
<b>TOTAL</b>	<b>180</b>	<b>100</b>	<b>11</b>	<b>100</b>	<b>72</b>	<b>100</b>	<b>263</b>	<b>100</b>

**TABLE 4c**

### TOTAL POPULATION BY AGE

AGE	EP MALE (N = 180)		EP FEMALE (N = 11)		PY MALE (N = 72)		TOTAL (N = 263)	
	#	%	#	%	#	%	#	%
18 - 19	--	--	--	--	10	14	10	4
20 - 24	12	7	--	--	39	54	51	19
25 - 29	29	16	2	18	14	20	45	17
30 - 34	50	27	3	28	8	11	61	23
35 - 39	30	17	1	9	1	1	32	13
40 - 44	22	12	2	18	--	--	24	9
45 - 49	12	7	2	18	--	--	14	5
50 - 54	13	7	--	--	--	--	13	5
55 +	12	7	1	9	--	--	13	5
<b>TOTAL</b>	<b>180</b>	<b>100</b>	<b>11</b>	<b>100</b>	<b>72</b>	<b>100</b>	<b>263</b>	<b>100</b>

The male participants in the EP Program currently range in age from 21 to 67 with an average age of 37 and a median age of 34. Female participants in the EP Program range in age from 27 to 58 with an average age of 38 and a median age of 35. Male participants in the PY Program range in age from 18 to 37 with an average age of 24 and a median age of 22. At the present time, there are no female participants in the PY Program.

### 4.3 Total Population Offense Data

Tables 4d through 4f provide offense information related to type of offense, sentence length, and place of conviction for the population of incarcerated individuals.

**TABLE 4d**  
**TOTAL POPULATION BY OFFENSE**

TYPE OF OFFENSE	EP (N = 191)		PY (N = 72)		TOTAL (N = 263)	
	#	%	#	%	#	%
Assault	19	10	6	8	25	9
Burglary	3	2	--	--	3	1
Child Abuse	4	2	--	--	4	2
Drug-Related	2	1	--	--	2	1
Kidnapping	--	--	--	--	--	--
Homicide	81	42	31	43	112	42
Larceny	1	<1	--	--	1	<1
Other Violent *	32	17	22	31	54	21
Robbery	21	11	8	11	29	11
Sex-Related	28	15	5	7	33	13
TOTAL	191	100	72	100	263	100

\* Other Violent includes conspiracy to murder, attempted murder, and accessory to murder; malicious wounding; attempted robbery with a deadly weapon; and handgun violations/carrying a deadly weapon.

**TABLE 4e****TOTAL POPULATION BY LENGTH OF SENTENCE (IN YEARS)**

SENTENCE LENGTH	EP (N = 191)		PY (N = 72)		TOTAL (N = 263)	
	#	%	#	%	#	%
5 – 10	1	1	8	11	9	3
11 – 15	28	14	11	15	39	15
16 – 20	16	8	10	14	26	10
21 – 25	18	9	5	7	23	9
26 – 30	26	14	6	8	32	12
31 – 35	12	7	1	1	13	6
36 – 40	14	7	3	4	17	6
41 – 45	7	4	2	3	9	3
46 – 50	12	6	1	1	13	5
51 – 55	3	2	--	--	3	1
56 – 60	6	3	2	3	8	3
61+	5	3	--	--	5	2
Life Suspended	29	15	16	23	45	17
Life	14	7	7	10	21	8
TOTAL	191	100	72	100	263	100

The length of sentence for current participants in the EP Program ranges from 10 to 90 years with an average of 32 years. The length of sentence for those in the PY Program ranges from five to 60 years with an average of 23 years. For individuals in the EP Program with life suspended sentences, the sentence length ranges from 10 to 100 years with an average of 45 years. For PY Program participants with life suspended sentences, the length of sentence ranges from 18 to 70 years with an average of 43 years.

**TABLE 4f****TOTAL POPULATION BY PLACE OF CONVICTION**

JURISDICTION OF CONVICTION	EP (N = 191)		PY (N = 72)		TOTAL (N = 263)	
	#	%	#	%	#	%
Allegany	3	2	--	--	3	1
Anne Arundel	17	9	5	7	23	9
Baltimore City	41	22	15	21	57	22
Baltimore County	27	14	16	23	43	16
Calvert	4	2	2	3	6	2
Caroline	2	1	1	1	3	1
Carroll	3	2	--	--	3	1
Cecil	3	2	--	--	3	1
Charles	8	4	3	4	11	4
Dorchester	2	1	2	3	4	2
Frederick	3	2	2	3	5	2
Garrett	1	<1	--	--	1	1
Harford	11	6	3	4	14	5
Howard	7	4	1	1	8	3
Kent	--	--	--	--	--	--
Montgomery	13	7	3	4	16	6
Prince George's	21	11	16	23	37	14
St. Mary's	7	3	--	--	7	3
Somerset	1	<1	--	--	1	<1
Washington	6	3	--	--	6	2
Wicomico	8	4	3	4	11	4
Worcester	2	1	--	--	2	1
TOTAL	191	100	72	100	263	100

#### 4.4 Total Population Reasons for Discharge

Table 4g below details the reasons that individuals in the legislatively-mandated programs were discharged from the programs during this fiscal year.

