



Department of Public Safety and Correctional Services

Office of the Secretary

300 E. JOPPA ROAD • SUITE 1000 • TOWSON, MARYLAND 21286-3020
(410) 339-5000 • FAX (410) 339-4240 • TOLL FREE (877) 379-8636 • V/TTY (800) 735-2258 • www.dpsscs.maryland.gov

STATE OF MARYLAND

August 15, 2017

LARRY HOGAN
GOVERNOR

BOYD K. RUTHERFORD
LT. GOVERNOR

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DEPUTY SECRETARY
OPERATIONS

DAVID N. BEZANSON
ASSISTANT SECRETARY
CAPITAL PROGRAMS

The Honorable Edward J. Kasemeyer
Chair, Senate Budget and Taxation Committee
3 West, Miller State Building
Annapolis, Maryland 21401-1911

The Honorable Maggie McIntosh
Chair, House Appropriations Committee
Room 121, House Office Building
Annapolis, Maryland 21401-1911

RE: Joint Chairmen's Report – Division of Corrections – Q00S02.03 –
Report on Services for Female Offenders

Dear Chairman Kasemeyer and Chairman McIntosh:

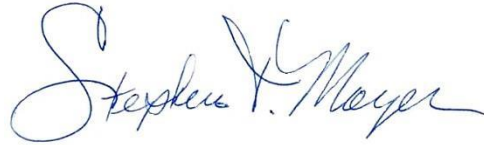
The 2017 Joint Chairmen's Report requires the Department of Public Safety and Correctional Services to submit a report on the services for female offenders offered at the Maryland Correctional Institution for Women. The following language requirements can be found on pages 122-123 of the 2017 Joint Chairmen's Report.

Report on Services for Female Offenders: Maryland Correctional Institution for Women Services for Female Offenders: The Maryland Correctional Institution for Women, located in Anne Arundel County, is the only State-operated correctional facility for female inmates. The budget committees would like to better understand the level of services provided to these female offenders and, therefore, request that the Department of Public Safety and Correctional Services (DPSCS) submit a report by August 15, 2017, on the following: the availability of gynecological services in comparison to the size and needs of the population at the facility; the availability of pre-release services and job opportunities for female offenders and whether the closure of the Baltimore Pre-release Unit for Women in Baltimore City has impacted these services; the policies for allowing contact visits with family and children; and the potential transportation options and access for families and others wanting to visit offenders at the Jessup facility.

Attached is the Department's submission in satisfaction of the reporting requirements.

I hope this letter and the attachments meet with your approval. If the Department or I can be of further assistance, please do not hesitate to contact me or the Director of Legislative Affairs, Rachel Sessa at 410-339-5022.

Sincerely,

A handwritten signature in blue ink that reads "Stephen T. Moyer". The signature is fluid and cursive, with the first name "Stephen" being more prominent than the last name "Moyer".

Stephen T. Moyer
Secretary

Attachment: Report on Services for Female Offenders

cc: Senator James E. DeGrange, Sr., Chair, Senate Public Safety, Transportation,
and Environment Subcommittee
Delegate Keith Haynes, Chair, House Subcommittee on Public Safety and
Administration
Members of the Senate Budget and Taxation Committee
Members of the House Committee on Appropriations
Mr. Sam Malhotra, Chief of Staff, Governor's Office
Mr. Christopher Shank, Governor's Chief Legislative Officer
Mr. Kenneth Weaver, Policy Analyst, Department of Legislative Services
Mr. Kyle Mansfield, Budget Analyst, Department of Budget and Management
Mr. Matthew Bennett, Counsel to the Budget and Taxation Committee
Mr. Matthew Jackson, Counsel to the Appropriations Committee
Ms. Cathy Kramer, Department of Legislative Services
Ms. Sarah Albert, Department of Legislative Services



**DEPARTMENT OF PUBLIC SAFETY AND
CORRECTIONAL SERVICES**

Report on Services for Female Offenders

August 2017

Governor Larry Hogan
Lt. Governor Boyd K. Rutherford
Secretary Stephen T. Moyer

I. INTRODUCTION

In the 2017 Joint Chairman's Report, in the language on pages 122-123, the Budget Committees made the following request:

Services for Female Offenders: The Maryland Correctional Institution for Women, located in Anne Arundel County, is the only State-operated correctional facility for female inmates. The budget committees would like to better understand the level of services provided to these female offenders and, therefore, request that the Department of Public Safety and Correctional Services (DPSCS) submit a report by August 15, 2017, on the following:

- the availability of gynecological services in comparison to the size and needs of the population at the facility;
- the availability of pre-release services and job opportunities for female offenders and whether the closure of the Baltimore Pre-release Unit for Women in Baltimore City has impacted these services;
- the policies for allowing contact visits with family and children; and
- the potential transportation options and access for families and others wanting to visit offenders at the Jessup facility.

