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BOYD K. RUTHERFORD
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DAVID R. BRINKLEY
Secretary

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Deputy Secretary

January 2, 2020

Senator Nancy King
Chair, Senate Budget and Taxation Committee
3 W Miller Senate Office Building
Annapolis MD 21401

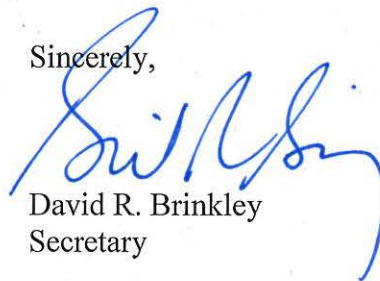
Delegate Maggie McIntosh
Chair, House Appropriations Committee
121 House Office Building
Annapolis MD 21401

Dear Chair King and Chair McIntosh:

State Finance and Procurement Article § 3-207 requires the Department of Budget and Management to complete an annual report of interagency agreements that have been reviewed by the Department to determine if they should be continued, competed or brought in-house. Additionally, beginning with the FY 2019 report, the Department is to provide information on Interagency Agreements with Historically Black Colleges and Universities.

A copy of this report is enclosed. If you would like additional information, please contact Marc Nicole, Deputy Secretary, at 410-260-7042.

Sincerely,



David R. Brinkley
Secretary

Cc: Marc Nicole
Mary Naramore
Barbara Wilkins

MSAR 12136

Report on the Review of Select Interagency Agreements
and HBCU Participation in Interagency Agreements
State Finance & Procurement Article §3-207

January 2020

I. INTRODUCTION

State Finance and Procurement Article §3-207 requires that the Department of Budget and Management (DBM) complete an annual review of one-third of interagency agreements between State agencies and public higher education institutions that:

- have a duration of 3 years or more;
- were in place during any part of the immediately preceding fiscal year; and
- have a total value of more than \$750,000.

The purpose of the review is to determine whether:

- the agreement is necessary and should continue;
- services can be provided more cost-effectively by the agency through a competitive procurement; or
- the agreement is being utilized due to the agency's inability to recruit/retain positions.

In addition, with respect to these agreements, DBM is to report on:

- the total percentage of interagency contracts with Historically Black Colleges and Universities (HBCUs), in total and by agency, and
- any recommendations for regulatory or statutory changes needed to address barriers to interagency agreements with HBCUs.

Section II of this report addresses the review of these interagency agreements; Section III addresses HBCU participation on these interagency agreements.

II. REVIEW OF ONE-THIRD OF SELECT INTERAGENCY AGREEMENTS

There were a total of 67 State agency agreements with Maryland higher education institutions that were in place during FY 2019, at least 3 years in duration, and valued in excess of \$750,000 thus meeting the criteria for review. These 67 agreements are shown in **Appendices A, B and C**.

Appendix A provides a list of the 22 agreements that were reviewed by DBM during FY 2019, and a summary of the findings.

Appendix B provides a list of 24 agreements reviewed by DBM during FY 2018, and a summary of the findings.

Appendix C provides a list of 21 Agreements that have not yet been reviewed.

As can be seen from Appendix A, of the 22 agreements reviewed during FY 2019:

- Seventeen (17) agreements have ended:
 - Sixteen (16) agreements were to provide additional staff to Maryland Department of Health (MDH) programs. All 16 of these agreements have ended and services or staff are no longer being provided by a higher education institution. Staffing needs will be fulfilled by MDH positions, thus bringing provision of these services in-house.
 - One agreement providing expertise has terminated because the need for those services has concluded.
- Services provided under 3 agreements will be competitively solicited to determine if using the interagency agreement is the best value for the State.
- One agreement is for services for which it is appropriate to continue to use an interagency agreement.
- One agreement has been significantly scaled back in scope and will terminate one year early at the end of FY 2020. Alternative options are currently being considered to address the remaining needs at the conclusion of the agreement.

In addition to the review of the 16 terminated MDH agreements noted above, there were 11 additional MDH Interagency Agreements that did not meet the review threshold, but which have been terminated with provision of services being brought in-house.