**TABLE 4g**  
**REASONS FOR DISCHARGE**

TYPE OF DISCHARGE	EP	PY	TOTAL
Evaluation Phase – Found Ineligible	32	13	45
Evaluation Phase – Opted Out	2	N/A	2
Evaluation Phase – Discharged by director	N/A	1	1
Treatment Phase – Discharged by director	N/A	13	13
Treatment Phase – Discharged by IBOR With “Certificate of Completion”	4	--	4
Treatment Phase – Discharged by IBOR (Found Ineligible)	11	5	16
Treatment Phase – Opted Out	10	N/A	10
Mandatory Release or Expiration of Sentence	2*	1	3
Court Release	1	1	2
<b>TOTAL</b>	<b>62</b>	<b>34</b>	<b>96</b>

\* Reflects two community parolees released on maximum expiration of sentence.

#### 4.5 Parolee Population Data

The number of total individuals on Community Parole status via the legislatively-mandated programs during this fiscal year is noted in Table 4h.

**TABLE 4h**  
**COMMUNITY PAROLE STATUS**

	EP	PY	TOTAL
<b>ACTIVE PAROLE STATUS</b>	<b>21</b>	<b>6</b>	<b>27</b>

# CHAPTER V LEGISLATIVELY-MANDATED PROGRAMS: IBOR DATA

## **5.1 Number of Hearings and Outcomes**

As mentioned in 1.4 above, the IBOR annually reviews the progress of each incarcerated individual in the legislatively-mandated EP and PY Programs to determine if he/she should remain eligible for treatment services. Such a hearing is termed an “Annual Review.” In contrast, a “Special Request” hearing is an additional hearing in which the IBOR considers the individual’s case for a special reason (e.g., conditional release status, discharge from the program prior to completion, etc.). Table 5a below summarizes the Annual Review hearings held during this fiscal year and their outcomes. Table 5b summarizes the Special Request hearings and their outcomes.

**TABLE 5a**

### **ANNUAL REVIEW HEARINGS AND OUTCOMES**

<b>TOTAL NUMBER</b>	152
Continue in program	148
Ineligible	4

**TABLE 5b**

### **SPECIAL REQUEST HEARINGS AND OUTCOMES**

<b>TOTAL NUMBER</b>	15
Continue in program	2
Ineligible	12
Revoke Conditional Release	1

## **5.2 Conditional Release Decisions**

Table 5c below provides data specific to the conditional release decisions of the IBOR during this fiscal year.

**TABLE 5c**

### **CONDITIONAL RELEASE DECISIONS**

<b>IBOR DECISION</b>	<b>EP</b>	<b>PY</b>	<b>TOTAL</b>
Revoke Accompanied Day Leaves	1	--	1
Renew Parole	21	6	27
<b>TOTAL</b>	<b>22</b>	<b>6</b>	<b>28</b>

# CHAPTER VI OPERATING COSTS AND STAFFING

## 6.1 Operating Costs

Table 6 details the appropriated budget for this fiscal year. It also shows the actual expenditures for the prior fiscal year and the allowance for the upcoming fiscal year. Per capita costs by fiscal year are also denoted.

**TABLE 6**  
**BUDGET AND EXPENDITURES**

OBJECT NAME	FY22 ACTUAL	FY23 APPROPRIATION	FY24 ALLOWANCE
Salaries, Wages, and Fringe Benefits	\$48,661,534	\$46,971,173	\$48,625,251
Technical and Special Fees	\$51,716	\$63,469	\$59,947
Communications	\$89,187	\$109,842	\$99,918
Travel	\$1,316	\$3,000	\$1,500
Fuel and Utilities	\$1,579,793	\$1,444,246	\$1,729,045
Motor Vehicle Operation and Maintenance	\$207,675	\$156,417	\$172,086
Contractual Services	\$8,142,554	\$10,096,732	\$9,165,114
Supplies and Materials	\$2,587,023	\$2,827,022	\$2,785,633
Equipment – Replacement	\$122,814	\$55,000	\$55,000
Equipment – Additional	\$36,623	\$0	\$0
Grants, Subsidies, and Contributions	\$276,227	\$376,200	\$391,200
Fixed Charges	\$71,832	\$86,194	\$96,554
Land and Structures	\$10,849	\$1,190,000	\$2,890,000
TOTAL OPERATING EXPENSES	\$13,125,893	\$16,344,653	\$17,386,050
TOTAL EXPENDITURE	\$61,839,143	\$63,379,295	\$66,071,248
TOTAL PER CAPITA COST	\$99,580*	\$103,730**	N/A