II. Availability of gynecological services in comparison to the size and needs of the population at the facility

The Maryland Correctional Institution for Women (MCIW) – the State's primary correctional facility for women – houses female inmates who are serving a sentence of 18 months or longer. Although MCIW can house up to 850 female inmates, the population has continuously declined over the past several years. The average daily population of MCIW in fiscal year 2017 was only 732 female inmates. With the implementation of the Justice Reinvestment Act (JRA), the Department anticipates that the population will continue to decline over the next several years.

In terms of gynecological services, MCIW currently has an obstetrician-gynecologist (OB-GYN) on site four (4) hours a day, twice a week. The Department believes this level of services has adequately met the needs of the female inmate population based on the national guidelines as established by the American College of Obstetricians and Gynecologists' guidelines for OB-GYN Services¹ and the recommendations published by the U.S. Preventive Services Task Force². Both entities recommend screening for cervical cancer in women age 21 to 65 years with cytology (Pap smear) every 3 years

¹ See Cervical Cancer Screening and Prevention, October 2016, Available at: <https://www.acog.org/Resources-And-Publications/Practice-Bulletins/Committee-on-Practice-Bulletins-Gynecology/Cervical-Cancer-Screening-and-Prevention>.

² Moyer, V. A., MD, MPH. (2012). Screening for Cervical Cancer: U.S. Preventive Services Task Force Recommendation Statement. *Annals of Internal Medicine* - U.S. Preventive Task Force, 156(12), 880-890. Retrieved July 19, 2017, available at: <https://www.uspreventiveservicestaskforce.org/Home/GetFile/1/264/cervcancerrr/pdf>.

or, for women ages 30 to 65 years who want to lengthen the screening interval, screening with a combination of cytology and human papillomavirus (HPV) testing every 5 years. They also recommend against screening for cervical cancer in women older than age 65 years who have had adequate prior screening and are not otherwise at high risk for cervical cancer.

However, the Department is currently in the process of increasing the level of gynecological services offered at MCIW. The Department recently issued a request for proposals (RFP) for a new medical services contract. As stipulated in the RFP, the Department is seeking to add one full-time health educator and to increase OB-GYN coverage to have an OB-GYN at MCIW four (4) hours a day, three times a week. The RFP also enables Chief Medical Officer to expand OB-GYN services to five (5) days a week, if necessary.

III. Availability of pre-release services and job opportunities for female offenders and whether the closure of the Baltimore Pre-Release Unit for Women (BPRUW) has impacted these services.

As a cost containment action, the previous administration decided to close the Baltimore Pre-Release Unit for Women (BPRUW) in 2009 and funding for BPRUW was eliminated from the budget in FY 2010.³ BPRUW formerly housed 144 pre-release and minimum security female inmates. Approximately 25-30 offenders left the facility daily for work release employment. When BPRUW was closed the female inmates were transferred to MCIW and MCIW assumed operation of the work release program.

The work release program continues to operate out of MCIW. MCIW offers transportation for inmates to job interviews and will even transport female work release inmates daily to and from their place of employment at no expense to the offender. Offender participation in the work release program is contingent upon the inmate's security classification and ability to locate employers in the community. The ability to locate potential employers in the community is particularly challenging due to the competitive applicant pool. Specifically, these inmates are interviewing against prospective employees from the community so it can be difficult for the inmate to secure a position.

In an effort to increase the potential employer pool, MCIW is planning a Job Resource Fair later in 2017. Additionally, MCIW offers a wide array of programming and services aimed at rehabilitating all female inmates and providing the population with the skillset they need to succeed in the community.⁴

IV. Policies for allowing contact visits with family and children.

³ See *Department of Public Safety and Correctional Services Fiscal 2010 Budget Overview*, January 2009, Department of Legislative Services (available at: <http://mgaleg.maryland.gov/Pubs/BudgetFiscal/2010fy-budget-docs-operating-Q00-DPSCS-Overview.pdf>)

⁴ See attached, a full list of programs and services offered at MCIW.