III. HBCU PARTICIPATION IN INTERAGENCY AGREEMENTS

HBCU participation on these 67 agreements included one agreement with Morgan State University (MSU) as prime for \$2 million, and two agreements with subcontracts to MSU totaling \$467,876. Two of these agreements were with the Maryland Department of Transportation, and one was with the Department of Human Services.

However, if we expand our review of HBCU participation to all State agency agreement with higher education valued in excess of \$100,000, we see that for FY 2019 there was HBCU participation totaling almost \$6.3 million (\$5.7 million as prime contractor, \$565,876 as subcontractor) among all active agreements. This participation represented 1.47% of the total agreement value. This is an improvement over FY 2018

In looking at HBCU participation by agency, we see in Exhibit 1 below that among all active agreements for FY 2019, the State Highways Administration leads with \$4 million, or 4.44% of their awards, going to HBCUs.

Exhibit 1

HBCU Participation by Agency

All Agreements Active in FY 2019

State Agency	Total Award Amount	HBCU Award Amount	% Total
Department of Human Services	\$43,416,746	\$417,328	0.96%
MD Department of Health	\$215,501,440	\$1,705,920	0.79%
MD Port Administration	\$3,325,000	\$50,548	1.52%
MD State Department of Education	\$16,635,744	\$80,000	0.48%
State Highway Administration	\$90,125,805	\$4,000,000	4.44%
Total All Agreements Active in FY 2019	\$424,215,309	\$6,253,796	1.47%

However, if we look at HBCU participation by agency for new agreements awarded for FY 2019, we see in Exhibit 2 below that MDH leads in total dollars awarded to HBCUs in FY 2019 at almost \$1.7 million, and in the percentage of FY 2019 awards going to HBCUs at 3.4%. Of the \$96,205,672 in FY 2019 awards, 2.28% went to HBCUs.

Exhibit 2

HBCU Participation by Agency

New Agreements Awarded During FY 2019

State Agency	Total Award Amount	HBCU Award Amount	% Total
Department of Human Services	\$17,545,800	\$417,328	2.38%
MD Department of Health	\$49,965,917	\$1,693,920	3.39%
MD State Department of Education	\$4,400,474	\$80,000	1.82%
Total All FY 2019 Awards	\$96,205,672	\$2,191,248	2.28%

