

# PRINCE GEORGE'S COUNTY GOVERNMENT

### OFFICE OF THE COUNTY EXECUTIVE

AUG 3 0-2013

The Honorable Andrea C. Harrison, Chair Prince George's County Council

The Honorable Douglas J. J. Peters, Chair Prince George's County Senate Delegation

The Honorable Jolene Ivey, Chair Prince George's County House Delegation

Dear Chair Harrison, Peters and Ivey,

In accordance with Chapter 431 of the 2003 Laws of Maryland, I have enclosed a copy of the report entitled *The Annual Report on School Facilities Surcharge in Prince George's County – FY 2013 Report.* As you may recall, the school facilities surcharge increased, in general, from \$5,000 per unit to \$12,000 per unit, effective on July 1, 2003. Since then, surcharge rates have increased incrementally each year according to the State law that mandates the annual adjustment based on the Consumer Price Index (CPI). The report briefly covers the administration of the school facilities surcharge process, the amount of fees collected, an itemization of expenditures, and the accumulated surcharge balance for FY 2013.

I want to thank the Office of Management and Budget for preparing the report, and the Department of Environmental Resources, Department of Permitting, Inspections, and Enforcement; and the Office of Finance for providing the school surcharge information.

If you have any questions, please contact me.

Sincerely,

Rushern L. Baker, III County Executive

Enclosure

CC:

Members, Prince George's County Council

Members, Prince George's County Senate Delegation Members, Prince George's County House Delegation

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# The Annual Report on School Facilities Surcharge in Prince George's County

## FY 2013 Report

Chapter 431 of the 2003 Laws of Maryland (HB 487) increased the school facilities surcharge from \$5,000 per unit to \$12,000 per unit for applications filed on or after July 1, 2003 for new residential construction projects. The law also stipulates that the surcharge be adjusted annually based on the Consumer Price Index (CPI) growth starting from FY 2005. In addition, Section 10-192.01(g) of Article 17 – Public Local Laws of Maryland required the Prince George's County Executive to prepare an annual report on the school facilities surcharge to the Prince George's County Council, the County's Senate Delegation, and the County's House Delegation. The report shall include (1) accountability measures undertaken by the County, (2) the amount of fees collected, and (3) an itemization of expenditures.

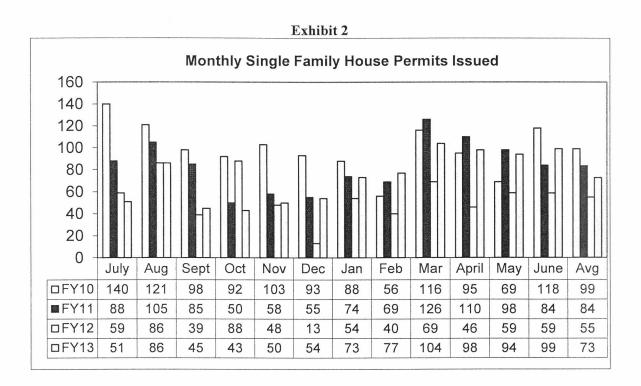
#### Accountability

The County's Department of Permitting, Inspections and Enforcement (DPIE) administers the school facilities' surcharge collection process. Prior to July 1, 2013, the process was administered by the Department of Environmental Resources (DER). Effective July 1, 2012, the school facilities surcharge fee was established at \$8,762 for buildings located between Interstate Highway 495 and Washington, D.C. or near a Metro station and \$15,020 for all other locations (CR-51-2011). As required under State law, the surcharge does not apply to mixed retirement developments, elderly housing, or any property located in an infrastructure finance district approved prior to January 1, 2000. Moreover, the surcharge does not apply to a single-family, detached dwelling that is built or subcontracted by an individual owner in a minor subdivision, with the intent of using it as the owner's personal residence. Multifamily housing units designated as student housing within 1.5 miles of the University of Maryland, College Park campus are also exempted from the surcharge.

In FY 2013, DER issued 874 new residential building permits (single-family dwellings<sup>1</sup>), an increase of 214 permits from the FY 2012 level. Exhibit 1 shows the numbers of permits issued from FY 2008 to FY 2013. On average, permits issued per month in FY 2013 totaled 73, which is 10% lower than the average level of 80 for the past five years. Exhibit 2 illustrates the comparison of the monthly permits issued from FY 2010 to FY 2013.

<sup>&</sup>lt;sup>1</sup> Single-family houses constitute the majority of the residential building permits issued by DER in general. The number serves as an important indicator but cannot be used to directly calculate school surcharge because: (1) the timing of surcharge collection and permits issuance differ in some cases, (2) the number of permits includes revisions, which do not generate school surcharge, and (3) the number does not include other types of residential housing, which generate school surcharge based on the number of units instead of the number of permits.