MCIW offers family visitation on Thursday through Sunday and on holidays. Each female inmate is permitted two visits per week. The inmates are permitted to hug and kiss at the conclusion of each visit. However, MCIW recognizes the need for greater contact between inmates and their children. For over 25 years, MCIW and the Girl Scouts of Central Maryland have partnered for Girl Scouts Beyond Bars. The program is offered twice monthly and affords inmates the opportunity to interact with her daughter in a Girl Scout troop meeting inside the facility. Additionally, MCIW operates a Baby Bonding on Fridays, which allows the female inmates with children from infancy to 3 years of age have the opportunity to touch and play with their children in a nursery setting. A similar program is offered to grandmothers monthly. MCIW also hosts a Family Day every September for offenders to enjoy a picnic setting with their children and family. Every December MCIW hosts a holiday party for the children of the inmates.

V. Potential transportation options and access for families and others wanting to visit offenders at the Jessup facility.

While most visitors travel to MCIW via their personal vehicles, visitors can use private transportation or van services to the facility. Transportation to the facility has never been seen as a challenge to visitation.

Programs & Services Offered at MCIW

Social Work Department

- Baby Bonding Parenting Support Group
- Communications – A group to focus on communicating more effectively and healthily in all situations
- Domestic Violence for Offenders – A group geared towards healing for inmates who have victimized others through domestic violence
- Domestic Violence for Victims – A group geared towards healing for inmates who are victims of domestic violence
- Parenting in Prison – A group to share ways to stay connected with your children even while in prison
- Re-Entry Group
- Relationships – A group to teach one how to develop and increase better relationships
- Seeking Safety Trauma Group
- Thinking Deciding and Changing (TDC) *Foundation Group to all Social Work Groups* – A group to change ones mindset in a more positive and productive direction

Addictions

- SAI (Substance Abuse Intervention) – Focuses on drug and alcohol abuse
- SAI (Substance Abuse Intervention) Aftercare – Follow-up of SAI

Case Management

- Anger Management – A group to focus on how to deal with anger properly and without violence
- Thinking for a Change – A group to change ones mindset in a more positive and productive direction
- VOICE (Victims Impact Group) – A group for violent offenders who have victims

VAC (Volunteer Activities Coordinator's) Office

- A.A. – Alcoholics Anonymous
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- Al Anon – A support group for family and friends of individuals that suffer with alcoholism
- Art and Poetry Program Beyond Bars
- AVP (Alternatives to Violence) *Three Tier Program: Basic, Advanced, Training for Trainers* – Women explore the meaning of alternatives to violence and conflict management skills, in a progressive community while developing community safety, respect, caring, and confidence.
- C.D.A. – Chemical Dependency Anonymous
- Chair YOGA – For those with limited mobility and other health issues
- Civil Legal Workshop – Meets and assist in providing help with divorce, temporary child custody, child support and visitation
- G.A. – Gambler's Anonymous
- Girl Scouts – For the daughters between the ages of 5-17 of MCIW's incarcerated mothers, allowing them to share in the valuable lessons taught in Girl Scouts; Assists in reducing the trauma of daughters, brought by separation due to incarceration
- I-W.I.S.H. (Incarcerated Women Inside Seeking Help) – An organization of "lifer" residents at MCIW
- Meditation
- MOMS (Mothers Offering Mutual Support- Collaboration with non-profit movement team offering mentoring to young men between the ages of 12-17 years old young males.
- Second Chance – Address the issues of domestic violence
- SHERO- Reentry program for young women returning to Baltimore City
- The Book / Writer's Club – Meetings facilitated by Judge Murray to discuss, read, and critique specific books.
- The Storybook Project – A mother-daughter bonding project which allows the residents to record their own voice reading a book and mail it to the child.
- Toastmasters – An activity to properly equip people with the skills and experience for public speaking
- efforts and fight stress and tension

Groups / Organizations

- SCREAM – Targets inmates who are 16-25 years old and in need of guidance by **Stopping Criminal Recovering Extremely And Maintaining**
 - WHO (Women Helping Others) – Focuses on Restorative Justice. Apply only during posted periods.
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- Women For Change – Targets inmates who are 26-49 years old who are looking to change old behavior, attitudes, and lifestyles, while giving them the an opportunity to learn new skills both socially and psychologically
- WOW (Women of Wisdom) – An organization that addresses concerns of MCIW's senior population, 50 and older, to enrich and enhance the quality of life.