Appendix A
Summary Status of Agreements Reviewed by DBM FY 2019

IAAR #	Effective Dates		Total Projected Value	Brief Description of Goods/Services Provided	
	Start	End			
Agreements Terminated:					
1	2015/DHMH/UMBC/02	07/01/14	06/30/19	\$16,709,733	Support services for Infectious Disease Bureau.
2	2015/DHMH/UMBC/03	07/01/14	06/30/19	\$5,218,530	Support services for the Office of Oral Health
3	2015/DHMH/UMBC/04	07/01/14	06/30/19	\$3,450,509	Support services for the Maryland WIC Program.
4	2016/DHMH/UMBC/05	07/01/14	06/30/19	\$1,991,323	Support for the Office for Genetics and People with Special Health Care Needs
5	2015/DHMH/UMBC/06	07/01/14	06/30/19	\$5,276,358	Support for the Center for Chronic Disease Control and Prevention: assisting with the implementation, coordination, and evaluation of program activities.
6	2015/DHMH/UMBC/07	07/01/14	06/30/19	\$2,377,924	Technical Assistance for the Center for Tobacco Prevention and Education, including conducting tobacco prevention and education services statewide.
7	2015/DHMH/UMBC/08	07/01/14	06/30/19	\$957,815	Support for the Office of Surveillance & Quality Initiatives
8	2015/DHMH/UMBC/09	07/01/14	06/30/19	\$4,082,956	Support for the Office of Family Planning and Home Visiting
9	2015/DHMH/UMBC/10	07/01/14	06/30/19	\$1,897,594	Support for the Health Systems and Infrastructure Administration
10	2016/DHMH/UMBC/09	05/01/16	06/30/20	\$1,792,798	Support for Overdose Prevention and Population-Based Behavioral Health.
11	2017/DHMH/UMBC/04	07/01/16	06/30/21	\$1,348,139	Support for Prescription Drug Monitoring and Overdose Prevention Services program.
12	2017/DHMH/UMBC/06	07/01/16	06/30/20	\$1,089,823	Technical support to assist the Newborn Screening laboratory with implementing testing for Severe Combined Immunodeficiency and for Lysosomal Storage Disorders
13	2017/DHMH/UMBC/08	01/15/17	06/30/21	\$1,889,796	Support for critical infrastructure, including medical guidance to the State Opioid Treatment Authority.
14	2017/DHMH/UMBC/09	01/15/17	06/30/21	\$1,708,244	Support for the Herion Task Force Initiative.
15	2017/DHMH/UMBC/11	11/01/16	06/30/21	\$839,395	Assist in ensuring that State and local public health systems are prepared for public health emergencies because of its unique ability to respond to infectious, occupational or environmental incidents that affect the public's health as part of the CDC's Public Health Emergency Preparedness cooperative agreement.
16	2017/DHMH/UMBC/13	01/01/17	06/30/21	\$2,126,807	Infrastructure and lab capacity for 7 regional labs to detect & support response to resistant organisms recovered from human samples. The network will complement additional investments to combat antibiotic resistance for labs in all states and 5 major cities/territories.
17	2017/MEMA/UMB/02	12/17/13	12/31/18	\$1,000,000	Provision of subject-matter expert support for limited-duration projects relating to emerging requirements; preparedness & readiness support related to Opioid Crisis
Services To Be Competitively Solicited:					
18	2019/MDH/UMB/09	07/01/18	06/30/21	\$1,070,625	Services for HIV-infected adults, women, children, youth & their families (Ryan White funding) for routine & emergency dental care service (under UMB Dental Plus Program).
19	2019/MDH/UMB/11	07/01/18	06/30/21	\$6,823,548	Provide comprehensive health services to women, infants, children and youth under the Pediatric and Adolescent HIV/AIDS program (PACE and STAR TRACK).
20	2019/MDH/UMB/12	07/01/18	06/30/21	\$6,288,714	Provide comprehensive health services to women & men under the HIV/AIDS program - Midtown & Jacques Initiative
Services to Continue to be Provided for Through Interagency Agreements:					
21	2019/MDH/UMBC/04	1/1/2019	9/30/2022	\$1,470,533	Continued roll out of statewide training certificate program using class video and applications to train and support home visiting workforce, while enhancing the professional development curriculum for MD MIECHV home visitors through mobile app, website and additional modules.
22	2017/MDE/CSM/01	2/28/2017	6/30/2020	\$3,000,000	This Agreement with CSM's Maryland Center for Environmental Training has been reduced in scope with staff augmentation eliminated. Training activities are appropriate to continue for the duration of this Agreement. This Agreement will be terminated one year early in June 2020. Alternative means to acquire needed training activities are being considered.