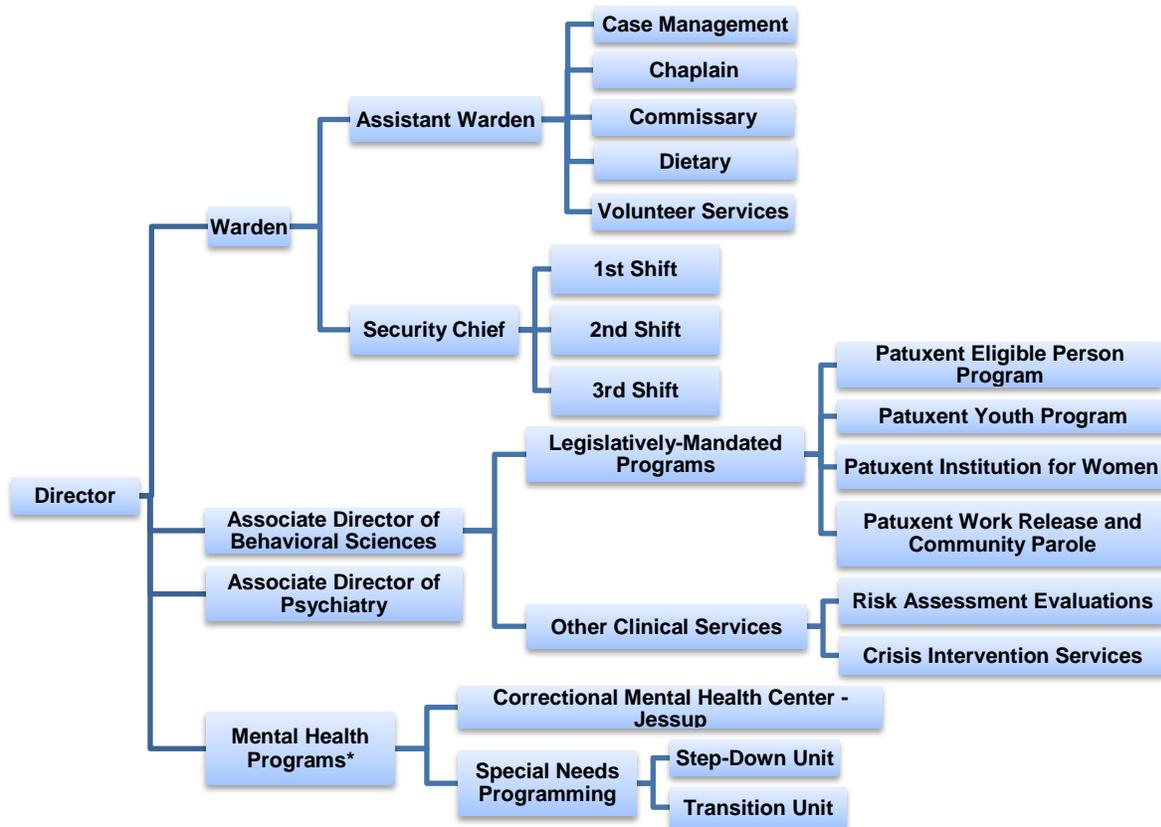
\* Based on the ADP of 621 for FY22

\*\* Based on the ADP of 611 for FY23

## 6.2 Staffing

In FY23, Patuxent was allotted 395 positions. Its organizational structure is depicted below.

Patuxent Institution Organizational Chart



\* Because the mental health programs are housed at Patuxent, they fall under the institution's organizational chart. However, they are clinically supervised by the DPSCS' director of mental health.



## CONCLUSION

Consistent with its mission, Patuxent Institution continues to provide a variety of treatment services to incarcerated individuals via its legislatively-mandated programs, mental health units, and other clinical offerings. By helping these individuals replace criminogenic thinking and behavior patterns with those that are congruent with prosocial attitudes and value systems, they are able to make better life choices. Educational, vocational, and volunteer opportunities complement the treatment services offered. The likelihood of recidivism decreases, and public safety for Maryland's citizens is enhanced. As the population of the DPSCS continues to evolve over time, Patuxent stands ready to meet the changing treatment and developmental needs of the incarcerated individuals under its custody and care.