Exhibit 1 Single Family House Permits Issued 1,800 1,600 1,400 1,200 1,000 800 600 400 200 0 FY08 FY09 FY10 FY11 FY12 FY13 1,661 Permits 1,102 1,189 1,002 660 874



#### **Fees Collected**

In FY 2013, the County collected approximately \$29.3 million<sup>2</sup> in school facilities surcharge revenues, which represents a 28% increase compared to the FY 2012 collection of \$22.8 million. The \$6.5 million increase is mainly due to one-time gains from large multi-family development projects (e.g., the permits issued in FY 2013 for developing a 262-unit apartment building in the National Harbor area alone generated \$3.9 million of

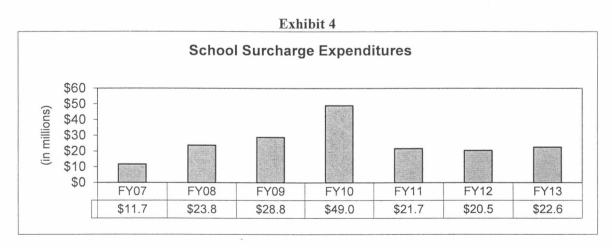
<sup>&</sup>lt;sup>2</sup> Unaudited number from the Office of Finance.

school surcharges). Exhibit 3 provides the historical trend for school facilities surcharge revenues collected by the County during the past seven fiscal years.

Exhibit 3 School Surcharge Revenues \$60 \$50 (in millions) \$40 \$30 \$20 \$10 \$0 FY07 FY08 FY09 FY10 FY11 FY12 FY13 \$47.7 \$27.6 \$14.7 \$15.9 \$14.3 \$22.8 \$29.3

# Expenditures

In FY 2013, \$22.6 million of school surcharge revenue was spent on school construction projects.<sup>3</sup> Since FY 2000, the County has been using the school surcharge revenues to support a portion of new debt issued for school projects. Starting in FY 2007, the County also implemented a multi-year plan to utilize school surcharge revenues up to \$15 million each year for pay-go school projects. Exhibit 4<sup>4</sup> shows the annual expenditures from the school facilities surcharge account for the past seven fiscal years.



#### **Outstanding Debt**

As of June 2013, the County has an estimated \$265.0 million<sup>5</sup> in school surcharge-supported outstanding General Obligation (GO) bonds. Including interest payments, \$354.8 million in school surcharge revenues are committed to debt service in

<sup>5</sup> Unaudited number

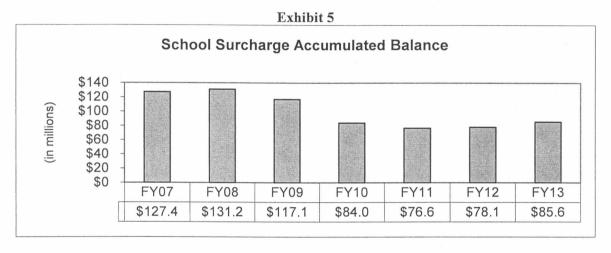
<sup>&</sup>lt;sup>3</sup> Unaudited number.

<sup>&</sup>lt;sup>4</sup> Historical data are sometimes updated to reflect audited numbers

the coming years. As the County continues to invest in new or expanded school buildings and renovate existing facilities, the outstanding debt supported by school surcharge revenues may continue to increase.

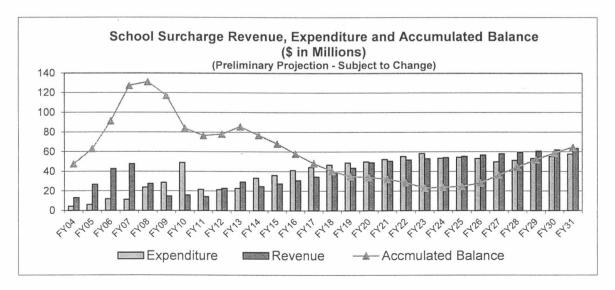
## **Accumulated School Facilities Surcharge Balance**

As of FY 2013, the County has an accumulated balance of \$85.6 million in school facilities surcharge revenues.<sup>6</sup> Exhibit 5 shows the accumulated balance history. The increase in the accumulated balance between FY 2012 and FY 2013 is attributable to one-time gains from permits issued for big multi-family development projects in FY 2013.



With the current debt service schedule and continued use of pay-go funding, this balance reflects an overall decrease of 35% since it reached its peak in FY 2008 at \$131.2 million. As the County continues to issue new GO bonds supported by surcharge revenues, as well as use the fund balance, the accumulated balance is expected to decrease. (See Exhibit 6).

Exhibit 6



<sup>&</sup>lt;sup>6</sup> Unaudited number.