Appendix B

Summary Status of Agreements Reviewed by DBM FY 2018

IAAR #	Effective Dates		Total Projected Value	Brief Description of Goods/Services Provided	
	Start	End			
Agreements Terminating:					
1	2015/DHMH/TU/01	04/01/15	9/15/19	\$7,516,539	eMIPP Hosting, Maintenance and Enhancement Support
2	2015/DHMH/UMB/03	07/01/14	06/30/19	\$1,258,000	Anatomy Board Support
3	2015/DHMH/UMB/32	02/16/15	03/31/19	\$3,265,865	Maryland Behavioral Health for Adolescent and Youth Treatment
4	2017/DHR/UMB/01	10/01/16	03/31/20	\$4,361,046	Title IV-E Waiver Demonstration Project
5	2014/DOIT/SU/01	06/02/14	12/31/18	\$1,272,319	Master Agreement for Technical Services
6	2017/MLDSC/UMB/01	06/20/16	06/30/19	\$2,187,567	Development of Synthetic Data Set from MLDSC Data
Services To Be Competitively Solicited:					
7	2019/DHS/UMCP/01	07/01/18	06/30/23	\$7,904,199	IT Support for CSEA (replaced 2014/DHR/UMCP/01)
Services to Continue to be Provided for Through Interagency Agreements:					
8	2019/MDH/UMB/18	07/01/18	06/30/21	\$10,441,145	Center of Excellence on Problem Gambling: Services
9	2017/DHMH/UMB/11	07/01/16	06/30/19	\$6,814,500	Center of Excellence on Problem Gambling: Research
10	2019/MDH/UMB/01	07/01/18	06/30/21	\$1,321,023	Pharmacist Services for Eastern Shore Hospital Center.(Replaced 2016/DHMH/UMB/19)
11	2017/DHMH/UMB/01	07/01/16	06/30/19	\$5,706,957	Pharmacist Services for Spring Grove Hospital
12	2017/DHMH/UMB/02	07/01/16	06/30/19	\$2,321,231	Pharmacist Services for Clifton T. Perkins Hospital Center
13	2018/MDH/UMB/03	07/01/17	06/30/20	\$1,176,940	Pharmacist services for Finan Center
14	2016/DHMH/UMB/15	07/01/15	06/30/20	\$1,650,000	Legal Resource Center
15	2015/DHMH/UMBC/13	03/29/15	06/30/20	\$1,033,268	MDQuit Resource Center
16	2015/DHMH/UMBC/11	07/01/14	06/30/19	\$39,305,632	Technical Support and Database Management for MD Medicaid Program
17	2019/DHS/UMB/03	07/01/18	06/30/21	\$6,589,376	Training Related to Maryland's child welfare program (replaced 2015/DHR/UMB/02) .)
18	2015/DHR/UMB/04	07/01/14	06/30/19	\$3,206,168	Research & Assessment of Child Welfare Services in Maryland
19	2019/DHS/UMB/02	07/01/18	06/30/21	\$6,589,376	Title IV-E Public Child Welfare Education Program (replaced by 2016/DHR/UMB/02)
20	2016/DHR/UMB/04	04/01/16	08/31/20	\$4,638,965	Research, Analysis and Evaluation of DHS Welfare Reform Programs
21	2017/DHR/UMB/02	10/01/16	09/30/19	\$3,507,842	Research, analysis and evaluation of Maryland's Child Support Program
22	2018/MDH/UMB/01	07/01/17	06/30/22	\$828,300	Provide Dental Services to certain Maryland residents
23	2018/MDH/UMB/07	07/01/17	06/30/20	\$1,344,081	Adult & Child Psychiatry Residents Program (Supervision & Training)
24	2018/MDH/UMB/08	07/01/17	06/30/20	\$6,368,618	Adult & Child Psychiatry Residents Program (Psychiatry Residents Services)