Transitional Services

- A.C.T. – A transitional resource session to prepare the women with information for their basic needs upon their release
- ARMS (*All the Right Moves*) – A workshop to assist women on the parole hearing and interview process
- Goodwill – A transitional resource session to prepare the women with information on housing, employment and other public service benefits, to assist in their everyday needs upon their release
- Mediation – Mediation and mentoring through Anne Arundel Conflict Resolution Center. This program is to assist the women confronting, effectively communicating, restoring relationships

Education Department

- *Academic* Basic / Intermediate– Foundations for educational growth
 - *Academic* GED – Lessons and challenges designed to prepare students for the GED Exam
 - *Academic* Intermediate –Practical application and enhancement of foundational skills
 - *Academic* Pre-GED – Academic growth and developmental challenges to prepare for the next step
 - Employment Readiness Workshop –Offers résumé creation, criminal record interview skills and practice, and explore best job-search techniques
 - Introduction to Computers –Offers introductory skills to basic computer components and operation, letter composition, keyboarding, Microsoft Word and Excel
 - Life Skills – A course designed to help the residents identify personal growth and failure, critical thinking, parenting, relationships, and financial literacy
 - Math Lab – A skill development course for adding, subtracting, multiplying, and dividing fractions; calculating percentages; solving integers; identifying and calculating angles, triangles, area and perimeter of shapes
 - Office Management Skills (OMS) –This course offers an overview of practices, procedures and skills needed for successful office employment; focuses on interpersonal skills and office etiquette, emphasizes on critical thinking, decision-making, management and leadership skills; offers effective written and oral business communication skills; enhances application of MS Office.
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- Office Technologies (OT) – This course provides understanding of computer operation and basic skill operation skills; equips students with employable office technical skills using MS Office Suite; provides knowledge of business etiquette, office procedures, filing and customer service, opportunity to test for MOS Certification.
- Personal Assessment Career Exploration (PACE) – This session offers identification of personal traits and characteristics, rebuilding self-esteem, career choice focus; redefining résumés.
- SAW (Success at Work) – Offers résumé creation, criminal record interview skills and practice, and best job-search techniques
- Transitional Resource Center *Trailer* – Acquainting inmates within 90 days of reentry with skills to search the internet for employment, provides resources for job search, post résumé online and perform actual job searches on MWE Website, provide access to other online information about transitional resources, educational opportunities, labor market, résumé writing and interviewing
- Goucher College – Prison education liberal arts college degree program

Religious Department

- Banner Ministry (Protestant)
 - Catholic Mass and Bible Study
 - Celebrate Recovery
 - Choir (Adult and Youth – Protestant)
 - Christian Mentoring
 - Church of the Redeemed Bible Institute – 4 year degree program accredited through Evangelical Training Association
 - Dance Ministry (Protestant)
 - Drama Ministry (Protestant)
 - Jehovah's Witness Worship and Study
 - Kairos Religious Retreat
 - Lutheran Study
 - Moorish Science Study
 - Nation of Islam
 - Praise and Worship (Protestant)
 - Protestant Bible Studies – Offers Bible Studies of A.M.E., Baptist, and Non-Denominational preferences
 - Protestant Worship Services
 - Purpose Driven Life
 - Recovery in Christ
 - S.H.A.P.E. (*Spiritual, Hearts, Abilities, Personalities, and Experiences*)
 - Set-Up and Break Down Ministry (All Services and Studies)
 - Seventh Day Adventist Service and Study
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- Sunni Services and Studies
- Usher Ministry (Protestant)

Other Programs

- Building Bridges – This is a Victim Outreach Group in which offenders, victims, and the families of victims begin the process of healing, though, openness and transparency.
 - BUZZ ABOUT – This is a Bee Program which is designed to give back to the environment.
 - Canine Partners for Life (CPL) Puppy / Dog Program – This program affords residents the opportunity to raise and prepare puppies to become service dogs for people with physical disabilities through training and socialization. The dogs come in between 8-10 weeks of age and then stay in the facility for 12-14 months. After completing their term at MCIW they then return to CPL for additional training and to be matched-up with specific needs of their recipient.
 - Cats program – This is both an adoptive and a rescue program
 - Culinary Arts Program / Serve Safe Certificate Program – This program is to instruct the women in the basics of being a professional food service provider.
 - Gardening – The women will learn how to properly garden, and grow fruits and vegetables
 - Merit Program – This program is for those inmates who are at least two years infraction free. They are afforded the opportunity to live on B-West Housing Unit with other inmates who are striving for a better community and to better themselves. Several special privileges are granted for those inmates.
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