Appendix C
Detail List of Agreements Not Yet Reviewed

	IAAR #	Effective Dates		Total Projected	Description of Goods/Services Provided
		Start	End		
1	2016/DHMH/UMBC/08	01/15/16	01/14/21	\$1,375,002	Technical support to assist Medicare Office of Health Services within the Office of Health Care Financing with health Informatics tasks on short term, project specific tasks.
2	2017/DHR/UB/01	07/01/16	06/30/19	\$807,534	Management Support and Technical Assistance for the Baltimore City Dept. of Social Services Family Investment Administration. (Replaced by 2020/DHR/UB/01)
3	2017/DHR/UB/03	07/01/16	06/30/20	\$1,258,113	Data Linkage and Technical Services UB-JFI to provide data on TCA Performance Measures during each project year. In addition, JFI will prepare research reports analyzing the labor market outcomes & impacts of DHS's welfare reform programs, consultant services, & statistical reports supporting TANF & SNAP programs.
4	2018/DHS/UMBC/01	07/01/17	06/30/20	\$1,140,000	Funding for the Choice Program which provides a community-based, family-centered, comprehensive case management approach as an alternative to foster care.
5	1999/MDA/UMCP/01	01/01/99	10/01/19	\$2,751,667	Revision of the Nutrient Management Planning software (NuMan Pro and NuMan Reporter) to be used by Farmers and Consultants for designing farm-based field-specific nutrient management plans and to facilitate preparation and submission of AIRs.
6	2017/MDA/UMCP/01	10/01/16	09/30/21	\$900,050	Cooperative Agreement for Produce Safety with the Food and Drug Administration: Implementation of the FDA Produce Rule PAR-16-137 to provide educational outreach and technical assistance in organizing training for fresh fruit and vegetable producers in MD as mandated
7	2018/MDH/UMB/46	02/01/18	01/31/23	\$8,262,528	Provide guidance and expertise in hospital epidemiology, infection control, antibiotic-resistant bacteria, especially carbapenem-resistant Enterobacteriaceae and outbreak investigation.
8	2019/MDH/UMBC/07	9/30/2018	9/29/2022	\$1,512,291	The aim of this project is to improve long-term outcomes of individuals at CHR through a staged, modular, and evidence-based intervention.
9	2018/MDOT/MPA/UMCES/01	02/01/18	01/31/23	\$1,875,000	Maritime Environmental Resource Center - Evaluation of the mechanical and biological efficacy of ballast water treatment systems and economics impacts of ballast water regulations and management approaches; create a permanent ballast water test center in the Chesapeake Bay area (This replaces 2008/MDOT/MPA/UMCES/01, also active during FY18.)
10	2018/MDOT/MPA/UMCES/02	02/01/18	01/31/23	\$1,000,000	Economic Studies of Harbor Dredging, Operations and Future Development (This replaces 2006/MDOT/MPA/UMCES/01, also active during FY18)
11	2018/MDOT/SHA/MSU/01	06/01/18	06/30/21	\$2,000,000	Agreement for research and technical assistance. Individual tasks are assigned to the agreement as needed. (This replaces 2014/MDOT/SHA/MSU/01 also active during FY18)
12	2014/MDOT/SHA/TU/01	04/15/14	11/01/22	\$4,000,000	Technical services for various projects which include GIS assistance, economic analyses and forecasting and technical writing
13	2019/MDOT/SHA/UMCES/01	05/02/19	06/30/22	\$1,500,000	Master IA for transportation research, environmental monitoring, technical assistance, training and technology transfer. (Overlaps and replaces 2017/MDOT/SHA/UMCES/01)
14	2015/MDOT/SHA/UMCP/01	10/09/14	06/30/20	\$60,000,000	CHART Umbrella Agreement CHARTUMDFY1520/FY15-20

Appendix C
Detail List of Agreements Not Yet Reviewed

	IAAR #	Effective Dates		Total Projected	Description of Goods/Services Provided
		Start	End		
15	2016/MDOT/SHA/UMCP/01	11/04/15	10/31/20	\$1,250,000	Development of an Applied Technology and Traffic Analysis Program; Phase III advancement of research on Unconventional Intersectional Designs, highway control, safety & operations strategies; development and promotion of software and computing tools; exploration of advanced traffic analysis methods; enhancement of existing on-line web base system and expansion of technical support to OOTS
16	2018/MDOT/SHA/UMCP/01	06/01/18	06/30/21	\$8,000,000	Master Agreement with State Highway Administration - Master Agreement with Maryland State Highway Administration - series of individual task assignments, developed by SHA and agreed upon by the University on an as-needed basis in the general areas of transportation research, environmental monitoring, technical assistance, training and technology transfer (overlaps and replaces 2014/MDOT/SHA/UMCP/01)
17	2013/MDSP/UMCP/01	07/01/12	06/30/20	\$15,000,000	University of Maryland Support to Maryland State Police Technical Services - Enterprise Network Support, assist MSP with design, integration and technical services related to the ongoing support and maintenance of Agency network and all peripheral devices
18	2018/MLDSC/UMB/01	07/01/17	06/30/20	\$1,119,760	UMB School of Social Work to serve as the Research Branch of the Center. The Research Branch provides in-depth, scholarly analysis of the Center's Research Agenda, support for the development of the data system, public lectures on the use of and findings from the data system, and generating new funding opportunities through partnerships and grants.
19	2015/MSDE/UMCP/01	06/15/15	06/14/20	\$1,996,390	Provide Psychometric Consultation and research with respect to the validity and reliability of the assessment programs.
20	2017/MSDE/UMCP/03	12/01/16	12/31/21	\$6,778,368	Services for the MD Work-Based Learning Collaborative Transitioning Youth program: developing, implementing, evaluating Transition Programs for students with disabilities, featuring model work-based learning components to improve career outcomes for youth with disabilities and including access to post-secondary education and careers
21	2016/SRA/CCBC/01	07/01/15	06/30/20	\$1,472,600	Retirement seminars for members and former members of each of the individual plans within the Maryland State Retirement and Pension System on behalf of SRA